

**Metropolitan Transportation Commission
Regional Network Management Committee**

November 14, 2025

Agenda Item 2c

**Contract - Bay Bridge Forward: Interstate 580 Westbound High Occupancy Vehicle Lane
Extension Construction Project: Ghilotti Bros., Inc. (\$3,862,280 and a contingency of
\$386,228)**

Subject:

Request for Committee approval to enter into a contract with Ghilotti Bros., Inc., to construct 2.3 miles of High Occupancy Vehicle (HOV) lane on westbound Interstate 580 (I-580) in the City of Oakland, in an amount not to exceed \$3,862,280 and a contingency of \$386,228.

Background:

The San Francisco-Oakland Bay Bridge (Bay Bridge) corridor is consistently ranked the most congested corridor in the region. Severe traffic congestion occurs on the approaches to the bridge from the East Bay and on the bridge into San Francisco. Travel patterns changed due to impacts from the COVID-19 pandemic beginning in March 2020. While Bay Bridge traffic has since returned to about 88% of pre-pandemic volumes based on recent bridge traffic counts, transit ridership is still substantially lower than pre-pandemic levels on the Bay Bridge Corridor. MTC has been seeking solutions to improve traffic operations and encourage transit ridership along the I-580 corridor; however, solutions to reduce congestion on this corridor are limited by the constrained right of way. As congestion persists on this corridor, and with limited vehicular capacity on the bridge, it is critical to encourage mode shift from single occupancy vehicles to carpool, bus transit and other shared-use travel modes.

At the November 8, 2024 Regional Network Management Committee meeting, staff presented the Bay Bridge Forward Initiative that included a suite of projects aimed to improve transit and HOV travel time and reliability, promote carpooling and transit ridership, increase the number of people who can move through the Bay Bridge corridor (person throughput), and reduce greenhouse gas emissions.

As part of the Bay Bridge Forward Initiative, the I-580 Westbound HOV Lane Extension Project (Project) proposes to extend the existing Westbound HOV lane approximately 2.3 miles from its current start near the San Francisco-Oakland Bay Bridge (SFOBB) Toll Plaza approach to just east of the Broadway-Richmond Boulevard Undercrossing in the City of Oakland. This will be done by converting an existing general-purpose (GP) lane to an HOV lane. The proposed HOV lane extension will improve travel time and reliability for buses and HOVs and hence encourage mode shift from single occupancy vehicles to carpooling or transit. The Project is anticipated to increase person throughput during peak hours. The Project has obtained environmental clearances for the National Environmental Policy Act (NEPA) and the California Environmental Quality Act (CEQA). The Project has also obtained Caltrans' approval for final design. The construction will begin in December 2025 and is anticipated to be completed by December 2026.

Contractor Selection Process:

On July 16, 2025, MTC issued an Invitation for Bid (IFB) soliciting bids for the construction of the Project. On July 24, 2025, MTC held a non-mandatory pre-bid conference, during which staff provided project information and answered questions. Per the IFB, the contract will be awarded to the lowest responsible and responsive Bidder based on the total Contract Price, subject to MTC's approval.

One bid was received and reviewed on the bid opening date of August 27, 2025, as presented below. Staff reviewed the single bid submitted by Ghilotti Bros., Inc. against the engineer's estimate with the construction management firm (MNS Engineers, Inc.) and the design consultant (Kimley-Horn and Associates, Inc.), and found that the bid is both responsible and responsive based on a review of all bid forms, including the bid security bond, minimum insurance requirement certification, reference information from past projects, and the schedule of quantities and prices. Staff recommend the award of the construction contract to Ghilotti Bros., Inc.

Bidder	Location	Bid Amount	Contingency	Total Allotment
Ghilotti Bros. Inc.	San Rafael, CA	\$3,862,280	\$386,228	\$4,248,508

Staff is requesting a 10% contingency (\$386,228) of the contract bid price to cover unknown project costs not included in the scope of work.

Attachment A includes a summary of Ghilotti Bros., Inc. and its project team's Small Business Enterprise (SBE) status.

Issues:

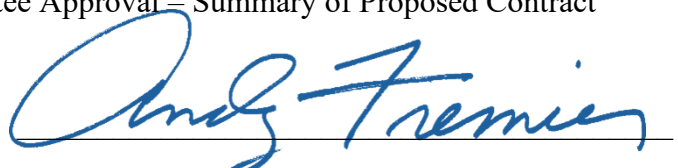
None identified.

Recommendations:

Staff recommends that the Regional Network Management Committee authorize the Executive Director or designee to award the contract to Ghilotti Bros., Inc. to perform construction for the Bay Bridge Forward: I-580 WB HOV Lane Extension project, in an amount not to exceed \$3,862,280; and that a contract contingency of \$386,228 be authorized to be used at the Executive Director, or designee's discretion for changes not included in the scope of work.

Attachments:

- Attachment A: Small Business Enterprise Status
- Attachment B: Request for Committee Approval – Summary of Proposed Contract



Andrew B. Fremier

Small Business Enterprise Status

	Firm Name	Role on Project	SBE* Yes / No	If SBE Yes, List #
Prime Contractor	Ghilotti Bros., Inc.	blank	No	blank
Subcontractor	Columbia Electric, Inc.	Bid Items: 90(P), 86(F), 87(F), 88(F), 89(F)	No	blank
Subcontractor	DeKay Demolition & Clearing, Inc.	Bid Items: 32(P)	Yes	1738648
Subcontractor	C&N Reinforcing, Inc.	Bid Items: 68(P), 69(P), 70(P), 71(P), 72(P)	Yes	2026653
Subcontractor	Dees Burke Engineering Constructors, LLC	Bid Items: 68(P), 69(P), 70(P), 71(P), 72(P)	Yes	2001615
Subcontractor	Channa Trucking, Inc.	Bid Items: 31(P), 38(P), 74(P)	No	blank
Subcontractor	KRC Safety Co., Inc.	Bid Items: 8(P), 9(P), 15(P)	Yes	6897
Subcontractor	A1 Trucking Services, Inc.	Bid Items: 24(P)	Yes	2041347
Subcontractor	Apex Fence Co., Inc.	Bid Items: 54(F), 64(F), 66(F), 67(F), 73(F)	Yes	1760531
Subcontractor	Specialized Pavement Marking, LLC	Bid Items: 90(P), 26(F), 53(F), 55(F), 75(F), 76(F), 77(F), 78(F), 79(F), 80(F), 81(F), 82(F), 83(F), 84(F), 85(F)	No	blank

	Firm Name	Role on Project	SBE* Yes / No	If SBE Yes, List #
Subcontractor	Farwest Safety, Inc.	Bid Items: 7(F), 10(F), 16(F), 56(F), 57(F), 58(F), 60(F), 61(F), 62(F), 63(F), 64(F)	Yes	6544
Subcontractor	Coral Construction Company	Bid Items: 43(F), 45(F), 46(F), 47(F), 59(F), 90(P)	No	blank
Subcontractor	Zumwalt & Associates, Inc.	Bid Items: 20(F), 21(F), 22(F), 30(F), 34(F), 34(F), 35(F), 36(F), 37(F)	No	blank

*Denotes certification by the State of California.

Request for Committee Approval

Summary of Proposed Contract

Work Item No.: 2657

Consultant: Ghilotti Bros., Inc.
San Rafael, CA

Work Project Title: Bay Bridge Forward (BBF): Interstate 580 (I-580) Westbound (WB)
High Occupancy Vehicle (HOV) Lane Extension

Purpose of Project: To perform the construction of BBF: I-580 WB HOV Lane Extension
Project

Brief Scope of Work: Construction services in accordance with the Project Plans and
Specifications for the BBF: I-580 WB HOV Lane Extension Project.

Project Cost Not to Exceed: \$3,862,280 and a contingency of \$386,228

Funding Source: Federal Congestion Mitigation and Air Quality (CMAQ) funds

Fiscal Impact: Funding is included in the Fiscal Year 2025-26 MTC Budget

Motion by Committee: That the Executive Director or designee is authorized to enter into a
contract with Ghilotti Bros., Inc. for construction of the BBF: I-580 WB
HOV Lane Extension project described above and in the Regional
Network Management Committee Summary Sheet dated November 14,
2025, that a contract contingency be authorized to be used at the
Executive Director or designee's discretion for changes not included in
the scope of work, and that the Chief Financial Officer is authorized to
set aside funds in the amount of \$3,862,280 for such construction
contract and \$386,228 for contingency.

Regional Network
Management Committee:

Alicia John-Baptiste, Chair

Approved: November 14, 2025