

# **BAHFA** 2024 Ballot Measure:

Step 2 Decision Points for 2024 Affordable Housing Bond





BAHFA Advisory Committee July 27, 2023

### **Reminder: Context of Decision Points**

- Decision points concern BAHFA's 20% Regional Housing **Revenue** only
  - Counties and direct-allocation cities create individual expenditure plans
- Informational presentations scheduled through the summer; discussed sequentially as "Step 1" and "Step 2" decision points
  - Approval is slated for October
- BAHFA's value proposition for regional action: drive equitable outcomes, achieve scale, spur innovation, collaborate towards systems change, create strong regional lending opportunities



# Reminder: "Step 1" Decision Points

- Focus on 1<sup>st</sup> Bond Issuance (Q3-Q4 2025)
  - \$400 million of BAHFA's \$2 Billion total
  - Adjust 2<sup>nd</sup> and future issuances based on successes
- Program 1<sup>st</sup> Issuance "Flexible" Funding for Production
- Prioritize PSH and ELI for New Construction Funding
  - If invited by jurisdictions or collaborative opportunities arise
- Pursue Non-LIHTC Development in Competitive **Conditions** 
  - Advance innovation and scale
  - Avoid competition for scarce resources
  - Remain flexible if market conditions change, adjust for best outcomes







# "Step 2" Decision Points

- How to distribute Production funds, including geographic balance of investments?
- What are priorities for the initial Preservation Program?
  - \$60 million for 1<sup>st</sup> issuance
- What are priorities for the initial Local Government Incentive Grant Program?
  - \$40 million for 1<sup>st</sup> issuance



# **Step 2: Production Distribution Parameters**

- Establish county-level goals for BAHFA's total Production funds over the life of the bond
  - 1<sup>st</sup> action: seek collaborative investments with jurisdictions for PSH
  - 2<sup>nd</sup> action: issue competitive Notices of Funding Availability ("NOFAs") that fund priority projects
- Track and report on performance to achieve county-level goals with award recommendations from each NOFA
- Use successive issuances (total of 3-5 anticipated) to "true up" achievement of targets
  - Future NOFAs can be tailored to achieve overall goals (e.g., targeted outreach, scoring criteria, sub-regional set-asides, etc.)





# **Step 2: Production Distribution Options**

### Option 1: "Return to Source"

Goals established in proportion to each county's contribution to the bond

#### Pros:

- Each county "made whole" for its tax contribution
- Easy for voters to understand

#### Cons:

 Does not address differing levels of need across the region

### **Option 2: "Affordable RHNA"**

Goals established based on each county's share of the region's "very low" and "low-income" RHNA

### Pros:

- Prioritizes affordable housing need
- Aligns funding with regional plans

#### Cons:

- Perception of "winners" and "losers"
- Some counties have very low investment goals





# Option 1: Return to Source

	BAHFA Production Funds <sup>2,3</sup>	Share of Regional Funding
Alameda	\$178 - \$239	17.1%
Contra Costa	\$120 - \$162	11.6%
Marin	\$45 - \$62	4.4%
Napa	\$23 - \$31	2.2%
San Francisco	\$158 - \$213	15.2%
San Mateo	\$136 - \$183	13.1%
Santa Clara	\$294 - \$395	28.3%
Solano	\$32 - \$43	3.1%
Sonoma	\$52 - \$71	5.0%
Totals	\$1-\$1.4 billion	100%

# Option 2: Affordable RHNA

BAHFA Production Funds <sup>3</sup>	Share of Regional Funding
\$215 - \$289	20.6%
\$121 - \$163	11.7%
\$38 - \$51	3.6%
\$10 - \$14	1.0%
\$190 - \$255	18.2%
\$111 - \$149	10.7%
\$294 - \$395	28.2%
\$25 - \$34	2.4%
\$36 - \$49	3.5%
\$1-\$1.4 billion	100%

# Direct Funding to Counties 1,2

Direct	Total Direct
Production	Funds
Funds <sup>2,3</sup>	(all 3Ps) <sup>2</sup>
\$711 - \$1,094	\$1,367
\$481 - \$740	\$925
\$183 - \$282	\$352
\$93 - \$144	\$180
\$633 - \$973	\$1,216
\$544 - \$837	\$1,046
\$1,177 - \$1,810	\$2,263
\$129 - \$199	\$249
\$210 - \$322	\$403
\$4.2-\$6.4 billion	\$8 billion

Assuming \$10B Bond. Funding in millions. Amounts may not sum due to rounding.

Direct-allocation cities included in their respective counties

<sup>2</sup> Derived from current tax rolls; amounts could vary based on relative future tax rolls

Range depends on total allocation of 18% (BAHFA) and 28% (counties) "Flexible Funds"

### **Step 2: Preservation Priority Recommendations**

### **Legal Parameters:**

- No displacement; no net-loss & right of first refusal for tenants (if demo/rehab)
- At least 55-year deed restriction

### **Additional Priorities:**

- Anti-Displacement Best Practices: Incorporate lessons from REAP 2.0 Preservation Pilot Program (e.g., rent increase caps and eviction protections)
- Prioritize Historically Disinvested Areas: Equity Priority Communities, Displacement Risk Areas, and Low/Moderate Resource Areas
- Prioritize Investments to Protect Tenants at Immediate Risk of Eviction or Affordability Loss: E.g., buildings subject to Ellis Act evictions; projects with imminent affordability restriction expirations; buildings with high displacement risk
- Support Community Controlled Models: 20% target (~\$12 million) for community land trusts, community-based organizations, and co-ops, with preference for projects that enable tenant wealth-building





### **Step 2: Local Gov. Grant Program Recommendations**

### **Legal Parameters:**

- Must be "housing" or "housing-related uses"
- Current rules for general obligation bonds preclude some options

### **Additional Priorities:**

- Prioritize housing-related amenities that enhance benefits for overall community as well as new affordable housing residents
  - E.g., parks, infrastructure, school improvements, etc.
- Retain flexibility to invest in housing programs that directly benefit households (e.g., homelessness prevention), especially if GO bond rules change
- Establish goal to fund at least one project in each county over the life of the bond





## **BAHFA Ballot Preparation Timeline**

### September 2023

- How BAHFA geographically distributes its funds
- **Preservation Program priorities**
- 10% Local Government Incentive Grant Program priorities

### October 2023

- Approval of BAHFA's Initial Funding Priorities (decision points from July & September meetings)
- Adoption of Business Plan Equity Framework & Funding Programs; informational presentation on draft operations and sustainability plan
- Protection Program priorities\*

### December 2023

Adoption of final BAHFA Business Plan

### January – May 2024

Approval of BAHFA's Regional Expenditure Plan and Resolution to place bond on county ballots

### **Post-Bond (2025)**

Loan Term Sheets and Underwriting Guidelines, including developer preferences







