Date: October 26, 2022 W.I.: 1512 Referred by: PAC Revised: 10/25/23-C 03/26/25-C

<u>ABSTRACT</u>

Resolution No. 4537, Revised

This resolution adopts MTC's Major Project Advancement Policy (MAP). The MAP consists of a set of principles and definitions guiding project selection and assignment of funds, a project list consistent with Plan Bay Area 2050, a funding endorsement matrix assigning discretionary funding to major projects, and terms and conditions to which these endorsements will be subject.

This resolution includes the following attachments:

Attachment C - Major Project Advancement Policy - List of Projects

This resolution was revised via Commission action on October 25, 2023 to update the MAP Funding Endorsement Matrix in Attachment D, and incorporate the Stage Gate Policy and Procedures in Attachment E.

This resolution was revised via Commission action on March 26, 2025 to update Attachment C, the MAP List of projects, to rename the Caltrain Downtown Extension project to The Portal (Caltrain Downtown Extension) and to move this project from MAP Level 2 to MAP Level 1 with conditions.

Further discussion of these actions is contained in the Programming and Allocations Committee MTC Executive Director's Memoranda dated October 12, 2022, October 11, 2023, and March 12, 2025.

Date: October 26, 2022 W.I.: 1512 Referred by: PAC

RE: Major Project Advancement Policy

METROPOLITAN TRANSPORTATION COMMISSION RESOLUTION NO. 4537

WHEREAS, the Metropolitan Transportation Commission (MTC) is the regional transportation planning agency for the San Francisco Bay Area pursuant to Government Code Section 66500 *et seq.*; and

WHEREAS, MTC has articulated goals and objectives for the region's transportation system through its current Regional Transportation Plan (RTP)/Sustainable Communities Strategy (SCS) entitled Plan Bay Area 2050, which was adopted in October 2021; and

WHEREAS, Plan Bay Area 2050 includes a list of transportation projects and programs to be advanced over the life of the Plan that will maintain and expand the region's transportation system consistent with the goals of Plan Bay Area 2050; and

WHEREAS, local, regional, state and federal discretionary funds will continue to be required to finance the transportation programs and projects identified in Plan Bay Area 2050, including those funds which are reasonably expected to be available under current conditions, and new funds which need to be secured in the future through advocacy with state and federal legislatures and the electorate; and

WHEREAS, MTC recognizes that coordinated regional priorities for transportation investment will best position the Bay Area to compete for limited discretionary funding sources now and in the future; and

WHEREAS, the Major Project Advancement Policy was developed through a process of regional coordination to identify funding priorities, policy reinforcements, and a risk management approach for delivery of the transportation capital projects identified in Plan Bay Area 2050 by; now, therefore, be it

<u>RESOLVED</u>, that MTC establishes principles to guide identification of projects and assignment of funding sources through the Major Project Advancement Policy (Attachment A), attached hereto and incorporated herein as though set forth at length; and, be it further

<u>RESOLVED</u>, that MTC establishes eligibility, funding types, and levels for prioritizing projects through Major Project Advancement Policy Definitions (Attachment B), attached hereto and incorporated herein as though set forth at length; and, be it further

<u>RESOLVED</u>, that MTC adopts the Major Project Advancement Policy List of Projects and Programs (Attachment C), consistent with the transportation project list adopted in Plan Bay Area 2050, attached hereto and incorporated herein as though set forth at length; and, be it further

<u>RESOLVED</u>, that MTC adopts the Major Project Advancement Policy Funding Endorsement Matrix (Attachment D), assigning funding as defined in Attachment B to projects identified in Attachment C, attached hereto and incorporated herein as though set forth at length; and, be it further

<u>RESOLVED</u>, that the discretionary funding assignments included in the funding matrix are subject to the terms and conditions outlined in Attachment E, including specific conditions for funding sources, policy reinforcements, and risk management, attached hereto and incorporated herein as though set forth at length.

METROPOLITAN TRANSPORTATION COMMISSION

Alfredo Pedroza, Chair

The above resolution was entered into by the Metropolitan Transportation Commission at a regular meeting of the Commission held in Oakland, California, on October 26, 2022

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Major Project Advancement Policy - List of Projects

This attachment lists and defines the categories of projects in the Major Project Advancement Policy (MAP), lists individual projects based on submittals by project sponsors, and establishes the Level assignments for some projects. Within each category and level, projects are listed in alphabetical order by sponsor and project title (no additional priority ranking within each level). Not all projects need to be in the MAP to be eligible for funding.

| Megaprojects | | |
|--|-------------|---|
| | | Total Cost (\$millions) as of MAP adoption - costs to be |
| Project Title | Sponsor | updated in conjunction |
| Level 1 | | with PBA 2050+ adoption |
| BART Core Capacity Program | BART | \$4,400 |
| Peninsula Corridor Electrification Project | Caltrain | \$2,443 |
| Bart to Silicon Valley Phase II | VTA | \$9,000 |
| The Portal (Caltrain Downtown Extension)* | TJPA | \$5,000 |
| Level 1 Megaprojects Contingency | N/A | \$500 |
| Level 2 | | |
| Valley Link Rail Project - Initial Operating Segment | | |
| (Dublin/Pleasanton BART to Mountain House) | Valley Link | \$1,864 |
| Level 2 Megaprojects Contingency | N/A | \$375 |
| Level 3 | | |
| BART Station Modernization & Transit-Oriented | | |
| Development Program | BART | \$1,161 |
| Muni Metro Modernization - Subway Renewal Program | SFMTA | \$1,200 |
| SFMTA Building Progress | SFMTA | \$2,300 |
| Level 3 Megaprojects Contingency | N/A | \$1,900 |
| Megaprojects Total | | \$30,143 |

*The Portal (formerly Caltrain Downtown Extension) was advanced from MAP Level 2 to MAP Level 1 on March 25, 2025, contingent on formation of a Change Control Board (CCB) with MTC as a member and charter executed prior to the start of The Portal Project Phase 2 (pre-construction) and development of an updated operating cost estimate and funding strategy by December 31, 2025. Further details of these conditions are included in the Terms of Advancement presented to MTC's Programming and Allocations Committee on March 12, 2025. The total cost and funding for this project (or any other MAP projects) were not updated at this time, and the Total Cost column has been shaded to signify it is out of date.

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| ZEB Transition | | |
|---|---------|---|
| Project Title | Sponsor | Total Cost (\$millions) as of MAP adoption - costs to be updated in conjunction |
| Level 1 | | with PBA 2050+ adoption |
| Level 1 ZEB Projects - TBD | Varous | \$1,300 |
| Level 2 | | |
| Level 2 ZEB Projects - TBD | Various | \$1,300 |
| Level 3 | | |
| SFMTA Zero Emission Fleet and Facility Transition | SFMTA | \$1,080 |
| Level 3 ZEB Projects - TBD | Various | \$1,300 |
| ZEB Transition Total | | \$4,980 |

| BRT Program | | |
|----------------------------|------------|---|
| | | Total Cost (\$millions) as of MAP adoption - costs to be |
| Project Title | Sponsor | updated in conjunction |
| Level 1 | | with PBA 2050+ adoption |
| Level 1 BRT Projects - TBD | Various | \$400 |
| Level 2 | | |
| Level 2 BRT Projects - TBD | Various | \$300 |
| Level 3 | | |
| San Pablo Ave Project | AC Transit | \$505 |
| Level 3 BRT Projects - TBD | Various | \$300 |
| BRT Program Totals | | \$1,505 |

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| Transit Service Improvements and Modernization | | |
|--|------------------|-------------------------------|
| | | Total Cost (\$millions) as of |
| | _ | MAP adoption - costs to be |
| Project Title | Sponsor | updated in conjunction |
| Level 1 | | with PBA 2050+ adoption |
| Muni Metro Modernization - Train Control Upgrade Project | SFMTA | \$558 |
| Eastridge to BART Regional Connector | VTA | \$530 |
| Other Level 1 Transit Improvements | Various | \$250 |
| Level 2 | | |
| Irvington BART Station | City of Fremont | \$282 |
| Muni Forward/Five Minute Network | SFMTA | \$650 |
| Other Level 2 Transit Improvements | Various | \$170 |
| Level 3 | | |
| AC Transit Division Redevelopment Project | AC Transit | \$360 |
| | | |
| E 14th St/Mission St/Fremont Blvd Transit Corridor Project | AC Transit | \$840 |
| Local Bus Service Frequency Boost AC Transit | | |
| Systemwide | AC Transit | \$263 |
| Multimodal Transportation Enhancements AC Transit and | | |
| WETA Alameda Point | AC Transit | \$521 |
| San Pablo Avenue Multimodal Corridor Improvements | Alameda CTC | \$144 |
| Fleet of the Future Maintenance Facility | BART | \$415 |
| Battery-Equipped Electric Multiple Units (BEMU) | Caltrain | \$206 |
| Capitol Corridor South Bay Connect | Capitol Corridor | \$354 |
| I-680 Express Bus | CCTA | \$398 |
| I-80 Express Bus | CCTA | \$282 |
| East Bay Dumbarton Corridor Program Combined Form | Multiple | \$598 |
| Kirkland Yard BEB Conversion and Renovation | SFMTA | \$124 |
| Muni Metro Modernization - Muni Core Capacity | SFMTA | \$700 |
| South East San Francisco Transportation Improvements | SFMTA | \$635 |
| ReX Blue Line | TBD | \$380 |
| ReX Green Line | TBD | \$642 |
| ReX Red Line | TBD | \$384 |
| WETA Frequency Boost | WETA | \$341 |
| Other Level 3 Transit Improvements | Various | \$650 |
| Transit Service Improvements and Modernization | | \$10,677 |

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| Grade Separations Program | | |
|---|----------------------|-------------------------------|
| | | Total Cost (\$millions) as of |
| | | MAP adoption - costs to be |
| Project Title | Sponsor | updated in conjunction |
| Level 1 | | with PBA 2050+ adoption |
| Broadway Grade Separation Project | City of Burlingame | \$316 |
| Other Level 1 Grade Separations | Various | TBD |
| Level 2 | | |
| | | |
| South Linden Avenue - Scott Street Grade Separation Project | City of San Bruno | \$305 |
| Caltrain Grade Separation at Mary Avenue | VTA | \$253 |
| Rengstorff Avenue Caltrain Grade Separation | VTA | \$251 |
| Other Level 2 Grade Separations | Various | TBD |
| Level 3 | | |
| Ravenswood, Oak Grove, Glenwood Caltrain Grade | | |
| Separation Project | City of Menlo Park | \$335 |
| | | |
| Redwood City Grade Separations and Transit Center | City of Redwood City | \$938 |
| Downtown San Mateo Grade Separations | City of San Mateo | \$1,000 |
| Caltrain Grade Separation at Sunnyvale Avenue | VTA | \$251 |
| Churchill Avenue Grade Separation | VTA | \$219 |
| Lawrence Expressway Grade Corridor Improvements | VTA | \$455 |
| Meadow Drive & Charleston Road Grade Separation | VTA | \$516 |
| Monterey Corridor Grade Separations | VTA | \$403 |
| Other Level 3 Grade Separations | Various | TBD |
| Grade Separations Program Total | | \$5,241 |

| Express Lanes Program | | |
|--------------------------------------|---------|--|
| Project Title | Sponsor | Total Cost (\$millions) as of MAP adoption - costs to be updated in conjunction with PBA 2050+ adoption |
| Level 1 | | |
| Level 1 Express Lanes Projects - TBD | Various | \$1,000 |
| Level 2 | | |
| Level 2 Express Lanes Projects - TBD | Various | \$1,000 |
| Level 3 | | |
| Level 3 Express Lanes Projects - TBD | MTC | \$1,300 |
| Express Lanes Total | | \$3,300 |

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Other Roadway/Goods Movement/Bicycle and Pedestrian Projects listed below have not been assigned MAP Levels and are listed Total Cost (\$millions) as of aphabetically. MTC will continue working with project sponsors to develop Level MAP adoption - costs to be definitions appropriate for these projects and that consider existing adopted updated in conjunction regional funding priorities for certain federal and state funding categories. with PBA 2050+ adoption **Project Title** Sponsor MTC \$774 **Bay Area Forward Program** Bay Skyway: Critical Link in Complete Streets Network BATA \$521 East Bay Greenway Alameda CTC \$266 \$250 I-280/Winchester Interchange Improvements VTA TBD I-580/US-101/SMART Marin Resilience Project \$890 \$493 I-680/SR-4 Interchange Improvements Phase 1, 2A, 4 CCTA I-680 NB Express Lane in Contra Costa CCTA \$479 \$250 I-80 Westbound Truck Scales STA I-80/I-680/SR12 Interchange Improvements STA \$498 Northbound US 101 to Eastbound I-580 Direct Connector TAM \$208 City of Oakland/Port of Oakland \$301 Oakland Army Base Infrastructure Improvements \$207 SF Managed Lanes US-101 and I-280 SFCTA SR 37 Sears Point to Mare Island Improvement Project/Interim Project MTC \$420 SR 37 FLOOD REDUCTION PROJECT - FR. US-101 to \$318 ATHERTON AVENUE TAM SR 4 Operational Improvements CCTA \$259 \$220 SR 85 Transit Lane Project VTA \$250 US 101 Mabury-Berryessa-Oakland Rd Corridor Project VTA US 101 Managed Lanes North of I-380 Project C/CAG and SMCTA \$350 US 101/SR 25 Interchange Improvements VTA \$460 \$301 US 101/SR 84 Interchange Improvement City of Redwood City C/CAG and SMCTA \$169 US 101/SR 92 Interchange Direct Connector Project US-101/Zanker Rd/Skyport Dr/Fourth St Interchange Improvements VTA \$261 Yerba Buena Island (YBI) I-80 Interchange Improvements Project SFCTA \$272 **Roadway Projects Total** \$8.416

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| Tier 2 Megaprojects - Early Phases Only | | |
|--|------------|---|
| | | Total Cost (\$millions) as of MAP adoption - costs to be updated in conjunction |
| Project Title | Sponsor | with PBA 2050+ adoption |
| AC Transit Division Modernization Project | AC Transit | \$1,830 |
| AC Transit Rapid Bus Network | AC Transit | \$1,766 |
| BART Caldecott Tunnel Seismic Retrofit | BART | \$1,200 |
| BART Electrical Mechanical Rehab Program (BART SGR) | BART | \$6,000 |
| Caltrain Enhanced Growth Project | Caltrain | \$2,840 |
| Group Rapid Transit Service Expansion Redwood City- | | |
| Newark ("Dumbarton Rail Corridor Project") | SamTrans | \$3,249 |
| Light Rail Service Expansion VTA Stevens Creek Blvd | VTA | \$2,830 |
| Link21 (formerly New SF-Oakland Transbay Rail Crossing) | BART | \$28,800 |
| San Jose Diridon Station | VTA | \$5,000 |
| SR 37 Ultimate Sea Level Rise Adaptation Project | MTC | \$8,370 |
| VTA Light Rail Modernization and Grade Separation (1st St | | |
| Corridor North San Jose) | VTA | \$2,200 |
| VTA Light Rail Modernization and Grade Separation (Diridon | | |
| to Japantown Tunnel) | VTA | \$1,500 |
| Tier 2 Megaprojects Subtotal | | \$65,585 |

> Attachment E Resolution No. 4537

E-2 Stage Gate Policy and Procedures

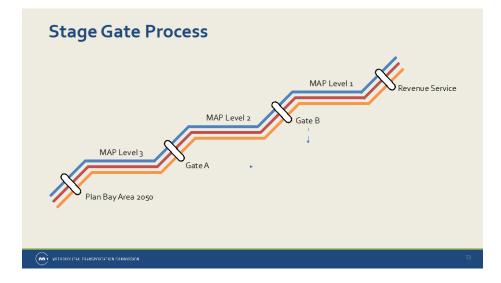
Evaluation Framework:

Stage Gate evaluations will focus on the following:

- Cost and Funding: an evaluation of the cost and funding plan including assessments of contingency, escalation rates, overall cost estimates versus similar recent projects, assessment of capital and operating plans focused on non-committed funding sources.
- Adherence to Plan Bay Area and Regional Policies: an assessment of adherence to Plan Bay Area and other policies including Transit Oriented Communities, Clipper/Fare Integration/Discount Fares, the Regional Express Lane Strategic Plan, Vision Zero and other policies as a result of Regional Plan updates or other approved Commission policies.
- 3. Project Readiness: an assessment of governance, procurement, delivery and operating model and other areas relevant to the successful delivery and operation of the project.

Process:

The MAP process includes two stage gates, GATE A and GATE B, as seen in the diagram below.



> Attachment E Resolution No. 4537

The evaluation process is purposefully scalable and flexible to address the different types, cost, opportunities, risk, and challenges facing MAP projects and program. The evaluation process includes the following steps:

- Evaluation initiated by project sponsor's request to be reassigned levels within the MAP or MTC staff's identification of a project that cannot remain in the current map level due to delivery obstacles. Stage Gate evaluations on projects over \$1 billion, require Commission approval before commencement of process.
- 2. MTC staff, with the support of a consultant with relevant expertise, define the type of assessment to be used based on project risk/complexity and project cost. Projects with lower costs and/or a reduced risk profile could be evaluated through a rapid or basic assessment, whereas moderate and detailed assessments would be used when risk/complexity and/or project costs are higher.
- 3. The Rapid, Basic, Moderate or Detailed assessment is performed based on the three components of the Evaluation Framework.
- 4. Based on the assessment, the project will receive a confidence score of low, medium or high to be incorporated into a staff recommendation to the Commission. The recommendation could include:
 - a. Advance the project to the next MAP Level without conditions.
 - b. Advance the project to the next MAP Level with conditions or recommendations.
 - c. Do not advance the project to the next MAP Level until specific conditions are met or further assessments are performed.
 - d. Reassignment of the project to a lower MAP Level until specific conditions are met.