

Draft RHNA Methodology and Final Subregional Shares

ABAG Regional Planning Committee January 14, 2021



Approval of Proposed RHNA Methodology

- Housing Methodology Committee worked collaboratively from October 2019 to September 2020 to recommend a proposed methodology for allocating units throughout the Bay Area in an equitable manner
- September 18: HMC voted to recommend Option 8A: High Opportunity Areas Emphasis & Job Proximity with the 2050 Households baseline allocation as Proposed RHNA Methodology
- October 1: ABAG Regional Planning Committee voted to recommend Proposed RHNA Methodology for approval by ABAG Executive Board
- October 15: Executive Board approved Proposed RHNA Methodology and released for public comment
- October 24 November 27: public comment period, including public hearing held on November 12

Public Comments

- During the public comment period,
 ABAG received 106 written comments
 on Proposed Methodology with
 perspectives from over 200 local
 government staff and elected
 officials, advocacy organizations, and
 members of the public, as some
 letters represented multiple entities
- November 12 public hearing included
 29 oral comments on Proposed
 Methodology
- Public comment period also completed for Draft Subregional Shares - no comment letters received

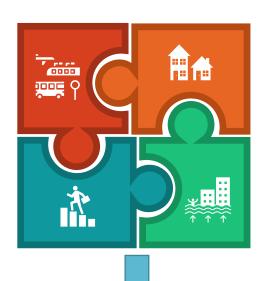
| Type of Respondent | Number of Letters Received | Number of Oral Comments from Public Hearing |
|-------------------------------|----------------------------------|---|
| Public Agency - Alameda | 5 | 0 |
| Public Agency - Contra Costa | 3 | 0 |
| Public Agency - Marin | 11 | 1 |
| Public Agency - Napa | 2 | 0 |
| Public Agency - San Francisco | 0 | 0 |
| Public Agency - San Mateo | 11 | 2 |
| Public Agency - Santa Clara | 8 | 2 |
| Public Agency - Solano | 1 | 0 |
| Public Agency - Sonoma | 1 | 0 |
| Advocacy Organizations | 9 | 8 |
| Members of the Public | 57 | 17 |

What Changed in the Draft RHNA Methodology?

- Staff considered public comments and no adjustments to RHNA methodology are recommended; integration of the Plan Bay Area 2050 Final Blueprint baseline data addresses some of the issues raised in public comment period.
- Recommended baseline, factors and weights would remain the same as the Proposed RHNA Methodology.
- Whereas illustrative allocations from Proposed RHNA Methodology used baseline allocation data consistent with the Plan Bay Area 2050 **Draft Blueprint**, the Draft RHNA Methodology integrates Future Year 2050 Households data from Plan Bay Area 2050 **Final Blueprint**.
- The Final Blueprint growth pattern reflects adopted revised Strategies and Growth Geographies approved by the ABAG Executive Board and Commission in September 2020. These strategies emphasized more household growth in transit-rich locations to enable the Bay Area to meet its GHG target from the State.
- Integrating Final Blueprint baseline data into the Draft RHNA Methodology results in changes to the illustrative allocations to local jurisdictions.



Integrating the Final Blueprint & Confirming Consistency



Plan Bay Area 2050 Final Blueprint Growth Pattern

35-Year Projections (2015 to 2050):

Regional Scale

new homes

1.5 million

County Scale

Sub-County Scale

Regional Housing Needs Allocation

Draft Methodology

8-Year Need Estimates (2023 to 2031):

Regional Scale

441,000+ new homes

Jurisdiction Scale

Baseline:
2050 Total
Households
by
Jurisdiction

Modified using:

Factors & Weights

Allocation:

8-Year
Housing
Need by
Income Level

Housing Element Law requires RHNA to be consistent with the development pattern in Plan Bay Area 2050. Staff's analysis indicates that the Draft RHNA Methodology achieves this outcome.



What We're Hearing About the Draft RHNA Methodology

- Illustrative allocations from the Draft Methodology exceed the jurisdiction's available infrastructure and potential development capacity.
 - Staff response: RHNA is required to increase housing supply and mix of housing types for all jurisdictions in an equitable manner. In addition, the requirement to affirmatively further fair housing emphasizes increasing access to opportunity and overcoming segregation, which has led to increased allocations for some jurisdictions that have historically had smaller RHNA allocations. By law, ABAG cannot limit RHNA based on existing zoning or land use restrictions and <u>must</u> consider potential for increased residential development under <u>alternative</u> zoning and land use restrictions.



What We're Hearing About the Draft RHNA Methodology

- The Plan Bay Area 2050 Final Blueprint's increased emphasis on directing household growth to transit-rich areas to meet the statutory greenhouse gas target reduces allocations to some job-rich, high-opportunity jurisdictions in Silicon Valley too much while increasing allocations to San Francisco and some East Bay cities too much.
 - <u>Staff response:</u> the Plan Bay Area 2050 Final Blueprint must meet a statutory greenhouse gas reduction target. Additional growth in San Francisco and some East Bay cities with transit-rich and high-resource neighborhoods helps to support critical climate and equity goals. Most of the job-rich Silicon Valley jurisdictions continue to see very high growth rates as a result of their illustrative RHNA allocations.

What We're Hearing About the Draft RHNA Methodology

- Although integration of the Final Blueprint resulted in smaller allocations to most unincorporated areas, there is still some concern the allocations are too high.
 - <u>Staff response:</u> Integration of the Final Blueprint in the Draft Methodology resulted in smaller allocations for most unincorporated counties. ABAG-MTC staff has engaged in dialogue with local government staff in Santa Clara, Solano and Sonoma counties to explore ways to address these concerns. Housing Element Law also includes provisions that allow a county to transfer some of its RHNA allocation to a city later in the RHNA process.
- Support for incorporating the "equity adjustment" proposed by some HMC members.
 - <u>Staff response:</u> analysis indicates the Draft RHNA Methodology currently achieves the statutory objective to affirmatively further fair housing against all metrics considered. The proposed equity adjustment substantially increases the complexity of the methodology for minimal impact, shifting less than 2% of lower-income units. The HMC chose not to move forward with the proposed equity adjustment in its recommended methodology.

STEP 1:

Group RHND

by income

STEP 2:

by factor

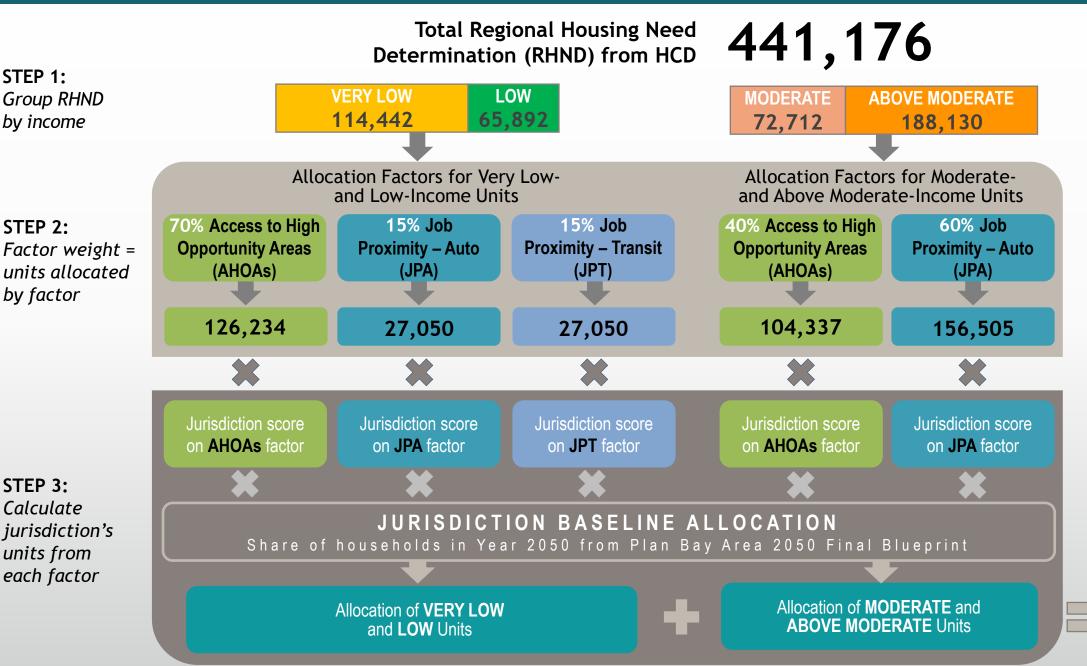
STEP 3: Calculate

jurisdiction's

units from each factor



ALLOCATION



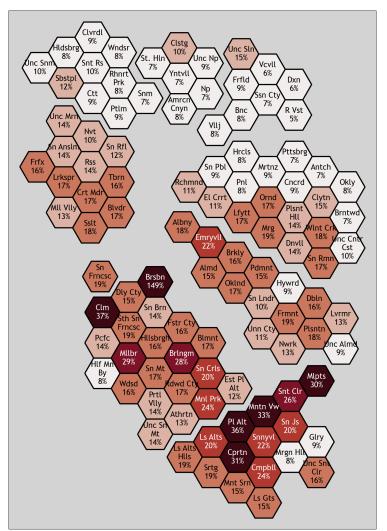
Illustrative Allocations by County

| | Draft RHNA Methodology (Final Blueprint) | 2015-2023 RHNA (Cycle 5) | Proposed RHNA Methodology (Draft Blueprint) | Draft RHNA Methodology (Final Blueprint) | Bay Area Households (2019) | Bay Area Jobs (2017) |
|---------------|---|--------------------------------|---|---|----------------------------------|----------------------------|
| Alameda | 88,985 | 23% | 19% | 20% | 21% | 20% |
| Contra Costa | 48,932 | 11% | 10% | 11% | 14% | 10% |
| Marin | 14,380 | 1% | 3% | 3% | 4% | 3% |
| Napa | 3,523 | 1% | 1% | 1% | 2% | 2% |
| San Francisco | 82,840 | 15% | 16% | 19% | 13% | 19% |
| San Mateo | 47,321 | 9% | 11% | 11% | 10% | 10% |
| Santa Clara | 129,927 | 31% | 33% | 29% | 24% | 27% |
| Solano | 11,097 | 4% | 3% | 3% | 5% | 4% |
| Sonoma | 14,171 | 4% | 4% | 3% | 7% | 5% |
| BAY AREA | 441,176 | 100% | 100% | 100% | 100% | 100% |

Comparison of Illustrative Methodology Results

Proposed RHNA Methodology (October 2020)

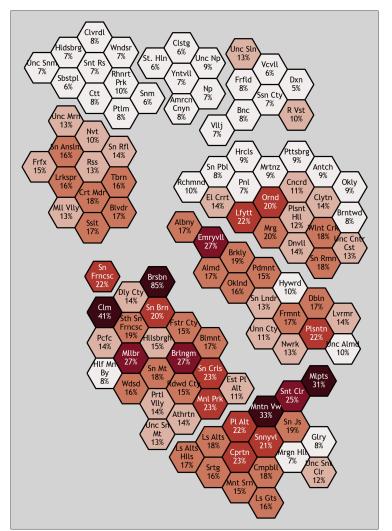
Baseline:
Draft Blueprint
2050
Households



5.0%

10.0%

15.0%



150.0%

Draft
RHNA
Methodology
(December 2020)

Baseline:
Final Blueprint
2050
Households

20.0%

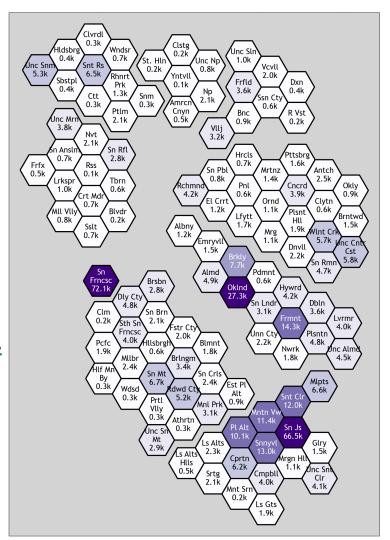
25.0%

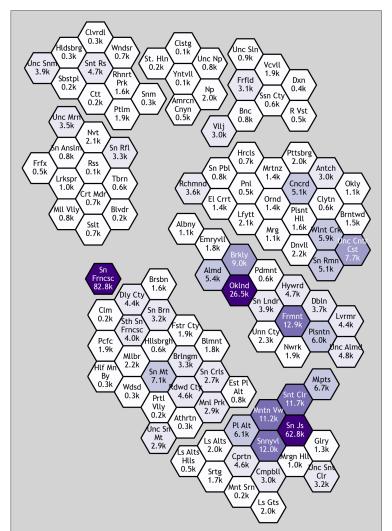
30.0%

Comparison of Illustrative Methodology Results

Proposed RHNA Methodology (October 2020)

Baseline:
Draft Blueprint
2050
Households





Draft
RHNA
Methodology
(December 2020)

Baseline:
Final Blueprint
2050
Households



Comparison of Performance Metrics Results

| Statutory RHNA Objectives | Proposed Methodology | Draft Methodology |
|--|-------------------------|----------------------|
| Objective 1: increase the housing supply and the mix of housing types in an equitable manner | Achieves objective | Achieves objective |
| Objective 2: promote infill development, efficient development, and GHG reduction | Achieves objective | Achieves objective |
| Objective 3: promote better relationship between jobs and housing, particularly jobs-housing fit | Achieves objective | Achieves objective |
| Objective 4: balance existing disproportionate concentrations of income categories | Achieves objective | Achieves objective |
| Objective 5: affirmatively further fair housing | Achieves objective | Achieves objective |



Final Subregional Shares

- Purpose: the share of the Bay Area's Regional Housing Need Determination a subregion must allocate to its member jurisdictions
- October 15, 2020: Executive Board releases Draft Subregional Shares for public comment; no comments received
- December 11, 2020 Napa Subregion members decide to dissolve subregion
- December 18, 2020 Final Subregional Share for Solano Subregion released:

| Subregion | Very Low | Low | Moderate | Above Moderate | |
|---------------|----------|-------|----------|-------------------|--------|
| Solano County | 2,869 | 1,651 | 1,832 | 4,745 | 11,097 |



What are the Next Steps in the RHNA Process?

- January 21, 2021: ABAG Executive Board slated to take action on Draft RHNA Methodology and Final Subregional Shares
- Late January/February: Submission of Draft Methodology to HCD for review after approval
- Later in 2021: Final Methodology and Draft Allocations (spring), Appeals Process (summer/fall), Final RHNA Allocations (late 2021)



Supporting Local Jurisdictions

- Over \$12M in grants available to assist local jurisdictions to implement Plan Bay Area
 2050 and RHNA
 - Housing Element grants available to all 109 jurisdictions through the REAP Program via non-competitive and competitive processes
 - PDA Planning and Technical Assistance grants via competitive process for jurisdictions with locally nominated PDAs
 - Single, web-based application to streamline the process for local jurisdictions to access both PDA and REAP grant funds
- Webinars held in December & January; letters of Intent to MTC/ABAG due
 February 12, 2021

Today's Requested Action

Recommend to ABAG Executive Board

Approval of **Draft RHNA Methodology**

Approval of Final Subregional Shares



abag.ca.gov/our-work/rhna-regional-housing-needs-allocation