

Metropolitan Transportation Commission Programming and Allocations Committee

November 4, 2020

Agenda Item 4c - 20-1338

MTC Resolution Nos. 3989, Revised and 4202, Revised

Subject: Revisions to the MTC exchange program and the One Bay Area Grant Program (OBAG 2) to program \$1.6 million to 5 projects within the Priority Conservation Area (PCA) Grant Program.

Background: The Priority Conservation Area (PCA) Grant Program, initiated by MTC in 2013, provides funding for cities, counties, park districts and other agencies and non-profits to acquire, enhance, or improve access to designated PCAs. The PCA Grant Program is divided into two sub-programs:

- **North Bay Program** | Marin, Napa, Solano, Sonoma
The OBAG 2 framework directs the four North Bay County Transportation Agencies (CTAs) to lead the \$8.2 million North Bay program. The grant recommendations from the North Bay CTAs were approved by the Commission in April 2018.
- **Peninsula, Southern, and Eastern Counties Program** | Alameda, Contra Costa, San Francisco, San Mateo, Santa Clara
The remaining \$8.2 million provided in the OBAG 2 framework is distributed through a competitive call for projects that is available to project sponsors in the five remaining counties. In 2017, the Commission directed \$8.2 million in exchange funds to this sub-program to provide greater flexibility for the types of projects that are consistent with the goals of the PCA program but are ineligible for federal transportation funding, particularly open space acquisition and habitat restoration projects. As a partner in this sub-program, the California Coastal Conservancy also committed \$1.8 million in state bond funds, bringing the total amount available to \$10 million.

PCA Grant Program Balance

In November 2019, the Commission programmed \$6.6 million in project and implementation funds, leaving a \$1.6 million balance in MTC funds. An additional \$426,000 in state bond funds also remain available of the Conservancy's funding commitment, for a total of roughly \$2 million for additional PCA Grant awards.

To distribute the \$2 million remaining balance, MTC and Conservancy staff invited project sponsors from the 2019 grant round to resubmit applications for projects that met eligibility requirements but were either unable to secure sufficient matching funds or did not submit a full application. Resubmitted applications were due September 1, 2020.

Staff recommends programming MTC's \$1.6 million balance remaining within the Peninsula, Southern, and Eastern Counties sub-program to five projects, listed on the following page. Conservancy staff recommends applying its \$426,000 balance in state bond funds to one additional project, pending future funding authorization from the Conservancy Board. The full program of projects for the PCA Grant program, as revised with this item, is provided as **Attachment 1**. To facilitate

project management, MTC funding for the Twin Peaks Trail Improvement will be provided to the Conservancy to manage both fund sources together.

The Coastal Conservancy Board is anticipated to recommend MTC’s approval of the revised PCA Grant Program at their meeting November 19, 2020.

BATA Loan

The Yerba Buena Island Multi-Use Pathway provides non-motorized access to the San Francisco-Oakland Bay Bridge. OBAG 2 federal funds are being provided at this time for cash flow purposes. The Bay Area Toll Authority will repay the MTC Exchange program with non-federal funds within three years.

PCA Grant Program of Projects – Recommended New Project Awards

County	Applicant	Project Title	Project Type	Amount
Alameda	WOEIP/Urban Biofilter	Adapt Oakland: Urban Greening in West Oakland	Urban Greening	\$300,000
San Francisco	SFCTA	Yerba Buena Island Multi-Use Pathway (PE/ENV)	Bicycle/ Pedestrian Access	\$1,000,000*
San Francisco	SF Rec. & Park/ Coastal Conservancy	Twin Peaks Trail Improvement	Bicycle/ Pedestrian Access	\$74,000**
San Mateo	San Mateo Co.	San Bruno Mountain Habitat Conservation Plan Grazing Pilot	Habitat Improvement	\$137,900
San Mateo	South San Francisco	Sign Hill Conservation and Trail Master Plan	Planning	\$135,100
PCA Grant Total				\$1,647,000

* PCA Grant award proposed to be repaid by \$1,000,000 in future BATA funds.

** The recommended grant amount for this project is \$500,000, with \$426,000 in state bond funds (pending approval of the Conservancy Board) and the balance funded through MTC’s PCA Grant program funds.


Issues:

1.) Due to cash flow, OBAG funds, rather than BATA funds are being provided to the Yerba Buena Island Multi-Use Pathway accessing the San Francisco – Oakland Bay Bridge. BATA will re-pay non-federal funds to the MTC Exchange program within 3 years.

2.) MTC’s funds for the Twin Peaks Trail Improvement will be provided to the Coastal Conservancy for management of the two fund sources for this project. Because the Conservancy is a state entity, the funds will be provided as an up-front grant rather than on a reimbursement basis.

Recommendation: Refer MTC Resolution Nos. 3989, Revised and 4202, Revised to the Commission for approval. Because Resolution No. 4202 is proposed for revision under other agenda items, it is included once under Agenda Item 2d with all proposed revisions. Only items referred by the Committee will be forwarded to the Commission.

Attachments: Attachment 1 – PCA Grant Program of Projects, as Revised
MTC Resolution No. 3989, Revised
MTC Resolution No. 4202, Attachment B-1, Revised, can be found under
Agenda Item 4d to this packet.


Therese W. McMillan

OBAG 2 Priority Conservation Area (PCA) Grant Program

PCA Grant Program of Projects

Projects located within Alameda, Contra Costa, San Francisco, San Mateo and Santa Clara Counties

MTC Funding			
County	Applicant	Project Title	Amount
Alameda	Alameda County	Niles Canyon Trail, Phase 1	\$321,000
Alameda	Albany	Albany Hill Access Improvements	\$251,000
Alameda	Livermore	Arroyo Road Trail	\$400,000
Alameda	WOEIP/Urban Biofilter	Adapt Oakland: Urban Greening in West Oakland	\$300,000
Contra Costa	East Bay Regional Parks District	Bay Trail at Pt. Molate (Richmond San Rafael Bridge to Pt. Molate Beach Park)	\$1,000,000
Contra Costa	John Muir Land Trust	Pacheco Marsh/Lower Walnut Creek Restoration and Public Access	\$950,000
San Francisco	SFCTA	Yerba Buena Island Multi-Use Pathway (PE/ENV phase)	\$1,000,000*
San Francisco	San Francisco Rec. and Parks Dept.	McLaren Park and Neighborhood Connections Plan	\$194,000
San Francisco	San Francisco Rec. and Parks Dept./Coastal Conservancy	Twin Peaks Trail Improvement	\$74,000**
San Mateo	Golden Gate National Park Cons./ NPS	Rancho Corral de Tierra Unit Management Plan Engagement	\$200,000
San Mateo	Half Moon Bay	Pillar Point Public Access Improvements	\$298,000
San Mateo	Menlo Park	Bedwell Bayfront Park Entrance Imps.	\$520,000
San Mateo	San Mateo County	Colma Creek Adaptation Study (Colma Creek Connector)	\$110,000
San Mateo	San Mateo County	San Bruno Mountain Habitat Conservation Plan Grazing Pilot	\$137,900
San Mateo	South San Francisco	Sign Hill Conservation and Trail Master Plan	\$135,100
Santa Clara	Point Blue Conservation Science	Pajaro River Watershed: Habitat Restoration and Climate Resilient Imps.	\$379,000
Santa Clara	Santa Clara Valley Open Space Authority	Coyote Ridge Open Space Preserve Public Access, Phase 1	\$400,000
Santa Clara	Santa Clara Valley Open Space Authority	Tilton Ranch Acquisition	\$1,000,000
Regional	MTC	PDA Grant Implementation	\$500,000
Regional	MTC/Green Info Network	Bay Area Greenprint PCA Enhancements	\$30,000
MTC Funding Total			\$8,200,000

OBAG 2 Priority Conservation Area (PCA) Grant Program

PCA Grant Program of Projects

Projects located within Alameda, Contra Costa, San Francisco, San Mateo and Santa Clara Counties

Conservancy Funding (Shown for informational purposes only)			
County	Applicant	Project Title	Amount
Contra Costa	Richmond	Bay Trail at Pt. Molate (Pt. Molate Beach Park to Stenmark Dr.)	\$1,000,000
San Francisco	San Francisco Rec. and Parks Dept.	Twin Peaks Trail Improvement	\$426,000**
San Mateo	Midpeninsula Reg. Open Space District	Purissima-to-the-Sea Trail and Parking Area	\$151,000
Santa Clara	San Jose	Coyote Creek Trail Singleton Rd Crossing	\$140,000
Santa Clara	San Jose	Five Wounds Trail Master Planning	\$83,000
Conservancy Funding Total			\$1,800,000
PCA Grant Program Total			\$10,000,000

* PCA Grant award proposed to be repaid by \$1,000,000 in future BATA funds.

** The recommended grant amount for this project is \$500,000, with \$426,000 proposed in state bond funds (pending approval of the Conservancy Board) and the balance funded through MTC's PCA Grant program funds. MTC's funds will be provided to the Coastal Conservancy for management of the two fund sources for this project.

Date: February 23, 2011
W.I.: 1512
Referred by: PAC
Revised: 10/26/11-C 02/26/14-C 12/21/16-C
07/26/17-C 02/28/18-C 03/28/18-C
11/28/18-C 03/27/19-C 06/26/19-C
09/25/19-C 11/20/19-C 03/25/20-C
11/20/20-C

ABSTRACT

Resolution No. 3989, Revised

This resolution establishes the procedures governing the MTC Exchange Program. This resolution supersedes MTC Resolution No. 3018.

Attachment B was revised on October 26, 2011 to provide \$376,000 Exchange Program funding to the intertribal Electric Vehicle project.

Attachments B and C were respectively revised on February 26, 2014 to include \$10 million in Exchange Program funding for Transit Oriented Affordable Housing (TOAH), and update final balances of the initial STP Exchange Program (Resolution 3018) to reflect final project close out.

Attachments A and B were revised on December 21, 2016 to program \$1.1 million to the Bay Bridge Forward Commuter Parking Initiative and update the name of the Transit Oriented Affordable Housing Program.

Attachments A and B were revised on July 26, 2017 to program \$8.2 million to the Regional Priority Conservation Area (PCA) program and \$2.8 million to the Regional Active Operational Management Program. An additional \$1 million in exchange funds will be committed to a specific project or program through a future Commission action. This action and associated agreement and programming actions are contingent upon California Transportation Commission (CTC) approval of the amendment to the baseline agreement for the Marin Sonoma Narrows project to accept STP/CMAQ funds rather than local funds.

Attachment B was revised on February 28, 2018 to program \$10 million to the Bay Area Preservation Pilot; \$1,024,000 to Richmond's Bike Share Capital and Outreach project; \$826,000 for the joint Transportation Authority of Marin/Sonoma County Transportation Authority (TAM/SCTA) Bike Share Capital and Outreach project along the SMART Corridor;

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MTC Resolution No. 3989

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and redirect \$2,800,000 from Regional Active Operational Management to the Bay Bridge Forward Commuter Parking Initiative project.

Attachment B was revised on March 28, 2018 to program \$30,000 to the Bay Area Greenprint Priority Conservation Area (PCA) Improvements.

Attachments A and B were revised on November 28, 2018 to add the SCVTA SR 85 Transit Guideway Study and the CCTA I-680 NB HOV/Express Lane exchange agreements, and to program \$4,000,000 in Exchange funds to the following projects: \$619,000 to CCTA for Innovative Deployment for Enhanced Arterials; \$621,000 to the city of Walnut Creek for innovative Deployment for Enhanced Arterials; \$500,000 to the city of Richmond for the Richmond-San Rafael Bridge Bikeway Access; \$1,160,000 to MTC for Richmond-San Rafael Bridge Forward; and \$1,100,000 to MTC for Napa Valley Transportation Demand Management Strategies.

Attachment B was revised on March 27, 2019 to change the recipient of the Concord IDEA project from CCTA to the City of Concord and reduce the funding from \$619,000 to \$589,000; and reduce the funding amount for the MTC Richmond-San Rafael Bridge Forward project from \$1,160,000 to \$1,046,000; and redirect these funds to a new project with MTC as the recipient for the Concord IDEA project for \$144,000. The matching funds for the Concord IDEA project as identified in MTC Resolution 4357, are included within the \$144,000 amount. These changes result in no net change to total funds committed to-date.

Attachment A was revised on June 26, 2019 to cancel the \$1,200,000 exchange agreement with the SCVTA for the SR 85 Transit Guideway Study as the funds provided through the exchange are no longer needed.

Attachment B was revised on September 25, 2019 to reflect MTC as the direct recipient of exchange funds for the Concord and Walnut Creek IDEA projects; funds will be provided on a reimbursement basis to each project sponsor pursuant to their respective funding agreements with MTC.

Attachment B was revised on November 20, 2019 to program \$6,023,000 to 13 projects as part of the Priority Conservation Area (PCA) Grant program; funds will be provided on a

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MTC Resolution No. 3989

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reimbursement basis to each project sponsor pursuant to their respective funding agreements with MTC.

Attachment B was revised on March 25, 2020 to redirect \$25,000 from MTC's Bay Bridge Forward Commuter Parking Initiative to MTC's Fruitvale Quick Build project.

Attachment B was revised on November 20, 2020 to program \$647,000 to four projects as part of the Priority Conservation Area (PCA) Grant program. For the Yerba Buena Island Multi-Use Pathway, which provides access to the San Francisco-Oakland Bay Bridge, \$1 million of federal OBAG 2 funds are being provided at this time for cash flow purposes. The Bay Area Toll Authority will repay non-federal funds to the MTC Exchange Program within three years. MTC's funds for the Twin Peaks trail will be provided to the Coastal Conservancy for management of the two fund sources for this project. Because the Conservancy is a state entity, the funds will be provided as an up-front grant rather than on a reimbursement basis. Funds for projects other than the Twin Peaks Trail will be provided on a reimbursement basis to each project sponsor pursuant to their respective funding agreements with MTC.

Further discussions are contained in the Programming and Allocations Committee summary sheet dated February 9, 2011, October 12, 2011, February 12, 2014, December 14, 2016, July 12, 2017, February 14, 2018, March 7, 2018, November 14, 2018, March 6, 2019, June 12, 2019, September 4, 2019, November 8, 2019, March 11, 2020, and November 4, 2020.

Date: February 23, 2011
W.I.: 1512
Referred by: PAC

Re: MTC Exchange Program

METROPOLITAN TRANSPORTATION COMMISSION
RESOLUTION NO. 3989

WHEREAS, the Metropolitan Transportation Commission (MTC) is the regional transportation planning agency for the San Francisco Bay Area pursuant to California Government Code Section 66500 et seq.; and

WHEREAS, MTC is the designated Metropolitan Planning Organization (MPO) for the nine-county San Francisco Bay Area region (the region) and is the recipient for various federal fund sources for the San Francisco Bay Area; and

WHEREAS, MTC develops policies and procedures to be used in the selection of projects to be funded with various federal fund sources within the region consistent with the regional Transportation Plan (RTP); and

WHEREAS, selected projects are sometimes incompatible with or ineligible for federal funding and projects are often ready for implementation in advance of funding availability; and

WHEREAS, MTC assisted the Santa Clara County Traffic Authority (SCCTA) in 1994 by providing Surface Transportation Program (STP) funds, which initiated the original Exchange program implemented through MTC Resolution 3018; and

WHEREAS, the original exchange funding under MTC Resolution 3018 is nearly exhausted and MTC has entered into new funding exchange agreements where the implementation of specific projects with federal funds in exchange for local funds can achieve regional goals and objectives; now, therefore, be it

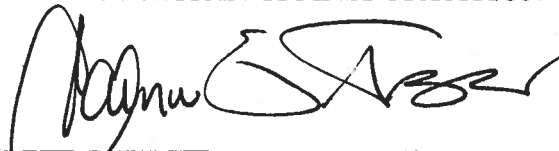
RESOLVED that Attachments A and B reflect the Exchange program balance and agreements approved by the Commission subject to this resolution; and be it further

RESOLVED, that attachment C lists the projects and amounts from the original STP Exchange program (MTC Resolution 3018) incorporated into the new MTC Exchange program; and be it further

RESOLVED that the Executive Director or designee is authorized to revise Attachments A, B and, C as necessary to reflect Commission actions and the on-going balances within the MTC Exchange program; and be it further

RESOLVED that MTC Resolution No. 3018 is superseded by this resolution.

METROPOLITAN TRANSPORTATION COMMISSION



Scott Haggerty, Chair

This resolution was entered into by the Metropolitan Transportation Commission at a regular meeting of the Commission held in Oakland, California on February 23, 2011.

MTC Exchange Program Funding Commitments Attachment B

November 20, 2020

Recipient	Project/Program	Res No.	Date	Committed by MTC	ID
MTC	Transit Oriented Affordable Housing Development (TOD)	3940	2/24/2010	\$10,000,000	1
SP Rancheria	Intertribal Electric Vehicle Implementation	3925	10/26/2011	\$376,000	2
MTC	Affordable Housing Jumpstart	4260	12/21/2016		
MTC	Alameda Jumpstart	4260	11/28/2018	\$2,000,000	3
MTC	San Francisco Jumpstart	4260	11/28/2018	\$5,000,000	3
MTC	Santa Clara Jumpstart	4260	11/28/2018	\$3,000,000	3
MTC	Bay Bridge Forward Commuter Parking Initiative	4035	12/21/2016	\$3,875,000	4
MTC	Fruitvale Quick Build	4035	3/25/2020	\$25,000	4
MTC	Regional Priority Conservation Area (PCA) Program	4202	7/26/2017		
MTC	Alameda County: Niles Canyon Trail, Phase 1	4202	11/20/2019	\$321,000	5
MTC	Albany: Albany Hill Access Improvements	4202	11/20/2019	\$251,000	5
MTC	Livermore: Arroyo Road Trail	4202	11/20/2019	\$400,000	5
MTC	<u>WOEIP/Urban Biofilter: Adapt Oakland Urban Greening in West Oakland</u>	<u>4202</u>	<u>11/20/2020</u>	<u>\$300,000</u>	<u>5</u>
MTC	EBRPD: Bay Trail at Point Molate (RSR Bridge to Point Molate Beach Park)	4202	11/20/2019	\$1,000,000	5
MTC	JMLT: Pacheco Marsh/Lower Walnut Creek Restoration and Public Access	4202	11/20/2019	\$950,000	5
MTC	San Francisco: McLaren Park and Neighborhood Connections Plan	4202	11/20/2019	\$194,000	5
MTC	<u>State Coastal Conservancy (for SF Rec & Park): Twin Peaks Trail Imps.</u>	<u>4202</u>	<u>11/20/2020</u>	<u>\$74,000</u>	<u>5</u>
MTC	GGNPC/NPS: Rancho Corral de Tierra Unit Management Plan Engagement	4202	11/20/2019	\$200,000	5
MTC	Half Moon Bay: Pillar Point Public Access Improvements	4202	11/20/2019	\$298,000	5
MTC	Menlo Park: Bedwell Bayfront Park Entrance Improvements	4202	11/20/2019	\$520,000	5
MTC	San Mateo County: Colma Creek Adaptation Study	4202	11/20/2019	\$110,000	5
MTC	<u>San Mateo Co.: San Bruno Mtn. Habitat Conservation Plan Grazing Pilot</u>	<u>4202</u>	<u>11/20/2020</u>	<u>\$137,900</u>	<u>5</u>
MTC	<u>South San Francisco: Sign Hill Conservation and Trail Master Plan</u>	<u>4202</u>	<u>11/20/2020</u>	<u>\$135,100</u>	<u>5</u>
MTC	Point Blue: Pajaro River Watershed Habitat Rest. & Climate Resilient Imps.	4202	11/20/2019	\$379,000	5
MTC	SCVOSA: Coyote Ridge Open Space Preserve Public Access, Phase 1	4202	11/20/2019	\$400,000	5
MTC	SCVOSA: Tilton Ranch Acquisition	4202	11/20/2019	\$1,000,000	5
MTC	PCA Grant Implementation	4202	11/20/2019	\$500,000	5
MTC	Bay Area Greenprint PCA Improvements	4202	3/28/2018	\$30,000	6
MTC	<u>PCA Grant Unprogrammed Balance</u>	<u>4202</u>	<u>11/20/2019</u>	<u>\$1,647,000</u>	<u>5</u>
TAM/SCTA	Bike Share Capital and Outreach - SMART Corridor	3925	2/28/2018	\$826,000	7
Richmond	Bike Share Capital and Outreach - Richmond	3925	2/28/2018	\$1,024,000	8
MTC	Bay Area Preservation Pilot (BAPP)	4311	2/28/2018	\$10,000,000	9
MTC	IDEA - Concord: Concord Blvd, Clayton Rd & Willow Pass Rd	4202	11/28/2018	\$589,000	10
MTC	IDEA - Walnut Creek: Various Locations	4202	11/28/2018	\$621,000	11
Richmond	Richmond-San Rafael Bridge Bicycle Access	4202	11/28/2018	\$500,000	12
MTC	Richmond-San Rafael Bridge Forward	4202	11/28/2018	\$1,046,000	13
MTC	Napa Valley Transportation Demand Strategies	4202	11/28/2018	\$1,100,000	14
MTC	IDEA - Concord Blvd, Clayton Rd & Willow Pass Rd	4202	3/27/2019	\$144,000	15
Total Committed:				\$47,326,000	