Production-Related Housing Bills, Part 2

ABAG-MTC Housing Legislative Working Group

April 25, 2019

Production-Related Housing Bills for Review

Zoning

• SB 50 (Wiener) Upzoning Near Transit and Jobs-Rich Areas, By Right Fourplex

Development

• AB 1279 (Bloom) Housing Development in High-Resource Areas

Fees/Transparency

• AB 1483 (Grayson) Housing Data Collection and Reporting





SB 50 (Wiener): Upzoning Near Transit and Job-Rich Areas*

Bill establishes a new "Equitable Communities Incentive" to projects meeting certain geographic, affordability, and other criteria:

On a parcel that allows housing as an underlying use in transit-rich or jobs-rich areas, SB 50 would allow:

- Up to 3 incentives under the state density bonus law (e.g. allow mixed-use, waiver from development standards such as setbacks)
 - Note: Amendments will clarify how these incentives interact with existing density bonus law
- A waiver from density controls and parking minimums over 0.5 (parcels near a major transit stop have all minimums waived)

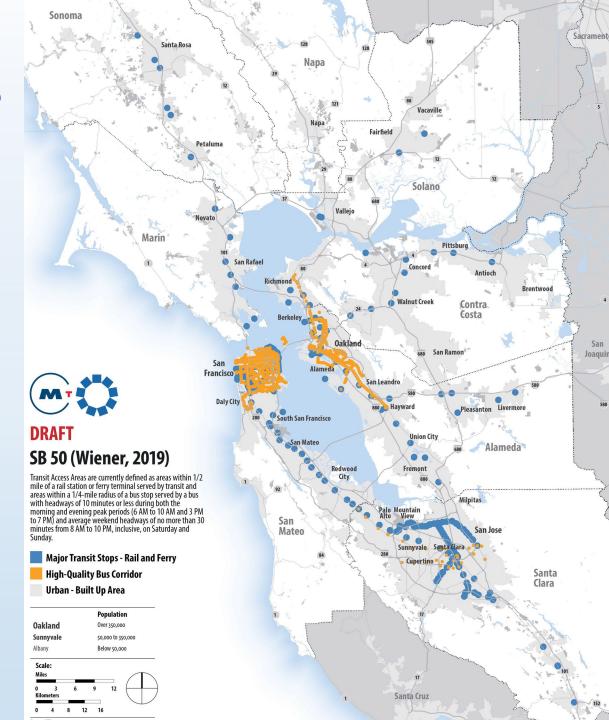
Rail/Ferry Proximity Provisions

- In areas within ½-mile radius of a rail of ferry station, also allow at least 45 feet tall and 2.5 floor area ratio (FAR)
- In areas within 1/4-mile radius of a rail of ferry station, also allow at least 55 feet tall and 3.25 FAR
- *See slides 4 and 5 for descriptions of "transit-rich" and "jobs-rich" areas

What is a Transit-Rich Area?

- An area within a ½-mile radius of a rail station or a ferry terminal that is a major transit stop, as defined in existing law, or a ¼mile radius of a stop on a high-quality bus corridor.
- To qualify as a high-quality bus corridor, the bus corridor must have average service intervals that meets all the following criteria and has met it for the last five years:
 - 10 minutes during morning and afternoon peak,
 6-10 AM, 3-7 PM
 - 20 minutes from 6 AM to 10 PM, on weekdays.
 - 30 minutes between 8 AM to 10 PM on weekends.





What is a Jobs-Rich Area?

- "Jobs-rich areas" not yet identified, but Senator Wiener's office references Terner Center *Mapping Opportunity Project* http://mappingopportunityca.org/
- Bill provides census tracts shall be identified by Department of Housing & Community Development, in consultation with the Office of Planning & Research based on whether they are:
 - 1) Associated with **positive educational and economic outcomes** for households of all income levels living in the tract;
 - 2) New housing would enable residents to live in or near a job-rich area or would reduce commute distances compared to existing levels.
- Areas must be designated and mapped by 1/1/20 and updated every 5 years.

Preliminary Summary of SB 50/SB 4 Deal*

Geographic Thresholds to Upzoning & By-Right Development

- Exclusion Areas
 - In coastal zone, limited to infill parcels; Cities < 50,000 population in coastal zone exempt
 - Very high fire hazard severity zones
- Statewide: Allow fourplexes in all residential areas (vacant land & conversions)
- In counties > 600,000 population on parcels zoned for residential

Bay Area: Alameda, Contra Costa, San Francisco, San Mateo and Santa Clara Counties

- SB 50 "transit-rich" & "job-rich" upzoning provisions apply (see slides 4 and 5 for "transit-rich" and jobs-rich" designations)
- Exempts parcels designated as historic by 2010
- Reduces peak commute bus headways to minimum of every 10 minutes (from 15) and requires that the bus corridor has met this service level for the last five years
- Parking: no parking minimums around rail, 0.5 spaces/unit minimum elsewhere

*Analysis based on Senate Governance & Finance Committee summary since bill language not available at the time presentation was finalized

METROPOLITAN TRANSPORTATION COMMISSION

Preliminary Summary of SB 50/SB 4 Deal* Geographic Thresholds for Upzoning & By-Right Development

- In counties < 600,000, on parcels zoned for residential
 - Allows fourplexes by right (CEQA exempt) on vacant land and conversions, but no demolitions (75% of exterior wall must be intact; no more than 15% increase in square footage)
 - In addition to exemptions for high fire risk, coastal zones and historic districts, exempt parcels in flood plains
 - In cities >50,000 population
 - A waiver from density with minimum 30 units/acre in urban and 20 units/acre in suburban areas within 1/2-mile of rail & ferry stations,
 - No parking within ¼ mile in cities >100,000; 0.5 spaces/unit elsewhere
 - Height increases: Allows one story above current zoning
 - All other local regulations apply (setbacks, lot coverage, height, FAR)

^{*}Analysis based on Senate Governance & Finance Committee summary since bill language not available at the time presentation was finalized



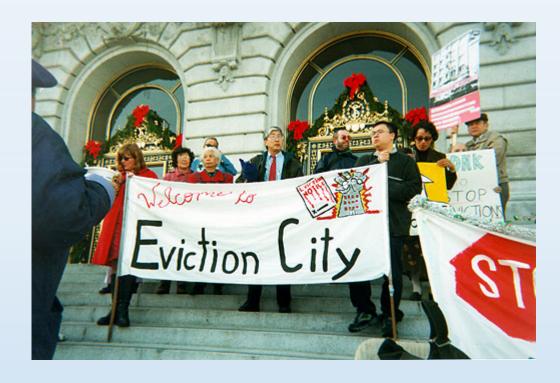
SB 50 Affordability Requirements by Project Size

| Project Size | Inclusionary Housing Requirement |
|-------------------|---|
| 1-10 units | No affordability requirement. |
| 11-20 units | Developer may pay an in lieu fee, where feasible, toward housing offsite affordable to lower income households. |
| 21-200 units | 15% low-income OR 8% very low-income OR 6% extremely low-income |
| 201 – 350 units | 17% low-income OR 10% very low-income OR 8% extremely low-income |
| 351 units or more | 25% low-income OR 15% very low-income OR 11% extremely low-income |

Amendments anticipated related to in lieu fees to ensure affordable housing project is actually built, and is within ½-mile of original project and near transit.

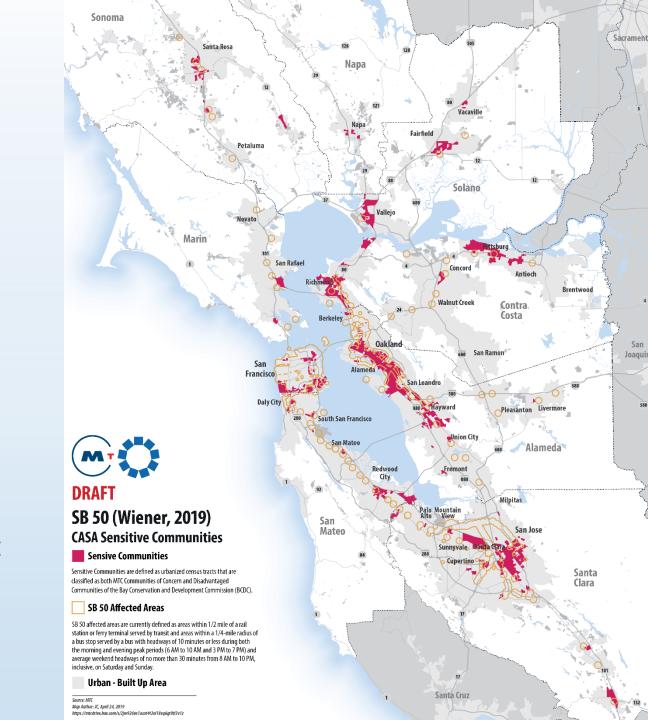
SB 50 Anti-Displacement Protections

- Bill contains provisions to combat displacement pressures that result from new development potential as a result of upzoning.
- Exemption of property that had been occupied by a rental tenant within the last 7 years or property taken out of the rental market via Ellis Act in last 15 years.
- Up-zoning deferred in "Sensitive Communities" for 5 years while community develops a plan to encourage multifamily development at a range of income levels and protect residents from displacement (see next slide).



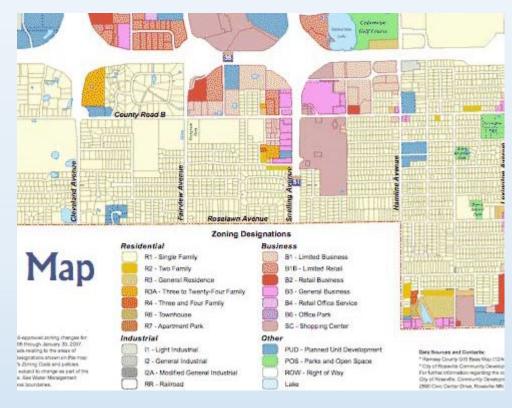
Sensitive Communities: Five-Years to Develop a Community-Led Plan

- Bill's provisions are postponed in sensitive communities (SC) until 1/1/25.
- For Bay Area, SC defined the same way as in the CASA Compact (shown at right) but updated every 5 years by HCD.
- Amendments to require a jurisdiction in a sensitive community to request so by a petition signed by at least 20% of population in census tract.
- MTC/ABAG on-line map that overlays sensitive communities with region's transit stations can be found <u>here</u>.



SB 50 Interaction with Local Zoning Rules

- Local design standards would remain in effect as long as they don't conflict with bill's minimum height and FAR requirements
- Local mandatory inclusionary requirements for affordable units or anti-demolition protections stronger than those in the bill would remain enforceable



SB 50 Discussion Questions

- Do the bill's new population thresholds (>600,000 for county, >50,000 for city in county <600,000) address concerns about the original bill having a one-size-fits-all approach?
- Is there a risk that leaving out smaller jurisdictions with rail and ferry stations could be a missed opportunity to facilitate more affordable housing in those communities?
- What does the committee think about the by-right fourplex allowance on projects that meet all other local zoning requirements, such as height, setbacks, etc. and only on vacant land or conversions?
- What does the committee think about including "jobs-rich area" category as a means to address the jobs/housing imbalance in non transit-rich areas?
- How can we further support your understanding of the bill?

AB 1279 – Housing Development in High-Resource Areas

"Missing Middle" Housing

Highlights:

- Applicable in state-designated high-resource areas; designation can be appealed
- "By-right" approval of projects with 2 to 100 units, depending on existing zoning and parcel size
- Subject to local "objective" design standards, but cannot trigger CEQA or undermine fair housing law
- Larger projects eligible for state density bonus but also subject to affordability requirements
- Parcels with existing rental units (in use for the last 10 years) excluded
- Parcels in environmentally sensitive areas and open space excluded

High-Resource Area Definition

- Area of high opportunity and low residential density not experiencing gentrification and displacement and not at high risk of future gentrification and displacement
- Designated by HCD by January 1, 2021 and every 5 years after, in consultation with CA Fair Housing Task Force and CA Tax Credit Allocation Committee

"Missing Middle" Housing

2-4 units and no more than 20 feet on single-family parcels, in highresource areas





- Can be designed to compliment the existing neighborhood character.
- Increases walkability and safety by providing "eyes on the street."
- Creates a diverse, multi-generational, mixed-income neighborhood.
- Provides "naturally" affordable housing without public subsidies.

"Missing Middle" Housing

5-40 units and no more than 30 feet on larger lots adjacent to an "arterial" road or commercial area, in high-resource areas



Image source: various developer websites







AB 1279 – Housing Development: High-Resource Areas

"Missing Middle" Housing



Single-Family Housing Only

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Residential Areas

Min. ¼-Acre, Near Major Road or Commercial Use



Housing & Commercial Development Allowed

Min. ½-Acre, Near Major Road or Commercial Use

- 1. Up to 4 units and not more than 20 feet high
- 2. Affordability requirement:
 - a. Affordable to households with incomes at 100 percent AMI

OR

b. Fee of 10 percent of difference between affordable and market rate for units

- 1. Up to 40 units and not more than 30 feet high
- 2. Projects ≤10 units:
 - a. Same affordability requirements as for SF-zoned parcels
- 3. Projects > 10 units:
 - a. 10 percent affordable to lowand 5 percent to very lowincome HHs
 - b. Local inclusionary standards apply if higher

- 1. Up to 100 units and not more than 55 feet high
- 2. Affordability Requirements:
 - a. 50% total; 25 percent affordable to low- and 25 percent to very low-income HHs



AB 1279 – Housing Development: High-Resource Areas

"Missing Middle" Housing

Discussion Questions

- Many single-family homes are already two stories.
 Could tri- or fourplexes be designed to blend in?
- What does the group think about tying upzoning tied to high-resource areas, regardless of transit proximity?
- Do the proposed tenant protections in the bill go far enough, or go too far?
- Do the proposed affordability requirements in the bill go far enough, or go too far?



AB 1483: Housing Data Collection and Reporting

- Bill's underlying assumption: Better data = better outcomes
- Seeks to improve quality and availability of information local governments provide related to housing project approvals, fees and zoning standards.
- Expands on data already reported through "APR" annual performance report jurisdictions submit to HCD to require annual reporting to HCD and MPOs.
- Additional detail required, such as name of applicant, # units, permits issued, number of certificates of occupancy issued.
- Allows MPOs to request additional information from local jurisdictions about housing, subject to HCD approval and conditional on provision of technical assistance from MPO or HCD.
- Requires posting on web site of all fees, zoning and planning standards related to housing development projects.

AB 1483: Statewide Housing Data Strategy & Database

- Requires HCD develop a 10-year housing data strategy in its next revision of the CA Statewide Housing Plan
- Requires HCD establish an accessible statewide publicly accessible database with parcel-level housing data
- Requires HCD develop by January 1, 2022 protocols for data sharing, documentation, quality control, public access and promotion of open source platforms and decision tools related to housing data.



AB 1483: Housing Data Collection and Reporting

Discussion Questions

- Are there any concerns with the bill?
- If so, what are options to address them?