Production-Related Housing Bills

ABAG-MTC Housing Legislative Working Group

April 18, 2019



Production-Related Housing Bills for Review

Zoning

- SB 330 (Skinner) Housing Crisis Act of 2019
- AB 1279 (Bloom) Housing Development in Hight-Resource Areas

Fees/Transparency

- AB 1483 (Grayson) Housing Data Collection and Reporting
- AB 1484 (Grayson) *Mitigation Fee Act for Housing Development*

Funding

AB 1487 (Chiu) San Francisco Bay Area Regional Housing Finance Act



SB 330 – Housing Crisis Act of 2019

Key Components

- Project approval process acceleration
- Greater certainty for project proponents
- Limitations on downzoning and building moratoria
- Legalize occupied substandard buildings





SB 330: Project Approval Process Acceleration

- Creates a new process for submitting a complete initial application and restricts changes a local government can make after a complete application is submitted.
- Specifies criteria that must be included for a project to be complete and requires HCD to develop a standardized form for local governments.
- Provides that after an application is deemed complete and if a project complies with general plan and zoning standards, a local government may not:
 - Require more than 3 de novo public hearings
 - Delay decision beyond 12 months



SB 330: Greater Certainty for Project Proponents

- Requires public agencies post on their web site all information required to submit a development application.
- Locks in historic designation of a site at the time an application is deemed complete.
- If a public agency determines an application is incomplete, it must provide applicant an exhaustive list of items in their application that were missing based on the agency's own check list.
- Key feature of the bill is to lock in policies, fees and standards at the time an application is deemed "complete," with some exceptions allowed.





SB 330: Discussion Questions

- Production The bill aims to accelerate housing production by speeding up permit approvals and limiting public review. Is 12 months acceptable? What about 3 hearings? What does the group think about this?
- Flexibility The bill is not "one size fits all" in terms of where it applies but it does curtail local zoning authority with respect to downzoning in high rent/low vacancy rate areas. What does the group think about this?
- Transportation/Infrastructure Impacts A significant policy proposal in the bill is restriction on any *new* parking requirements for housing developments or enforcement of *existing parking requirements*. What does the group think about this?



SB 330: Limitations on Downzoning and Building Moratoria

Designates "affected areas" of high rent and low vacancy rate where a local government, including its electorate, could not take actions that would:

- Result in a "less intensive use" than on 1/1/2018
- Establish design standards after 1/1/2008 not considered "objective"
- Limit number of land use approvals or permits
- Cap number of housing units or size of population

Exception: downzoning allowed in one location in an affected area if higher density allowed elsewhere so there is **no net loss** of residential capacity. Affected areas also prohibited from:

- Adopting new or enforcing existing parking requirements
- Charging fees or exactions, including for water & sewer, above rates on 1/1/2018
- Charging any fees to deed-restricted units affordable to low-income



SB 330: Legalize "Occupied Substandard Buildings"

- A "protection" strategy to help residents remain in buildings that could be shuttered by building inspectors *if they meet certain life safety standards*.
- Requires HCD to develop building standards for buildings occupied by one or more people that an enforcement agency finds is in violation of any health and safety requirements.
- Sets minimum requirements, including:
 - Adequate sanitation and exit facilities
 - Seismic safety
 - Fire safety
 - Allows conditions otherwise prohibited today if they don't endanger the "life, limb, health, property, safety, or welfare of the public or the occupant"



AB 1279 – Housing Development in High-Resource Areas "Missing Middle" Housing

Highlights:

- Applicable in state-designated high-resource areas; designation can be appealed
- "By-right" approval of projects with 2 to 100 units, depending on existing zoning and parcel size
- Subject to local "objective" design standards, but cannot trigger CEQA or undermine fair housing law
- Larger projects eligible for state density bonus but also subject to affordability requirements
- Parcels with existing rental units (in use for the last 10 years) excluded
- Parcels in environmentally sensitive areas and open space excluded





"Missing Middle" Housing

2-4 units and no more than 20 feet on single-family parcels, in highresource areas





- Increases walkability and safety by providing "eyes on the street."
 Drovides "netwrally" effordable beyoing without public subsidies
- Provides "naturally" affordable housing without public subsidies.

"Missing Middle" Housing

5-40 units and no more than 30 feet on larger lots adjacent to an "arterial" road or commercial area, in high-resource areas





ASSOCIATION OF BAY AREA GOVERNMENTS METROPOLITAN TRANSPORTATION COMMISSION Image source: various developer websites



AB 1279 – Housing Development: High-Resource Areas

"Missing Middle" Housing



AB 1279 – Housing Development: High-Resource Areas "Missing Middle" Housing

Discussion Questions

- Many single-family homes are already two stories. Could tri- or fourplexes be designed to blend in?
- What does the group think about tying upzoning tied to high-resource areas, regardless of transit proximity?
- Do the proposed tenant protections in the bill go far enough, or go too far?
- Do the proposed affordability requirements in the bill go far enough, or go too far?





AB 1483: Housing Data Collection and Reporting

- Bill's underlying assumption: Better data = better outcomes
- Seeks to improve quality and availability of information local governments provide related to housing project approvals, fees and zoning standards.
- Expands on data already reported through "APR" annual performance report jurisdictions submit to HCD to require annual reporting to HCD and MPOs.
- Additional detail required, such as name of applicant, # units, permits issued, number of certificates of occupancy issued.
- Allows MPOs to request additional information from local jurisdictions about housing, subject to HCD approval and conditional on provision of technical assistance from MPO or HCD.
- Requires posting on web site of all fees, zoning and planning standards related to housing development projects.

Note: AB 1484 amended to only include online posting of fees



AB 1483: Statewide Housing Data Strategy & Database

- Requires HCD develop a 10-year housing data strategy in its next revision of the CA Statewide Housing Plan
- Requires HCD establish an accessible statewide publicly accessible database with parcel-level housing data
- Requires HCD develop by January 1, 2022 protocols for data sharing, documentation, quality control, public access and promotion of open source platforms and decision tools related to housing data.





AB 1487 – Housing Finance Act Production, Preservation and Protection

Highlights:

- Establishes the Housing Alliance for Bay Area to provide funding and technical assistance for 3 Ps
- 18-member board appointed by MTC and ABAG;
 9-member committee to provide expert advice
- Broad taxing authority subject to voter approval; May assemble, lease or purchase parcels for affordable housing; cannot use eminent domain
- No regulatory authority over local land use
- Counties to develop expenditure plans; may administer funds instead of HABA



Affordable housing preservation



AB 1487 — Funding Distribution

Expenditures

>60% for affordable housing production Min.15- Max. 20% for preservation

Min.5- Max.10% for protection



Min.5- Max.10% for general funds to local governments that achieve unspecified housing benchmarks

Administration

75% of new revenue returned to county of origin; 25% available to be spent across region to highest need

• Counties have option to administer funds themselves or rely on HABA to allocate funds.



AB 1487: Potential Funding Measures

The bill authorizes HABA to place a number of different measures on the ballot, balanced across businesses, general taxpayers, commercial developers, and property owners including:

- parcel tax
- commercial linkage fee
- gross receipts tax
- head tax
- ½-cent sales tax [only measure with an amount specified]
- A general obligation bond to be funded by an ad valorem
- tax on the assessed value of local properties.
- A revenue bond



AB 1487 – Housing Finance Act Production, Preservation and Protection

Discussion Questions:

- Do you think there is a role for a regional entity to raise and distribute housing funding, purchase and dispose of land and provide planning and technical assistance across the region?
- What are your thoughts about the funding sources listed in the bill?
- HABA is proposed to be governed equally by a board of MTC and ABAG, with 9 seats each. What do you think of this?
- The bill requires 75% of funds to be distributed to the county of origin. What do you think of this?

- What would be the best use of regional funds?
- Are there critical housing needs that jurisdictions are missing since the loss of redevelopment that HABA could fulfill at the regional level?

