Metropolitan Transportation Commission Programming and Allocations Committee

February 13, 2019
MTC Resolution Nos. 4375, Revised

Agenda Item 2d

Subject:

2019 Transportation Improvement Program (TIP) Amendment 2019-08.

Background:

The federally required TIP is a comprehensive listing of Bay Area surface transportation projects that receive federal funds, are subject to a federally required action or are regionally significant. MTC, as the federally designated Metropolitan Planning Organization (MPO) for the nine-county San Francisco Bay Area Region, must prepare and adopt the TIP at least once every two years. The 2019 TIP, covering the four-year period from FY 2018-19 through 2021-22, was adopted by the Commission on September 26, 2018, and approved by the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) on December 17, 2018. The 2019 TIP is valid for four years under federal regulations. The TIP may be revised to make necessary changes prior to the next update. The TIP is posted on MTC's website at: http://mtc.ca.gov/our-work/fund-invest/transportation-improvement-program.

Amendment 2019-08 makes revisions to 12 projects with a net funding decrease of approximately \$25.5 million. Among other changes, this revision:

- Adds one new exempt project and updates the funding plan of one other project to reflect the awards of Federal Transit Administration (FTA) Bus and Bus Facilities Infrastructure Investment Program discretionary grants;
- Updates the funding plan of the Solano Transportation Authority's I-80/I-680/SR-12 Interchange Improvements project to reflect the award of Trade Corridor Enhancement Program funds;
- Updates the funding plans of two Altamont Commuter Express projects to reflect the award of Transit and Intercity Rail Capital Program funds;
- Archives three implemented projects; and
- Deletes three projects that will not move forward as federal projects.

The revisions made with this amendment do not conflict with the financial constraint requirements of the TIP, and therefore the 2019 TIP remains financially constrained with this amendment.

The 2019 TIP is also designed such that, once implemented, it makes progress toward achieving the performance targets established per federal regulations.

The revisions made pursuant to this amendment will not change the air quality conformity finding; therefore, a conformity determination is not required.

The TIP Revision Summary for this amendment is attached (Attachments 1) and is also available in the MTC offices at 375 Beale Street, San Francisco, CA, and is posted on the Internet at: http://mtc.ca.gov/our-work/fund-invest/tip/tip-revisions-and-amendments.

The TIP public participation process also serves to satisfy the public involvement requirements of the FTA annual Program of Projects, for applicable funds.

This amendment will be transmitted to Caltrans after the Commission approval; after its review, Caltrans will forward the amendment to FTA/FHWA as required for final federal agency review and approval.

Issues: This amendment contains projects and funding that is subject to FTA

approval. Therefore, final federal approval of this amendment is reliant on

FTA staff not being on furlough.

Recommendation: Refer MTC Resolution No. 4375, Revised to the Commission for approval.

Attachments: Attachment 1, Summary Report of Amended Projects for TIP Amendment

2019-08

MTC Resolution No. 4375, Revised

ATTACHMENT 1

TIP Revision Summary 2019-08

TIP ID	Sponsor	Project Name	Description of Change	Funding Change (\$)	Funding Change (%)
System: Lo	cal Road				
ALA010003	Alameda County	Crow Canyon Safety Improvements	Archive this project as it has been completed	\$0	0.0%
ALA010052	Newark	Central Avenue Railroad Overpass at UPRR	Delete this project from the TIP as it will be locally implemented	-\$13,213,000	-69.2%
ALA070039	Oakland	Oakland Waterfront Bay Trail	Update the funding plan to remove FY19 and future funding and archive project from the TIP. Individual segments will be added to the TIP as funding is identified.	-\$30,200,000	-78.2%
MRN070019	Marin County	Marin Parklands Visitor Access, Phase 2	Update the funding plan to remove \$3.4M in FY17 CON Local and delete this project as it will not move forward at this time	-\$3,410,000	-76.7%
System: Pu	blic Lands/Trails				
CC-070033	East Bay Regional Park District (EBRPD)	Conta Costa Parks Bike/Ped Trail Improvements	Update the funding plan to remove FY19 funds and archive this project. Future segments will be added as individual projects when funding is identified.	-\$151,831	-16.0%
System: Sta	ate Highway				37/4/19
SOL070020	Solano Transportation Authority (STA)	I-80/I-680/SR 12 Interchange Improvements	Update the funding plan to change the source, phase and program year for \$2M from FY23 CON RTP-LRP to FY19 ROW Local and change the program year and fund source for \$53.2M from FY23 RTP-LRP to FY20 SB1-TCEP	\$0	0.0%
System: Tra	ansit				
ALA170042	Altamont Commuter Express (ACE)	ACE Platform Extensions	Update the project scope to include Fremont Station platform extension and update the funding plan to change the source for \$8M from CARB to TIRCP funds and add \$3.4M in SB1-SRA funds	\$3,400,000	42.5%
ALA170056	Altamont Commuter Express (ACE)	ACE - Locomotive Procurement	Update the project description to add two locomotives and update the funding plan to change the source for \$1.4M in CARB funds and \$5.5M in RTP-LRP funds to TIRCP, add \$15.3M in TIRCP funds and reprogram all funds to FY20	\$15,344,084	102.3%
ALA190005	Livermore Amador Valley Transit (LAVTA)	Hybrid Bus Battery Pack Replacement	Amend a new exempt project into the TIP with \$245K in 5307, \$385K in 5339 and \$158K in Local funds	\$787,713	~%
SF-070009	Port of San Francisco	Embarcadero Corridor Transportation Improvements	Delete this project from the TIP as it will be locally implemented. Individual segments will be amended into the TIP if future federal funding is identified.	-\$5,350,000	-100.0%
SF-190001	San Francisco Municipal Transport Agency (SFMTA)	Woods Bus Facility Modernization	Amend a new exempt project into the TIP with \$3.6M in FTA Bus and Bus Facilities funds, \$1.4M in SB1-SGR funds and \$500K in Local funds	\$5,500,000	~%
SON170026	Santa Rosa City Bus	Santa Rosa CityBus: Electric Bus Replacement	Update the funding plan to add \$1.78M in 5339 Bus and Bus Facilities grant funds, reprogram \$314K in Local funds from FY19 to FY20 and remove \$425 in local funds and update project description to add 2 buses	\$1,779,708	102.6%
	, , , , , , , , , , , , , , , , , , , ,		Total Funding Change:	-\$25,513,326	i

ATTACHMENT 1

			TIP Revision Summary			
	Federal	State	Regional	Local	Total	2019 TIP Only
Current:	\$14,504,439	\$140,493,000	\$29,262,992	\$572,917,490	\$757,177,921	\$30,085,831
Proposed:	\$20,411,326	\$219,319,669	\$29,262,992	\$462,670,608	\$731,664,595	\$115,245,505
Delta:	\$5,906,887	\$78,826,669	\$0	-\$110,246,882	-\$25,513,326	\$85,159,674

W.I.: 1512 Referred by: PAC

Revised: 12/19/18-C 01/23/19-C

02/27/19-C

ABSTRACT Resolution No. 4375, Revised

This resolution adopts the 2019 Transportation Improvement Program (TIP) for the San Francisco Bay Area.

Further discussion of the 2019 TIP adoption is contained in the Programming & Allocations Committee summary sheets dated September 12, 2018, December 12, 2018, January 9, 2019, and February 13, 2019. This resolution was revised as outlined below. Additional information on each revision is included in attachment B: 'Revisions to the 2019 TIP'.

2019 TIP Revisions

				MTC	
Revision		# of	Net Funding	Approval	Final Approval
#	Revision Type	Projects	Change (\$)	Date	Date
2019-01	Admin. Mod.	52	\$36,741,847	12/19/2018	12/19/2018
2019-02	Admin. Mod.	Pending	Pending	Pending	Pending
2019-03	Amendment	40	\$155,338,096	12/19/2018	Pending
2019-04	Admin. Mod.	Pending	Pending	Pending	Pending
2019-05	Amendment	3	\$22,503,964	1/23/2019	Pending
2019-06	Amendment	2	\$15,814,128	1/23/2019	Pending
2019-07	Admin. Mod.	Pending	Pending	Pending	Pending
2019-08	Amendment	12	-\$25,513,326	2/27/2019	Pending
Net Funding Change		57	\$168,142,862		
Absolute Funding Change			\$219,169,514		

W.I.: 1512 Referred by: PAC

Re: Adoption of the 2019 Transportation Improvement Program (TIP)

METROPOLITAN TRANSPORTATION COMMISSION RESOLUTION NO. 4375

WHEREAS, the Metropolitan Transportation Commission (MTC) is the regional transportation planning agency for the San Francisco Bay Area pursuant to California Government Code Section 66500 et seq.; and

WHEREAS, MTC is the federally designated Metropolitan Planning Organization (MPO), pursuant to Section 134(d) of Title 23 of the United States Code (USC) for the nine-county San Francisco Bay Area region (the region); and

WHEREAS, Title 23 Code of Federal Regulations Part 450 (23 CFR §450) requires the region to carry out a continuing, cooperative and comprehensive transportation planning process as a condition to the receipt of federal assistance to develop and update at least every four years, a Transportation Improvement Program (TIP) consisting of a comprehensive listing of transportation projects that receive federal funds or that are subject to a federally required action, or that are regionally significant; and

WHEREAS, Section 65074 of the California Government Code requires all state MPOs to update their TIPS concurrently every even year; and

WHEREAS, the TIP must be consistent with the Regional Transportation Plan (RTP) adopted pursuant to Government Code Section 66508, the State Implementation Plan (SIP) as required by the federal Clean Air Act (42 U.S.C. Section 7401 et seq.); and the San Francisco Bay Area Transportation Air Quality Conformity Protocol (MTC Resolution 3757), which establish the Air Quality Conformity Procedures for MTC's TIP and RTP; and

WHEREAS, federal regulations (23 CFR §450.326(k)) require that the TIP be financially constrained, by year, to reasonable estimates of available federal and state transportation funds; and

WHEREAS, federal regulations (23 CFR §450.326) require that the TIP be designed such that once implemented, it makes progress toward achieving the performance targets established under §450.306(d) and that the TIP shall include, to the maximum extent practicable, a description of the anticipated effect of the TIP toward achieving the performance targets identified in the metropolitan transportation plan, linking investment priorities to those performance targets; and

WHEREAS, federal regulations (23 CFR §450.316) require that the MPO develop and use a documented public participation plan that defines a process for providing citizens, affected public agencies and interested parties with reasonable opportunities to be involved in the metropolitan transportation planning process; and

WHEREAS, federal regulations (23 CFR §450.332(a)) allow MTC to move projects between years in the first four years of the TIP without a TIP amendment, if Expedited Project Selection Procedures (EPSP) are adopted to ensure such shifts are consistent with the required year by year financial constraints; and

WHEREAS, MTC, the State, and public transportation operators within the region have developed and implemented EPSP for the federal TIP as required by Federal Regulations (23 CFR 450.332(a)) and Section 134 of Title 23 United States Code (USC §134), as outlined in Attachment A to this Resolution, and MTC Resolution 3606, Revised; and

WHEREAS, MTC has found in MTC Resolution No. 4374 that the 2019 TIP, as set forth in this resolution, conforms to the applicable provisions of the SIP for the San Francisco Bay Area; and

WHEREAS, the San Francisco Bay Area air basin was designated by U.S. Environmental Protection Agency as nonattainment for the fine particulate matter (PM2.5) standard in December 2009, and MTC must demonstrate conformance to this standard through an interim emissions test until a PM2.5 SIP is approved by the federal Environmental Protection Agency (U.S. EPA); now, therefore be it

<u>RESOLVED</u>, that MTC adopts the 2019 TIP, attached hereto as Attachment A and incorporated herein as though set forth at length; and be it further

<u>RESOLVED</u>, that MTC has developed the 2019 TIP in cooperation with the Bay Area County Transportation Agencies, transit operators, the Bay Area Air Quality Management District (BAAQMD), the California Department of Transportation (Caltrans), and other partner agencies and interested stakeholders, and in consultation with the Federal Highway Administration (FHWA), Federal Transit Administration (FTA) and U.S. EPA; and, be it further

RESOLVED, that the 2019 TIP was developed in accordance with the region's Public Participation Plan and consultation process (MTC Resolution No. 4174, Revised) as required by Federal Regulations (23 CFR §450.316); and, be it further

<u>RESOLVED</u>, that the projects and programs included in the 2019 TIP, attached hereto as Attachment A to this resolution, and incorporated herein as though set forth at length, are consistent with the RTP; and, be it further

<u>RESOLVED</u>, that the 2019 TIP is financially constrained, by year, to reasonable estimates of available federal, state and local transportation funds; and, be it further

<u>RESOLVED</u>, that the 2019 TIP makes progress toward achieving the performance targets established under §450.306(d); and, be it further

RESOLVED, that MTC approves the EPSP developed by MTC, the State, and public transportation operators within the region for the federal TIP as required by federal regulations (23 CFR 450.332(a)) and Section 134 of Title 23 United States Code (USC §134), as outlined in Attachment A to this Resolution, and MTC Resolution 3606, Revised; and, be it further

<u>RESOLVED</u>, that MTC will support, where appropriate, efforts by project sponsors to obtain letters of no prejudice or full funding agreements from FTA for projects contained in the transit element of the TIP; and, be it further

<u>RESOLVED</u>, that the public participation process conducted for the 2019 TIP satisfies the public involvement requirements of the FTA annual Program of Projects; and, be it further

<u>RESOLVED</u>, that the adoption of the TIP shall not constitute MTC's review or approval of those projects included in the TIP pursuant to Government Code Sections 66518 and 66520, or provisions in federal regulations (49 CFR Part 17) regarding Intergovernmental Review of Federal Programs; and, be it further

<u>RESOLVED</u>, that MTC's review of projects contained in the TIP was accomplished in accordance with procedures and guidelines set forth in the San Francisco Bay Area Transportation Air Quality Conformity Protocol (MTC Resolution 3757); and, be it further

RESOLVED, that MTC finds that the 2019 TIP conforms to the applicable provisions of the State Implementation Plan (SIP) and the applicable transportation conformity budgets in the SIP approved for the national 8-hour ozone standard and to the emissions test for the national fine particulate matter standard (MTC Resolution No. 4374); and, be it further

<u>RESOLVED</u>, that the projects and programs included in the 2019 TIP do not interfere with the timely implementation of the traffic control measures (TCMs) contained in the SIP; and, be it further

RESOLVED, that MTC finds all regionally significant capacity-increasing projects included in the 2019 TIP are consistent with the Amended Plan Bay Area 2040 (the 2040 Regional Transportation Plan including the Sustainable Communities Strategy for the San Francisco Bay Area) and, be it further

RESOLVED, that revisions to the 2019 TIP as set forth in Attachment B to this resolution and incorporated herein as though set forth at length, shall be made in accordance with rules and procedures established in the public participation plan and in MTC Resolution No. 4375, and that MTC's review of projects revised in the TIP shall be accomplished in accordance with procedures and guidelines set forth in the San Francisco Bay Area Transportation Air Quality Conformity Protocol (MTC Resolution 3757) and as otherwise adopted by MTC; and, be it further

<u>RESOLVED</u>, that staff have the authority to make technical corrections, and the Executive Director and Deputy Executive Directors have signature authority to approve administrative modifications for the TIP and Federal Statewide Transportation Improvement Program (FSTIP) under delegated authority by Caltrans, and to forward all required TIP amendments once approved by MTC to the appropriate state and federal agencies for review and approval; and, be it further

<u>RESOLVED</u>, that a copy of this resolution shall be forwarded to FHWA, the FTA, U.S. EPA, Caltrans, the Association of Bay Area Governments (ABAG), and to such other agencies and local officials as may be appropriate.

METROPOLITAN TRANSPORTATION COMMISSION

Jake Mackenzie, Chair

The above resolution was entered into by the Metropolitan Transportation Commission at a regular meeting of the Commission held in San Francisco, California, on September 26, 2018.

W.I.: 1512 Referred by: PAC

> Attachment A Resolution No. 4375 Page 1 of 1

2019 Transportation Improvement Program

The 2019 Transportation Improvement Program for the San Francisco Bay Area, adopted September 26, 2018, is comprised of the following, incorporated herein as though set forth at length:

- A Guide to the 2019 Transportation Improvement Program (TIP) for the San Francisco Bay Area
- TIP Overview
- Expedited Project Selection Process
- TIP Revision Procedures
- Financial Capacity Assessments
- County Summaries
- Project Listings
- Appendices
- The 2019 TIP Investment Analysis: Focus on Low-Income and Minority Communities
- The 2019 TIP Performance Report

W.I.: 1512 Referred by: PAC

Revised: 12/19/18-C 01/23/19-C

02/27/19-C

Attachment B

Resolution No. 4375, Revised

Page 1 of 3

Revisions to the 2019 TIP

Revisions to the 2019 Transportation Improvement Program (TIP) will be included as they are approved.

Revision 2019-01 is an administrative modification that revises 52 projects with a net funding increase of approximately \$36.7 million. The revision was approved into the Federal-Statewide TIP by the Deputy Executive Director on December 19, 2019. Among other changes, this revision:

- Updates the funding plans of 36 Surface Transportation Block Grant Program/ Congestion Mitigation and Air Quality Improvement Program (STP/CMAQ) funded projects to reflect obligations and programming decisions;
- Updates the funding plan of the Santa Clara Valley Transportation Authority's US-101 Express Lanes in Santa Clara County project to reflect the programming of \$3.3 million in repurposed earmark funds;
- Updates the funding plan and back-up listing of the Caltrans-managed local Highway Bridge Program (HBP) grouped listing and updates the funding plans of eight individually listed HBP-funded projects to reflect the latest information from Caltrans; and
- Updates the funding plan and back-up listing of the State Highway Operation and Protection Program (SHOPP) Collision Reduction grouped listing to reflect the latest information from Caltrans.

The administrative modification is financially constrained by year and MTC relies on the State's programming capacity in the amount of \$3.3 million in repurposed earmark funds, \$17.4 million in HBP funds and \$5.3 million in SHOPP funds to reflect the net change in funding over the four years of the TIP. MTC's 2019 TIP, as revised with Revision No. 2019-01, remains in conformity with the applicable State Implementation Plan (SIP) for air quality and the revision does not interfere with the timely implementation of the Transportation Control Measures contained in the SIP.

Revision 2019-02 is a pending administrative modification.

Revision 2019-03 is an amendment that revises 40 projects with a net funding increase of approximately \$155 million. The revision was referred by the Programming and Allocations Committee on December 12, 2018, and approved by the MTC Commission on December 19, 2018. Caltrans approval was received on January 15, 2019, and final federal approval is expected in mid-February 2019. Among other changes, this revision:

Attachment B Resolution No. 4375, Revised Page 2 of 3

- Updates the funding plans of six Highway Bridge Program funded projects to reflect the latest programming information from Caltrans;
- Adds two new exempt projects and one new non-exempt not regionally significant project, deletes an existing exempt project and updates the funding plans of 14 additional projects to reflect Surface Transportation Block Grant / Congestion Mitigation and Air Quality Improvement Program (STP/CMAQ) programming decisions and obligations;
- Adds one new grouped listing and updates the funding plans and back up listings of three existing grouped listings to reflect the latest information from Caltrans;
- Adds three additional new exempt projects to the TIP; and
- Carries forward two exempt projects and two grouped listings from the 2017 TIP.

Changes made with this revision do not affect the air quality conformity finding or conflict with the financial constraint requirements.

Revision 2019-04 is a pending administrative modification.

Revision 2019-05 is an amendment that revises three projects with a net funding increase of approximately \$22.5 million. The revision was referred by the Programming and Allocations Committee on January 9, 2019, and approved by the MTC Commission on January 23, 2019. Caltrans approval is expected in late February 2019, and final federal approval is expected in mid-March 2019. Among other changes, this revision updates the funding plan and back-up listing of the Caltrans managed Highway Safety Improvement Program grouped listing. Changes made with this revision do not affect the air quality conformity finding or conflict with the financial constraint requirements.

Revision 2019-06 is an amendment that revises two projects with a net funding increase of approximately \$15.8 million. The revision was proposed subsequent to the Programming and Allocations Committee review of Revision 2019-05 on January 9, 2019 and was approved by the MTC Commission on January 23, 2019. Caltrans approval is expected in late February 2019, and final federal approval is expected in mid-March 2019. Among other changes, this revision:

- Adds one Federal Transit Administration Bus and Bus Facilities Program and Low or No Emission Vehicle Program funded Fairfield and Suisun Transit project to the TIP; and
- Adds the San Joaquin Regional Rail Commission's Oakley Station Platform project to reflect the award of Transit and Intercity Rail Capital Program funds.

Changes made with this revision do not affect the air quality conformity finding or conflict with the financial constraint requirements.

Revision 2019-07 is a pending administrative modification.

Revision 2019-08 is an amendment that revises 12 projects with a net funding decrease of approximately \$25.5 million. The revision was referred by the Programming and Allocations Committee on February 13, 2019, and approved by the MTC Commission on February 27, 2019. Caltrans approval is expected in late March 2019, and final federal approval is expected in mid-April 2019. Among other changes, this revision:

Attachment B Resolution No. 4375, Revised Page 3 of 3

- Adds one new exempt project and updates the funding plan of one other project to reflect the award of Federal Transit Administration Bus and Bus Facilities Infrastructure Investment Program discretionary grants;
- Updates the funding plan of the Solano Transportation Authority's I-80/I-680/SR-12 Interchange Improvements project to reflect the award of Trade Corridor Enhancement Program funds;
- Updates the funding plans of two Altamont Corridor Express projects to reflect the award of Transit and Intercity Rail Capital Program funds;
- Archives three implemented projects; and
- Deletes three projects that will not move forward as federal projects.

Changes made with this revision do not affect the air quality conformity finding or conflict with the financial constraint requirements.