



## Memorandum

TO: Joint MTC Planning Committee with the  
ABAG Administrative Committee

FR: Executive Director

RE: Governance Information Gathering

DATE: November 2, 2018

### Overview

In May 2017, as part of the staff consolidation between the agencies, MTC and ABAG entered into a Memorandum of Understanding (MOU) which among other things, set forth a schedule for initiating discussions on possible changes in governance for the two organizations. The MOU set forth the following schedule:

- No later than July 1, 2018, ABAG and MTC will direct and jointly fund the consolidated staff to begin collecting information on the governance structures of regional planning agencies with a focus on those with both land use and transportation planning powers and responsibilities, including transportation funding and investment.
- No later than July 1, 2019, ABAG and MTC will begin discussions on whether the two agencies should restructure their governing boards to better serve the region and to better utilize the consolidated staff. These discussions may be conducted directly through the Executive Board of ABAG and the Commission of MTC, or their respective designated policymakers or designated policy bodies. Both parties retain the sole individual discretion to decide whether or not to merge the two governing boards.

Management Partners has been engaged to assist with the process of implementing the first phase during this fiscal year. The scope of engagement includes the following major components:

1. Gather organization information and present it to advisory bodies (October 2018-February 2019)
2. Conduct stakeholder engagement and present the results (Spring 2019)
3. Prepare a final information report (June 2019)

To initiate the process, a Commission/Board level working group met with staff and Management Partners to discuss the information gathering effort. The working group consisted of the current chairs and immediate past chairs of the two bodies. The purpose of the discussion was to review the agencies profiled in 2016 and brainstorm additional agencies and areas of focus that might be included in any update. The results of this discussion are described briefly in this memo and the attached presentation. Management Partners will be at your meeting on November 9<sup>th</sup> to present this information.

### Information Gathering Scope and Schedule

As part of the merger study in 2016 and to inform future discussions about alternative organization models and governance structures, Management Partners researched other regional land use and transportation agencies in major metropolitan areas in California, as well as three outside of California, and provided overview profiles with functions, statistics, approach, and governance structure. These overviews will be updated and expanded to include other national agencies with areas of focus that a future joint organization may pursue in greater depth such as housing, operations, and economic development. In summary, Management Partners intends to:

**1. Update the 2016 Agency Profiles**

- Sacramento Area Council of Governments (SACOG)
- Southern California Association of Governments (SCAG)
- San Diego Association of Governments (SANDAG)
- The Chicago Metropolitan Agency for Planning (CMAP)
- Metropolitan Washington Council of Governments (MWCOG) / National Capital Transportation Planning Board (TPB)
- Puget Sound Regional Council (PSRC)

**2. Add the following agencies**

*Other Regional Agencies (with broad responsibilities)*

- Denver Regional Council of Governments (DRCOG)
- Metropolitan Council (Minneapolis-St Paul)
- Metro (Portland)
- Metro Vancouver Regional District

*Housing*

- New York City Housing Development Corporation (NYCHDC)

*Operations*

- Triborough Bridge and Tunnel Authority (MTA Bridges and Tunnels)
- State Road and Tollway Authority (SRTA) – Georgia

**3. Add the following areas to the general profile, where applicable:**

- Legal authorities and mandates
- Housing initiatives, policy and operations
- Operational functions and responsibilities beyond regional planning and transportation investment
- Economic development roles and responsibilities

**Next Steps**

The profiles are scheduled to be delivered by the end of January 2019 and will be presented at a meeting in March 2019. The scope and timing of the stakeholder engagement component of this phase is being developed and we will provide an update at a future meeting. We look forward to your input into the governance information gathering process.



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Steve Heminger

**Attachment:**

- Presentation

SH:AAB

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# Joint Meeting

## MTC Planning Committee with the ABAG Administrative Committee

### Governance - Information Gathering

November 9, 2018



Association  
of Bay Area  
Governments



METROPOLITAN  
TRANSPORTATION  
COMMISSION

Management  
Partners



# Management Partners Engagement

## ■ Key personnel:

- Lynn Dantzker, Project Manager
- Dan Marks, Special Advisor
- Steve Chase, Special Advisor (*not present*)
- Mandy Brown, Management Advisor

## ■ Scope of Work/Timeline

Task #	Work to be Performed/Deliverables (#)	Completion Date
1.	Gather Information/Draft Organization Profiles, Present To MTC/ABAG	February 2019
2.	Stakeholder Engagement, Prepare Draft Informational Report And Present Draft Results To MTC/ABAG	Late Spring 2019
3.	Prepare Draft and Final Informational Report	June 2019

# Information Gathering Objective

- Update 2016 Agency Profiles
  - Sacramento Area Council of Governments (SACOG)
  - Southern California Association of Governments (SCAG)
  - San Diego Association of Governments (SANDAG)
  - The Chicago Metropolitan Agency for Planning (CMAP)
  - Metropolitan Washington Council of Governments (MWCOG) / National Capital Transportation Planning Board (TPB)
  - Puget Sound Regional Council (PSRC)
- Proposed New Agencies
  - Denver Regional Council of Governments (DRCOG)
  - Metropolitan Council (Minneapolis St Paul MPO)
  - Metro (Portland)
  - Metro Vancouver Regional District (MVRD)
  - New York City Housing Development Corporation
  - State Road and Tollway Authority (SRTA) - Georgia
  - Triborough Bridge and Tunnel Authority (MTA Bridges and Tunnels)

# 2016 Agency Profiles

Organization	Number of Cities and Counties Served	Population Served	Land area served (square miles)
Metropolitan Transportation Commission (MTC)	Cities: 101 Counties: 9	7,150,828	7,485
Association of Bay Area Governments (ABAG)			
Sacramento Area Council of Governments (SACOG)	Cities: 22 Counties: 6	2,274,557	6,189
Southern California Association of Governments (SCAG)	Cities: 191 Counties: 6	18,051,203	38,649
San Diego Association of Governments (SANDAG)	Cities: 18 Counties: 1	3,095,271	4,260
The Chicago Metropolitan Agency for Planning (CMAP)	Cities: 284 Counties: 7	8,453,793	4,137
Metropolitan Washington Council of Governments (MWCOC) / National Capital Transportation Planning Board (TPB)	Cities: 12 Counties: 8 + District of Columbia	4,586,770	3,558
Puget Sound Regional Council (PSRC)	Cities: 73 Counties: 4	3,690,866	6,384

# 2016 Comparative Agencies: Functional Responsibilities

Organization	Federally-Designated MPO	Serves as the Regional Council of Governments (COG)	Regional Transportation Planning (State-designated RTPA in CA)	Regional Land Use Planning (SCS preparation in CA)	State Transportation Funding Allocation (Determines STIP Allocation in CA)	Determines RHNA in CA
MTC (Bay Area)	✓		✓	✓	✓	
ABAG (Bay Area)		✓		✓		✓
SACOG (Sacramento)	✓	✓	✓	✓	✓	✓
SCAG (Southern CA)	✓	✓	✓	✓	✓	✓
SANDAG (San Diego)	✓	✓	✓	✓	✓	✓
CMAP (Chicago)	✓	✓	✓	✓		Not applicable
MWCOG / TPB (Washington DC)	✓	✓	✓	✓		Not applicable
PSRC (Puget Sound)	✓	✓	✓	✓	✓	Not applicable

# 2018 Proposed New Agencies

Organization	Number of Cities and Counties Served	Population Served	Major Functions or Responsibilities	Annual Budget FY 2017-18
Denver Regional Council of Governments (DRCOG)	Cities: 48 Counties: 9	2,827,082	Sets policy and allocates funding for transportation planning, regional planning, and aging and disability resources (serves as the region's area Agency on Aging).	\$17,978,544
Metropolitan Council (Minneapolis St. Paul MPO)	Cities: 188 Counties: 7	3,946,533	Public transportation, sewage treatment, regional planning, affordable housing, regional park and trail system	\$1,181,766,000
Metro (Portland)	Cities: 24 Counties: 3	1,500,000+	MPO responsible for regional planning, managing parks, trails, and natural areas, operating visitor venues (i.e., Oregon zoo), and oversight of the regional solid waste system.	\$89,745,338
Metro Vancouver Regional District (MVRD)	Cities: 21	2,463,431	Plans for and delivers regional-scale services, including drinking water, wastewater treatment, solid waste management, air quality regulation, urban growth planning, regional parks system management and the provision of affordable housing.	\$65,570,380
New York City Housing Development Corporation <sup>1</sup>	Cities: 1 Counties: 1	8,622,698	Issues bonds and provides subsidy and low-cost loans to develop and preserve a variety of housing	\$321,642,000
State Road and Tollway Authority (SRTA) – includes management of Georgia Regional Transportation Authority (GRTA)	Cities: 538 Counties: 159	10,429,379	Operates tolled transportation facilities and jointly provides commuter transit bus system with GRTA	\$157,865,406
Triborough Bridge and Tunnel Authority (MTA Bridges and Tunnels)	Cities: 1 Counties: 1	15,300,000	Operates 7 bridges Operates 2 tunnels	\$553,000,000

<sup>1</sup>Subsidiaries include: New York City Residential Mortgage Insurance Corporation (REMIC), Housing Assistance Corporation (HAC), Housing New York Corporation (HNYC), and NYCHDC Real Estate Corp



# 2016 Agency Profiles

- Focused on:
  - Transportation, land use and economic development functional responsibilities
  - Operational responsibilities
  - Governance structure including advisory bodies
  - Basic information (e.g., number of cities and counties served, population, budget)



# 2018 Agency Information Update

- Update existing and add new agency profiles
- Additional or new areas of inquiry:
  - Expand/understand role of agencies in regional housing initiatives, policy and operations
  - Legal authorities
  - Operational responsibilities/functions beyond regional planning and transportation investment



# Next Steps

Provide Preliminary  
information/report  
on NYHDC

- *November*

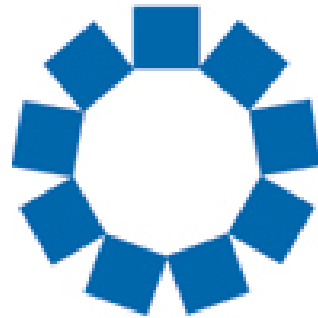
Gather information  
on agencies/draft  
profiles

- *November - January*

Provide updated  
report on all  
agencies

- *March 2019*

# Thank You



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