

METROPOLITAN TRANSPORTATION COMMISSION

DATE:

Agenda Item 2Bay Area Metro Center
375 Beale Street, Suite 800
San Francisco, CA 94105
415.778.6700
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July 5, 2018

Policy Advisory Council

TO: Equity and Access Subcommittee

FR: Judis Santos, Programming and Allocations

RE: Cycle 5 Lifeline Transportation Program and Participatory Budgeting Pilot Update

The Subcommittee's agenda item on Cycle 5 Lifeline Transportation Program and Participatory Budgeting Pilot Update is attached as presented to this month's MTC Programming and Allocations Committee, which will meet on July 11, 2018. The item is being presented as an action item for the Commission's Programming and Allocations Committee. This subcommittee will receive an update at its meeting, also on July 11.

As noted in the attached materials, MTC has been involved in identifying transportation challenges for low-income residents and promoting solutions through various regional planning and policy initiatives for over a decade.

MTC staff will be at your July 11 meeting to provide an overview of the Cycle 5 Lifeline Transportation Program and to receive your input on participatory budgeting pilot objectives.

Attachment

Metropolitan Transportation Commission Programming and Allocations Committee

July 11, 2018 Agenda Item 2h Resolution No. 4347

Subject: Cycle 5 Lifeline

Cycle 5 Lifeline Transportation Program

Background:

MTC's Lifeline Transportation Program funds projects that improve mobility for the region's low-income communities. The program is administered by the nine county congestion management agencies (CMAs), and in Santa Clara County via a joint arrangement between the CMA and the County. Today's item proposes programming of approximately \$22 million in Lifeline Transportation Program Cycle 5 funds.

Current Funding Cycle Overview

In January 2018, MTC adopted Resolution No. 4309, which established guidelines for Cycle 5 of the Lifeline Transportation Program. The target programming amount for Cycle 5 is \$22 million, which includes two years of funding (FY2016-17 to FY2017-18). The funding sources include approximately \$15 million in State Transit Assistance (STA) funds and \$7 million in Federal Transit Administration (FTA) Section 5307. Following this cycle, the Lifeline Program will be a part of the STA Consolidated Policy that provides Block Grant funding to the CMAs to distribute for eligible purposes, which can include Lifeline-type projects.

Project Selection Process

Following the release of the guidelines and fund estimate in January, the CMAs initiated their individual calls for project and project selection processes for the STA and FTA Section 5307 funds. Using the criteria from the MTC program guidelines, each county evaluated the project proposals they received, and obtained Board approval for their county projects. The counties' board-approved programs of projects were forwarded to MTC with the exception of Santa Clara County. Additionally, a portion of Marin County's program is being deferred and projects from Marin and Santa Clara Counties will be presented at a later date.

For the projects being considered this month, the CMAs have concurred with the proposed projects in their respective counties, and confirmed that they are consistent with the Lifeline Transportation Program and goals.

Recommended Program

The Cycle 5 Program includes 28 recommended projects totaling approximately \$16 million. The program includes a mix of transit operating and capital projects, and a number of shuttle or specialized transportation services that benefit low-income residents in the region. The recommended funding and projects are listed in Attachment A of MTC Resolution No. 4347 (attached). Attachment A summarizes the types of projects that are recommended to receive funding and the funding amounts.

- 76% Transit Operations
- 12% Transit Station Improvements
- 6% Other operations (Shuttles, taxis, shared ride, etc.)

Participatory Budgeting Pilot

A voluntary participatory budgeting (PB) process is being piloted in Cycle 5 with a reserve of \$1 million for projects identified through this PB process. PB processes are under development in San Francisco (Bayview Hunter's Point Community Based Transportation Plan (CBTP)) and Solano (Vallejo CBTP) counties. Based on the percentage of low-income residents in these two Communities of Concern areas, staff recommends dividing the \$1 million reserve 60% to San Francisco (\$600,000) and 40% to Solano (\$400,000). Once projects are selected through the PB process, staff will return to the Commission to amend the specific projects into the Cycle 5 Program.

Issues:

1) <u>Unprogrammed Balances</u>

a) Santa Clara County

The County of Santa Clara and Santa Clara Valley Transportation Authority (VTA) are currently working on finalizing the Cycle 5 project list. VTA staff anticipate approval of the program by both VTA's Board and the County Board of Supervisors in September. Staff will return to the Commission with Santa Clara County's projects at a later date.

b) Marin County

Staff is recommending programming \$200,000 in Lifeline funds to one capital project in Marin County this month. However, the other projects selected by the Transportation Authority of Marin (TAM) require either pass-through arrangements or fund exchanges that have not yet been finalized; therefore the programming of \$360,204 in STA funds is being deferred until the funding arrangement is resolved.

2) State Transit Assistance (STA) funds

Actual FY2017-18 STA revenues may be different than the revenue estimates used in the Lifeline program guidelines due to recent gas prices. The actual amount will not be known until after July 1, 2018. Sponsors may only claim up to 95 percent of each county's STA amount. Some counties have programmed 95 percent of their county's STA amount, and have developed a contingency plan for the remaining five percent should it be available. However, other counties have contingencies remaining to be programmed. This is reflected in Attachment A of Resolution No. 4347. If FY 2017-18 STA revenues come in even higher than originally estimated, MTC staff will return to the Commission to amend the Cycle 5 program.

3) FTA Grants and TIP

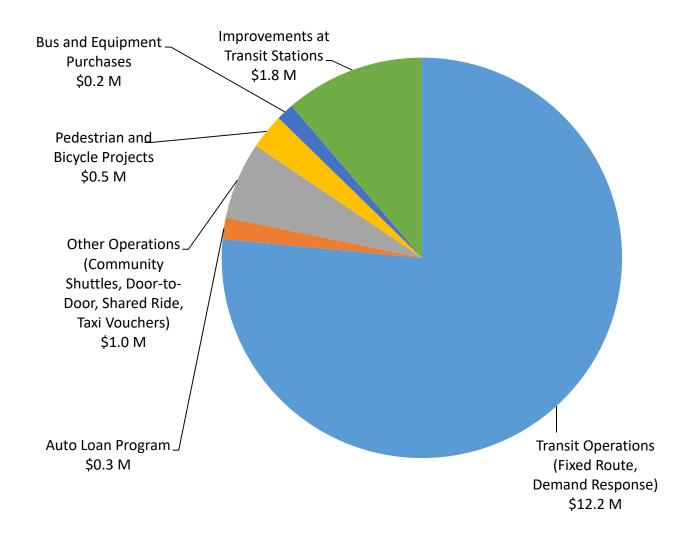
Projects are proposed to be amended into the 2017 TIP this month (see agenda item 2g), with federal approval anticipated in October. Thereafter, sponsors may begin the FTA process to access the funds through preaward spend authority or submitting an FTA Grant.

Recommendation: Attachments:

Refer MTC Resolution No. 4347 to the Commission for approval. Attachment A – Recommended Cycle 5 Amounts by Project Type MTC Resolution No. 4347

Presentation Slides

Attachment A Recommended Cycle 5 (STA, 5307) Amounts by Project Type



Total = \$16.0 million*

^{*} Does not include \$1,000,000 for Lifeline Cycle 5 Participatory Budgeting Pilot

Date: July 25, 2018

W.I.: 1311 Referred by: PAC

ABSTRACT

Resolution No. 4347

This resolution adopts the FY2016-17 through FY2017-18 Program of Projects for MTC's Cycle 5 Lifeline Transportation Program, funded with State Transit Assistance (STA) and FTA Section 5307 Urbanized Area funds.

The evaluation criteria established in Resolution No. 4309 were used by the local entities administering the program to develop the program of projects.

The following attachments are provided with this resolution:

Attachment A — Cycle 5 Lifeline Transportation Program of Projects - FY2016 - 17 and FY2017-18

Further discussion of this action is contained in the Programming and Allocations Committee summary sheets dated July 11, 2018.

Date: July 25, 2018

W.I.: 1311 Referred by: PAC

RE: Cycle 5 Lifeline Transportation Program of Projects – FY2016-17 and FY2017-18

METROPOLITAN TRANSPORTATION COMMISSION RESOLUTION NO. 4347

WHEREAS, the Metropolitan Transportation Commission (MTC) is the regional transportation planning agency for the San Francisco Bay Area pursuant to Government Code § 66500 et seq.; and

WHEREAS, MTC adopted Resolution No. 4309, which establishes program guidelines to be used for the funding and oversight of the Cycle 5 Lifeline Transportation Program, Fiscal Years 2016-17 and 2017-18; and

WHEREAS, MTC used the process and criteria set forth in Attachment A of Resolution No. 4309 to fund a Program of Projects for the Cycle 5 Lifeline Transportation Program with State Transit Assistance (STA) and Section 5307 Urbanized Area funds; and

WHEREAS, the Cycle 5 Lifeline Transportation Program of Projects is set forth in Attachment A of this resolution, attached hereto and incorporated herein as though set forth at length; now therefore be it

<u>RESOLVED</u>, that MTC approves the Program of Projects for the Cycle 5 Lifeline Transportation Program, as set forth in Attachment A of this resolution; and be it further

<u>RESOLVED</u>, that the Executive Director shall forward a copy of this resolution, and such other information as may be required, to the Governor, Caltrans, and to such other agencies as may be appropriate.

MTC Resolution No.	4347
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METROPOLITAN TRANSPOR	RTATION COMMISSION
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Jake Mackenzie, Chair

The above resolution was entered into by the Metropolitan Transportation Commission at a regular meeting of the Commission held in San Francisco, California, on July 25, 2018.

#	Project	Project Sponsor	Project Description	STA (95%) ¹	STA (5% Conting.) ¹	5307	TOTAL Lifeline Funding	Not
ame	da County							
1	Preservation of Existing Services in Communities of Concern	AC Transit	The project aims to continue and improve transit service to several key Communities of Concern in the southern, central and northern portions of Alameda County. The routes (Route 20, 40, 51A, 51B, 72, 800, and 801) serve low-income communities that have been identified because of spatial gaps in service in the Community Based Transportation Plan (CBTP).	2,051,426	83,748	1,514,825	3,649,999	
2	Route 14 Operating Assistance	LAVTA	Wheels Route 14 provides service between the North Livermore Low Income Community and a variety of essential destinations including shopping, employment, healthcare, and direct regional rail connections via the Livermore Transit Center/ACE station and Dublin/Pleasanton BART station.	320,000			320,000	
3	Coliseum BART Elevator Renovation Project	BART	Renovation of two elevators at the Coliseum BART Station as part of Phase 1 for the Elevator Renovation Program. The project addresses the growing needs of aging equipment to provide safe, reliable, and operational elevators in an area servicing a community that is roughly 30% low-income.	720,000			720,000	
4	Operations Support for Route 2	Union City Transit	The Route 2 is the main east-west route in the area that connects the Union City Intermodal Station with job centers along the Whipple Road corridor, which includes a lot of manufacturing and distribution facilities. The route provides vital lifeline public transportation access for the Decoto neighborhood, an established Community of	182,512			182,512	
			Concern in Union City.					
			Concern in Union City. County Bid Target Proposed Programming	3,273,938 3,273,938	83,748 83,748	1,514,825 1,514,825	4,872,511	
			Concern in Union City. County Bid Target				4,872,511 -	
ntra	Costa County		Concern in Union City. County Bid Target Proposed Programming				4,872,511	
	Costa County Preserve Operations in Central County Communities of Concern	County Connection (CCCTA)	Concern in Union City. County Bid Target Proposed Programming				4,872,511 - 766,723	
5	Preserve Operations in Central County		Concern in Union City. County Bid Target Proposed Programming Unprogrammed Balance Maintain existing services on routes in low income areas in Central Contra Costa County. The identified routes link low-income riders with employment centers, schools,	3,273,938		1,514,825	· · ·	
6	Preserve Operations in Central County Communities of Concern	(CCCTA)	Concern in Union City. County Bid Target Proposed Programming Unprogrammed Balance Maintain existing services on routes in low income areas in Central Contra Costa County. The identified routes link low-income riders with employment centers, schools, retail and services. Renovation of two elevators at the Pittsburg/Bay Point/Antioch BART Station as part of the Elevator Renovation Program. The project addresses the growing needs of aging equipment to provide safe, reliable, and operational elevators in an area servicing a	3,273,938		1,514,825	766,723	

Proposed Programming

Unprogrammed Balance

2,092,789

968,316

53,534

3,061,105

53,534

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#	Project	Project Sponsor	Project Description	STA (95%) ¹	STA (5% Conting.) ¹	5307	TOTAL Lifeline Funding	Notes
Marin	County			(2277)	(2222			
	Bus Stop Improvements	Marin Transit	This project will fund bus stop improvements and real time transit information signs in the Canal neighborhood of San Rafael and additional real time transit information signs at high usage stops in the City of Novato.	24,545	1,292	174,163	200,000	
		-1	County Bid Target	376,412	9,629	174,163	560,204	
			Proposed Programming	24,545	1,292	174,163	200,000	
			Unprogrammed Balance	351,867	8,337	-	360,204	
	County							
10	Imola Avenue/SR 29 Express Bus Improvement	Napa Valley Transportation Agency (NVTA)	Rehabilitation of the Park and Ride facility; and bicycle and pedestrian facilities on State Route 29 (SR-29) and Imola Avenue; northbound and southbound on/off ramps to serve Vine Transit express buses. Improvements will allow Vine Route 29, which provides service to the Vallejo Ferry Terminal and the El Cerrito del Norte BART station, to operate on the corridor.	295,846	7,567	150,398	453,811	
			County Bid Target	295,846	7,567	150,398		
			Proposed Programming	295,846	7,567	150,398	453,811	
			Unprogrammed Balance	-	-	-	-	
	ancisco County							
11	L Expanding and Continuing Late Night Transit Service to Communities in Need	SFMTA	SFMTA will provide new late night service on the L Owl line along the Embarcadero to Fisherman's Wharf and continue providing Owl service on key segments of the 44 O'Shaughnessy line, 48 Quintara/24th Street Muni lines. This service provides transit access from a Community of Concern to activity centers.	1,732,392	44,315	801,563	2,578,270	
			County Bid Target Proposed Programming	1,732,392 1,732,392		801,563 801,563	2,578,270	
			Unprogrammed Balance	-	-	-	-	

# Project	Project Sponsor	Project Description	STA	STA		TOTAL Lifeline Funding	Note
			(95%) ¹	(5% Conting.) ¹	5307	Tunung	
n Mateo County							
12 Daly City Bayshore Shuttle	City of Daly City (via SamTrans)	Provide a circulator shuttle service connecting the Bayshore neighborhood in Daly City with transit and important destinations in the western portion of Daly City. The shuttle is free for passengers and operates for 14 hours, Monday through Friday, providing 11 round trips.	300,000			300,000	
13 Operating Support for Expanded Route 17 Service	SamTrans	This project will continue funding the operation of existing Lifeline funded expanded fixed route service for SamTrans Route 17 on the Coastside of San Mateo County. The expanded service provides service to Montara, additional peak commute period service, Sunday service, and later evening hours 7 days a week.	338,312			338,312	
14 Operating Support for SamCoast Service	SamTrans	This project will continue funding the operation of SamCoast, a general public demand response system on the Coastside of San Mateo County centered in Pescadero.	203,220			203,220	
15 San Mateo County Transportation Assistance for Low-Income Residents	Human Services Agency (via SamTrans)	The Transportation Assistance Program (TAP) will provide fares for public transportation (such as bus tickets or tokens and possibly bus passes) to low-income families and individuals who are receiving homeless and safety net services from a network of countywide provider agencies. The transportation assistance will assist clients with their transportation needs related to Self-Sufficiency and Family Strengthening activities such as: employment search, employment workshops, job interviews, emergency and health related needs, family counseling, trips to referral agencies, trips to homeless shelters, and housing search.	200,000			200,000	
16 DriveForward Vehicle Loan Program, San Mateo County	Peninsula Family Services (via VTA)	The DriveForward Vehicle Loan Program provides low-interest auto loans to individuals who are unable to access affordably-priced consumer loan financing. The loans, coupled with financial education credit repair assistance, help address transportation barriers so that individuals can pursue efforts at self-sufficiency, including work, education, asset building, and job training.			275,000	275,000	
17 Menlo Park Crosstown Shuttle	City of Menlo Park (via SamTrans)	The Menlo Park Crosstown Shuttle is a proposed expansion to the current "Midday Shuttle" (M1-Menlo Midday and M2-BelleHaven routes), which has been providing the Belle Haven community and other neighborhoods with reliable local transit since 1998. The shuttle primarily serves the low-income community by providing all-day access to essential destinations not otherwise available.	150,000			150,000	
18 Fixed Route 280	SamTrans	Route 280 provides vital connections which serve Communities of Concern between East Palo Alto, the Stanford Shopping Center, and the Palo Alto Caltrain Station. Route 280 provides residents of East Palo Alto access to public transit options for completing work trips without the use of an automobile.			276,311	276,311	
		County Bid Target	1,191,532	30,480	551,311		
		Proposed Programming	1,191,532	-	551,311	1,742,843	
		Unprogrammed Balance	_	30,480	_	30,480	

Santa	Clara County					
			(2) Santa Clara projects are pending Board and Board of Supervisors approval.			
		•		•	 	

County Bid Target	3,191,108	81,630	1,581,482	
Proposed Programming	-	-	-	-
Unprogrammed Balance	3,191,108	81,630	1,581,482	4,854,220

#	Project	Project Sponsor	Project Description STA STA (95%) ¹ (5% Conting.) ¹ 5307		TOTAL Lifeline Funding	Notes		
Solano	County			(95%)	(5% Conting.) ¹			
19			The reduced fare Taxi Program provides a subsidized taxi for seniors or people with disability residing in Fairfield or Suisun City.	141,836			141,836	
	SolTrans Route 1 - Maintain Lifeline Fixed Route Service	SolTrans	The funding request is for SolTrans fixed route 1 which services the communities of concern in Vallejo.	600,000			600,000	
21	Solano County Intercity Taxi Scrip Program	· ·	The Intercity Taxi Card Program provides a subsidized taxi for seniors or people with disability residing in Solano County.	200,000			200,000	
22		Transit	The project will help fund expanded service for the new Solano Express Blue line which services several communities of concern between Pleasant Hill Bart and Downtown Sacramento.			236,460	236,460	
23	SolanoExpress Blue Line Expanded Service (Vacaville)	Transit	The project will help fund expanded service for the new Solano Express Blue line which services several communities of concern between Pleasant Hill Bart and Downtown Sacramento.			102,657	102,657	
	SolTrans Route 2 - Maintain Lifeline Fixed Route Service (Vallejo)		The funding request is for SolTrans Fixed Route 2 which services the communities of concern in Vallejo.			300,929	300,929	

			County Bid Target Proposed Programming Unprogrammed Balance	941,836 941,836 -	24,093 - 24,093	640,046 640,046 -	1,581,882 24,093
onon	na County						
25	Petaluma Transit Weekend Service	Petaluma Transit	Project will support continued fixed route bus service on Saturday and Sunday for one year, in order to meet the needs of riders who have employment and other weekend travel needs.	132,107		51,053	183,160
26	Lifeline Route Operations	Santa Rosa CityBus	Project will support continued operations of Santa Rosa CityBus Lifeline routes serving the Roseland Community of Concern in the City of Santa Rosa.	383,261		148,112	531,373
27	CNG Bus Purchase	Sonoma County Transit	Project will assist with the purchase of one compressed natural gas (CNG) transit coach. The new CNG buses would be deployed on routes primarily serving the Healdsburg, Lower Russian River and Sonoma-Springs CBTP areas. The timely replacement of Sonoma County Transit's CNG buses ensures comfortable and reliable public transit service throughout the fixed-route system.			223,995	223,995
28	B Feeder Bus Service in Healdsburg, Lower Russian River and Sonoma-Springs Areas	Sonoma County Transit	Project will continue peak commute feeder bus service on routes providing service within the Healdsburg, Lower Russian River and Sonoma – Springs CBTP areas. SCT routes 52, 53, 54, and 56 provide feeder bus connections to SMART's passenger rail service and enhanced peak commute service between various outlying low-income areas and where the majority of jobs and services are located within the cities of Santa Rosa and Petaluma.	579,621			579,621
		•	County Bid Target Proposed Programming Unprogrammed Balance	1,094,989 1,094,989	28,010 - 28,010	423,160 423,160 -	1,546,159 1,518,149 28,010

#	Project	Project Sponsor	Project Description	STA (95%) ¹	STA (5% Conting.) ¹	5307	TOTAL Lifeline Funding	Notes
Multi-0	County & Regional Projects ³			` ,	9,			
	Participatory Budget Pilot Reserve - San Francisco Bayview Hunter's Point Community Based Transportation Plan	TBD	Reserve funds for Particpation Budgeting pilot projects that are recommended through SFMTA's Bayview Hunter's Point Community Based Transportation Plan and PB Pilot program.	600,000			600,000	
	Participatory Budget Pilot Reserve - City of Vallejo Community Based Transportation Plan	TBD	Reserve funds for Particpation Budgeting pilot projects that are recommended through Solano Transportation Authority's City of Vallejo Community Based Transportation Plan and PB Pilot program.	400,000			400,000	
			Multi-County & Regional Target Proposed Programming Unprogrammed Balance	1,000,000 1,000,000 -			1,000,000	
Region	al Grand Totals							
	Lifeline Program Revenue Sources 15,190,842 363,006 6,805,264 22,359,112 Total Proposed Programming 11,647,867 136,922 5,223,782 17,008,571 Unprogrammed Balance 3,542,975 226,084 1,581,482 5,350,541							

Notes

- (1) Because the FY 18 actual STA amounts will be confirmed by the State Controller after July 2018, only 95 percent of each county's STA amount will be available to be claimed by project sponsors until further notice. The County Lifeline Program Administrators programmed 95 percent of their county's STA amount, and then developed a contingency plan for the remaining five percent should it be available. Some agencies have contingencies unprogrammed.
- (2) Santa Clara County projects are pending Santa Clara Valley Transportation Authority Board and County Board of Supervisors approval.
- (3) Funds are being reserved for each PB Pilot program as listed. Specific projects will be amended and add into this Cycle 5 program, once projects have been recommended through the PB Pilot program process.

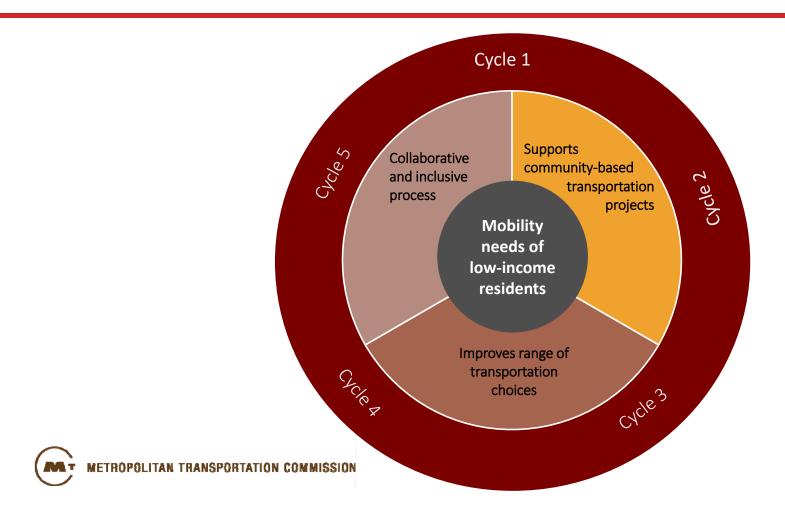


Cycle 5 - Lifeline Transportation Program

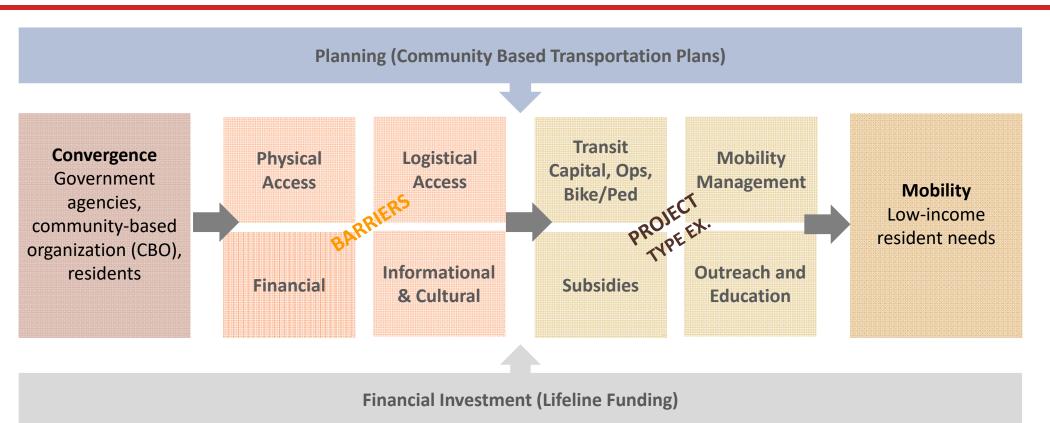
Programming and Allocations Committee July 11, 2018



Lifeline Transportation Program Goals



Framework





Program Objectives

- 1. Collaborative and inclusive
- 2. Improves range of transportation choices
- Supports Community Based Transportation Plans
- 4. Cycle 5 includes \$1M set-aside for participatory budgeting pilots

Distribution

County	Cycle 5 (2 Years) \$22.4 M
Alameda	\$4.9 M
Contra Costa	\$3.1 M
Marin	\$560 K
Napa	\$453 K
San Francisco	\$2.6 M
San Mateo	\$1.8 M
Santa Clara	\$4.9 M
Solano	\$1.6 M
Sonoma	\$1.5 M

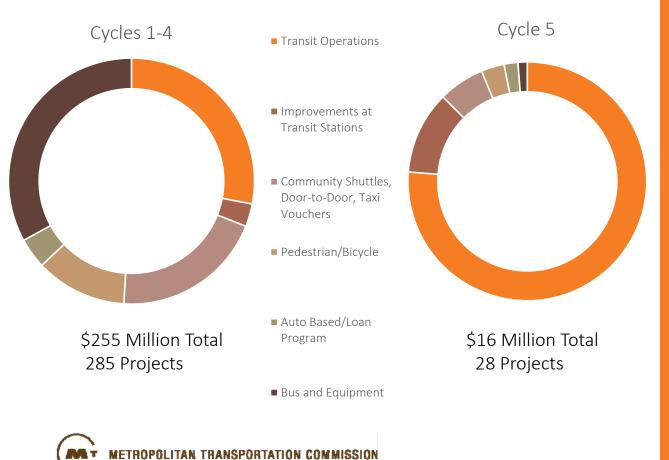


Process for County Programs

MTC approves program guidelines	January 2018
CMAs conduct calls for projects (county policies, outreach, project selection)	Spring 2018
CMAs submit Program of Projects for CMA Board approval and concurrence	Spring 2018
MTC Commission considers County Program recommendations	Summer 2018
Funding available to projects	State funds – Summer 2018 Federal – October 2018



Local Priorities - Types of Projects



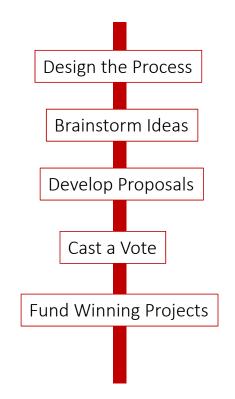
Trends – Cycle 5

- Majority of projects are fixed route transit service in Communities of Concern
- Other projects include community shuttles, reduced fare taxi, BART elevator replacement and a vehicle loan program
- Does not include Santa Clara County, unprogrammed Marin County and Participatory Budgeting Pilot projects

Participatory Budgeting (PB) Pilot

Voluntary pilot with \$1M set-aside for projects identified through the PB process

- 2 Counties volunteered
- In process, expected to be complete by December 2019
- \$1 Million split
 - \$600,000 SF
 - \$400,000 Solano
- Program White Paper in 2020





Participating CMAs

Solano Transportation Authority

Vallejo Community Based

Transportation Plan



San Francisco County Transportation Authority/
San Francisco MTA

Bayview Community Based Transportation Plan



Objectives

- 1. Community Priorities Funded investments reflect community priorities
- 2. Mobility Impact Projects identified have a positive impact on mobility and reach; Projects improve the range of transportation choices
- 3. Inclusivity Improved representation of the community, outreach strategies are accessible and understandable, focus on under-served/low-income residents
- 4. Community Capacity Community residents and participants learned about existing conditions, mobility options, how projects get funded and working with government



Recommendation

Recommend that the Programming and Allocations Committee refer MTC Resolution No. 4347 to the Commission for approval.

