



Commission Agenda Item 9a

METROPOLITAN
TRANSPORTATION
COMMISSION

Bay Area Metro Center
375 Beale Street
San Francisco, CA 94105
TEL 415.778.6700
WEB www.mtc.ca.gov

Memorandum

TO: Commission

DATE: September 20, 2017

FR: Executive Director

RE: SB 595 (Beall) – Regional Measure 3

Background

Senate Bill 595 (Beall), which authorizes placement on the ballot of a bridge toll increase up to \$3 and a detailed \$4.5 billion expenditure plan, currently resides on the Governor's desk. At the September 8 Legislation Committee meeting, staff was requested to bring the bill back to the Commission for consideration of a support position. While the Governor could take action on the bill prior to your September 27th meeting, staff believe that a support position is nonetheless meaningful to get on the formal record.

As noted in the September 8 memo to the Legislation Committee (attached), SB 595 was amended to incorporate all of the changes sought by MTC. Given these amendments and the tremendous opportunity the bill provides to improve mobility across the San Francisco Bay Area, staff recommends a support position on SB 595. Attached is a presentation summarizing the final expenditure plan.

Steve Heminger

SH:rl
Attachment



Regional Measure 3 Update

September 20, 2017



RM3 Status Update

- Senate Bill 595 (Beall) was passed by the Legislature and submitted to the Governor on September 14, 2017. The Governor has until October 15 to act on the bill or it will become law without his signature.
- The bill was substantially amended on September 8, 2017.
- The final bill includes proposed amendments requested by MTC, detailed project descriptions, additional projects requested by Alameda and Contra Costa counties, and adjustments to funding levels, resulting in a \$4.5 billion expenditure plan.



SB 595 Expenditure Plan Summary

PROGRAM CATEGORY	\$3 Toll Funding (in millions)	Percent of Capital Funding
Operating Program	\$60/year	--
Regional Capital Program	\$1,965	44%
Corridor-Based Capital Program	\$2,485	56%
Grand Total Capital Program	\$4,450	100%



Annual Operating Funding

OPERATING PROGRAM	Annual Amount \$60 million
ALL CORRIDORS	
Transbay Terminal	\$5
• Ferries (ramps up over five years)	\$35
Regional Express Bus	\$20



RM3 Capital Program

REGIONAL	\$3 Toll Project Amount (\$ millions)
BART Expansion Cars	500
Bay Area Corridor Express Lanes	300
Goods Movement and Mitigation	160
San Francisco Bay Trail / Safe Routes to Transit	150
Ferry Enhancement Program	300
BART to San Jose Phase 2	375
Sonoma-Marín Area Rail Transit (Extension to Windsor & Healdsburg)	40
Capitol Corridor	90
<i>Clipper (new)</i>	<i>50</i>
Subtotal	1,965



RM3 Capital Program

CENTRAL CORRIDOR (SF-Oakland Bay Bridge)		\$3 Toll Project Amount (\$ millions)
Caltrain Downtown Extension		325
Muni Fleet Expansion and Facilities		140
Core Capacity Transit Improvements		140
AC Transit - Rapid Bus Corridor Improvements		100
Transbay Rail Crossing		50
<i>Interstate 80 Transit Improvements</i>		25
<i>Subtotal</i>		780



RM3 Capital Program

	\$3 Toll Project Amount (\$ millions)
SOUTH CORRIDOR (San Mateo-Hayward, Dumbarton)	
Tri-Valley Transit Access Improvements	100
Eastridge to BART Regional Connector	130
San Jose Diridon Station	100
Dumbarton Corridor Improvements	130
Highway 101/State Route 92 Interchange	50
<i>Contra Costa Interstate 680/State Route 84 Interchange Reconstruction Project</i>	85
<i>Interstate 680/Route 262 Freeway Connector</i>	15
Subtotal	610



RM3 Capital Program

	\$3 Toll Project Amount (\$ millions)
NORTH CORRIDOR (Richmond-San Rafael, Benicia-Martinez, Carquinez, Antioch)	
Contra Costa Interstate 680/State Route 4 Interchange Improvements	210
Highway 101-Marin/Sonoma Narrows	120
Solano County I-80/680/SR 12 Interchange Improvements	150
Interstate 80 Westbound Truck Scales	105
State Route 37 Improvements	100
San Rafael Transit Center	30
Richmond-San Rafael Bridge Access Improvements	210
North Bay Transit Access Improvements	100
SR 29 (South Napa County)	20
<i>Continued...</i>	



RM3 Capital Program

NORTH CORRIDOR (Cont'd)		\$3 Toll Project Amount (\$ millions)
<i>East Contra Costa County Transit Intermodal Station</i>		<i>15</i>
<i>Byron Highway-Vasco Road Airport Connector</i>		<i>10</i>
<i>Vasco Road Safety Improvements</i>		<i>15</i>
<i>I-680 Transit Improvements</i>		<i>10</i>
Subtotal North Corridor		1,095
Total Corridor-based programs		2,485
Grand Total Capital Program		4,450



Final Amendments to SB 595:

- **East Bay Projects.** Adds \$375 million in new projects requested by Alameda and Contra Costa congestion management agencies.
- **FasTrak[®] Discount.** Authorizes a financial incentive for more people to pay tolls via FasTrak to reduce delay at toll plazas and toll collection administrative costs.
- **Use of Toll Revenue from Indexing.** Specifies that any funds generated from an indexing of the tolls could be spent on bridge rehabilitation/maintenance as well as supplemental funds for RM 3 projects.
- **Back-up Plan.** Allows toll revenue to be reassigned within the same bridge corridor, similar to RM 2, if project encounters insurmountable obstacles.



Final Amendments to SB 595 (cont'd)

- **Election Date.** Deletes reference to November 2018 to provide flexibility on when vote is held.
- **Clipper 2.0 Funding.** Provides \$50 million to fund Clipper 2.0, the next generation of the region's transit fare collection system.
- **Pro Rata Expenditure Plan Adjustment.** In the event that a \$3 toll increase is determined to be infeasible on a single ballot, the bill allows for a pro rata adjustment to the expenditure plan to account for a lower toll increase.
- **BART Inspector General.** Establishes a new office at BART to report to their board and oversee use of bridge tolls and other funds within BART, to be nominated by the board and appointed by the Governor for a four-year, renewable term.
- **Two-bridge Discount.** Requires BATA provide a 50% discount (on the RM 3 toll increase amount) for driver who pays bridge tolls twice as part of commute trip.



Staff Recommendation

- Adopt a formal support position on SB 595 (Beall)
- While the Governor may have already taken action on the bill prior to the Commission's September 27 meeting, staff believes an endorsement of the bill is useful regardless, in order to demonstrate MTC support for the expenditure plan and the option to place a toll increase on the ballot.



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Memorandum

TO: Legislation Committee

DATE: September 8, 2017

FR: Executive Director

RE: Senate Bill 595 (Beall) – Regional Measure 3

Background

SB 595 (Beall) was amended on September 5, 2017 to incorporate amendments made in the Assembly Appropriations Committee last week. These amendments added detailed project descriptions and included the following changes endorsed by MTC at the July Commission meeting:

1. Authorizes a FasTrak[®] discount to incentivize greater use of the region's electronic toll payment system;
2. Allows that any funds available from the toll increase that are not needed for the RM 3 expenditure plan set forth in the bill may be used for bridge rehabilitation and maintenance;
3. Provides flexibility as to when the election is held, but limit it to a primary or general election;
4. Allows for a "back-up" plan to avoid leaving funds unallocated if a project has savings or encounters insurmountable obstacles; allow toll revenue assigned to a specific project to be reduced or reassigned within the same bridge corridor, similar to RM 2;
5. Allows BATA to adjust the amount of funding assigned to projects on a pro-rata basis in the event that the toll increase is less than \$3 since the dollar amounts identified in the bill are based on the assumed funding availability from a \$3 increase; and
6. Provides \$50 million in funding for Clipper[®] 2.0

Expenditure Plan Changes

In July, the Commission also directed staff to seek greater geographic balance in the final expenditure plan to increase funding in areas where the proposed investment levels were lower on a per toll payer basis, in particular, Alameda and Contra Costa counties. As you'll recall, BATA staff updated the financial projection to add \$200 million in additional funding capacity in the capital program, increasing it to \$4.4 billion, assuming a 16 percent operating program. In addition, adjustments were made to the ferry operating funding so that it ramps up to \$35 million per year over five years, freeing up an additional \$50 million in capital funds. Finally, the expenditure plan reduced funding for a number of projects by a combined \$185 million. Ultimately, a total of \$385 million in funding requests from the East Bay were added to the expenditure plan. At the time this memo was finalized, the bill was not yet in print, but we have been advised that the attached \$4.45 billion expenditure plan is what is expected to be in print by close of business Friday, September 8.


Steve Heminger

Senate Bill 595 (Beall) RM 3 EXPENDITURE PLAN <i>(all amounts \$ millions)</i>			
<i>Comparison of July 19 to September 8 Versions</i>			
<i>New projects shown in BLUE</i>			
OPERATING PROGRAM			
All- Corridor Annual Operating Program	7/19 Version	9/8 Version	Change
All Corridors			
Transbay Terminal	5	5	-
Ferries (In 9/8 version funding ramps up to \$35 m over five years)	35	35	-
Regional Express Bus	20	20	-
<i>Operating Program Total</i>	\$ 60	\$ 60	\$ -
CAPITAL PROJECTS			
Regional Programs	7/19 Version	9/8 Version	Change
BART Expansion Cars (all BART-reliant counties)	500	500	-
Bay Area Corridor Express Lanes	300	300	-
Goods Movement and Mitigation	125	160	35
San Francisco Bay Trail / Safe Routes to Transit	150	150	-
Ferries Enhancement Program	325	300	(25)
BART to San Jose Phase 2	400	375	(25)
Sonoma-Marin Area Rail Transit District (SMART)	40	40	-
Capitol Corridor	90	90	-
<i>Next Generation Clipper Transit Fare Payment System</i>	-	50	50
<i>Regional Programs Subtotal</i>	\$ 1,930	\$ 1,965	\$ 35
Corridor-Specific Capital Projects	7/19 Version	9/8 Version	Change
Central (SFOBB)			
Caltrain Downtown Extension	350	325	(25)
Muni Fleet Expansion and Facilities	140	140	-
Core Capacity Transit Improvements	140	140	-
AC Transit - Rapid Bus Improvements	50	100	50
Transbay Rail Crossing	50	50	-
<i>I-80 Transit Improvements</i>	-	25	25
<i>Central Subtotal</i>	\$ 730	\$ 780	\$ 50
South (San Mateo-Hayward, Dumbarton)			
Tri-Valley Transit Access Improvements	100	100	-
Eastridge to BART Regional Connector	130	130	-
San Jose Diridon Station	120	100	(20)
Dumbarton Corridor Improvements	130	130	-
Highway 101/State Route 92 Interchange	50	50	-
<i>I-680/SR 84 Interchange Reconstruction Project</i>	-	85	85
<i>I-680/I-880/Route 262 Freeway Connector</i>	-	15	15
<i>South Subtotal</i>	\$ 530	\$ 610	\$ 80
North (Richmond-San Rafael, Benicia-Martinez, Carquinez, Antioch)			
Contra Costa 680/State Route 4 Interchange Improvements	150	210	60
Marin-Sonoma Narrows	125	120	(5)
Solano County I--80/I-680/SR 12 Interchange Project	175	150	(25)
Interstate 80/Westbound Truck Scales	125	105	(20)
State Route 37 Improvements	150	100	(50)
San Rafael Transit Center	30	30	-
Richmond-San Rafael Bridge Access Improvements	135	210	75
North Bay Transit Access Improvements	100	100	-
SR 29 (South Napa County)	20	20	-
<i>East Contra Costa County Transit Intermodal Station</i>	-	15	15
<i>Byron Highway Vasco Road Airport Connector</i>	-	10	10
<i>Vasco Road Safety Improvements</i>	-	15	15
<i>I-680 Transit Improvements</i>	-	10	10
<i>North Subtotal</i>	1,010	\$ 1,095	\$ 85
	-		
<i>Corridor-Specific Capital Projects Subtotal</i>	2,270	2,485	\$ 215
Capital Projects Total	4,200	4,450	250