

METROPOLITAN TRANSPORTATION COMMISSION Agenda Item 6 Bay Area Metro Center 375 Beale Street San Francisco, CA 94105 TEL 415.778.6700 WEB www.mtc.ca.gov

#### Memorandum

TO: Policy Advisory Council

DATE: September 6, 2017

FR: Rebecca Long, MTC

RE: Senate Bill 595 (Beall) - Regional Measure 3

#### Background

As you know, Senate Bill 595 (Beall) – which authorizes the Bay Area Toll Authority (BATA) to place on the ballot a toll increase of up to \$3 on the region's seven state-owned toll bridges (commonly referred to as Regional Measure (RM) 3 – is in the final stages of the legislative process. At the time this memo was finalized, the bill was awaiting action on the Assembly Floor. The bill was amended on September 5, 2017 after approval by the Assembly Appropriations Committee to address a number of concerns, including the following changes sought by MTC, including:

- 1. Authorize a FasTrak<sup>®</sup> discount to incentivize greater use of the region's electronic toll payment system;
- 2. Allow that any funds available from the toll increase that are not needed for the RM 3 expenditure plan set forth in the bill may be used for bridge rehabilitation and maintenance;
- 3. Provide flexibility as to when the election is held, but limit it to a primary or general election;
- 4. Allow for a "back-up" plan to avoid leaving funds unallocated if a project has savings or encounters insurmountable obstacles; allow toll revenue assigned to a specific project to be reduced or reassigned within the same bridge corridor, similar to RM 2;
- 5. Allow BATA to adjust the amount of funding assigned to projects on a pro-rata basis in the event that the toll increase is less than \$3 since the dollar amounts identified in the bill are based on the assumed funding availability from a \$3 increase; and.
- 6. Add funding for Clipper<sup>®</sup> 2.0 (\$50 million) from an additional \$200 million in capital funds that BATA identified as available.

The Commission also directed staff to seek greater geographic balance in the expenditure plan to increase funding in areas where the proposed investment levels are lower on a per toll payer basis. Further amendments are expected that would assign an additional \$150 million available and adjust the level of funding assigned to some projects so as to make additional funds available for projects benefiting Alameda and Contra Costa counties. Those changes are expected to be incorporated into the bill by Friday, September 8.

The attached PowerPoint provides additional details on the bill in print as of September 5, 2017.

#### Attachment:

• Attachment A: PowerPoint

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# Regional Measure 3 Update

Policy Advisory Council

September 13, 2017

# RM3 Status Update

- Senate Bill 595 (Beall) would authorize the Bay Area Toll Authority to place on the ballot a toll increase up to \$3.
- Amendments were planned to be made on September 8, 2017.
- Those amendments include detailed project descriptions, some additional projects and adjustments to the funding levels provided in the July 19 version for a \$4.4 billion expenditure plan.
- In addition, a number of amendments were made to incorporate policy changes sought by MTC.

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## SB 595 Expenditure Plan Summary

| PROGRAM CATEGORY               | \$3 Toll Funding<br>(in millions) | Percent of<br>Capital Funding |
|--------------------------------|-----------------------------------|-------------------------------|
| Operating Program              | \$60/year                         |                               |
| Regional Capital Program       | \$1,965                           | 44%                           |
| Corridor-Based Capital Program | \$2,485                           | 56%                           |
| Grand Total Capital Program    | \$4,450                           | 100%                          |

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## **Annual Operating Funding**

| OPERATING PROGRAM                    | Annual<br>Amount<br>\$60 million |
|--------------------------------------|----------------------------------|
| ALL CORRIDORS                        |                                  |
| Transbay Terminal                    | \$5                              |
| • Ferries (ramps up over five years) | \$35                             |
| Regional Express Bus                 | \$20                             |

# **RM3** Capital Program

| REGIONAL   | \$3 Toll<br>Project Amount<br>(\$ millions) |
|--|---|
| BART Expansion Cars  | 50  |
| Bay Area Corridor Express Lanes                                    | 3   |
| Goods Movement and Mitigation                                      | 1   |
| San Francisco Bay Trail / Safe Routes to Transit                   | 1   |
| Ferry Enhancement Program  | 3   |
| BART to Silicon Valley, Phase 2                                    | 3   |
| Sonoma-Marin Area Rail Transit (Extension to Windsor & Healdsburg) |   |
| Capitol Corridor   |   |
| Clipper (new)  |   |
| Subtotal   | 1,9   |
| REGIONAL MEASURE 3 (RM3)   | 5   |

| RM3 Capital Program                             |   |
|---|---|
| <b>CENTRAL CORRIDOR</b> (SF-Oakland Bay Bridge) | \$3 Toll<br>Project Amount<br>(\$ millions) |
| Caltrain Downtown Extension                     | 325   |
| Muni Fleet Expansion and Facilities             | 140   |
| Core Capacity Transit Improvements              | 140   |
| AC Transit - Rapid Bus Corridor Improvements    | 100   |
| Transbay Rail Crossing                          | 50  |
| Interstate 80 Transit Improvements              | 25  |
| Subtotal  | 780   |

#### **RM3** Capital Program \$3 Toll **Project Amount SOUTH CORRIDOR** (San Mateo-Hayward, Dumbarton) (\$ millions) **Tri-Valley Transit Access Improvements** 100 Eastridge to BART Regional Connector 130 San Jose Diridon Station 100 **Dumbarton Corridor Improvements** 130 Highway 101/State Route 92 Interchange 50 Interstate 680/State Route 84 Interchange 85 Interstate 680/Route 262 Freeway Connector 15 Subtotal 610

**REGIONAL MEASURE 3 (RM3)** 

# **RM3** Capital Program

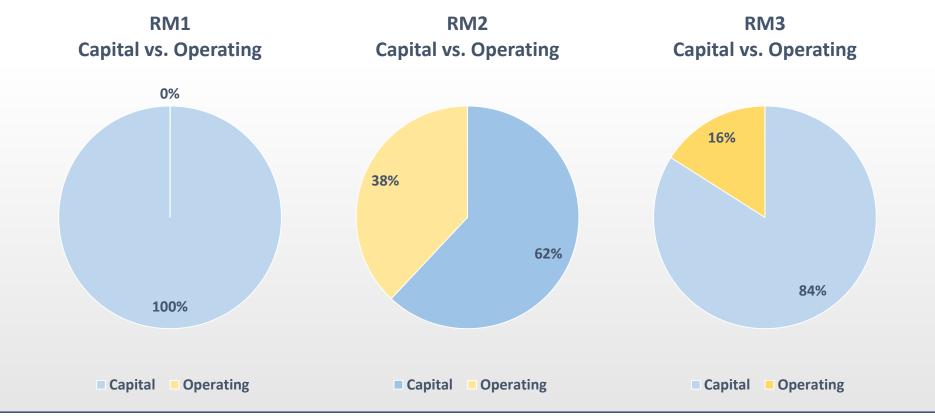
| NORTH CORRIDOR (Richmond-San Rafael, Benicia-Martinez, Carquinez, Antioch) | \$3 Toll<br>Project Amount<br>(\$ millions) |
|--|---|
| Contra Costa Interstate 680/State Route 4 Interchange Improvements         | 210   |
| Highway 101-Marin/Sonoma Narrows   | 120   |
| Solano I-80/680/SR 12 Interchange Improvements                             | 150   |
| Interstate 80 Westbound Truck Scales                                       | 105   |
| State Route 37 Improvements  | 100   |
| San Rafael Transit Center  | 30  |
| Richmond-San Rafael Bridge Access Improvements                             | 210   |
| North Bay Transit Improvements   | 100   |
| SR 29 (South Napa County)  | 20  |
| Continued REGIONAL MEASURE 3 (RM3)   |   |

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# **RM3** Capital Program

| NORTH CORRIDOR (Cont'd)                             | \$3 Toll<br>Project Amount<br>(\$ millions) |
|---|---|
| East Contra Costa County Transit Intermodal Station | 15  |
| Byron Highway Vasco Road Airport Connector          | 10  |
| Vasco Road Safety Improvements                      | 15  |
| I-680 Transit Improvements                          | 10  |
| Subtotal  | 1,095                                       |
| Total all corridor-based programs                   | 2,485                                       |
| Grand total capital program                         | 4,450                                       |

### **Voter Approved Bridge Toll Investments:** Operating vs Capital



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# Latest Amendments to SB 595

- **FasTrak**<sup>®</sup> **Discount.** Authorize a financial incentive for more people to pay tolls via FasTrak to reduce delay at toll plazas and toll collection administrative costs.
- Use of Toll Revenue from Indexing. Specifies that any funds generated from an indexing of the tolls could be spent on bridge rehabilitation/maintenance as well as supplemental funds for RM 3 projects.
- **Election Date.** Deletes reference to November 2018 to provide flexibility on when vote is held.
- Back-up Plan. To avoid leaving funds unallocated if a project has savings or encounters insurmountable obstacles, allows toll revenue assigned to a specific project to be reduced or reassigned within the same bridge corridor, similar to RM 2.

REGIONAL MEASURE 3 (RM3)

### Latest Amendments to SB 595 (cont'd)

- **Clipper 2.0 Funding.** Provides \$50 million to fund Clipper 2.0, the next generation of the region's transit fare collection system.
- **Pro Rata Expenditure Plan Adjustment.** In the event that a \$3 toll increase is determined to be infeasible at the ballot, the bill allows for a pro rata adjustment to the expenditure plan to account for a lower toll increase.
- **BART Inspector General.** The bill establishes a new office at BART to report to their board and oversee use of bridge tolls and other funds within BART, to be nominated by the board and appointed by the Governor for a four-year, renewable term.
- **Two-bridge Discount.** The bill requires a 50% discount (on RM 3 toll increment) for toll payment on second bridge.

## Next Steps

- The bill is expected to be voted on by the Assembly and Senate the last week of session, which concludes on September 15.
- The Governor has 12 days to sign or veto the bill if it is transmitted before the final day of session, or until October 15 if it is received after September 15 (most likely). If he does not sign or veto the bill within this timeframe, it will become law without his signature.