Metropolitan Transportation Commission and Association of Bay Area Governments Joint MTC ABAG Legislation Committee

January 14, 2022 Agenda Item 3a

Overview of Governor Newsom's Fiscal Year 2022-23 State Budget Proposal

Subject:

Highlights of transportation, housing, and climate aspects of the Governor's proposed budget.

Summary:

California's fiscal year 2022-23 budget negotiations will kick into high gear this month with the anticipated January 10 release of Governor Newsom's budget request. (As of the writing of this memo, the budget request has not been made public). The state's fiscal outlook continues to be rosy. Despite the ongoing pandemic, the Legislative Analyst's Office (LAO) projects a \$31 billion budget surplus.

Seizing on this opportunity, MTC has coordinated with the Bay Area's transportation agencies on a bold budget request of \$10 billion in General Fund resources for transportation (including climate resilience improvements related to transportation infrastructure), described below and in the attached letter to Governor Newsom (see Attachment A). Regarding housing, various advocacy organizations statewide have coalesced around a bold budget request for \$5.5 billion - \$6.6 billion, also described below. The coalition includes the California Coalition for Rural Housing, California Housing Consortium, Housing California, Non-Profit Housing Association of Northern California, San Diego Housing Federation, and Southern California Association of Nonprofit Housing.

Staff will provide a verbal update at your meeting on the transportation, housing and climate components of the Governor's budget proposal, including overlap with these budget requests.

Bay Area Transportation and Statewide Housing Coalition Budget

Transportation

MTC and Bay Area transportation agencies are requesting \$10 billion in General Fund resources to augment the state's ongoing special-funded transportation investments (Cap and Trade, SB 1, etc.). The request includes:

- Support High-Speed Rail (support an appropriation of Proposition 1A funds to continue construction of the segment from Bakersfield to Merced, which is vital to the statewide system that will ultimately connect to the Bay Area).
- \$5 billion (minimum) for public transit
 - 75 percent distributed to regions based on the combined share of the wellestablished State Transit Assistance formula
 - o 25 percent to augment the state's Transit and Intercity Rail Capital Program
- \$2 billion (minimum) for active transportation
- \$1 billion for transportation-related climate adaptation
- \$2 billion in additional transportation investments

Housing Coalition Budget Request Summary

California's statewide affordable housing coalition in December requested the Governor include \$5.5 billion - \$6.6 billion in housing resources in the FY 2022-23 State Budget, as follows:

Top Priorities - \$5.5 billion

- State Low-Income Housing Tax Credits \$500 million (permanent augmentation)
- Multifamily Housing Program and California Housing Accelerator Program \$5 billion to advance projects with existing grants to construction and to seed the next generation projects.

Secondary Requests (listed in order of size) - \$1.1 billion

- Naturally occurring affordable housing (NOAH) preservation and incentives \$1 billion
- Golden State Acquisition Fund expansion to support development in high opportunity areas \$100 million
- Local government incentive to reduce development impact fees for affordable housing - \$25 million
- Housing and Community Development (HCD) funds to improve state housing program efficiencies and support enforcement \$15 million

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Attachments:

• Attachment A: Bay Area State Budget Advocacy Letter

Therese W. McMillan

























































Joint MTC ABAG Legislation Committee January 14, 2022

November 19, 2021

Attachment A Agenda Item 3a

The Honorable Gavin Newsom Governor, State of California State Capitol Building, 1st Floor Sacramento, CA 95814

Dear Governor Newsom,

As you prepare your proposed State Budget for FY 2022-23, the undersigned San Francisco Bay Area organizations urge you to maintain your strong commitment to public transit, active transportation and climate adaptation for transportation infrastructure. As negotiations on highspeed rail funding and an accompanying transportation funding package resume from the last session when those monies reverted to the General Fund, we call upon you to champion these programs even more prominently and stand ready to assist with a unified Bay Area transportation advocacy agenda built on three key points:

- Support High Speed Rail.
- Direct General Fund surplus revenues to transportation commensurate with its extraordinary needs.
- Prioritize public transit, active transportation and climate adaptation and use proven approaches to ensure equitable access, geographic balance and consideration of regional priorities.

We Support High Speed Rail

We support an appropriation of Proposition 1A funds to continue construction of the High-Speed Rail segment from Bakersfield to Merced, vital to the statewide system that will ultimately connect to the Bay Area. Critically, many of our region's major transit expansion projects that have been supported by the voters as well as prior state and federal funds, including Diridon Station, the Downtown Rail Extension, and Caltrain Electrification are integrally linked to High Speed Rail. Some still require significant additional investment and will only realize their full potential when high-speed rail connects to the Bay Area. Additionally, the state's unwavering commitment to high-speed rail is essential to compete for \$46 billion in new competitive grants in the recently-passed federal Infrastructure Investment and Jobs Act (IIJA).

Transportation Needs Warrant Significant GF Surplus Investment

Assuming a budget surplus in the \$30 billion-\$40 billion range, we support a minimum \$10 billion General Fund commitment to transportation that provides at least \$5 billion for public transit, \$2 billion for active transportation, and \$1 billion for transportation-related climate

adaptation—all investments advanced in last year's budget negotiations. A meaningful contribution to these priorities is necessary to leverage significant federal funding and realize the full benefits of the State's existing investments in critical greenhouse gas-reducing projects. For the remainder, other important underfunded needs include local road and bridge preservation, clean freight, railroad safety and grade crossings, and highway mobility improvements to help buses and carpools offer a more reliable trip than driving alone.

Why such a large investment in transportation now? Despite passage of the IIJA, our state's transportation needs still greatly exceed available resources at the local/regional, state and federal levels and infrastructure is a wise investment of one-time funds. For a sense of the magnitude statewide, in the nine-county Bay Area alone, our six largest transit operators have identified \$10 billion in capital funding shortfalls (net of secured funds) over the next four years and \$17 billion over the next 5-10 years. This includes, for example, transit fleet replacement and expansion for AC Transit, BART, SFMTA and VTA to achieve the state's ambitious zero emission transit rules and meet future ridership demand; and transformational transit projects that can commence or complete construction with a final infusion of funding, like BART to Silicon Valley, BART Core Capacity, and Caltrain Electrification. Our smaller operators likewise have significant underfunded needs related to transit electrification, station improvements, and expansion/modernization projects, such as Valley Link, among other needs.

Additionally, investments in active transportation and strengthening the resilience of our infrastructure are urgently needed and will pay dividends beyond "mobility." These investments lift up equity, as our poorest, most vulnerable communities suffer disproportionate gaps when it comes to bike and pedestrian safety and bear the brunt of climate change-driven impacts. With respect to climate adaptation, Plan Bay Area 2050 has identified a cost of \$19 billion to protect the Bay Area's transportation infrastructure from sea level rise with State Route 37 a prime example of the need. A critical east-west connection for the North Bay, a resilient redesign is currently estimated to cost approximately \$5 billion.

Steer Transit Funding Where It's Most Needed and Ensure Geographic Equity

To build support for an augmentation of funds at this scale, it is essential to ensure that regions across the state will benefit and have some certainty about how much funding (at a minimum) they will receive. Specifically for transit, we recommend use of the well-established State Transit Assistance (STA) formula, with 75 percent of any General Fund transit augmentation distributed to regions based on the region's combined STA share to meet the most urgent, priority transit needs and consistent with their state-mandated sustainable communities strategies (SCS) to reduce climate impacts associated with transportation. The remaining 25 percent should go to the California State Transportation Agency to augment the Transit and Intercity Rail Capital Program (TIRCP) program. Funding partnerships like this between the state, regional and local transit agencies can accelerate project delivery by streamlining the grant award process and are key to delivering timely benefits consistent with your office's vision and those of regions, such as Plan Bay Area 2050, the region's recently updated SCS.

Conclusion

On the heels of the COP 26 United Nations Climate Change Conference, California has an opportunity to invest our budget surplus to greatly accelerate implementation of your Climate

Action Plan for Transportation Infrastructure, which recognizes the need for significant mode shift away from single-occupant vehicle travel to sustainable modes like transit, active transportation and carpooling. The faster we secure the funding to build this sustainable future, the closer we'll reach our urgent climate goals and provide a more affordable and equitable transportation system for Bay Area residents and those of all regions statewide.

Sincerely,

Alfredo Pedroza MTC Chair

Robert Powers

General Manager, BART

Mike Hursh

General Manager, AC Transit

Michelle Bouchard

General Manager, Caltrain

Gwen Litvak

Senior Vice President, Bay Area Council

Brian Albee

Executive Director, Sonoma County

Transit

Tilly Chang

Executive Director, San Francisco County Transportation Authority

Diane Feinstein

Diane Feinstein

Transportation Manager, Fairfield and Suisun Transit (FAST)

Jeff Tumlin

Director of Transportation, San Francisco Municipal Transportation Agency

Carolyn Gonot

General Manager, Santa Clara VTA

Carter Mau

General Manager, SamTrans

Dennis Mulligan

General Manager, Golden Gate Bridge, Highway and Transportation District

Laura Tolkoff

Transportation Policy Director, SPUR

Charlie Anderson

General Manager, WestCAT

Sean Charpentier

Executive Director, San Mateo County

CCAG

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Interim Executive Director,

Transbay Joint Powers Authority (TJPA)

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Rail Transit (SMART)	
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Executive Director, Sonoma County Transportation Authority	
Executive Director, Sonoma County	

cc: The Honorable Toni Atkins, Senate President Pro Tempore
The Honorable Anthony Rendon, Assembly Speaker
The Honorable David Kim, Secretary, California State Transportation Agency

General Manager, Marin Transit