

#### **Meeting Agenda**

#### **Regional Advisory Working Group**

Tuesday, March 9, 2021

9:35 AM

Yerba Buena - 1st Floor (REMOTE)

In light of Governor Newsom's State of Emergency declaration regarding the COVID-19 outbreak and in accordance with Executive Order N-29-20 issued by Governor Newsom on March 17, 2020 and the Guidance for Gatherings issued by the California Department of Public Health, the meeting will be conducted via webcast, teleconference, and Zoom for stakeholders who will participate in the meeting from individual remote locations. Please note, RAWG is not a Brown Act meeting.

The meeting webcast will be available at http://mtc.ca.gov/whats-happening/meetings

Members of the public are encouraged to participate remotely via Zoom at the following link or
phone number. Stakeholders and members of the public participating by Zoom wishing to
speak should use the "raise hand" feature, dial \*9, or use the Question & Answer field as
appropriate. In order to get the full Zoom experience, please make sure your application is up
to date.

Attendee Link: https://bayareametro.zoom.us/j/85194401558 iPhone One-Tap: US: +14086380968,,85194401558# or +16699006833,,85194401558# Join by Telephone: 888 788 0099 (Toll Free) or 877 853 5247 (Toll Free) Webinar ID: 851 9440 1558

International numbers available: https://bayareametro.zoom.us/u/kdfQ8P2qT9

Detailed instructions on participating via Zoom are available at:
https://mtc.ca.gov/how-provide-public-comment-board-meeting-zoom

Members of the public may participate by phone or Zoom or may submit comments by email at info@bayareametro.gov by 5:00 p.m. the day before the scheduled meeting date. Please include the committee or board meeting name and agenda item number in the subject line. Due to the current circumstances there may be limited opportunity to address comments during the meeting. All comments received will be submitted into the record.

#### 9:35 a.m.

**1.** <u>21-0305</u> Welcome, Introductions

Presenter: Matt Maloney and Dave Vautin

9:40 a.m.

2. 21-0304 Plan Bay Area 2050: Implementation Plan Update

Initial list of potential implementation actions to support the 35 strategies

included in the adopted Plan Bay Area 2050 Final Blueprint.

Action: Information
Presenter: Chirag Rabari

<u>Attachments:</u> 02i PLNG-5ai PBA50 Implementatio Plan Update-Summary Sheets, Attachments:

02ii PLNG-5aii PBA50 Implementation Plan update Attachment A-PowerPoir 02iii PLNG-5aiii Correspondence Received-PBA50 Implementation Plan upda

#### 10:25 a.m.

3. 21-0357 Plan Bay Area 2050: Environmental Impact Report (EIR) Status Update

Update on the EIR analysis currently underway, including EIR alternative

concepts and strategy modifications.

Action: Information

<u>Presenter:</u> Dave Vautin and Adam Noelting

Attachments: 03 PBA50EIR StatusUpdate.pdf

#### 10:50 a.m.

#### 4. Next Steps / Other Business / Public Comments

Stakeholders and members of the public participating by Zoom wishing to speak should use the "raise hand" feature, dial \*9, or use the Question & Answer field as appropriate.

#### 10:55 a.m.

#### 5. Adjournment / Next Meeting

The next meeting of the Regional Advisory Working Group will be Tuesday, April 6, 2021 at 9:35 a.m. remotely and by webcast as appropriate depending on the status of any shelter in place orders. Any changes to the schedule will be duly noticed to the public.

**Public Comment:** The public is encouraged to comment on agenda items at Committee meetings by completing a request-to-speak card (available from staff) and passing it to the Committee secretary. Public comment may be limited by any of the procedures set forth in Section 3.09 of MTC's Procedures Manual (Resolution No. 1058, Revised) if, in the chair's judgment, it is necessary to maintain the orderly flow of business.

**Meeting Conduct:** If this meeting is willfully interrupted or disrupted by one or more persons rendering orderly conduct of the meeting unfeasible, the Chair may order the removal of individuals who are willfully disrupting the meeting. Such individuals may be arrested. If order cannot be restored by such removal, the members of the Committee may direct that the meeting room be cleared (except for representatives of the press or other news media not participating in the disturbance), and the session may continue.

**Record of Meeting:** Committee meetings are recorded. Copies of recordings are available at a nominal charge, or recordings may be listened to at MTC offices by appointment. Audiocasts are maintained on MTC's Web site (mtc.ca.gov) for public review for at least one year.

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Attachments are sent to Committee members, key staff and others as appropriate. Copies will be available at the meeting.

All items on the agenda are subject to action and/or change by the Committee. Actions recommended by staff are subject to change by the Committee.



# Metropolitan Transportation Commission

#### Legislation Details (With Text)

File #: 21-0305 Version: 1 Name:

Type: Report Status: Informational

File created: 2/2/2021 In control: Regional Advisory Working Group

On agenda: 3/9/2021 Final action:

Title: Welcome, Introductions

Sponsors:

Indexes:

Code sections: Attachments:

Date Ver. Action By Action Result

Subject:

Welcome, Introductions

Presenter:

Matt Maloney and Dave Vautin



# Metropolitan Transportation Commission

#### Legislation Details (With Text)

File #: 21-0304 Version: 1 Name:

Type: Report Status: Informational

File created: 2/2/2021 In control: Regional Advisory Working Group

On agenda: 3/9/2021 Final action:

Title: Plan Bay Area 2050: Implementation Plan Update

Initial list of potential implementation actions to support the 35 strategies included in the adopted Plan

Bay Area 2050 Final Blueprint.

Sponsors:

Indexes:

**Code sections:** 

Attachments: 02i PLNG-5ai PBA50 Implementatio Plan Update-Summary Sheets, Attachments B and C.pdf

<u>02ii PLNG-5aii PBA50 Implementation Plan update Attachment A-PowerPoint.pdf</u> <u>02iii PLNG-5aiii Correspondence Received-PBA50 Implementation Plan update.pdf</u>

Date Ver. Action By Action Result

#### Subject:

Plan Bay Area 2050: Implementation Plan Update

Initial list of potential implementation actions to support the 35 strategies included in the adopted Plan Bay Area 2050 Final Blueprint.

#### Presenter:

Chirag Rabari

#### **Recommended Action:**

Information

#### Attachments:

## Metropolitan Transportation Commission and the Association of Bay Area Governments Regional Advisory Working Group

March 9, 2021 Agenda Item 2

#### Plan Bay Area 2050: Implementation Plan Update

**Subject:** Initial list of potential implementation actions to support the 35 strategies

included in the adopted Plan Bay Area 2050 Final Blueprint.

**Background:** Regional Advisory Working Group Agenda Item 2, Plan Bay Area 2050:

Implementation Plan Update, is attached. This report will be presented to the Joint MTC Planning Committee with the ABAG Administrative Committee on March

12, 2021.

Staff will be at your March 9 meeting to discuss this report. The Working Group's

input is requested.

**Attachments:** Agenda Item 5a from the March 12, 2021 Joint MTC Planning Committee with

the ABAG Administrative Committee meeting

# Metropolitan Transportation Commission and the Association of Bay Area Governments Joint MTC Planning Committee with the ABAG Administrative Committee

March 12, 2021 Agenda Item 5a

#### Plan Bay Area 2050: Implementation Plan Update

**Subject:** 

Initial list of potential implementation actions to support the 35 strategies included in the adopted Plan Bay Area 2050 Final Blueprint.

**Background:** 

The Plan Bay Area 2050 Implementation Plan will focus on short-term, tangible actions that MTC and ABAG can take to advance the adopted 35 strategies in the Plan Bay Area 2050 Final Blueprint, in partnership with other public agencies, non-profit organizations, and the private sector. In February 2021, staff presented on strategy success factors, proposed MTC/ABAG roles in strategy implementation, and implementation priority highlights. Since then, activities have focused on developing more detailed implementation actions for the strategies, with a continued focus on specific actions for MTC, ABAG, and affiliated entities.

**Role Designation and Strategy Assessment Revisions.** Based on feedback from policymakers in February, as well as ongoing discussions amongst staff and stakeholders, a handful of revisions were made to the implementation role designations and strategy assessments. Specifically, implementation role recommendations were adjusted for two strategies:

- T1: Restore, Operate, and Maintain the Existing System –
  Recommended MTC/ABAG implementation role changed from Partner to
  Lead, given MTC's "Fix It First" policy and the need to champion transit
  service restoration in the post-COVID environment
- EC4: Allow Greater Commercial Densities in Growth Geographies Recommended MTC/ABAG implementation role changed from Support to <u>Partner</u>, given the critical climate benefits associated with focusing retail and office employment near transit stations

In addition, staff previously identified strategies which were particularly high-impact in achieving the Plan's mandatory greenhouse gas emissions reduction target for cars and light-duty trucks. Staff have now also identified those strategies whose proposed implementation actions are likely to be subject to California Air Resources Board (CARB) review. For more information and to review the draft final assessments and implementation role recommendations for each of the 35 strategies, please refer to **Attachment B**.

**Draft Implementation Actions.** Staff have compiled an initial list of potential MTC/ABAG implementation actions to support the 35 strategies adopted as part of the Plan Bay Area 2050 Final Blueprint/Preferred Environmental Impact Report (EIR) Alternative. These draft actions integrate feedback received from local jurisdictions, public agencies, non-profit and advocacy organizations, and various planning stakeholders during two large virtual stakeholder sessions held in November 2020. The draft actions also reflect input received during nearly two dozen small-group follow-up discussions held between December 2020 and February 2021, as well as ongoing discussions with internal staff.

To review the complete list of draft implementation actions, organized as one-page briefs for each of the Plan's 35 strategies, please refer to **Attachment B**, which also identifies key considerations for each strategy during future phases of the Implementation Plan process. A consolidated summary table listing out the draft implementation actions, organized by the Plan's four elements and eleven key themes, can be found in **Attachment C**. Staff will be seeking feedback from stakeholders and elected officials on these potential actions throughout the month of March.

**Next Steps:** 

After incorporating feedback received this month, staff will transition to completing the Draft Implementation Plan, which is scheduled for release later this spring. Future Implementation Plan phases will identify the partnerships necessary to move the strategies forward, expanding the focus beyond MTC/ABAG to include a broader range of actions and potential commitments from partners, as well as proposed implementation timeframes for each Plan strategy.

**Issues:** None

**Recommendation:** Information

**Attachments: Attachment A:** Presentation

**Attachment B:** Draft Strategy Briefs, including Strategy Assessment, Role

Recommendation, MTC/ABAG Implementation Priorities,

and Key Considerations

**Attachment C:** Summary Table of Draft MTC/ABAG Implementation

Actions

Therese W McMillan



#### ATTACHMENT B

#### Plan Bay Area 2050 Implementation Plan: Draft Strategy Briefs

To further the Plan Bay Area 2050 Implementation Plan goal of developing short-term, tangible actions that MTC and ABAG can take to accelerate the Plan's long-range strategies over the next one-to-five years, staff has developed one-page "briefs" for each of the 35 strategies identified in the Plan Bay Area 2050 Final Blueprint/Preferred Environmental Impact Report (EIR) Alternative. The information in these one-page briefs will be further refined as staff develop the Draft Implementation Plan, to be released later in spring 2021.

For each strategy, this attachment identifies the following:

- Plan Element and Theme. Each Plan strategy falls into one of the four core elements of the Plan transportation, housing, the economy, or the environment and nests under one of eleven identified themes.
- **Strategy Cost.** The lifecycle cost of the strategy, in year-of-expenditure dollars, regardless of the implementing organization (local, regional, state).
- Strategy Description. The descriptive details associated with the strategy.
  - o Key icons to identify strategies that align with the Plan's climate requirements:
  - = High-Impact Strategy in Achieving Greenhouse Gas Target = Strategy Subject to California Air Resources Board (CARB) Implementation Review
- Strategy Success Assessment. Ratings along four key factors reflect qualitative, consensus assessments based on feedback from staff, partners, stakeholders, and policymakers. The assessment focuses on current conditions with respect to MTC/ABAG's authority, financial resources, and technical capacity, as well as public/political support.

#### Strategy Success Factor Definitions

- Authority: The assignment to carry out the strategies and attendant tasks involved: generally established through legislation or other legal means.
- o **Financial Resources:** Funding in the amounts, and with the requisite control and stability, required to carry out strategies associated with vested authority.
- Technical Capacity: The institutional "wrap around" of knowledge, staffing, process and procedure required to implement strategies.
- Public and Political Support: While less quantifiable than the other elements, this element is a critical prerequisite for accessing the other three.

#### <u>Assessment Ratings</u> of Current Conditions

- Limited: No or little authority, financial resources, and/or technical capacity exist within MTC/ABAG to carry out the strategy effectively, efficiently, and equitably. Public and political support is limited.
- Partial: Authority, financial resources, and/or technical capacity are partially present within MTC/ABAG, but not at a sufficient level to carry out the strategy effectively, efficiently, and equitably. Public and political support is mixed.
- Existing: Authority, financial resources, and/or technical capacity exist within MTC/ABAG and the strategy can be carried out with a high degree of effectiveness, efficiency, and equity. The strategy has a high degree of public and political support.

- MTC/ABAG Implementation Role. Implementation roles reflect consensus
  recommendations based on feedback from staff, partners, stakeholders, and policymakers
  regarding MTC/ABAG's proposed role in strategy implementation. Recommendations are
  forward-looking and may therefore be aspirational. In addition, this initial recommendation
  may be thought of as an overall strategic orientation to implementation; actual roles for
  future, specific implementation actions may vary.
  - Lead: MTC/ABAG already has, or should work to secure, significant elements of all four strategy success factors (authority, financial resources, technical capacity, public/political support). May involve serving as a coalition leader, champion, chief advocate, or catalyst.
  - Partner: MTC/ABAG already has, or should work to secure some but not all of the four strategy factors. MTC/ABAG may have various implementation responsibilities for a given a strategy, but the strategy's ultimate success will depend upon partnership with other entities with their own attendant resources and capacities.
  - Support: MTC/ABAG does not have, and is not in the best position to secure, significant elements of the four factors defined under strategy success requirements. MTC/ABAG may have certain specific and clearly defined implementation responsibilities, and may still play a role in securing public and political support for the strategy or contributing knowledge/expertise to partner initiatives. However, ultimate strategy implementation will be led by other entities.
- Recommended Priorities for Implementation. Implementation priorities reflect highpriority actions to advance the strategy, as developed by staff, partners, and stakeholders
  and incorporating feedback from policymakers. At this stage, implementation priorities are
  focused on draft actions that MTC/ABAG are proposing to commit to. Future phases of the
  Implementation Plan will further develop the partnerships required to move the strategy
  forward, as well as proposed timelines for identified implementation actions.
- Summary and Considerations. The summary provides additional details regarding the assessment, role recommendation, and implementation priorities. If applicable, considerations are offered to identify key policy and strategy issues which should form the basis for future discussion and debate during upcoming phases of the Implementation Plan.

#### Strategy T1:

#### Restore, Operate, and Maintain the Existing System



**Strategy Cost** 

\$390 billion

**Strategy Description** 

Commit to operate and maintain the Bay Area's roads and transit infrastructure, while restoring transit service frequencies to 2019 levels no later than 2035.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial

1

Existing

MTC/ABAG Implementation Role Lead



Recommended Priorities for Implementation

Advocacy &	Seek new revenues for transportation and explore		
Legislation	greater flexibility in the use of existing transportation		
Legislation	funding to support operations and maintenance needs		
New, Existing,	Implement the recommendations of the Blue-Ribbon		
or Restructured	Transit Recovery Task Force related to transit		
Initiatives	operations, maintenance, and service levels		

## Summary and Considerations

"Fix It First" has been MTC's long-standing commitment to the regional transportation network and the agency has technical capacity to support this popular strategy moving forward. In addition, MTC has good, effective partnerships with Caltrans, County Transportation Authorities (CTAs), local Departments of Transportation (DOTs), and regional transit operators through which to continue supporting the operations and maintenance of the transit network and keeping the system in a state of good repair.

It is expected, however, that facilitating the restoration of transit service levels in the post-COVID environment will be a major area of focus during the implementation period. Advocating for new federal, state, or regional revenues that can fill current transit service gaps and support transit operations will be key. Finally, MTC may be tasked with a more active role in this space pending the ultimate findings and recommendations of the Blue-Ribbon Transit Recovery Task Force.

Strategy T2:

Support Community-Led Transportation Enhancements in Communities of Concern

**Strategy Cost** 

\$8 billion

**Strategy Description** 

Provide direct funding to historically marginalized communities to fund locally identified transportation needs.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Partner 4

Recommended Priorities for Implementation

	Seek new revenue for transportation, including		
Advocacy &	community-led enhancements		
Legislation	Implement the recommendations of the Blue-Ribbon		
	Transit Recovery task force		
New, Existing, or	Update guidelines for the upcoming cycle of the		
Restructured	Community-Based Transportation Planning Program		
Initiatives			

Summary and Considerations

MTC has authority to convene relevant stakeholders and some ability to identify and allocate transportation funding; however, resources under existing programs such as Lifeline are not sufficient to the scale of identified needs. Identifying funding to support the strategy will therefore be the biggest area of focus during the implementation period. The agency's recently adopted Equity Platform provides an important framework through which to advance future work, with both the Lifeline Transportation Program and the Participatory Budgeting pilot offering good proofs of concept / models. These efforts can serve as a foundation upon which to build future capacity, deliver better future access and mobility, and eliminate disparities of those most heavily impacted by gaps in inequity throughout the region. Partnerships with counties, cities, CBOs, transit operators, the public, and health and social services will be necessary to realize the strategy's promise, with a focus on engaging with communities both on priorities and the project submission process.

#### Strategy T3:

#### **Enable a Seamless Mobility Experience**



**Strategy Cost** 

\$3 billion

**Strategy Description** 

Eliminate barriers to multi-operator transit trips by streamlining fare payment and trip planning, while requiring schedule coordination at timed transfer hubs

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Existing

Limited Partial

MTC/ABAG Implementation Role Lead



Recommended Priorities for Implementation

	Implement the network management recommendations of the Blue-Ribbon Transit Recovery Task Force as		
	relates to trip planning, schedule coordination, and		
New, Existing,	transfers		
or Restructured	Implement the customer-centric fare payment		
Initiatives	recommendations of the Fare Integration Task Force		
	<b>Deploy the Clipper Mobile app</b> , next-generation Clipper,		
	and regional transit mapping/wayfinding to improve		
	seamless integration of network		

Summary and Considerations

MTC's transit coordination requirements are laid out in Resolution 3866, which allows MTC to identify, recommend, establish and coordinate transit connectivity improvements, requirements and performance standards and condition regional discretionary funds based on compliance. MTC's authority, however, is inherently limited; transit operators are guided by independent Boards, and coordination requirements are challenging to implement across two dozen operators. Financial resources are available that could potentially support this strategy, and it is not high-cost relative to its potential ridership benefits. MTC has meaningful existing capacities within this space (Clipper START, NextGen Clipper, Regional Mapping Wayfinding, and Regional Transit Priority in the bridge corridors) and these efforts provide a firm foundation to build future work upon. In addition, MTC may have a crucial role to play if it is tasked with more network management responsibilities, pending the ultimate findings and recommendations of the Blue-Ribbon Transit Recovery Task Force, Fare Integration Task Force, and Bay Area Partnership Connected Mobility Subcommittee. Future phases of the Implementation Plan and final implementation actions will be calibrated and refined accordingly depending on these ultimate recommendations. Additional capacity may be required in the future to fully support a potential network management role.

Strategy T4:

#### **Reform Regional Fare Policy**



**Strategy Cost** 

\$10 billion

**Strategy Description** 

Streamline fare payment and replace existing operator-specific discounted fare programs with an integrated fare structure across all transit operators.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Lead



Recommended Priorities for Implementation

Advocacy &	Seek new revenue for transportation, including fare	
Legislation	reform	
	<b>Implement</b> the fare coordination and integration-related	
	recommendations of the Fare Integration Task Force	
New, Existing,	Implement the network management recommendations	
or Restructured	of the Blue-Ribbon Transit Recovery Task Force that	
Initiatives	relate to fare payment and integration	
	Continue and seek greater strategic alignment of	
	existing programs, including Clipper START	

Summary and Considerations

Although fare coordination requirements are one of the key elements of Resolution 3866, as with Strategy T3 there are implementation challenges with establishing consistency across two dozen independent operators. In addition, fully implementing means-based fares as envisioned by the strategy would require significant subsidy for transit operators, for which financial resources have not yet been identified. That said, MTC may have a key role to play in guiding this effort moving forward, addressing limitations identified as part of the assessment, and serving as a bridge between the region's transit operators. These efforts would build off key successes such as the Clipper program as well as pilots such as Clipper START. A more active role for MTC in this space may result pending the future recommendations of the Blue-Ribbon Transit Recovery Task Force and Fare Integration Task Force. Future phases of the Implementation Plan and final implementation actions will be calibrated and refined accordingly depending on these ultimate recommendations.

#### Strategy T5:

#### Implement Per-Mile Tolling on Congested Freeways with Transit Alternatives



**Strategy Cost** 

\$1 billion

**Strategy Description** 

Apply a per-mile charge on auto travel on select congested freeway corridors where transit alternatives exist, with discounts for carpoolers, low-income residents, and off-peak travel, with excess revenues reinvested into transit alternatives in the corridor.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Lead



Recommended Priorities for Implementation

New, Existing,	Continue and seek greater strategic alignment of		
or Restructured	existing programs, including FasTrak START and HOV		
Initiatives	occupancy verification pilots		
Planning or	Study pathways to advance roadway pricing with		
Research	complementary strategies through deep public		
Neseai CII	engagement		

Summary and Considerations

MTC does not currently have the authority to implement this strategy; state legislation would be required and federal regulations would need to be updated. In addition, more limited public and political support will pose a major challenge for successful implementation. Ongoing pilots with HOV occupancy verification and Express Lanes means-based tolls could provide important lessons and serve as a building block for future implementation efforts. A proposed "Lead" role for this strategy would focus on pursuing future implementation actions that address limitations with existing authority, resources, capacity, and support. In particular, MTC is proposing to lead a major study to advance the freeway all-lane tolling concept, including a significant outreach component with county/city officials and other community stakeholders. The study is expected to demonstrate how road pricing can benefit travelers by addressing the inequities built into the current system and also by decreasing traffic congestion. The study will also explore how to pair the strategy with complementary investments.

Strategy T6:

Improve Interchanges and Address Highway Bottlenecks

**Strategy Cost** 

\$11 billion

**Strategy Description** 

Rebuild interchanges and widen key highway bottlenecks to achieve short-to-medium-term congestion relief.

**Strategy Assessment** 

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial

Existing

MTC/ABAG Implementation Role Support



Recommended Priorities for Implementation New, Existing, or Restructured Initiatives

Continue and seek greater strategic alignment of existing programs, including Bay Area Forward initiatives

Summary and Considerations

MTC's traditional authorities and resources in this strategy area are clearly defined and delimited as the region's transportation planner, funder, and coordinator. Local road projects are essential to local mobility needs and in general are best advanced by CTAs and local jurisdictions. Future phases of the Implementation Plan may include discussion of project delivery needs for such projects as well as other modes of transportation. There are key regional initiatives such as the Bay Area Forward initiatives, among others, where a more active regional role will be required.

Strategy T7:

**Advance Other Regional Programs and Local Priorities** 

Strategy Cost

\$18 billion

**Strategy Description** 

Fund regional programs like Clipper and 511, while supporting local transportation investments on arterials and local streets.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Partner

Recommended Priorities for Implementation

New, Existing, or Restructured Initiatives

Continue and seek greater strategic alignment of existing programs including Clipper, 511, Freeway Service Patrol, Emergency Management, Incident Management, and Connected Bay Area

Summary and Considerations

MTC's traditional authorities and resources in this strategy area are clearly defined and delimited as the region's transportation planner, funder, and coordinator; the agency has existing capacity to support regional programs such as Clipper and 511 as well as locally defined arterial and local street priorities. Other existing programs to support this strategy include Freeway Service Patrol, Emergency Management, Incident Management, and Connected Bay Area, among others. Connected Bay Area, for example, includes projects aimed at improving transportation system management as well as telecommunications-based projects.

#### Transportation: Create Healthy and Safe Streets

Strategy T8:

**Build a Complete Streets Network** 



**Strategy Cost** 

\$13 billion

**Strategy Description** 

Enhance streets to promote walking, biking, and other micromobility through sidewalk improvements, car-free slow streets, and 10,000 miles of bike lanes or multi-use paths.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role



Recommended Priorities for Implementation

Advocacy or	Seek new revenues for transportation, including	
Legislation	Complete Streets priorities	
New, Existing,	Continue and seek greater strategic alignment of	
or Restructured	existing programs, such as the Active Transportation	
Initiatives	Program, which support complete streets efforts	
Planning or	Complete and implement the recommendations of the	
Research	Regional Active Transportation Plan	

Summary and Considerations

MTC has limited authority vis-à-vis programmatic investments such as bike and road projects on local roads and land, as well as limited capacities with respect to street engineering. The agency does, however, have an important role to play in its planning, funding, and coordinating capacities. For example, MTC is in the process of developing a regional Active Transportation Plan which will help guide regional strategy and priorities; ultimately, however, local jurisdictions will be responsible for implementation. Key questions to explore in future phases of the Implementation Plan will include: 1.) How MTC can best support local needs and most effectively serve as a convener, facilitator, and educator and 2.) How to enhance coordination with Caltrans and support accelerated project delivery timelines.

#### Transportation: Create Healthy and Safe Streets

#### Strategy T9:

#### Advance Regional Vision Zero Policy through Street Design and Reduced Speeds



**Strategy Cost** 

\$4 billion

**Strategy Description** 

Reduce speed limits to 20 to 35 miles per hour on local streets and 55 miles per hour on freeways, relying on design elements on local streets and automated speed enforcement on freeways.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Partner

Recommended Priorities for Implementation

	Advocacy & Legislation	Advocate for elimination of the 85th percentile rule in setting speed limits and for authorization for automated speed enforcement	
	registation	Seek new revenues for transportation, including Vision	
		Zero priorities	
		Continue and seek greater strategic alignment of	
4	New, Existing,	existing programs, such as the Vision Zero shared data	
	or Restructured	initiative, which support regional safety efforts	
	Initiatives	Complete and implement the recommendations of the	
		Regional Active Transportation Plan	

Summary and Considerations

MTC has limited authority with regards to street design or roadway speeds, which are typically addressed at the local or state levels. The agency does have the Regional Safety/Vision Zero Policy, however, as well as other policy initiatives and performance targets to encourage and incentivize local jurisdictions to prioritize safety, such as the Regional Integrated Safety Data System. Although the strategy has general support for reducing traffic fatalities, there is less specific support for reducing roadway speeds, which could create political challenges. Enforcement would also be a major question with the strategy, as this has generally not been a space that MTC operates in. Partnering with all key stakeholders - including equity advocates, local jurisdictions, and CTAs, among others - to understand their policy needs regarding enforcement will be essential during future phase of the Implementation Plan. Finally, the resources and staffing required to fully support this strategy are still under development, but the needs are scalable.

#### Transportation: Build a Next Generation Transit Network

Strategy T10:

Enhance Local Transit Frequency, Capacity, and Reliability



**Strategy Cost** 

\$31 billion

**Strategy Description** 

Improve the quality and availability of local bus and light rail service, with new bus rapid transit lines, South Bay light rail extensions, and frequency increases focused in lower-income communities.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Partner 🥳

Recommended Priorities for Implementation

Advocacy &	Seek new revenues for transportation, including local
Legislation	transit expansion
New, Existing, or Restructured Initiative	Continue and seek greater strategic alignment of existing programs, including the Bay Area Forward person-throughput investments and transit signal priority investments
Planning or Research	Study commute patterns of essential workers and make recommendations for network modifications to better suit their mobility needs

Summary and Considerations

Although MTC has important authorities and capacities as the regional transportation planner, funder, and coordinator, CTAs and transit operators will ultimately be responsible for implementation. Financial resources are a challenge as many of these investments rely on new revenues that are not secured. In addition, the role designation may change pending the ultimate findings and recommendations of the Blue-Ribbon Transit Recovery Task Force about a potential "network manager" role.

#### Transportation: Build a Next Generation Transit Network

#### Strategy T11:

#### Expand and Modernize the Regional Rail Network



**Strategy Cost** 

\$81 billion

**Strategy Description** 

Better connect communities while increasing frequencies by advancing a New Transbay Rail Crossing, BART to Silicon Valley Phase 2, Valley Link and Caltrain/High-Speed Rail Grade Separations, among other projects.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Partner

Recommended Priorities for Implementation

Advocacy &	Seek new revenues for transportation, including
Legislation	regional transit expansion
	Complete and implement the TOD Policy Update to
Now Existing	ensure land use supports transit investments and
New, Existing, or Restructured	supports access to transit
Initiatives	Collaborate with regional and megaregional partners on
IIIILIALIVES	major rail expansion projects and identify best practices
	to boost schedule adherence and reduce costs

Summary and Considerations

Although MTC has important authorities and capacities as the regional transportation planner, funder, and coordinator, CTAs and transit operators are ultimately responsible for implementation. Financial resources are a challenge as many of these investments rely on new revenues that are not secured. MTC's primary role in this space will therefore involve providing leadership on regional, state, and federal funding advocacy efforts, supporting regional and megaregional coordination in project development and delivery, and creating an enabling policy environment to support transit investments through efforts such as the TOD Policy Update. Coordinating to ensure greater consistency between regional priorities and the upcoming update of the California State Rail Plan will also be an important consideration moving forward.

#### Transportation: Build a Next Generation Transit Network

#### Strategy T12:

#### Build an Integrated Regional Express Lane and Express Bus Network



**Strategy Cost** 

\$9 billion

**Strategy Description** 

Complete the buildout of the Regional Express Lanes Network to provide uncongested freeway lanes for expanded express bus services, carpools and toll-paying solo drivers.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Partner



Recommended Priorities for Implementation

	Advocacy & Legislation	Advocate for changes to state law and federal regulations that will facilitate the conversion of general-purpose lanes to priced facilities	
		Continue and seek greater strategic alignment of	
	New, Existing,	existing programs, including the Express Lanes Network	
	or Restructured	expansion and follow the recommendations of the Bay	
1	Initiatives	Area Express Lanes Strategic Plan, which will guide	
1		future network investments, priorities, and policies	

Summary and Considerations

Currently, MTC only has authority for a portion of the Express Lanes network, so partnership with CTAs and transit operators will be essential to the success of an integrated regional network. Although not all financial resources are secure, the Express Lanes are projected to generate a limited amount of net revenue - with some express bus routes being lowercost transit alternatives to advance to implementation - and the region has been successful in pursuing discretionary grant funding from the state. MTC has existing technical capacity in this space given its experience developing and operating Express Lanes segments throughout the region. In addition, the soon-to-be adopted Bay Area Express Lanes Strategic Plan will help guide future investments, priorities, and policies for the network. Finally, Express Lanes will be included in the scope of the road pricing study identified in Strategy T5 to better understand the role of Express Lanes in a road pricing environment.

#### Housing: Protect and Preserve Affordable Housing

Strategy H1:

Further Strengthen Renter Protections Beyond State Legislation

**Strategy Cost** 

\$2 billion

**Strategy Description** 

Building upon recent tenant protection laws, limit annual rent increases to the rate of inflation, while exempting units less than 10 years old.

**Strategy Assessment** 

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Support



Recommended Priorities for Implementation

Advocacy & Legislation	Advocate for greater renter protections for tenants and low-income communities to prevent unjust evictions and displacement	
New, Existing,	Launch and deliver a pilot project which will focus on	
or Restructured	developing standardized regional best practices for	
Initiatives	tenant protection programs and ordinances	
Planning or	Complete and implement the Expanded Regional	
Research	Housing Portfolio Business Plan	

Summary and Considerations

The agencies do not have authority for legislation but BAHFA will have authority to implement programs for renter services, if and when funding is secured. Resources are not currently available but could become available over the medium-term (5-8 years) by ballot measure or state/federal appropriation. There is not sufficient technical capacity to support this strategy at the moment, but additional capacity could be built if appropriately resourced. This strategy is generally popular although there is some opposition from segments of the real estate industry, and a recent statewide ballot initiative on rent control was not approved by the voters.

Additional topics for consideration during future phases of the Implementation Plan may include how to develop the financial resources needed to support expanded services and strengthened enforcement as well as how to generate the additional public and political support for strengthened statewide renter protections.

#### Housing: Preserve Existing Affordable Housing

Strategy H2:

**Preserve Existing Affordable Housing** 

**Strategy Cost** 

\$237 billion

**Strategy Description** 

Acquire homes currently affordable to low- and middle-income residents for preservation as permanently deed-restricted affordable housing.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Lead



Recommended Priorities for Implementation

	Advocacy &	Seek new revenues for affordable housing preservation
	Legislation	
New, Existing, or Restructured Initiatives	Launch suite of pilot projects to assist local jurisdictions, including the restructured Bay Area Preservation Pilot Program	
	Initiatives	Partner in the development and design of the Regional Homelessness Prevention System
	Planning or	Complete and implement the Expanded Regional Housing Portfolio Business Plan
	Research	<b>Evaluate</b> changes to federal and state tax & finance policies to increase the viability of affordable housing preservation strategies

## Summary and Considerations

BAHFA has this authority via its establishing legislation, although it is unlikely the agency would acquire properties on its own. Most likely BAFHA would act as a funding partner to developers, invest in strengthening the ecosystem of preservation practitioners, and work to convene stakeholders. Financial resources and technical capacity are contingent upon securing significant new resources over the medium-term (5 to 8 years). There is a major opportunity for BAHFA to provide regional leadership in this space, which is a key plank of the "3P" approach to housing, with a specific focus on developing new sources of funding - including consideration of a regional revenue measure at the earliest feasible moment. Future phases of the Implementation Plan may include continued exploration of partnership opportunities and discussion of future advocacy opportunities to support low- and middle-income tenants as well as community-based organizations.

#### Strategy H3:

#### Allow a Greater Mix of Housing Densities and Types in Blueprint Growth Geographies



**Strategy Cost** 

N/A

**Strategy Description** 

Allow a variety of housing types at a range of densities to be built in Priority Development Areas (PDA), select Transit-Rich Areas, and select High-Resource Areas.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Partner



Recommended Priorities for Implementation

Advocacy & Legislation	Advocate for legislation that enables a greater mix of housing densities and types in Blueprint Growth Geographies
New, Existing, or Restructured Initiatives	Continue and seek greater strategic alignment of existing programs, including financial resources and technical assistance through the Regional Housing Technical Assistance Program and PDA Program, with a goal of providing capacity-enhancing support for REAPfunded local cohorts and initiating plans for all remaining PDAs by 2025  Complete and implement the TOD Policy Update to ensure land use supports transit investments and supports access to transit

Summary and Considerations

The agencies have no authority over local land use, zoning, and entitlements; this is an area where local jurisdictions have authority to make changes. The agencies do have, however, have the Regional Housing Technical Assistance and PDA Planning programs to provide funding and technical assistance to local jurisdictions. These programs will support local jurisdictions with developing Specific Plans and Housing Elements that expand housing opportunities at all income levels in PDAs and other growth geographies. Assistance may include the identification of best practices or the delivery of customized model policies, such as objective design standards and Housing Element implementation programs. Public support may be a challenge in select locations, although there is generally strong support in public polling as well as from relevant policy boards.

Strategy H4:

Build Adequate Affordable Housing to Ensure Homes for All

**Strategy Cost** 

\$219 billion

**Strategy Description** 

Construct enough deed-restricted affordable homes necessary to fill the existing gap in housing for the unhoused community and to meet the needs of low-income households.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Lead

<u>\*</u>

Recommended Priorities for Implementation

Advocacy & Legislation	Seek new revenues for affordable housing production and explore better coordination of existing funding streams
New, Existing or Restructured Initiatives	Continue and seek greater strategic alignment of existing programs, including financial resources and technical assistance through the Regional Housing Technical Assistance Program and PDA Program, with a goal of providing capacity-enhancing support for REAP-funded local cohorts and initiating plans for all remaining PDAs by 2025  Launch and deliver suite of pilot projects to assist local jurisdictions, including Regional Affordable Housing Application Platform ("Doorway") and Affordable Housing Pipeline Database
Planning or	Complete and implement the Expanded Regional
Research	Housing Portfolio Business Plan

Summary and Considerations

Although BAHFA has authority via statute to fund new affordable housing, it is unlikely to directly build housing and would more likely work as a funding partner to developers and act to convene stakeholders. Financial resources and technical capacity are contingent upon securing new resources over the medium-term (5-8 years). Public support may be a challenge in specific locations depending on the location of potential new housing, but polling shows overwhelming support, in addition to strong support from relevant policy boards. BAHFA's potential funding role would be essential to the implementation of this strategy, which is a key plank of the "3P" approach to housing, including consideration of a regional revenue measure at the earliest feasible moment. Ultimate success, however, will depend on partnership across multiple sectors - particularly with jurisdictions that have entitlement authority over specific housing projects as well as the federal and state governments given their role in affordable housing finance.

Strategy H5:

Integrate Affordable Housing into All Major Housing Projects

**Strategy Cost** 

N/A

**Strategy Description** 

Require a baseline of 10 to 20 percent of new market-rate housing developments of 5 units or more to be affordable to low-income households.

**Strategy Assessment** 

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Support



Recommended Priorities for Implementation

New, Existing, or Restructured Initiatives

Continue and seek greater strategic alignment of existing programs, including financial resources and technical assistance through the Regional Housing Technical Assistance Program and PDA Program, to enable local governments to develop context-specific inclusionary zoning and affordable housing incentives

Summary and Considerations

The agencies have no authority over local inclusionary laws, which generally have few public costs associated with them. Translating this strategy from the regional to local level requires additional analysis and evaluation of policies such as density bonuses that can complement inclusionary requirements. The agencies could potentially help identify best practices or do preliminary sub-regional assessments, however, changes to state inclusionary law may require jurisdictions to do their own nexus studies if they pass inclusionary requirements over 15 percent. Given this, more clarity will be required with respect to how regional value can added in this space. It is a relatively popular strategy supported by recent research although there is strong opposition from builders and some unions. Technical capacity could be further strengthened with additional resources.

Strategy H6:

Transform Aging Malls and Office Parks into Neighborhoods

**Strategy Cost** 

N/A

**Strategy Description** 

Permit and promote the reuse of shopping malls and office parks with limited commercial viability as neighborhoods with housing at all income levels.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Partner •

Recommended Priorities for Implementation

Continue and seek greater strategic alignment of		
existing programs, including financial resources and		
technical assistance through the Regional Housing		
Technical Assistance Program and Priority Development		
Area (PDA) Program, to promote planning and		
redevelopment of malls and office parks in PDAs and		
other growth geographies		
Study opportunities and challenges and partner with local jurisdictions to accelerate redevelopment of aging malls and office parks		

Summary and Considerations

The agencies have no authority over local land use, zoning, and entitlements. However, MTC/ABAG does have Regional Housing Technical Assistance and PDA Planning programs to provide financial resources and technical assistance, and staff is currently developing best practices on rezoning. Key considerations for future phases of the Implementation Plan will include 1.) How to best connect and coordinate property owners, cities, funders, affordable housing developers, and service (i.e. infrastructure) providers to plan and execute projects and 2.) How to build up even greater public and political support for the strategy given tax and neighborhood impacts.

#### **Housing: Create Inclusive Communities**

Strategy H7:

Provide Targeted Mortgage, Rental, and Small Business Assistance to Communities of Concern

**Strategy Cost** 

\$10 billion

**Strategy Description** 

Provide assistance to low-income communities and communities of color to address the legacy of exclusion and predatory lending, while helping to grow locally owned businesses.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Lead



Recommended Priorities for Implementation

Advocacy &	Seek new revenues for rental, mortgage, and small-		
Legislation	business assistance programs		
New, Existing,	Launch a pilot project to assist local jurisdiction		
or Restructured	focused on the development of a network of rental and		
Initiative	mortgage providers		
Planning or	Complete and implement the Expanded Regional		
Research	Housing Portfolio Business Plan		

Summary and Considerations

BAHFA has authority via statute to fund these programs, though it most likely would subgrant to existing service providers. A BAHFA pilot program was approved by the Board to coordinate, and eventually fund, service providers and jurisdictions. Resources and capacity are contingent on securing new resources over the medium-term (5 to 8 years). This strategy is very popular with both tenants and landlords, developers, and banks. There is a major opportunity for BAHFA to provide regional leadership in this space, which is one of the key planks of the "3P" approach to housing, with a focus on developing new sources of funding that includes resident services as an eligible expense.

#### **Housing: Create Inclusive Communities**

Strategy H8:

Accelerate Reuse of Public and Community Land for Mixed-Income Housing and Essential Services

**Strategy Cost** 

N/A

**Strategy Description** 

Help public agencies, community land trusts and other non-profit landowners to accelerate development of mixed-income affordable housing.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Lead

Recommended Priorities for Implementation

	Continue and seek greater strategic alignment of				
	existing programs, including financial resources and				
New, Existing,	technical assistance through the Regional Housing				
or Restructured	Technical Assistance Program and PDA Program, to plan				
Initiatives	for public land reuse and to advance residential and				
	mixed-use projects with a large share of affordable				
	housing				
	Partner with local jurisdictions and stakeholders to				
Planning or	explore approaches to catalyze utilization of public- and				
Research	community-owned land, including potential working				
	groups, regional studies, or other appropriate vehicles				

Summary and Considerations

Authority already exists to establish and coordinate a voluntary, or "optin", network of local governments and partner organizations. A network could be established with existing resources, although significant new resources would be required to expand its capacity. This is generally a popular strategy, although there may be resistance in specific locations — pointing to the benefit of an opt-in program. Some technical capacity exists internally although there are gaps with respect to real estate expertise. Future phases of the Implementation Plan may include discussion of the vision and potential path forward for the establishment of a regional public lands network, as well as discussion of how best to improve the housing finance tools available to non-profit developers, local government, and community-based organizations.

#### **Economy: Improve Economic Mobility**

Strategy EC1:

Implement a Statewide Universal Basic Income

**Strategy Cost** 

\$205 billion

**Strategy Description** 

Provide an average \$500 per month payment to all Bay Area households to improve family stability, promote economic mobility, and increase consumer spending.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Support MAN

Recommended Priorities for Implementation

Advocacy or	<b>Explore</b> further research and support for a potential
Legislation	statewide pilot program related to a universal basic
Legisiation	income

Summary and Considerations

Authority, financial resources, and technical capacity are major challenges for this strategy. Although there has been increasing support for cash transfer strategies in recent years - particularly in a post-COVID environment where essential workers have been heavily impacted - it's likely that political viability will depend heavily on the presence of a broad statewide coalition to advocate for basic income.

MTC/ABAG would be best positioned to take a "Support" role alongside stakeholders including other regions and higher levels of government, with a focus on the design, testing, and implementation of a Statewide Universal Basic Income (UBI) pilot program over the next one-to-five years. Statewide conversations determining what a UBI pilot should look like will be critical.

#### **Economy: Improve Economic Mobility**

Strategy EC2:

**Expand Job Training and Incubator Programs** 

**Strategy Cost** 

\$5 billion

**Strategy Description** 

Fund assistance programs for establishing a new business, as well as job training programs, primarily in historically disinvested communities.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Support MANA

Recommended Priorities for Implementation Planning or Research

Partner with economic stakeholders to conduct regional economic studies related to inclusive post-COVID recovery and megaregional economic needs

Summary and Considerations

Authority, financial resources, and technical capacity are major challenges for this strategy which nonetheless has strong public and political support. Given MTC/ABAG's lack of technical expertise with respect to job training programs, it is anticipated that MTC/ABAG will take a "Support" role in strategy implementation.

How to collaborate with workforce providers and key business sectors to enhance workforce skills that are in demand over the next one-to-five years will be a focus of discussion during future phases of the Implementation Plan. It is expected that discussions with partners and stakeholders may also include the potential creation of a new online course hub, determining the potential location for future incubator sites, as well as how to raise revenue to support job training and business incubators.

#### **Economy: Improve Economic Mobility**

#### Strategy EC3:

#### Invest in High-Speed Internet in Underserved Low-Income Communities

**Strategy Cost** 

\$10 billion

**Strategy Description** 

Provide direct subsidies and construct public infrastructure to ensure all communities have affordable access to high-speed internet.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

#### MTC/ABAG Implementation Role



Recommended Priorities for Implementation

Advocacy or Legislation	Advocate for greater state support for internet subsidies and a more deliberate state approach to expanding access to broadband for low-income households
Planning or	Partner with economic stakeholders to conduct regional
Research	economic studies and develop best practices related to
	closing the "digital divide", including interaction with
	transportation project delivery

## Summary and Considerations

Authority, financial resources, and technical capacity are major challenges for this strategy which nonetheless has strong public and political support. Given the essential nature of internet access in supporting a future with higher levels of telework - as envisioned by Plan Bay Area 2050 - a partner role for MTC/ABAG is recommended.

The State of California has a major initiative underway to expand highspeed internet that has been accelerated due to the COVID-19 pandemic. Aligning with the California State Broadband Action Plan and advocating along with regional broadband consortiums, local jurisdictions, transportation agencies and other regional stakeholders - for greater state support and involvement in expanding broadband access to low-income households will be critical. In addition, there is an opportunity to leverage and learn from relevant local and regional efforts. Although MTC/ABAG do not currently have the technical capacity to play an effective role in the implementation of this strategy, this capacity could be further developed over time with additional resources. Future phases of the Implementation Plan may include convening with stakeholders to better understand (1) How to better collaborate with other MPOs who are also grappling with this issue, (2) How this strategy can be supported financially, and (3) How MTC/ABAG can play a constructive role in helping to close the "digital divide".

#### Economy: Shift the Location of Jobs

#### Strategy EC4:

#### Allow Greater Commercial Densities in Growth Geographies



**Strategy Cost** 

N/A

**Strategy Description** 

Allow greater densities for new commercial development in select Priority Development Areas and Transit-Rich Areas to encourage more jobs to locate near public transit.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Partner



Recommended Priorities for Implementation

New, Existing or Restructured Initiatives

**Complete and implement** the TOD Policy Update to ensure land use supports transit investments

Continue and seek greater strategic alignment of existing programs, including PDA Planning Grants with expanded emphasis on both housing and jobs

Summary and Considerations

The agency has no authority over local land use or permitting, which is exclusively under the purview of local jurisdictions. In terms of costs, there are fewer financial resources needed to implement this strategy although zoning changes, general plan updates, EIRs, or related studies do represent a cost to local jurisdictions. Public & political support for this strategy varies across the region.

Given the importance of this strategy to meeting the Plan's aggressive GHG emissions reduction target, It is anticipated that MTC/ABAG will take a "Partner" role in strategy implementation, primarily through existing initiatives such as the Priority Development Area Planning Grant Program, which could help support jurisdictions financially with their planning needs. Internal technical capacity could be further strengthened with additional resources.

Finally, there may be a broader opportunity to encourage the development of underutilized commercial sites by advocating for modifications to Proposition 13. This opportunity, and the coalition that would be needed to advocate for it, could be a focus of discussion during future phases of the Implementation Plan.

#### **Economy: Shift the Location of Jobs**

#### Strategy EC5:



Provide Incentives to Employers to Shift Jobs to Housing-Rich Areas Well Served by Transit

**Strategy Cost** 

N/A

**Strategy Description** 

Provide subsidies to encourage employers to relocate offices to housingrich areas near regional rail stations.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Support MAN

Recommended Priorities for Implementation

New, Existing or Restructured Initiatives

Complete and implement the TOD Policy Update to ensure land use supports transit investments

Continue existing programs, including PDA Planning Grants with expanded emphasis on both housing and jobs

Summary and Considerations

Authority, financial resources, and technical capacity are significant challenges for this strategy, which has mixed public and political support depending on the location and nature of expected job shifts. Given this, MTC/ABAG will primarily take a "Support" role by coordinating transportation investments with local jurisdictions. Identifying potential advocates and partners who can further champion this strategy, as well as identifying potential financial resources to support the strategy, will be a focus of discussion during future phases of the Implementation Plan.

#### **Economy: Shift the Location of Jobs**

Strategy EC6:

Retain and Invest in Key Industrial Lands

**Strategy Cost** 

\$4 billion

**Strategy Description** 

Implement local land use polices to protect key industrial lands identified as Priority Production Areas, while funding key infrastructure improvements in these areas.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Partner

Recommended Priorities for Implementation

New, Existing, or Restructured Initiatives

Evaluate funding sources and develop a pilot Priority Production Area (PPA) Planning and Technical Assistance Program, with a goal of supporting up to five PPAs by 2025

Summary and Considerations

The agency has no authority over local land use or permitting, although there are resources that could potentially fund infrastructure or planning. The Priority Production Area pilot program was approved in 2019, but future funding would need to be aligned to support PPAs in a similar manner as PDAs that support local jurisdictions. Evaluating funding opportunities to support PPAs, including existing funding sources, potential funding swaps, or other programs and mechanisms, will be a focus of future Implementation Plan phases.

Given that the PPA designation is a pilot program that requires testing, it is anticipated that MTC/ABAG will take a "Partner" role by supporting investments in select jurisdictions over the next one-to-five years.

#### Environment: Reduce Risks from Hazards

Strategy EN1:

Adapt to Sea Level Rise

**Strategy Cost** 

\$19 billion

**Strategy Description** 

Protect shoreline communities affected by sea level rise, prioritizing nature-based actions and resources in areas of low costs and high benefits and providing additional support to vulnerable populations.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Lead

1

Recommended MTC/ABAG Priorities for Implementation

	Seek new revenues to support sea level rise adaptation		
Advocacy &	Evaluate potential legislative reforms to better address		
Legislation	resilience and climate adaptation goals as well as		
Legistation	establish clear roles and responsibilities for sea level rise		
	adaptation planning, funding, and implementation		
New or	Develop a pilot to support shoreline adaptation projects,		
Existing	with a goal of supporting up to two counties with		
Initiative	shoreline planning by 2025		
	<b>Develop</b> a sea level rise funding plan for implementation,		
	identifying the right mix of "green" and "gray"		
Planning or	infrastructure		
Research	Study Plan Growth Geographies for resilience risk and		
	opportunities and reform Growth Geography planning		
	guidance accordingly		

Summary and Considerations

MTC/ABAG and affiliated Local Collaboration Programs have varied authorities and capacities with respect to sea level rise adaptation. MTC has funded resilience and adaptation planning and projects and also has a strong relationship with Caltrans and other statewide funding and project implementation authorities. MTC/ABAG host the San Francisco Estuary Partnership, BARC, and provide staff support for the Bay Area Restoration Authority. These capacities are generally targeted, however, and are not sufficient given the full scope of identified needs. Financial resources are also a major challenge for this popular strategy.

Stakeholders have strongly indicated that MTC/ABAG is well-positioned to lead coordination and funding efforts in this space, in collaboration with BCDC and a host of government and non-governmental partners. Given the complexity and varied components of this strategy, facilitating regional conversations on sea level rise governance will be critical. Further clarifying specific roles and responsibilities for implementation activities amongst MTC/ABAG and key partners (including the need to align with and support the Bay Adapt Joint Platform through a regional consistency framework), will be a focus of future Implementation Plan phases.

#### **Environment: Reduce Risks from Hazards**

Strategy EN2:

### Provide Means-Based Financial Support to Retrofit Existing Residential Buildings

**Strategy Cost** 

\$15 billion

**Strategy Description** 

Adopt building ordinances and incentivize retrofits to existing buildings to meet higher seismic, wildfire, water and energy standards, providing means-based subsidies to offset associated costs.

Strategy Success Assessment

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

### MTC/ABAG Implementation Role

Partner



Recommended Priorities for Implementation

	Advocacy or	Seek new revenues to incentivize residential building		
	Legislation	retrofits		
	New, Existing,	<b>Evaluate</b> the feasibility of expanding BayREN's		
	or Restructured	scope/mission to develop a broader range of program		
	Initiatives	offerings that will support residential building retrofits		
		and water/energy upgrades		
1	Planning or	Compile detailed assessments for seismic, wildfire,		
	Research	wat <mark>er, a</mark> nd energy needs ,which will explore financial		
		needs, key relevant initiatives, best practices, key		
		stakeholders, and workforce and technology needs,		
		among other areas		

### Summary and Considerations

ABAG and its affiliated Local Government Services programs via BayREN have varied authorities and capacities with respect to energy and water retrofits in residential, commercial and public buildings, although these are generally targeted and therefore not sufficient to the scope of identified needs. Financial resources and workforce limitations are also a major challenge for this popular strategy. Regional conversations on governance and the scope of necessary collaboration will be critical to more clearly define roles and responsibilities, address barriers, advance best practices and policy solutions, and to align with evolving initiatives at the local, regional, state and federal level.

#### **Environment: Reduce Risks from Hazards**

Strategy EN3:

Fund Energy Upgrades to Enable Carbon-Neutrality in All Existing Commercial and Public Buildings

Strategy Cost \$18 billion

**Strategy Description** Support electrification and resilient power system upgrades in all public

and commercial buildings.

**Strategy Assessment** 

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Support



Recommended Priorities for Implementation

Advocacy &	Seek new revenues for energy upgrades		
Legislation			
New, Existing,	Evaluate the feasibility of expanding BayREN's		
or Restructured	scope/mission to develop a broader range of program		
Initiatives	offerings that will support energy upgrades in		
	commercial and public buildings		

Summary and Considerations

ABAG and its affiliated Local Government Services programs via BayREN have varied authorities and capacities with respect to energy and water retrofits in residential, commercial and public buildings, although these are generally targeted and therefore not sufficient to the scope of identified needs. Financial resources are a major challenge for this popular strategy and the agency's technical capacity remains focused on residential buildings. If more resources become available, BayREN could expand program offerings to directly address cost barriers to electrification. The agency with existing or new resources expects to support work led by other entities - the state, local jurisdictions, energy utilities, and community choice aggregation programs.

#### Environment: Expand Access to Parks and Open Space

Strategy EN4:

#### Maintain Urban Growth Boundaries



**Strategy Cost** 

N/A

**Strategy Description** 

Using urban growth boundaries and other existing environmental protections, confine new development within areas of existing development or areas otherwise suitable for growth, as established by local jurisdictions.

**Strategy Assessment** 

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Support Ministry

Recommended Priorities for Implementation

Advocacy or Legislation Advocate for local jurisdictions to respect existing urban growth boundaries to avoid net expansion of areas eligible for urban development

Summary and Considerations

MTC/ABAG have no authority to ensure urban growth boundaries remain fixed going forward. Although there are some modest jurisdictional costs associated with this popular strategy, from a regional perspective it is relatively low-cost to implement. In addition, technical capacity primarily resides within local jurisdictions; MTC/ABAG should have sufficient capacity to support UGBs from the regional planning perspective and will continue to advocate that local jurisdictions respect existing urban growth boundaries.

### Environment: Expand Access to Parks and Open Space

Strategy EN5:

Protect and Manage High-Value Conservation Lands

Strategy Cost \$15 billion

**Strategy Description** Provide strategic matching funds to help conserve and maintain high-

priority natural and agricultural lands, including but not limited to Priority

Conservation Areas and wildland-urban interface lands.

**Strategy Assessment** 

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role



Recommended Priorities for Implementation

Advocacy and	Seek new revenues to support conservation	
Legislation		
New, Existing, or Restructured	Revamp the Priority Conservation Area (PCA) program using a data-driven approach to better prioritize the most critical areas for conservation, while addressing a broader range of policy concerns	
Initiative	Continue and seek greater strategic alignment of existing programs, including implementation of the Regional Advance Mitigation Program (RAMP) and the Regional Trails Program	

Summary and Considerations

MTC/ABAG have some authority and capacity to support this strategy, particularly through the existing PCA program, but the full scope of strategy implementation will necessitate collaboration with a host of external partners. Financial resources are a major challenge for this popular strategy.

Key policy and strategy considerations for discussion with partners during future phases of the Implementation Plan may include: 1.) How to raise the funding necessary to support the strategy, including key elements such as the RAMP program, 2.) Successes and shortcomings with the current design of the PCA Program, and 3.) The implications of California Governor Newsom's recent Executive Order N-82-20, which works to increase conservation and management of natural and working lands to enhance climate resilience and biodiversity.

#### Environment: Expand Access to Parks and Open Space

Strategy EN6:

Modernize and Expand Parks, Trails, and Recreation Facilities

**Strategy Cost** 

\$30 billion

**Strategy Description** 

Invest in quality parks, trails and open spaces that provide inclusive recreation opportunities for people from all backgrounds, abilities and ages to enjoy.

**Strategy Assessment** 

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Partner



Recommended Priorities for Implementation

Advocacy and	Seek new revenues for parks, recreation, and open		
Legislation	space, with a special emphasis on improving access and		
	enhancing amenities for Communities of Concern		
New, Existing, or	Continue and seek greater strategic alignment of		
Restructured	existing programs, including Priority Conservation Area		
Initiatives	Program and the Regional Trails Program		

Summary and Considerations

MTC/ABAG have limited authority and financial resources to support this popular strategy, which will primarily fall under the domain of other governing bodies, including local jurisdictions, regional parks and open space districts, and the state. The agency does have some existing capacity through the Regional Trails Program, which could be built upon as a model to support strategic local investment in regional active transportation and recreation priorities.

Key policy and strategy considerations to discuss with partners during future phases of the Implementation Plan will include: 1.) How to raise the funding required to support the strategy and 2.) How to best support new and modernized parks, trails, and recreation facilities in Communities of Concern.

#### **Environment: Reduce Climate Emissions**

#### Strategy EN7:

### **Expand Commute Trip Reduction Programs at Major Employers**



**Strategy Cost** 

N/A

**Strategy Description** 

Set a sustainable commute target for major employers as part of an expanded Bay Area Commuter Benefits Program, with employers responsible for funding incentives and disincentives to shift auto commuters to any combination of telecommuting, transit, walking, and/or bicycling.

### **Strategy Assessment**

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Lead (with BAAQMD)



Recommended Priorities for Implementation

Advocacy and	Seek legislative authority to expand existing Bay Area
Legislation	Commuter Benefits Program in partnership with
	BAAQMD
New, Existing, or	Convene local governments and TDM partners to
Restructured	expand relationships, target outreach, develop metrics
Initiatives	and share data

### Summary and Considerations

While the existing Bay Area Commuter Benefits Program does not have authority to set commute targets for major employers, new legislation could expand the BAAQMD/MTC authority to do so. The existing program has some funding, as well as limited staff resources from both BAAQMD and MTC, but would require further expansion to fund education and outreach, tracking/reporting, regulatory oversight, and enforcement. While technical capacity is sufficient to administer the existing program, additional capacities may be required to support expanded programs. Finally, although public support is strong, it is not yet clear how willing all major employers will be to adopt, track, and report on how they are meeting sustainable commute targets.

Getting critical input from employers, building on relationships within the existing Commuter Benefit Program, and optimizing program design based on additional research, evaluation, and planning will be essential to meet enhanced commute targets. There may be an opportunity to align on a potential legislative advocacy strategy with the other "Big 4" Metropolitan Planning Organizations in the state as well as megaregional partners which should be further explored.

#### **Environment: Reduce Climate Emissions**

Strategy EN8:

#### **Expand Clean Vehicle Initiatives**



**Strategy Cost** 

\$4 billion

**Strategy Description** 

Expand investments in clean vehicles, including more fuel-efficient vehicles and electric vehicle subsidies and chargers.

**Strategy Assessment** 

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Partner 4

Recommended Priorities for Implementation

Advocacy and	Seek new revenues to support climate and		
Legislation	electrification needs		
	Restructure MTC Climate Initiatives program to ensure		
New, Existing, or	it can effectively scale over the next five years, while		
Restructured	advancing existing initiatives including the Vehicle		
Initiatives	Buyback & Electric Vehicle Incentive Program and		
	Regional Electric Vehicle Charger Program		

Summary and Considerations

MTC has partial authority, resources, and capacity to implement this popular strategy through its Climate Initiatives Program and ongoing partnership with BAAQMD. Successful implementation of significantly expanded incentives and infrastructure as defined in the strategy, as well as more targeted support for low-income households, will necessitate even closer partnership with other regulatory and funding agencies such as the CARB, CEC, and BAAQMD. It will also require an evaluation of the current implementation approach, which may require restructuring as well as expanded capacities and resources to scale effectively.

In addition, it will be important to fully understand the implications of California Governor Newsom's Zero Emission by 2035 Executive Order (N-79-20) and ensure MTC has a seat at the table during relevant statewide legislative, planning, and regulatory efforts. In collaboration with BAAQMD, future phases of the Implementation Plan may include discussion of a coordinated regional electrification approach to achieve shared strategy goals.

### **Environment: Reduce Climate Emissions**

#### Strategy EN9:

### **Expand Transportation Demand Management Initiatives**



**Strategy Cost** 

\$1 billion

**Strategy Description** 

Expand investments in programs like vanpools, bikeshare, carshare and parking fees to discourage solo driving.

**Strategy Assessment** 

Authority	Financial	Public & Political	Technical
	Resources	Support	Capacity

Limited Partial Existing

MTC/ABAG Implementation Role Lead



Recommended Priorities for Implementation

Advocacy and	Seek new revenues for climate and travel demand
Legislation	management needs
	Restructure MTC Climate Initiatives program and operational TDM programs to ensure they can effectively scale over the next five years, while
New, Existing, or Restructured Initiatives	advancing existing initiatives including Local Parking Policy, Mobility Hubs, Vanpooling/Carsharing, and Bay Wheels
	Convene local governments and TDM partners to expand relationships, target outreach, develop metrics and share data

### Summary and Considerations

MTC has partial authority, resources, and capacity to implement this strategy through existing initiatives such as the Climate Initiatives Program, Bay Area Carpool and Vanpool Programs, and Bay Area Commuter Benefits Program. These programs provide a strong foundation upon which MTC can work to expand transportation services and alternatives that will reduce greenhouse gas emissions. That said, successful implementation will still require ongoing partnership and collaboration with local jurisdictions, employers, workers, and community-based groups, among others. One key component, a regional parking fee program, will require an evaluation of authority and implementation options, some of which may present unique and specific challenges related to overall public and political support.



### ATTACHMENT C

### Plan Bay Area 2050 Implementation Plan: Summary Table of Draft Implementation Actions

Transportation			
Themes & Strategies	Draft Implementation Actions	Implementation Vehicle	
Maintain and Optimize the Existing System Restore, Operate, and Maintain the	1a) Seek new revenues for transportation, including community-led enhancements and fare reform, and explore greater flexibility in the use of existing transportation funding to support operations and maintenance needs	Advocacy & Legislation	
<ul> <li>Existing System</li> <li>Support Community-Led         Transportation Enhancements in Communities of Concern     </li> </ul>	1b) Implement the network management recommendations of the Blue-Ribbon Transit Recovery Taskforce 1c) Implement the customer-centric fare payment recommendations of the Fare Integration Taskforce		
<ul> <li>Enable a Seamless Mobility</li> <li>Experience</li> <li>Reform Regional Transit Fare</li> </ul>	1d) Deploy the Clipper Mobile app, next-generation Clipper, and regional transit mapping/wayfinding to improve seamless integration of network 🛆	New, Existing, or Restructured Initiatives	
<ul><li>Policy</li><li>Implement Per-Mile Tolling on Congested Freeways</li></ul>	1e) Continue and seek greater strategic alignment of existing programs, including Community-Based Transportation Planning Program, Clipper START, FasTrak START, 511, Bay Area Forward, and Connected Bay Area, among others, to support the maintenance, optimization, and restoration of the existing transportation system		
<ul> <li>Improve Interchanges and Address Highway Bottlenecks</li> <li>Advance Other Regional Programs and Local Priorities</li> </ul>	<ul> <li>1f) Identify strategies to advance roadway pricing through deep public engagement</li> <li>1g) Update guidelines for the upcoming cycle of the Community-Based</li> <li>Transportation Planning Program</li> </ul>	Planning or Research	
Create Healthy and Safe Streets  • Build a Complete Streets	<ul> <li>2a) Seek new revenues for transportation, including Complete Streets and Vision Zero priorities</li> <li>2b) Advocate for elimination of the "85th percentile rule" for setting speed limits and for authorization of automated speed enforcement</li> </ul>	Advocacy & Legislation	
<ul> <li>Advance Regional Vision Zero Policy through Street Design and Reduced Speeds</li> </ul>	2c) Complete and implement the recommendations of the Regional Active Transportation Plan 2d) Continue and seek greater strategic alignment of existing programs, such as the Active Transportation Program and the Vision Zero shared data initiative, to support complete streets and regional safety efforts	New, Existing, or Restructured Initiatives	



= Action Supports High-Impact Strategy in Achieving Greenhouse Gas Target



= Action Supports Strategy Subject to CARB Implementation Review



Transportation		
Themes & Strategies	Draft Implementation Actions	Implementation Vehicle
Build a Next-Generation Transit Network	<ul><li>3a) Advocate for changes to state law and federal regulations that will facilitate the conversion of general-purpose lanes to priced facilities</li><li>3b) Seek new revenues for transportation, including local and regional transit expansion</li></ul>	Advocacy & Legislation
<ul> <li>Enhance Local Transit Frequency,         Capacity and Reliability</li> <li>Expand and Modernize the Regional</li> </ul>	3c) Complete and implement the TOD Policy Update to ensure land use supports transit investments and supports access to transit   3d) Collaborate with regional and megaregional partners on major rail expansion projects and identify best practices to boost schedule adherence and reduce costs	New, Existing, or
<ul> <li>Rail Network</li> <li>Build an Integrated Regional Express Lane and Express Bus Network</li> </ul>	3e) Continue and seek greater strategic alignment of existing programs, including the Bay Area Forward person-throughput investments, transit signal priority investments, and Express Lanes Network expansion, to support next-generation transit needs	Restructured Initiatives
	3f) Study commute patterns of essential workers and make recommendations for network modifications to better suit their mobility needs	Planning or Research



= Action Supports High-Impact Strategy in Achieving Greenhouse Gas Target



= Action Supports Strategy Subject to CARB Implementation Review

Housing			
Themes & Strategies	Draft Implementation Actions	Implementation Vehicle	
	4a) Seek new revenues for affordable housing preservation 4b) Advocate for greater renter protections for tenants and low-income communities to prevent unjust evictions and displacement	Advocacy & Legislation	
<ul> <li>Protect and Preserve Affordable Housing</li> <li>Further Strengthen Renter         Protections Beyond State         Legislation     </li> <li>Preserve Existing Affordable</li> </ul>	4c) Launch suite of pilot projects to assist local jurisdictions, including developing standardized best practices for tenant protection programs and ordinances and the restructured Bay Area Preservation Pilot Program  4d) Partner in the development and design of the Regional Homelessness Prevention System	New, Existing, or Restructured Initiatives	
Housing	4e) Complete and implement the Expanded Regional Housing Portfolio Business Plan 4f) Evaluate changes to federal and state tax and finance policies to increase the viability of affordable housing preservation strategies	Planning or Research	
	<ul> <li>5a) Seek new revenues for affordable housing production and explore better coordination of existing funding streams</li> <li>5b) Advocate for legislation that enables greater mix of housing densities and types in Final Blueprint Growth Geographies</li> </ul>	Advocacy & Legislation	
Spur Housing Production at All Income Levels  Allow a Greater Mix of Housing Densities and Types in Growth Geographies Build Adequate Affordable Housing	5c) Continue and seek greater strategic alignment of existing programs, including financial resources and technical assistance through the Regional Housing Technical Assistance Program and PDA Program, with goals of providing capacity-enhancing support for REAP-funded local cohorts, initiating plans for all remaining PDAs by 2025, enabling local governments to develop context-specific inclusionary zoning and affordable housing incentives, and promoting planning and redevelopment of malls and office parks in PDAs and other growth geographies	New, Existing, or	
<ul> <li>to Ensure Homes for All</li> <li>Integrate Affordable Housing in All Major Housing Projects</li> <li>Transform Aging Malls and Office Parks into Neighborhoods</li> </ul>	5d) Complete and implement the TOD Policy Update to ensure land use supports transit investments and supports access to transit  5e) Launch and delivery suite of pilot projects to assist local jurisdictions, including Regional Affordable Housing Application Platform ("Doorway") and Affordable Housing Pipeline Database  5f) Study opportunities and challenges and partner with local jurisdictions to accelerate the redevelopment of aging malls and office parks	Restructured Initiatives	
	5g) Complete and implement the Expanded Regional Housing Portfolio Business Plan 5h) Evaluate changes to federal and state tax and finance policies to increase the viability of affordable housing preservation strategies	Planning or Research	



Housing		
Themes & Strategies	Draft Implementation Actions	Implementation Vehicle
	6a) Seek new revenues for rental, mortgage, and small-business assistance programs	Advocacy & Legislation
Provide Targeted Mortgage,     Provide Targeted Mortgage,	6b) Launch a pilot to assist local jurisdictions focused on the development of a network of rental and mortgage providers	Now Existing or
Rental, and Small Business Assistance to Communities of Concern  • Accelerate Reuse of Public and	6c) Continue and seek greater strategic alignment of existing programs, including financial resources and technical assistance through the Regional Housing Technical Assistance Program and PDA Program, to plan for public land reuse and to advance residential and mixed-use projects with a large share of affordable housing	New, Existing, or Restructured Initiatives
Community-Owned Land for Mixed- Income Housing and Essential	6d) Complete and implement the Expanded Regional Housing Portfolio Business Plan	
Services	6e) Partner with local jurisdictions and stakeholders to explore approaches to catalyze utilization of public- and community-owned land, including potential working groups, regional studies, or other appropriate vehicles	Planning or Research

Economy		
Themes & Strategies	Draft Implementation Actions	Implementation Vehicle
Improve Economic Mobility  • Implement a Statewide Universal	7a) Advocate for greater state support for internet subsidies and a more deliberate state approach to expanding access to broadband for low-income households	Advocacy & Legislation
Basic Income • Expand Job Training and Incubator	7b) Explore support and further research for a potential statewide pilot program related to a universal basic income	
Programs  Invest in High-Speed Internet in Underserved Low-Income Communities	7c) Partner with economic stakeholders to conduct regional economic studies related to inclusive post-COVID recovery, megaregional economic needs, and/or closing the "digital divide", including interaction with transportation project delivery	Planning or Research
Shift the Location of Jobs  • Allow Greater Commercial	8a) Complete and implement the TOD Policy Update to ensure land use supports transit investments	
<ul> <li>Densities in Growth Geographies</li> <li>Provide Incentives to Employers to Shift Jobs to Housing-Rich Areas</li> </ul>	8b) Continue and seek greater strategic alignment of existing programs, including PDA Planning grants with expanded emphasis on both housing and jobs 🗭 🛆	New, Existing, or Restructured Initiatives
Well Served by Transit • Retain and Invest in Key Industrial Lands	8c) Evaluate funding sources and develop a pilot Priority Production Area (PPA) Planning and Technical Assistance Program, with a goal of supporting up to five PPAs by 2025	





Environment		
Themes & Strategies	Draft Implementation Actions	Implementation Vehicle
	<ul><li>9a) Seek new revenues for full range of resilience needs</li><li>9b) Evaluate potential legislative reforms to better address resilience goals and establish clear roles and responsibilities for sea level rise adaptation planning, funding, and implementation</li></ul>	Advocacy & Legislation
<ul> <li>Reduce Risks from Hazards</li> <li>Adapt to Sea Level Rise</li> <li>Provide Means-Based Financial Support to Retrofit Existing Residential Buildings</li> </ul>	9c) Develop a pilot to support shoreline adaptation projects, with a goal of supporting up to two counties with shoreline planning by 2025 9d) Evaluate the feasibility of expanding BayREN's scope/mission to develop a broader range of program offerings that will support building retrofits and water/energy upgrades	New, Existing, or Restructured Initiatives
Fund Energy Upgrades to Enable     Carbon-Neutrality in All Existing	9e) Develop a sea level rise adaptation funding plan for implementation, identifying the right mix of "green" and "gray" infrastructure	
Commercial and Public Buildings	9f) Study and identify Plan Growth Geographies for resilience risk and opportunities and reform Growth Geography planning guidance accordingly	Planning or Research
	9g) Compile detailed assessments for seismic, wildfire, water, and energy needs, which will explore financial needs, key relevant initiatives, best practices, key stakeholders, and workforce and technology needs, among other areas	
Expand Access to Parks and Open Space	10a) Seek new revenues for conservation, parks, recreation, and open space, with a special emphasis on improving access and enhancing amenities for Communities of Concern  10b) Advocate for local jurisdictions to respect existing urban growth boundaries to	Advocacy & Legislation
Maintain Urban Growth Boundaries	avoid net expansion of areas eligible for urban development $\phi$	
<ul> <li>Protect and Manage High-Value Conservation Lands</li> <li>Modernize and Expand Parks, Trails and Recreation Facilities</li> </ul>	10c) Revamp the Priority Conservation Area (PCA) program using a data-driven approach to better prioritize the most critical areas for conservation, while addressing a broader range of policy concerns  10d) Continue and seek greater strategic alignment of existing programs, including implementation of the Regional Advance Mitigation Program (RAMP) and the Regional Trails Program, to support Plan Bay Area 2050's open space and parks goals	New, Existing, or Restructured Initiatives



= Action Supports High-Impact Strategy in Achieving Greenhouse Gas Target



= Action Supports Strategy Subject to CARB Implementation Review



Environment		
Themes & Strategies	Draft Implementation Actions	Implementation Vehicle
	11a) Seek legislative authority to expand existing Bay Area Commuter Benefits Program in partnership with BAAQMD P	Advocacy & Legislation
Reduce Climate Emissions  • Expand Commute Trip Reduction	11b) Seek new revenues for climate, travel demand management and electrification needs	navocacy a registation
<ul><li>Programs at Major Employers</li><li>Expand Clean Vehicle Initiatives</li></ul>	11c) Convene local governments and TDM partners to expand relationships, target outreach, discuss metrics and share data	
<ul> <li>Expand Transportation Demand Management Initiatives</li> </ul>	11d) Restructure MTC Climate Initiatives Program and operational TDM programs to ensure they can effectively scale over the next five years, while advancing existing initiatives including Local Parking Policy, Mobility Hubs, Vanpooling/Carsharing, Bay Wheels, and electric vehicle/charger programs	New, Existing, or Restructured Initiatives



= Action Supports High-Impact Strategy in Achieving Greenhouse Gas Target



= Action Supports Strategy Subject to CARB Implementation Review



## Implementation Plan: Timeline



Sept-Nov 2020

### tue Ribbon Task Force AAOMD Bay Bridge Forward Climate Initiatives BayREN Local Jurisdictions Local Jurisdictions Local Jurisdictions Legislative agendal Aritable Foundations CPIIC CPIIC BAOMD Bay Bridge Forward TOD Update Business Legislative agendal Aritable Foundations Ciping Company C Active Transportation Plan Seamless subcommittee Estuary Blueprint

Nov-Jan 2021



Feb-Apr 2021



May-Jul 2021



Fall 2021

### Phase 1: Internal **Engagement**

- Strategy assessment
- Mapping complementary efforts/initiatives
- Nov. committees feedback 🗡

### Phase 2: **External Engagement**

- Two virtual stakeholder meetings
- Office hours, small group meetings
- Public/CBO outreach

### Phase 3: **Draft Plan**

- Feb. + Mar. progress update 📈 to committees
- Resource and prioritization assessment
- Develop Draft **Implementation** Plan

### Phase 4: **Partnerships**

- Draft Plan release
- Convene focused stakeholder groups to cement partnerships
- Continue public outreach
- Refine resources & priorities

### Phase 5: Final Plan

- Develop Final **Implementation** Plan
- Final Plan release





# Today's Agenda: Seeking Feedback

• Review role designation and strategy Area 1 assessment revisions

Area 2

 Review and discuss cross-cutting MTC/ABAG implementation actions

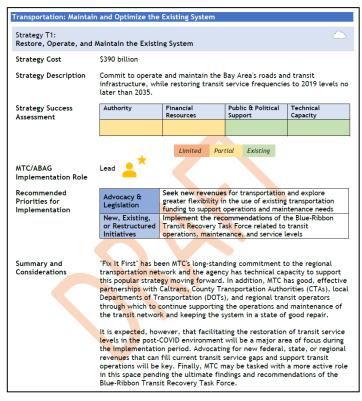
Area 3

 Review and discuss draft MTC/ABAG implementation actions by Plan Element



## For More Information...

- The following slides will spotlight specific, higherprofile implementation actions but there is much more information in your Committee Packet
- Attachment B contains one-page briefs for each of the Plan's 35 strategies, including strategy assessments, role recommendations, draft MTC/ABAG implementation actions, and key considerations
- Attachment C contains a consolidated summary table of all draft MTC/ABAG implementation actions



Housing		
Themes & Strategies	Draft Implementation Actions	Implementation Vehicle
Protect and Preserve Affordable Housing  Further Strengthen Renter Protections Beyond State Legislation Preserve Existing Affordable Housing	Aa) Seek new revenues for affordable housing preservation     Ab) Advocate for greater renter protections for tenants and low-income communities to prevent unjust evictions and displacement	Advocacy & Legislation
	Ac) Launch suite of pilot projects to assist local jurisdictions, including developing standardized best practices for tenant protection programs and ordinances and a restructuring of the Bay Area Preservation Pilot      4d) Partner in the development and design of the Regional Homelessness Prevention System	New, Existing, or Restructured Initiatives
	(4e) Complete and implement the Expanded Regional Housing Portfolio Business Plan     (4f) Evaluate changes to federal and state tax and finance policies to increase the     viability of affordable housing preservation strategies	Planning or Research

## Role Designation and Strategy Assessment Revisions

- Based on feedback from policymakers in February, as well as ongoing discussions amongst staff and stakeholders, a handful of revisions were made to the implementation role designations and strategy assessments, including:
  - T1: Restore, Operate, and Maintain the Existing System changed from Partner to <u>Lead</u>
  - EC4: Allow Greater Commercial Densities in Growth Geographies changed from Support to Partner
- In addition to the symbol to designate strategies that have a high impact in achieving the Plan's GHG emissions reduction target, a symbol has also been added to designate strategies subject to California Air Resources Board (CARB) implementation review

## **Key Cross-Cutting Implementation Actions**

### Advocacy or Legislation

- Seek new revenues to support identified needs, from a next-generation transit network to a suite of sea level rise protections to affordable housing production & preservation
- Pursue advocacy goals and objectives identified in the adopted 2021 Final Advocacy Program that align with adopted Plan Bay Area 2050 strategies

### New, Existing, or Restructured Initiatives

• Continue and seek greater strategic alignment of a broad range of existing MTC/ABAG programs that support Plan vision and goals, from FasTrak START and Clipper START to Regional Housing Technical Assistance

### Planning or Research

• Continue evaluation of needs related to inclusive post-COVID recovery, from essential workers' mobility needs to support for struggling small businesses

# Transportation: Key Implementation Actions



### New, Existing, or Restructured Initiatives

- Implement the recommendations of the Blue Ribbon Transit Recovery Task Force and the Fare Integration Task Force
- Complete and implement the TOD Policy Update to ensure land use supports transit investments and supports access to transit

### Planning or Research

- Identify strategies to advance roadway pricing with complementary strategies through deep public engagement —
- Complete and implement the recommendations of the Regional Active Transportation Plan

# Housing: Key Implementation Actions



### New, Existing, or Restructured Initiatives

- Provide financial resources and technical assistance through the Regional Housing Technical Assistance Program and PDA Planning Program —
- Launch and deliver a suite of housing pilot projects to assist local jurisdictions

### Planning or Research

- Complete and implement the Expanded Regional Housing Portfolio Business Plan
- Partner with local jurisdictions to study and accelerate redevelopment of aging malls and office parks and explore approaches to catalyze utilization of public- and community-owned land





## **Economy: Key Implementation Actions**



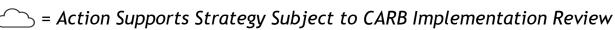
### New, Existing, or Restructured Initiatives

• Complete the TOD Policy Update and incorporate expanded jobs emphasis within the PDA Planning Program ♥─

### Planning or Research

- Evaluate funding sources and develop a pilot Priority Production Area (PPA) Planning and Technical Assistance Program, with a goal of supporting up to five PPAs by 2025
- Partner with economic stakeholders to conduct regional economic studies & best practices related to closing the "digital divide"





## **Environment: Key Implementation Actions**



### Advocacy or Legislation

- Explore potential legislative reforms to establish clear roles for sea level rise adaptation planning, funding, and implementation
- Seek legislative authority to expand existing Bay Area Commuter Benefits Program in partnership with BAAQMD -

### New, Existing, or Restructured Initiatives

- Restructure MTC Climate Initiatives program and operational TDM programs to ensure they can effectively scale over the next five years -
- Evaluate the feasibility of expanding the scope/mission of BayREN to develop a broader range of program offerings that will support building retrofits and water/energy upgrades



## Implementation Plan: Next Steps

- Today (March 2021): Seek Feedback on Draft Implementation Actions
  - Of the identified draft implementation actions, which are your highest priorities?
  - Are there any draft implementation actions that you do not support, or that you would rank as lower priority?
  - Are there any implementation action **priorities not reflected here** or in your Committee packet materials?
- Spring 2021: Release Draft Implementation Plan
- **Spring and Summer 2021:** Advance Partnership Phase, which will expand focus beyond MTC/ABAG to include a broader range of actions and potential commitments
- Fall 2021 (envisioned): Adopt Final Plan Bay Area 2050, including Final Implementation Plan



### Joint MTC Planning Committee with the ABAG Administrative Committee March 12, 2021

Correspondence Received Agenda Item 5a

Page 1 of 7

From: Martha Silver
To: Martha Silver

**Subject:** FW: 6 Wins Letter re: PBA Housing Implementation

**Date:** Friday, February 26, 2021 2:43:43 PM

Attachments: PBA Implementation Letter 6 Wins 2.26.2021.pdf

**From:** Shajuti Hossain <<u>shossain@publicadvocates.org</u>>

Sent: Friday, February 26, 2021 9:17 AM

To: MTC-ABAG Info < info@bayareametro.gov >; Berkeley Mayor's Office

<<u>mayor@cityofberkeley.info</u>>; Alfredo Pedroza <<u>Alfredo.Pedroza@countyofnapa.org</u>>; Therese W.

McMillan < tmcmillan@bayareametro.gov >

**Cc:** Skjerping, Lars < LSkjerping@cityofberkeley.info>; Leslie Gordon < leslie@urbanhabitat.org>; Debra Ballinger < debra@monumentimpact.org>; Matt King < mattk@sacredheartcs.org>; Ofelia Bello < ofeliabello@youthunited.net>; Miranda Strominger < miranda@bayareaclt.org>; Chirag Rabari < crabari@bayareametro.gov>

Subject: 6 Wins Letter re: PBA Housing Implementation

#### \*External Email\*

Dear Mayor Arreguin, Supervisor Pedroza, and Director McMillan,

The 6 Wins for Social Equity Network write to recommend immediate action steps and policy priorities for implementation of the Plan Bay Area 2050 housing strategies and the Bay Area Housing Finance Authority. Please see our attached letter and forward it to all MTC Commissioners and ABAG Executive Board members.

Our letter covers the following recommendations:

- Prioritize solutions that immediately stop displacement and prevent homelessness, including tenant protections, affordable housing preservation, and permanent supportive housing and housing affordable to ELI and VLI households.
- Adopt an actionable, anti-displacement rubric and timeline of meaningful community engagement to develop, evaluate, and prioritize projects across all 3Ps.
- Reject the non-scientific PBA Implementation Plan housing survey results and instead prioritize projects based on the above anti-displacement rubric and CASA community engagement feedback.
- Support a right to counsel program(s). Relatedly, create a regional rental registry.
- Create a two-part regional preservation acquisition fund and direct existing and forthcoming funding pots to preservation.
- Incentivize and support deeply affordable production on public land and create a land bank strategy.

Please let us know if you have any questions.

Thank you,

Shajuti Hossain

Joint MTC Planning Committee with the ABAG Administrative Committee March 12, 2021 Page 2 of 7 Correspondence Received Agenda Item 5a

#### Shajuti Hossain

STAFF ATTORNEY, METROPOLITAN EQUITY TEAM
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415 431 7430 extension 316 <a href="mailto:shossain@publicadvocates.org">shossain@publicadvocates.org</a>
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Joint MTC Planning Committee with the ABAG Administrative Committee March 12, 2021 Page 3 of 7 Correspondence Received Agenda Item 5a

Mayor Jesse Arreguin, President Association of Bay Area Governments February 26, 2021

Supervisor Alfredo Pedroza, Chair Metropolitan Transportation Commission

Therese McMillan, Executive Director Bay Area Metro 375 Beale Street, Suite 700 San Francisco, CA 94105

### Re: Implementation of PBA Housing Strategies and Bay Area Housing Finance Authority

Dear ABAG Executive Board and MTC Commissioners:

Since 2010, the 6 Wins for Social Equity Network has been working toward a racially equitable, inclusive, and environmentally sustainable Bay Area. The 6 Wins and our community land trust partners strive for this vision by bringing together grassroots organizations and advocates to use our collective expertise in housing, transit, and climate justice to craft solutions for the region.

This letter focuses on the Plan Bay Area 2050 Final Blueprint (PBA) housing strategies and describes our recommended action steps and policy priorities for the PBA Implementation Plan and Bay Area Housing Finance Authority (BAHFA).

Our region has already identified and documented the resegregation of the region and adopted the "3 Ps" of housing framework (**p**rotecting tenants, **p**reserving affordable housing and **p**roducing affordable housing). The forthcoming PBA Implementation Plan and BAHFA must institutionalize this framework by immediately stopping displacement and preventing homelessness, while preserving and producing affordable housing for the long-term. Through the PBA Implementation Plan and BAHFA, we can build and implement an affirmative housing vision for the Bay Area with tenants and communities of color at the center. We look forward to partnering with you to make that vision real.

This letter will cover the following recommendations for PBA Implementation and BAHFA:

- Prioritize solutions that immediately **stop displacement and prevent homelessness**, including tenant protections, affordable housing preservation, and permanent supportive housing and housing affordable to ELI and VLI households.
- Adopt an actionable, **anti-displacement rubric and timeline** of meaningful community engagement to develop, evaluate, and prioritize projects across all 3Ps.
- **Reject** the non-scientific PBA Implementation Plan housing **survey results** and instead prioritize projects based on the above anti-displacement rubric and CASA community engagement feedback.

- Under tenant protections, support a **right to counsel** program(s). Relatedly, create a regional **rental registry**.
- Under affordable housing preservation, create a **two-part regional acquisition fund** and **direct existing and forthcoming funding pots to preservation**.
- Under affordable housing production, incentivize and support deeply affordable production on **public land** and create a **land bank strategy**.

### **Overall Framework and Structure**

The PBA Implementation Plan and BAHFA will help secure and deploy funding in both the short-and long-term. In order to have the greatest impact on vulnerable Bay Area residents, the PBA Implementation Plan and BAHFA must prioritize solutions **that immediately stop displacement and prevent homelessness.** These solutions include: tenant protections and affordable housing preservation to stabilize communities in place and shift ownership to communities themselves, alongside the production of permanent supportive housing for extremely low-income households, including formerly homeless people. 6 Wins introduced the approach of stopping displacement and preventing homelessness first during the MTC-led CASA process. MTC and other stakeholders adopted this approach during CASA; it must now continue to direct the implementation of PBA housing strategies and the launch of BAHFA.

We urge MTC to develop the PBA Implementation Plan according to an actionable, anti-displacement rubric and timeline to ensure progress on anti-displacement initiatives and accountability to impacted communities. This rubric would help develop, evaluate, and prioritize projects across all 3Ps by providing clear metrics, requiring public hearings and meaningful community engagement, and assigning action steps to local and regional actors. Thus far, the implementation analysis of PBA strategies has focused on authority, funding, technical expertise, and political will; those are critical components, but they do not help us understand outcomes, especially equity outcomes. An actionable, anti-displacement rubric would do exactly that by evaluating the concrete steps necessary to prioritize protecting tenants and preserving existing affordable housing, while developing permanent supportive housing and housing affordable to extremely low-income and very low-income households (below 30% AMI and below 50% AMI, respectively).

#### Reject PBA Implementation Plan Housing Survey Results

The PBA Implementation Plan housing survey results (as described in the February 9th, 2021 RAWG memo) do not accurately reflect the needs of vulnerable Bay Area residents. The results of this non-scientific survey suggest leaving tenant protections and affordable housing preservation on the backburner, while failing to explicitly name or prioritize permanent supportive housing or deep housing affordability in the production strategies. **This is the exact opposite of the results from the in-depth listening sessions the 6 Wins conducted during the CASA process.** Those

results (attached to this letter) convey the perspectives of those most impacted by the housing crisis (i.e., underhoused residents and tenants of color), which point unequivocally to the need to protect tenants in place immediately through protections and to build housing affordable to no-income and low-income residents.

We also question whether "Accelerate reuse of public and community land for mixed-income housing and essential services" should have been included as a possible response for protecting and preserving affordable housing (pg. 7); it would have been more appropriate to include this in the question about producing affordable housing because disposition of public and community land rarely entails tenant protections and preservation opportunities (pg. 7). This flawed survey cannot serve as a legitimate basis for prioritization under the PBA Implementation Plan.

### **Tenant Protections**

Tenant protections are policies that keep current tenants in place. They give tenants stability and certainty, while allowing them to stay in their current homes long enough to gain deeper stability from affordable-housing preservation and production policies and projects our region will undertake. BAHFA must continuously engage with tenant groups to stay up to date on the most-needed protections.

During our current public health and economic crisis, <u>527 tenants</u> in the nine-county Bay Area have been formally evicted, despite eviction moratoria. This number does not account for tenants who were forced out before the completion of the eviction process. Moreover, tenants around the region have already accumulated <u>\$268.9 million of rental debt</u>. While SB 91 makes important progress on rental debt forgiveness and assistance, we cannot overstate the precarious position of Bay Area tenants even before the pandemic.

Tenant groups are flagging that tenants across the region immediately need **right to counsel programs**. Right to counsel is the tenant's right to a free attorney in an eviction hearing, similar to a public defender in criminal cases. This program was recommended by the <u>CASA Compact</u>. Currently, <u>landlords are six times more likely to have an attorney</u> in an eviction proceeding than tenants. When tenants have an attorney, they have a <u>70% chance of avoiding homelessness</u> due to the eviction proceeding. In just the first six months of San Francisco's right to counsel program, <u>two-thirds of tenants</u> who received free legal representation were able to stay in their homes. The highest success rate was for Black households, **80%** of whom were able to stay in their homes after receiving free representation. Thus, right to counsel programs help tenants navigate increasingly complex eviction procedures and documents, while effectively curbing displacement and homelessness.

The PBA Implementation Plan should direct MTC and BAHFA to assess the ways in which they can support the creation of and fund a regional right to counsel program or offer funding to local jurisdictions to enact their own, and provide technical assistance, good practices, and outreach support. For example, BAHFA could put a progressive tax measure (that can fund non-capital

programs) on the ballot, and/or continue to seek funding from state or regional budget allocations and private philanthropy. BAHFA can also analyze the strengths and weaknesses of San Francisco's right to counsel program to share best practices with the rest of the region.

We also urge the creation of a **regional rental registry**. A registry is not a tenant protection policy itself; it gathers data, such as number and locations of rental units, occupancy, allowable rent increases, and turnover, which will inform how jurisdictions design their tenant protection policies. Jurisdictions frequently reject tenant protection and anti-displacement policies altogether because of the lack of region-wide data on these issues.

#### **Preservation of Affordable Housing**

Preserving affordable housing includes preventing the conversion of deed-restricted affordable units to market-rate and pulling unsubsidized affordable units out of the speculative market to make them permanently affordable. A 2020 report released by Enterprise Community Partners shows that more than 280,000 low-income households in the nine-county Bay Area live in unsubsidized affordable housing, and the region loses approximately 32,000 of these affordable homes each year. An analysis of acquisition-rehabilitation projects across San Francisco, San Mateo, and Oakland shows that affordable housing preservation costs only 50 to 70 percent of the cost of constructing affordable housing in those jurisdictions. Given the extreme precarity of tenants in the Bay Area and the private equity sector's success in fundraising more than \$300 billion to purchase distressed properties, our regional and local governments must act proactively to expand the stock of permanently affordable housing; failure to act could result in a redux of the 2008-09 crisis where large corporations further consolidate their ownership of and power over the rental market.

The PBA Implementation Plan should direct BAHFA to create a **regional acquisition fund with two parts**. One pool should raise funds for larger affordable rentals (such as single-room occupancy hotels, motels, and apartments often housing extremely low-income people) and another pool should raise funds for the community land trust and cooperative ownership models that preserve the smaller multifamily buildings that make up much of the regional urban housing stock. Together, this 2-part acquisition fund will support acquisition of a range of existing, unsubsidized affordable housing types. The fund could initially focus on preserving distressed and foreclosed properties, properties in tax arrears, and properties in high-displacement-pressure zones. A regional housing bond measure must raise funds for these preservation projects, and a private non-profit bond measure, currently being studied by 6 Wins partners, could specifically support community land trust and cooperative acquisitions.

PBA Implementation should also **direct existing funding pots to affordable housing preservation and community land trusts** and pull down federal and state resources, including COVID response dollars, for these projects. This would include incentivizing non-profit developer and community land trust acquisitions through the One Bay Area Grant Program (OBAG) and transportation dollars. MTC should require that OBAG funds are prioritized for jurisdictions that

pursue an anti-displacement 3 Ps strategy and condition local transportation funding on affordable housing production and preservation targets to ensure that all jurisdictions provide their fair share of affordable housing. BAHFA should also **provide technical assistance** to local jurisdictions to advance affordable housing preservation and provide grants to emerging nonprofit developers and community land trusts committed to preservation work.

#### **Production of Affordable Housing**

Bay Area residents who are struggling the most have no income or incomes below 50% AMI. Public land provides critical opportunities for the production of housing that is affordable to the residents most vulnerable to displacement and homelessness, and government agencies must leverage these assets for that purpose. The PBA Implementation Plan and BAHFA should provide funding and technical assistance for the production of permanent supportive housing, as well as deed-restricted and permanently affordable housing made affordable to households with incomes below 30% and 50% AMI on **public land**. Technical assistance should include education to local jurisdictions on Surplus Land Act requirements and support for compliance. The PBA Implementation Plan should reward jurisdictions that use public land for deeply affordable housing through One Bay Area Grants and other levers of funding.

The PBA Implementation Plan should also lay the foundation for a **land bank strategy** that would allow BAHFA to acquire or finance the acquisition of sites that local housing elements designate as sites for permanent supportive housing and deed-restricted and permanently affordable housing affordable to households with incomes below 30% and 50% AMI.

We look forward to working closely with all of you to realize a Bay Area that protects and houses its most vulnerable residents - a place where we can all thrive.

Sincerely,

6 Wins for Social Equity Network members:

Shajuti Hossain, Public Advocates

Leslie Gordon, Urban Habitat

Debra Ballinger, Monument Impact

Matt King, Sacred Heart Community Service

Ofelia Bello, Youth United for Community Action

Miranda Strominger, Bay Area Community Land Trust



## Metropolitan Transportation Commission

### Legislation Details (With Text)

File #: 21-0357 Version: 1 Name:

Type: Report Status: Informational

File created: 2/11/2021 In control: Regional Advisory Working Group

On agenda: 3/9/2021 Final action:

Title: Plan Bay Area 2050: Environmental Impact Report (EIR) Status Update

Update on the EIR analysis currently underway, including EIR alternative concepts and strategy

modifications.

Sponsors:

Indexes:

Code sections:

Attachments: 03 PBA50EIR StatusUpdate.pdf

Date Ver. Action By Action Result

### Subject:

Plan Bay Area 2050: Environmental Impact Report (EIR) Status Update

Update on the EIR analysis currently underway, including EIR alternative concepts and strategy modifications.

#### Presenter:

Dave Vautin and Adam Noelting

#### **Recommended Action:**

Information

#### Attachments:

### Metropolitan Transportation Commission and the Association of Bay Area Governments **Regional Advisory Working Group**

March 9, 2021 **Agenda Item 3** 

Plan Bay Area 2050: Environmental Impact Report (EIR) Status Update

**Subject:** Update on the EIR analysis currently underway, including EIR alternative concepts

and strategy modifications.

**Background:** Like all regional plans in California, Plan Bay Area 2050 must include an EIR

developed under the requirements of the California Environmental Quality Act (CEQA). The EIR's purpose is to analyze and disclose the potential range of environmental effects from the implementation of Plan Bay Area 2050 to better inform decision-makers, agencies, and the public. The EIR will identify the range of environmental impacts, recommend measures to mitigate significant adverse impacts

and analyze reasonable alternatives to the Preferred Alternative.

In September 2020, MTC and ABAG released a Notice of Preparation (NOP) for the Plan Bay Area 2050 EIR, which was followed by a statutory 30-day scoping period, seeking input on scope, content, alternatives, and mitigation measures as part of the environmental review process. In December 2020, the Plan Bay Area 2050 Final Blueprint analysis was released and then subsequently approved as the Preferred EIR Alternative by the Commission and the ABAG Executive Board in January 2021. Both boards also directed staff to explore an EIR alternative incorporating strategy refinements to focus on regionwide issues of gentrification and displacement.

With scoping complete and the Preferred Alternative identified, MTC/ABAG staff have been focused both on completing the environmental analysis of the Preferred

Alternative and finalizing the EIR alternatives. In order to adopt Plan Bay Area 2050 this fall as required by federal and state deadlines, it is essential to release the Draft

CEQA requires MTC/ABAG to identify a "reasonable range of alternatives" as part

EIR alongside the Draft Plan Document and Draft Implementation Plan this spring.

of the environmental document. These alternatives need to be focused on avoiding or lessening the significant environmental impacts of the Preferred Alternative, while feasibly attaining most or all of the project objectives. Among other requirements, this means that the alternatives must advance the Vision and Guiding Principles

adopted by MTC and ABAG in fall 2019, while meeting the state greenhouse gas reduction target and accommodating the Regional Growth Forecast at all income levels. Furthermore, the alternatives' Transportation Elements must be fiscallyconstrained as required by federal and state law, similar to the Preferred Alternative; this means that any added transportation investments must be funded by the

elimination or postponement of other transportation investments.

Based on comments received during the scoping process, combined with specific input from the Commission and ABAG Board on EIR Alternative 2, staff have developed two conceptual alternatives to complement the Preferred Alternative and the No Project Alternative that creates the "reasonable range of alternatives" required under CEQA. Each alternative builds off of the Preferred Alternative with specific changes to strategy inputs designed to yield a differing growth pattern and suite of regional outcomes.

**Status:** 

**EIR Alternatives:** 

Alternative #1: This alternative will explore the environmental impacts of strategies designed to minimize the development footprint by focusing on an even greater share of regional growth in low-VMT places with high-quality transit options. Given that land use strategies would likely lead to a more urban-oriented growth pattern, additional core capacity transit investments would be funded to offset anticipated crowding challenges. Funding for these investments would be shifted from highway expansion projects, which would be deferred beyond 2050. Compared to the Preferred Alternative, the following strategies are envisioned to change:

- **Transportation Strategy T10:** add funding for core capacity frequency increases on operators such as Muni and VTA
- Transportation Strategy T12: modify all Express Lane projects to be conversions of existing carpool or general-purpose lanes
- Transportation Strategy T6 & Environment Strategy EN1: postpone all major highway expansion projects beyond the year 2050
- **Housing Strategy H3:** further increase developable capacity in lower-VMT transit-rich locations
- **Housing Strategy H4:** target affordable housing production to a greater degree in transit-rich locations
- Housing Strategies H6 & H8: prioritize mall & office park redevelopment, as well as public land projects, in transit-rich areas
- New Economy Strategy: charge a regional office development fee based upon workplace VMT, as was studied in Horizon and Plan Bay Area 2050 Draft Blueprint
- Environment Strategy EN4: shrink present-day urban growth boundaries to align with existing city boundaries, eliminating unincorporated county growth areas currently approved by voters

Alternative #2: This alternative will explore the environmental impacts of strategies designed to address the regional challenges of displacement and gentrification. To a greater degree than the Preferred Alternative, growth will be more focused in high-resource job-rich locations. Infrastructure funding will be re-aligned to make these communities lower-GHG, lower-VMT places through transit frequency increases, additional pedestrian & bicycle infrastructure, and enhanced income-based transit fare discount programs. Funding for these investments would be shifted from major regional and interregional rail projects – such as Caltrain Downtown Extension, Link21, Dumbarton Group Rapid Transit, and Valley Link – designed to move high volumes of commuters to the core of the region and whose ridership would primarily consist of higher-income travelers. Compared to the Preferred Alternative, the following strategies are envisioned to change:

- Transportation Strategy T10: add funding for high-resource area frequency increases on operators like VTA and SamTrans
- Transportation Strategy T8: add funding for additional pedestrian & bicycle infrastructure in suburban communities
- Transportation Strategy T4: provide greater financial assistance to lower-income households by expanding means-based transit fare discounts
- Transportation Strategy T11: postpone major regional rail projects from Period 1 to Period 2; postpone major regional regional rail projects from Period 2 to beyond 2050

- Housing Strategy H3: further increases developable capacity in job-rich exclusionary cities and neighboring communities; scale back developable capacity in Communities of Concern
- Housing Strategies H6 & H8: prioritize mall & office park redevelopment, as well as public land projects, in high-resource areas
- New Economy Strategy: implement office development caps in job-rich cities (defined as jurisdictions with two or more jobs for every housing unit)

**Next Steps:** 

Staff will continue with the environmental analysis over the next few months. In the late spring, following the release of the Draft EIR, Draft Plan Document, and Draft Implementation Plan, staff will hold a series of public and stakeholder engagement events to seek feedback on the draft deliverables. Staff will also update the Joint MTC Planning/ABAG Administrative Committee with environmental findings at that time, taking into consideration any feedback prior to the development of the Final EIR in the summer.

**Attachments:** 

Attachment A: Presentation

## Environmental Impact Report (EIR): Overview

- The purpose of the California Environmental Quality Act (CEQA) is to analyze and disclose the potential range of environmental effects from implementation of Plan Bay Area 2050 to better inform decisionmakers, agencies, and the public.
- The EIR will identify the range of environmental impacts, recommend measures to mitigate significant adverse impacts, and analyze reasonable alternatives to the Preferred Alternative (Final Blueprint).
- Plan Bay Area 2050's EIR is a programmatic document reflecting the impacts of the regional growth pattern, as well as transportation & resilience investments.

# Environmental Issue Areas Currently Being Analyzed



## **EIR:** Current Status

Phase	Timeframe	Status
Notice of Preparation & Scoping Period	September & October 2020	Complete
Identification of Preferred Alternative	December 2020 & January 2021	Complete
Environmental Analysis of Preferred Alternative	Fall 2020 & Winter 2021	In Progress
Identification of EIR Alternatives	Winter 2021	In Progress
Environmental Analysis of EIR Alternatives	Winter 2021 & Spring 2021	In Progress
Release of Draft EIR	Spring 2021	Not Started

## EIR: Reasonable Range of Alternatives

CEQA requires us to establish a "reasonable range of alternatives" to explore in the environmental document.

- Will the alternative potentially avoid or lessen significant impacts of the project?
- Can the alternative attain most of the project objectives?
  - For example: Advance each of the adopted Guiding Principles
  - For example: Achieve state requirements, including mandatory greenhouse gas reduction target & requirement to accommodate Regional Growth Forecast at all income levels
- Is the alternative reasonably feasible?
  - For example: Is the alternative's Transportation Element fiscally-constrained, in accordance with federal & state requirements?

EIR Alternatives Moving Forward

No Project Alternative

Preferred Alternative (Final Blueprint)

Alternative #1

Alternative #2

Both alternatives build off of the Preferred Alternative, informed by scoping comments while seeking to minimize environmental impacts,



## EIR: Alternative #1

This alternative will explore the environmental impacts of strategies designed to minimize the development footprint by focusing an even greater share of growth in low-VMT places with high-quality transit. To support this urban-oriented growth, additional core capacity transit investments would be funded in lieu of highway widenings.

### How would this alternative's Strategies differ from the Preferred Alternative (Final Blueprint)?

- Increase funding for core capacity frequency increases to support more focused growth pattern
- Modify all Express Lane projects to be conversions of existing lanes
- Postpone all major highway expansion projects\*\*
- Add a new economic strategy to charge a VMT-based development fee for new office developments (studied in Horizon & Draft Blueprint)



- Further increase developable capacity in transit-rich locations
- Shift affordable housing production strategy to transit-rich locations
- Eliminate mall & public land projects outside of transit-rich areas

 Shrink urban growth boundaries to align with existing city boundaries

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## EIR: Alternative #2

This alternative will explore the environmental impacts of strategies designed to address the regional challenges of displacement and gentrification. To a greater degree, growth will be focused in high-resource jobrich locations. Infrastructure funding will be re-aligned to make these communities lower-GHG places, with funds shifted away from major regional and interregional rail expansion projects.

### How would this alternative's Strategies differ from the Preferred Alternative (Final Blueprint)?

- Increase funding for high-resource area frequency increases to support more distributed growth pattern
- Increase funding for complete streets & transit fare discounts
- Postpone regional and interregional rail expansion projects\*\*
- Add a new economic strategy to implement office development caps in job-rich cities (studied in Horizon)



- Further increase developable capacity in job-rich exclusionary cities & neighboring communities
- Scale back developable capacity in Communities of Concern
- Scale back mall & public land projects outside of high-resource areas
- No proposed changes

