

# Metropolitan Transportation Commission

Bay Area Metro Center 375 Beale Street San Francisco, CA 94105

# **Meeting Agenda**

# **Legislation Committee**

Committee Members:

Alicia C. Aguirre, Chair Sam Liccardo, Vice Chair

Damon Connolly, Dave Cortese, Anne W. Halsted,
Julie Pierce, James P. Spering
Non-Voting Members: Tom Azumbrado, Dorene M. Giacopini

Friday, February 9, 2018 9:40 AM Board Room - 1st Floor

This meeting is scheduled to be webcast live on the Metropolitan Transportation Commission's Web site: http://mtc.ca.gov/whats-happening/meetings and will take place at 9:40 a.m. or immediately following the 9:35 a.m. Operations Committee meeting.

## 1. Roll Call / Confirm Quorum

Quorum: A quorum of this committee shall be a majority of its regular voting members (4).

## 2. Consent Calendar

**2a.** <u>18-0021</u> Minutes of January 12, 2018 Meeting

Action: Committee Approval

<u>Attachments:</u> 2a LEGIS Minutes Jan 12 2018.pdf

**2b.** <u>18-0022</u> Legislative History

Action: Information
Presenter: Rebecca Long

# 3. Regional

**3a.** <u>18-0105</u> Regional Measure 3 (RM3) Ballot Pamphlet

Direct staff to prepare a summary of the RM 3 expenditure plan and submit

it to each county's election office pursuant to SB 595 (Beall).

Action: Committee Approval

<u>Presenter:</u> Rebecca Long

Attachments: 3a RM 3 Ballot Pamphlet.pdf

Page 1 Printed on 2/6/2018

## 4. State Legislation

**4a.** 18-0023 Fiscal Year 2018-19 State Budget Update: Transportation, Housing, Fire

Recovery & Resiliency

Overview of the transportation elements of the Governor's budget proposal.

Action: Information

Presenter: Rebecca Long

<u>Attachments:</u> 4a State Budget.pdf

**4b.** <u>18-0085</u> Proposition 69: Constitutional Amendment Protecting SB 1 Revenue

Proposition 69, formally known as ACA 5, would provide long-term revenue with funds directed towards reinvesting in California's aging local roads

and state highways.

<u>Action:</u> Support / Commission Approval

<u>Presenter:</u> Rebecca Long

<u>Attachments:</u> 4b Proposition 69.pdf

# 5. Federal Legislation

**5a.** <u>18-0024</u> Tom Bulger's Report

Report from MTC's advocate in Washington D.C.

Action: Information

<u>Presenter:</u> Randy Rentschler

Attachments: 5a Tom Bulger's DC Report Jan 2018.pdf

#### 6. Public Comment / Other Business

# 7. Adjournment / Next Meeting

The next meeting of the Legislation Committee will be March 9, 2018, 9:40 a.m. the Bay Area Metro Center, 375 Beale Street, San Francisco, CA.

**Public Comment:** The public is encouraged to comment on agenda items at Committee meetings by completing a request-to-speak card (available from staff) and passing it to the Committee secretary. Public comment may be limited by any of the procedures set forth in Section 3.09 of MTC's Procedures Manual (Resolution No. 1058, Revised) if, in the chair's judgment, it is necessary to maintain the orderly flow of business.

**Meeting Conduct:** If this meeting is willfully interrupted or disrupted by one or more persons rendering orderly conduct of the meeting unfeasible, the Chair may order the removal of individuals who are willfully disrupting the meeting. Such individuals may be arrested. If order cannot be restored by such removal, the members of the Committee may direct that the meeting room be cleared (except for representatives of the press or other news media not participating in the disturbance), and the session may continue.

**Record of Meeting:** Committee meetings are recorded. Copies of recordings are available at a nominal charge, or recordings may be listened to at MTC offices by appointment. Audiocasts are maintained on MTC's Web site (mtc.ca.gov) for public review for at least one year.

**Accessibility and Title VI:** MTC provides services/accommodations upon request to persons with disabilities and individuals who are limited-English proficient who wish to address Commission matters. For accommodations or translations assistance, please call 415.778.6757 or 415.778.6769 for TDD/TTY. We require three working days' notice to accommodate your request.

**可及性和法令第六章**: MTC 根據要求向希望來委員會討論有關事宜的殘疾人士及英語有限者提供服務/方便。需要便利設施或翻譯協助者,請致電 415.778.6757 或 415.778.6769 TDD / TTY。我們要求您在三個工作日前告知,以滿足您的要求。

**Acceso y el Titulo VI:** La MTC puede proveer asistencia/facilitar la comunicación a las personas discapacitadas y los individuos con conocimiento limitado del inglés quienes quieran dirigirse a la Comisión. Para solicitar asistencia, por favor llame al número 415.778.6757 o al 415.778.6769 para TDD/TTY. Requerimos que solicite asistencia con tres días hábiles de anticipación para poderle proveer asistencia.

Attachments are sent to Committee members, key staff and others as appropriate. Copies will be available at the meeting.

All items on the agenda are subject to action and/or change by the Committee. Actions recommended by staff are subject to change by the Committee.

MTC's Chair and Vice-Chair are ex-officio voting members of all standing Committees.

# Metropolitan Transportation Commission

375 Beale Street, Suite 800 San Francisco, CA 94105

# Legislation Details (With Text)

File #: 18-0021 Version: 1 Name:

Type: Minutes Status: Consent

File created: 1/3/2018 In control: Legislation Committee

On agenda: 2/9/2018 Final action:

Title: Minutes of January 12, 2018 Meeting

Sponsors:

Indexes:

Code sections:

Attachments: 2a LEGIS Minutes Jan 12 2018.pdf

Date Ver. Action By Action Result

Subject:

Minutes of January 12, 2018 Meeting

**Recommended Action:** 

Committee Approval

Attachments:



Bay Area Metro Center 375 Beale Street San Francisco, CA 94105

# **Meeting Minutes - Draft**

# Joint MTC Legislation Committee and ABAG Legislation Committee

Friday, January 12, 2018

9:30 AM

**Board Room - 1st Floor** 

#### 1. Roll Call / Confirm Quorum

#### Rollcall

Present: 5 - Vice Chair Liccardo, Commissioner Pierce, Commissioner Spering, Commissioner

Connolly and Commission Vice Chair Haggerty

Absent: 3 - Chair Aguirre, Commissioner Halsted and Commissioner Cortese

Non-Voting Members Present: Commissioner Azumbrado Commissioner Giacopini

Ex Officio Voting Members Present: Commission Chair Mackenzie and

Commission Vice Chair Haggerty

Ad Hoc Non-Voting Members Present: Commissioner Josefowitz and Commissioner Worth

ABAG Legislation Committee Members Present: Haggerty, Hudson, Mltchoff, Pierce, Rabbitt, and Scharff.

Commission Vice Chair Haggerty served as a voting member of the MTC Legislation Committee.

## 2. Pledge of Allegiance

## 3. ABAG Compensation Announcement - Clerk of the Board

## 4. ABAG Legislation Committee Consent Calendar

**4a.** 17-2995 Approval of ABAG Legislation Committee Summary Minutes of November

3, 2017 Meeting

Action: ABAG Legislation Committee Approval

Attachments: 4a ABAG LEG Minutes Nov 3 2017.pdf

# 5. ABAG Legislation Committee Items

**5a.** 17-3071 ABAG Election of Committee Chair and Vice Chair for 2018 and

Designation of Term of Office

Action: ABAG Legislation Committee Approval

Presenter: Steve Heminger

Page 1 Printed on 1/23/2018

# 6. MTC Compensation Announcement - Committee Secretary

# 7. MTC Legislation Committee Consent Calendar

#### **Approval of the Consent Calendar**

Upon the motion by Commissioner Pierce and second by Commissioner Spering, the Consent Calendar was approved by the following vote:

Aye: 4 - Commissioner Pierce, Commissioner Spering, Commissioner Connolly and Commission Vice Chair Haggerty

**Absent:** 4 - Chair Aguirre, Commissioner Halsted, Vice Chair Liccardo and Commissioner Cortese

**7a.** <u>17-3072</u> Approval of MTC Legislation Committee Minutes of December 8, 2017

Meeting

Action: MTC Legislation Committee Approval

Attachments: 7a MTC LEG Minutes Dec 8 2017.pdf

Commissioner Liccardo arrived after the approval of the Consent Calendar.

# 8. Approval

**8a.** <u>17-2997</u> 2018 Final MTC / ABAG Joint Advocacy Program

Recommended state and federal legislative priorities for 2018.

Action: MTC Commission and ABAG Executive Board Approval

Presenter: Randy Rentschler

Attachments: 7a Legislation 8a 2018 Final Joint Advocacy Program.pdf

8a 2018 Final Joint Advocacy Program.pdf

Roland Lebrun was called to speak.

Jane Kramer was called to speak.

Upon the motion by Commissioner Spering and second by Vice Chair Liccardo, the 2018 Final MTC / ABAG Joint Advocacy Program was adopted as amended to be forwarded to the Commission for approval. The motion carried by the following vote:

**Aye:** 5 - Vice Chair Liccardo, Commissioner Pierce, Commissioner Spering, Commissioner Connolly and Commission Vice Chair Haggerty

Absent: 3 - Chair Aguirre, Commissioner Halsted and Commissioner Cortese

# 9. Information

**9a.** <u>17-3073</u> Legislative History

Action: Information

Presenter: Rebecca Long

Attachments: 9a Jan LegisHistory State and Federal.pdf

# 10. Federal Legislation

**10a.** 17-3082 Update on Federal Tax Bill

Update on federal tax legislation.

Action: Information

Presenter: Rebecca Long

Attachments: 10a Federal Tax Bill.pdf

**10b.** <u>17-3074</u> Tom Bulger's Report

Report from Washington, D.C. advocate

Action: Information

Presenter: Randy Rentschler

Attachments: 10b Tom Bulger's DC Report Dec 2017.pdf

## 11. Public Comment / Other Business

# 12. Adjournment / Next Meeting

The next meeting of the MTC Legislation Committee will be February 9, 2018, 9:40 a.m. the Bay Area Metro Center, 375 Beale Street, San Francisco, CA.

# Metropolitan Transportation Commission

375 Beale Street, Suite 800 San Francisco, CA 94105

Legislation Details (With Text)

File #: 18-0022 Version: 1 Name:

Type: Report Status: Consent

File created: 1/3/2018 In control: Legislation Committee

On agenda: 2/9/2018 Final action:

Title: Legislative History

Sponsors:

Indexes:

Code sections:

Attachments:

Date Ver. Action By Action Result

Subject:

Legislative History

Presenter:

Rebecca Long

**Recommended Action:** 

Information

**Attachments:** 

# Metropolitan Transportation Commission

375 Beale Street, Suite 800 San Francisco, CA 94105

# Legislation Details (With Text)

File #: 18-0105 Version: 1 Name:

Type: Report Status: Committee Approval
File created: 1/31/2018 In control: Legislation Committee

On agenda: 2/9/2018 Final action:

Title: Regional Measure 3 (RM3) Ballot Pamphlet

Direct staff to prepare a summary of the RM 3 expenditure plan and submit it to each county's election

office pursuant to SB 595 (Beall).

Sponsors:

Indexes:

Code sections:

Attachments: 3a RM 3 Ballot Pamphlet.pdf

Date Ver. Action By Action Result

# Subject:

Regional Measure 3 (RM3) Ballot Pamphlet

Direct staff to prepare a summary of the RM 3 expenditure plan and submit it to each county's election office pursuant to SB 595 (Beall).

## Presenter:

Rebecca Long

# **Recommended Action:**

Committee Approval

#### **Attachments:**



# METROPOLITAN TRANSPORTATION COMMISSION

Agenda Item 3a
Bay Area Metro Center
375 Beale Street
San Francisco, CA 94105
TEL 415.778.6700
WEB www.mtc.ca.gov

DATE: February 2, 2018

# Memorandum

TO: Legislation Committee

FR: Executive Director

RE: Regional Measure 3 (RM 3) Ballot Pamphlet

# **Background**

Pursuant to SB 595 (Beall, 2017) the Metropolitan Transportation Commission is required to prepare a summary of the RM 3 expenditure plan for inclusion in the voter information guide, specifically referred to as the "ballot pamphlet." MTC performed the same task in the case of Regional Measure 2, a copy of which is attached. While the RM 3 document is not yet finalized, staff has been developing it over the last month and intends to submit the final version to the various election offices by February 14, 2018, the date requested by a number of counties in order to help facilitate their preparation of the voter information guide, which includes all local and regional measures. In order to meet this timeline, staff recommends the Legislation Committee take action to direct staff to prepare the ballot pamphlet and submit it to the election offices by February 14.

## Recommendation

Direct staff to prepare a summary of the Regional Measure 3 expenditure plan for inclusion in each county's voter information guide and submit it to the election offices by February 14.

Steve Heminger

#### **Attachment:**

• Attachment A: Regional Measure 2 Regional Traffic Relief Plan Ballot Description

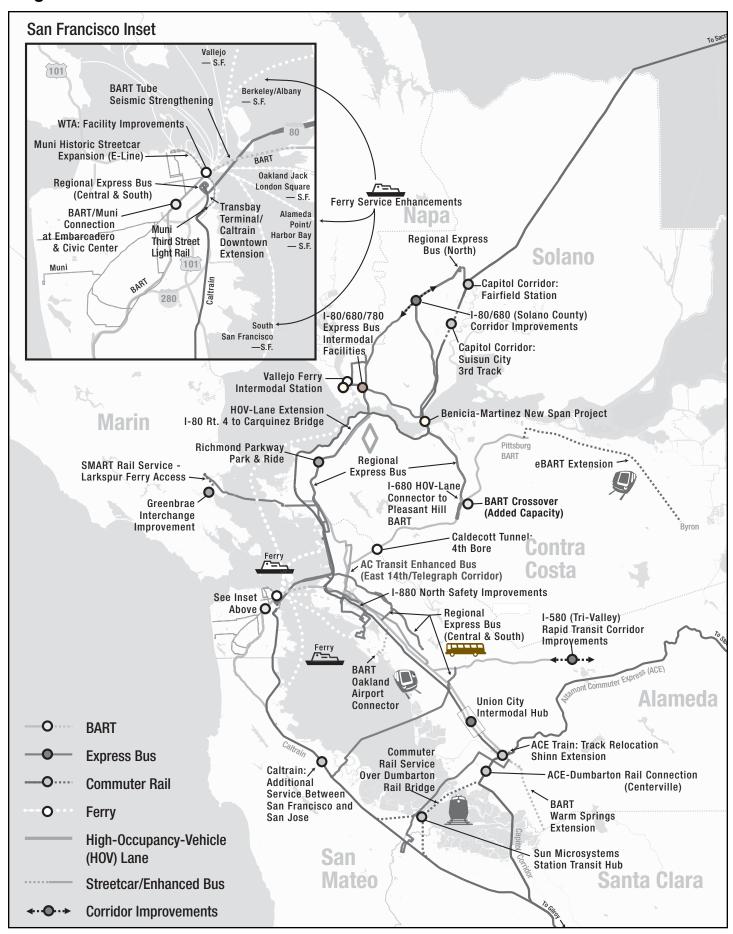
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# Regional Measure 2 Regional Traffic Relief Plan

Subject to approval on March 2, 2004, by the voters of Alameda, Contra Costa, Marin, San Mateo, Santa Clara and Solano counties and the city and county of San Francisco

# Regional Traffic Relief Plan



# Selected Highlights of the Plan

	Amount (in 2002 \$)
New Mass Transit Options	
BART extension to Warm Springs and to the Oakland International Airport	\$125 million
BART connection to East Contra Costa County	\$96 million
Dumbarton bridge rail service connecting Union City and Millbrae BART stations	\$135 million
Sonoma-Marin commuter rail extension to Larkspur/San Quentin	\$35 million
Comprehensive regional express bus network, including expanded service, new buses, and new park-and-ride facilities	\$171 million
Ferry service direct to San Francisco from multiple East Bay, North Bay and Peninsula locations	\$84 million
Traffic Bottleneck Relief	
Improvements to the Interstate 80/Interstate 680 (Cordelia) interchange in Solano County	\$100 million
A new fourth bore to relieve congestion at the Caldecott Tunnel	\$51 million
Eastbound Interstate 80 carpool-lane gap closure at Carquinez Bridge	\$50 million
U.S. 101 interchange improvements at Greenbrae	\$65 million
Seamless and Safe Transit Connections	
BART transbay tube seismic strengthening	\$143 million
New Transbay Terminal in San Francisco, linking regional bus service with BART, Muni and future Caltrain and high-speed rail	\$150 million
Implement a universal transit fare payment card (TransLink®)	\$42 million
Real-time transit information	\$20 million
Better access to mass transit for pedestrians and bicyclists	\$22 million
Vallejo intermodal terminal, linking express bus and high-speed ferry service	\$28 million

RM 2 invests in mass transit options that have a demonstrated ability to attract new riders

RM 2 addresses some of the region's most critical highway bottlenecks

RM 2 makes mass transit more convenient Person trips across Bay Area toll bridge corridors are projected to rise 49 percent by 2025

# RM 2 has three primary goals:

- New transit options
- Traffic bottleneck relief
- Seamless and safe transit connections

# **Executive Summary**

The Bay Area's population is expected to grow by approximately 1.5 million residents between now and 2025. To help meet the mobility needs of this burgeoning population, Regional Measure 2 (RM 2) invests in new travel options and increased capacity in the Bay Area's seven state-owned bridge corridors, where trips are projected to rise by almost 50 percent.

If approved on March 2, 2004, by the voters of Alameda, Contra Costa, Marin, San Mateo, Santa Clara and Solano counties and the city and county of San Francisco, RM 2 will implement the Regional Traffic Relief Plan (the Plan) — a balanced set of transportation projects in the bridge corridors that include new mass transit choices and critical highway improvements at key regional bottlenecks. The Plan is designed to meld the region's bus, rail and ferry systems into one seamless regional mass transit network.

# The Regional Traffic Relief Plan

- Invests substantially in commuter rail, including new BART service in Contra Costa and Alameda counties and BART seismic improvements, as well as new rail service over a rehabilitated Dumbarton rail bridge connecting the BART, Caltrain, Capitol Corridor (Amtrak) and Altamont Commuter Express (ACE) rail networks and new commuter rail in Sonoma and Marin counties.
- Funds several important highway projects, including improvements to the Interstate 80/Interstate 680 interchange —also known as the Cordelia junction and a fourth bore for the Caldecott Tunnel, allowing for four lanes of traffic in each direction at all times of the day.
- Funds new express bus and ferry service. This includes new and more frequent bus service across
  the bridges, new park-and-ride lots, and carpool-lane gap closures. The ferry system envisioned by
  the Plan includes new service to San Francisco from several East Bay locations, more frequent service from Vallejo, as well as service connecting downtown San Francisco to South San Francisco.
- Makes mass transit more convenient by underwriting a "universal" fare card called TransLink®, which allows riders to use a single "smart" card to pay their fare on all Bay Area transit systems.
   The Plan improves access to transit by expanding parking at key transit stations and investing in real-time information technology at select transit hubs to tell riders when the next bus or train will arrive. It also will build safe bicycle and pedestrian routes to regional transit facilities.
- Provides an infusion of funds to operate commuter rail and express bus and ferry services, recognizing that operating moneys are critical to improving and sustaining transit service. Up to 38 percent of annual revenues produced by RM 2 are dedicated to operating funds.
- Is financed by a \$1 increase in tolls on all Bay Area bridges except the Golden Gate Bridge. The new toll funds will only be spent on transportation improvements in the bridge corridors and may not be used for any other purpose. Annual audits and oversight by the Metropolitan Transportation Commission (MTC) the nine-county region's transportation planning, financing and coordinating agency will ensure efficient use and timely expenditure of bridge toll funds.

RM 2 will generate over \$125 million a year for new Bay Area transportation improvements. This investment will leverage additional local, state and federal funds to complete several of the larger capital projects.

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# Introduction

# **History of Bridge Tolls**

Because of the San Francisco Bay Area's unique topography, bridges serve as essential links in the region's transportation network. They sustain the flow of people and goods and the overall economic health of the region. The tolls charged on the seven state-owned toll bridges — the Antioch, Benicia-Martinez, Carquinez, Dumbarton, Richmond-San Rafael, San Mateo-Hayward and San Francisco-Oakland Bay bridges — are used not only to help keep the bridges in working order but also to make sure that transportation facilities and services in the vicinity of the bridges can accommodate future traffic and population growth.

Of course, bridge tolls have been used to build the bridges themselves — the construction of the San Mateo-Hayward Bridge in 1967 and the Dumbarton Bridge in 1984, for example, was paid for out of tolls collected on the Bay Bridge. Tolls also fund transportation improvements that help reduce congestion in the bridge corridors. Thus, toll revenues helped build the original Bay Area Rapid Transit (BART) transbay tube, and funded BART extensions in the bridge corridors.

# Regional Measure 1: First Dollar

In 1988, Bay Area residents voted by a margin of almost 70 percent to standardize all tolls on the region's state-owned bridges at \$1, and to use the new revenues to fund a list of bridge and public transit improvements. (Previously, tolls were set at different rates on each bridge.) The projects listed in the ballot measure — Regional Measure 1 — included a replacement span for the Carquinez Bridge and widening of the San Mateo-Hayward Bridge (both now completed) and construction of the new Benicia-Martinez Bridge and rehabilitation of the Richmond-San Rafael Bridge (both under way). Regional Measure 1 (RM 1) funds are administered by the Bay Area Toll Authority and the Metropolitan Transportation Commission.

RM 1 also provided substantial funding for mass transit expansion, including BART extensions to Pittsburg/Bay Point, Dublin/Pleasanton, and San Francisco International Airport, as well as improvements to Caltrain and the San Francisco Municipal Railway (Muni). All of these transit extensions are now in revenue service.

# Seismic Safety: Second Dollar

Bridge tolls also are vital in ensuring the safety of Bay Area bridges in the event of earthquakes. In 1997, the California Legislature added the second dollar to the region's bridge tolls to fund needed seismic retrofit work on five of the Bay Area's seven state-owned toll bridges — the Benicia-Martinez, Carquinez, Richmond-San Rafael, San Francisco-Oakland Bay, and San Mateo-Hayward bridges — with revenues from the second dollar administered by Caltrans. Three of these projects have already been completed, and work is ongoing on the remaining two. The total cost of the toll bridge seismic retrofit program is estimated to be \$5 billion, about half of which is paid for by federal and state funds, with the remainder out of the second dollar of the bridge tolls.

(The Golden Gate Bridge — not owned by the state but operated by a separate entity — has a \$5 toll and is not part of the March 2004 Regional Measure 2 ballot measure. See appendix for a map showing the use of toll funds for each state-owned bridge.)

Bay Area voters raised bridge tolls in 1988 to fund a variety of transportation improvements to both highways and transit

Bridge tolls also are used to fund seismic retrofit improvements to the toll bridges

# **Current Travel Patterns and Forecast Growth**

The Bay Area's roughly 7 million residents crisscross the region in an intricate pattern of more than 20 million trips a day that includes driving alone, carpooling, walking, bicycling, and riding buses, trains, ferries and cable cars. By the year 2025, the population of the nine Bay Area counties is expected to increase to 8.5 million, with the number of daily trips surging by 30 percent to about 26 million. The growing number of daily trips and the magnitude of regional population and job growth will generate a need for additional transportation capacity across bridge corridors, best served by expanding the regional transit system.

One useful way to assess future travel patterns is to look at the number of trips made in either direction past a particular geographic location, such as a bridge. As part of the *2001 Regional Transportation Plan*, MTC projected dramatic growth in person trips across such boundaries, as shown in the chart below.

Bridge/Approach	Daily Trips 1998	Daily Trips 2025	Percent Increase
Bay Bridge Corridor (includes bridge traffic, BART and ferries)	540,000	769,000	+42.5%
Benicia-Martinez Bridge	92,000	152,000	+64.6%
Caldecott Tunnel (between Alameda and Contra Costa counties)	303,000	433,000	+42.7%
Carquinez Bridge	115,000	182,000	+57.5%
Richmond-San Rafael Bridge	48,000	86,000	+79.1%
San Mateo-Hayward and Dumbarton bridges	177,000	262,000	+47.8%

In 2002, MTC conducted the *Bay Crossings Study* with a focus on the San Francisco-Oakland Bay, San Mateo-Hayward and Dumbarton bridge corridors. The study found that 75 percent of transbay person trips across the Bay will be in the San Francisco-Oakland corridor. This corridor exhibits the largest growth in terms of sheer number of daily trips.

New transit options and highway expansion projects are needed to reduce the projected time during

which the various bridges will be congested beyond current levels. Analysis done for the toll plaza delay on the three bridges in the *Bay Crossings Study* found that the hours of a.m. peak congestion for the three bridges will increase by 19 percent for the Bay Bridge, 35 percent for the Dumbarton Bridge and 50 percent for the San Mateo-Hayward Bridge absent new infrastructure improvements.

Toll Plaza Hours of Congestion A.M. Peak			
Toll Plaza	1998 Base	2025 Base	Percent Change
Bay		4 hours	
Bridge	4 hours	45 minutes	+19%
Dumbarton	2 hours	3 hours	
Bridge	50 minutes	50 minutes	+35%
San Mateo-	2 hours		
Hayward Bridge	40 minutes	4 hours	+50%

Between now and 2025 the number of daily trips will grow by 30 percent in the Bay Area as a whole and 49 percent across toll bridge corridors

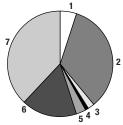
Today 37 percent of people commuting across the San Francisco-Oakland Bay Bridge corridor do so by transit

New transit options are needed in the bridge corridors to minimize the increase in congestion that will result from population growth Delay at the San Francisco-Oakland Bay Bridge toll plaza is projected to grow by 19 percent by 2025

Delay at the San Mateo-Hayward Bridge toll plaza is projected to grow by 50 percent by 2025 Future travel patterns can be determined by examining the origin of trips across transbay bridges or other regional boundaries. Because they are concentrated within a relatively short period of time, work trips exert the greatest pressure on regional transportation facilities and services. Looking at the origin of trips across the Bay Area's seven state-owned toll bridges during a typical peak morning commute period, we find that Alameda, Contra Costa and Solano county residents are the most frequent bridge users.

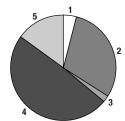
The RM 2 expenditure plan was developed with all of these trends in mind, to ensure that the funds generated by the additional dollar go toward improvements in the seven bridge corridors that will benefit the greatest number of travelers. If RM 2 is approved by the voters, revenues from the additional dollar will be administered by the Bay Area Toll Authority and the Metropolitan Transportation Commission.

# Bridge Users by County of Origin (morning commute in both directions)



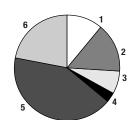
**Antioch Bridge** 

1	Alameda	5%
2	Contra Costa	34%
3	San Francisco	2%
4	San Mateo	1%
5	Santa Clara	3%
6	Solano	17%
7	Other Counties*/ Out of Region	38%



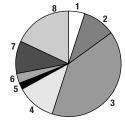
Benicia-Martinez Bridge

1	Alameda	4%
2	Contra Costa	30%
3	Santa Clara	2%
4	Solano	49%
5	Other Counties*/ Out of Region	15%



**Carquinez Bridge** 

	-	-
1	Alameda	11%
2	Contra Costa	15%
3	San Francisco	7%
4	San Mateo	3%
5	Solano	42%
6	Other Counties*/ Out of Region	22%



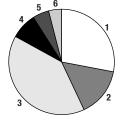
Richmond-San Rafael Bridge

		•
1	Alameda	5%
2	Contra Costa	10%
3	Marin	40%
4	San Francisco	12%
5	San Mateo	3%
6	Santa Clara	2%
7	Solano	10%
8	Other Counties*/	18%
	Out of Region	



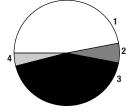
## **Dumbarton Bridge**

1	Alameda	55%
2	Contra Costa	3%
3	San Mateo	22%
4	Santa Clara	15%
5	Other Counties*/	5%
	Out of Region	



**Bay Bridge** 

1	Alameda	28%
2	Contra Costa	15%
3	San Francisco	40%
4	San Mateo	8%
5	Solano	5%
6	Other Counties*/	4%
	Out of Region	



San Mateo-Hayward Bridge

1	Alameda	47%
2	Contra Costa	6%
3	San Mateo	43%
4	Other Counties*/ Out of Region	4%

Source: 1998 estimates prepared by the Metropolitan Transportation Commission

<sup>\*</sup> Other counties includes Napa and Sonoma counties and counties who constitute less than 1 percent of the total.

# Development and Oversight of the Regional Traffic Relief Plan/ Regional Measure 2

In 2002, the California Legislature initiated hearings on the subject of Bay Area traffic congestion. The Senate Select Committee on Bay Area Transportation reviewed traffic forecasts, and determined that new investment in the bridge corridors, particularly new mass transit options, was needed, along with a new revenue source. The Committee concluded that a toll increase was the most appropriate funding mechanism and formed a public advisory committee to develop an expenditure plan.

The advisory committee consisted of representatives of transportation agencies from throughout the Bay Area as well as business, environmental and social equity organizations. The committee thoroughly investigated the issue and met on 15 occasions to hear project sponsors present ideas for providing new transit options and congestion relief in the bridge corridors. Individual projects were discussed and evaluated by the group based on performance measures, including:

- Proximity to bridge corridor
- Impact on congestion
- Number of new transit riders
- Cost effectiveness
- Transit connectivity

- Project readiness
- Sustainability
- Environmental impacts
- Land-use opportunities
- Safety and social equity

An initial plan was developed, based on the above criteria, and led to the expenditure plan that is before you as Regional Measure 2. The set of projects included in the Plan was adopted by the Legislature in September 2003 and signed by the governor as Senate Bill 916 (Perata).

# Fiscal Management: Ongoing Review and Oversight

The implementation of the Regional Traffic Relief Plan — Regional Measure 2 — will be overseen by MTC, in its role as the Bay Area Toll Authority (BATA), which currently administers, programs and allocates revenues from the base toll levied on the seven state-owned toll bridges.

# **Performance Measures and Annual Audits**

The Plan requires that projects meet performance measures related to transit ridership and cost-effectiveness prior to receiving funds for transit operations. When applying for operating funds, a project sponsor must submit a plan that conforms to the adopted performance measures, including an independent audit verifying that the project is in compliance. This will ensure that only well performing, cost-effective transit will be funded by the measure.

# **Process for Amending the Plan**

While the Plan lays out the specific uses for the new toll revenues over the next 35 years, it does allow for changes if a project encounters serious problems. Specifically, the law provides that MTC may amend the level of funding for a project or reassign the funds to another regional transit project within the same corridor, but only after the project sponsor is consulted and a public hearing is held.

The RM 2 expenditure plan was developed in an open, public process

RM 2 ensures that funds are spent wisely by requiring annual audits and adherence to strict performance measures

RM 2 will not fund poorly performing projects

# RM 2 provides substantial funding for seismic improvements to the BART transbay tube

RM 2 makes transit more convenient by investing in new technology, like real-time transit information at transit stops, and TransLink®, the universal transit fare payment card

# Regional Traffic Relief Plan Projects

Details on the projects included in the Plan are organized into four sections: regionwide improvements, and improvements in three major bridge groupings: Central Bay (the San Francisco-Oakland Bay Bridge), North Bay (the Antioch, Benicia-Martinez, Carquinez and Richmond-San Rafael bridges), and South Bay (the Dumbarton and San Mateo-Hayward bridges). The majority of funds in the Plan are dedicated to new transit options in the bridge corridors.

# 1. Regionwide Improvements

# New Transbay Terminal/Downtown Caltrain Extension in San Francisco: \$150 million

 A new Transbay Terminal in San Francisco, connecting AC Transit transbay buses and a Caltrain downtown San Francisco extension with BART, Muni, SamTrans, Greyhound, paratransit and Golden Gate Transit buses, as well as future high-speed rail

# BART Transbay Tube Seismic Strengthening: \$143 million

• Provides a substantial down payment on a comprehensive seismic retrofit program for the BART transbay tube, based on recommendations made by a panel of expert seismic engineers in 2002

# TransLink® Smart Card Integration: \$42 million

- Update the region's fare collection systems with TransLink® technology, to enable customers to carry one transit fare card instead of exact change or operator-specific tickets or passes
- \$22 million of the total to assist transit operators in integrating TransLink® technology with existing fare collection equipment and in expanding TransLink® to new transit services
- \$20 million of the total for TransLink® customer service and technology improvements

# Regional Transit Connectivity Plan: \$0.5 million

- RM 2 requires that MTC develop a regional transit connectivity plan in consultation with transit operators by December 1, 2005.
- The plan shall identify (1) a network of key transit hubs to operate as a timed transfer network; (2) infrastructure improvements to improve system reliability and connections; and (3) regional standards and procedures to minimize transfer times between transit lines at key transit hubs.

# Integrated Fare Program: \$1.5 million

- Funds to develop a plan for a zonal monthly transit pass covering all regional rapid transit trips
- Encourage greater use of the public transit network by making it easier and less costly for transit riders to use multiple transit systems

# Safe Routes to Transit (Pedestrian and Bicycle Access): \$22.5 million

- Improvements in bicycle and pedestrian access to regional transit stations, including sidewalks, bike paths, traffic signal improvements, clearer signage, and secure bicycle parking
- Up to \$2.5 million of the total for City Carshare, a car-sharing organization, to reduce car trips across bridges by providing "shared" cars at convenient transit hubs

# Regional Rail Master Plan: \$6.5 million

- A plan to integrate passenger rail systems, improve connections at intermodal hubs, expand the regional rapid transit network and coordinate investments with transit-supportive land uses
- Up to \$2.5 million of the total may be used to study Bay Area access to a high-speed rail system.
- Up to \$500,000 of the total may be used by the Metropolitan Transportation Commission to develop the regional transit connectivity plan by December 1, 2005, as described on prior page.
- Up to \$500,000 of the total may be used to study the feasibility of creating an intermodal transfer hub at Niles Junction in Fremont.

# Real-Time Transit Information: \$20 million

- A competitive grant program to assist transit operators with implementation of high-technology systems to provide real-time transit information to riders at transit stops or via telephone, wireless or Internet communication
- Priority shall be given to projects identified in the Metropolitan Transportation Commission's 2005 transit connectivity plan.

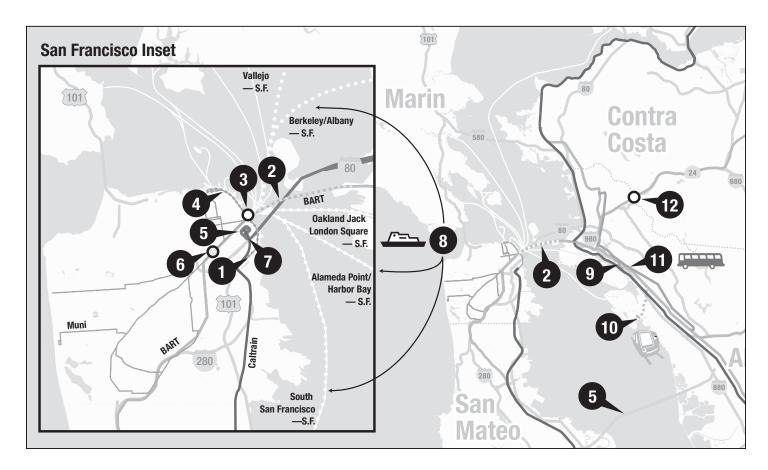
## **Promotion of Tax Benefits for Transit Users:** \$5 million

- A marketing program to promote tax-saving opportunities for employers and employees, such as Commuter Check<sup>TM</sup>, as specified in Section 132(f)(3) of the Internal Revenue Code
- Educate the public about the benefits of these existing tax-saving opportunities to attract more commuters to mass transit

RM 2 will help reduce the cost of riding transit by encouraging employers to offer their employees substantial tax savings for riding transit

RM 2 invests in better bicycle and pedestrian access to regional transit

# **Central Bay Projects**



- 1 Muni Third Street Light Rail (\$30 million)
- **2** BART Tube Seismic Retrofit (\$143 million)
- **3** Water Transit Facility Improvements, Spare Vessels and Environmental Review (\$84 million)
- 4 Muni Historic Streetcar Expansion (E-Line) (\$10 million)
- **5** Regional Express Bus for San Mateo, Dumbarton and Bay Bridge Corridors (\$22 million)
- **6** BART/Muni Connection at Embarcadero and Civic Center (\$3 million)

- **7** Transbay Terminal/Downtown Extension (\$150 million)
- 8 Commute Ferry Service for Alameda/Oakland/Harbor Bay; Berkeley/Albany; and South San Francisco (\$12.6 million annually)
- **9** I-880 North Safety Improvements (\$10 million)
- **10** BART Oakland Airport Connector (\$30 million)
- 11 AC Transit Enhanced Bus Phase 1 (International Blvd./Telegraph Ave. Corridor) (\$65 million)
- Caldecott Tunnel Fourth Bore (\$50.5 million)

# 2. Central Bay — San Francisco-Oakland Bay Bridge Corridor

# A. New Mass Transit Options

# BART Oakland Airport Connector: \$30 million

• Provide the final portion of funds needed for direct BART service between the Oakland Coliseum BART/Amtrak station to terminals at the Oakland International Airport

# **Alameda-Contra Costa Transit District (AC Transit) Rapid Bus:** \$65 million capital, plus \$3 million annually to operate the service

- New "rapid bus" service along Telegraph Avenue and International Boulevard corridors, improving access to BART stations
- Includes new buses and other service enhancements

# **Regional Ferry System Expansion:** \$84 million capital, \$15.6 million annually to operate the service

- Provides funds to purchase new environmentally friendly ferries and \$12.6 million annually to
  operate new routes for South San Francisco and Albany/Berkeley, as well as more frequent service
  on the existing Alameda/Oakland and Vallejo routes
- Up to \$48 million of the total capital funds for spare vessels and improvements to San Francisco's downtown Ferry Terminal
- Up to \$1 million of the total capital funds available to study ways to increase ferry ridership at the city of Richmond ferry terminal
- \$3 million of the annual total for overall regional ferry operating needs

# **Owl Bus Service in BART Corridors:** \$1.8 million annually

Provide express bus service along BART's routes to ensure late-night service along certain BART corridors

# San Francisco Municipal Railway (Muni) Metro East Third Street Light-Rail Line:

\$30 million, plus \$2.5 million annually to operate the service

• Provide funding for the light-rail transit and maintenance facility to support Muni Metro Third Street light-rail service connecting to Caltrain stations and the E-Line waterfront route

# Muni Waterfront Historic Streetcar Expansion: \$10 million

 Rehabilitate historic streetcars and construct track and terminal facilities to support service from the Caltrain terminal, the Transbay Terminal and the Ferry Building, and to connect the Fisherman's Wharf and northern waterfront RM 2 will create a regional ferry network providing new and more frequent service from Vallejo and the East Bay to San Francisco

RM 2 funds new late-night bus service along BART corridors RM 2 makes critical investments in relieving highway bottlenecks along bridge corridors

RM 2 funds a fourth bore for the Caldecott Tunnel

RM 2 creates a continuous carpool lane on eastbound Interstate 80 to the Carquinez Bridge

# **B. Traffic Bottleneck Relief**

## Caldecott Tunnel: \$50.5 million

- Plan and construct a fourth bore for the Caldecott Tunnel between Contra Costa and Alameda counties to facilitate traffic flow on the Interstate 680/Route 24 Bay Bridge corridor. The fourth bore will be located north of the existing three bores and will consist of two lanes and shoulders.
- County Connection (Central Contra Costa Transit Authority) will study ways to increase transit service in the westbound Route 24 corridor from I-680 to the Caldecott Tunnel, including use of an express lane, a high-occupancy-vehicle (carpool) lane and an auxiliary lane.

# Interstate 80 Eastbound Carpool Lane Extension: \$50 million

 Extension of the existing bus/carpool lane on eastbound I-80 to the approach of the Carquinez Bridge. Completion of this carpool lane extension will result in over 18 miles of continuous bus/carpool lane on eastbound I-80 from the Bay Bridge to the Carquinez Bridge in Crockett.

# Interstate 880 North Safety Improvements: \$10 million

Modernize selected on- and off-ramps along I-880 to improve safety between 29th Avenue and 16th
 Avenue in Oakland and add noise barriers in selected locations

# C. Seamless and Safe Transit Connections

# New Transbay Terminal/Downtown Caltrain Extension in San Francisco: \$150 million

 A new Transbay Terminal in San Francisco, connecting AC Transit transbay buses and a Caltrain downtown San Francisco extension with BART, Muni, Samtrans, Greyhound, paratransit and Golden Gate Transit buses, as well as future high-speed rail

# BART Transbay Tube Seismic Strengthening: \$143 million

• Provides a substantial down payment on a comprehensive seismic retrofit program for the BART transbay tube, based on recommendations made by a panel of expert seismic engineers in 2002

# San Francisco Downtown Ferry Terminal and Spare Vessels: \$48 million

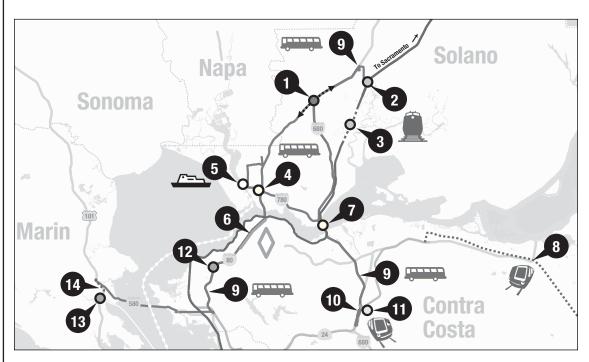
- Two backup vessels for more frequent and reliable ferry service
- Expansion of berthing capacity at the Port of San Francisco, and environmental review and design for other eligible terminal locations

# BART/Muni Connection at Embarcadero: \$3 million

• Funds a project to allow BART and Muni Metro patrons to move directly between BART and Muni platform levels by removing existing barriers and installing new faregates. The project will reduce transfer time and distance, and improve safety by reducing queuing at faregates, escalators and stairways

RM 2 funds the new San Francisco Transbay Terminal, a landmark transit hub

# **North Bay Projects**



- 1 Interstate 80/Interstate 680 Interchange Improvements (\$100 million)
- **2**, **3** Capitol Corridor Improvements in Interstate 80/Interstate 680 Corridor (\$25 million)
- 4 Solano County Express Bus Intermodal Facilities (\$20 million)
- **5** Vallejo Station (\$28 million)
- 6 Interstate 80: Eastbound High-Occupancy-Vehicle (HOV) Lane Extension From Route 4 to Carquinez Bridge (\$50 million)
- **7** Benicia-Martinez Bridge: New Span (\$50 million)
- 8 Rail Extension to East Contra Costa (e-BART) (\$96 million)

- **9** Regional Express Bus North (\$20 million)
- Direct High-Occupancy-Vehicle (HOV) lane connector From Interstate 680 to the Pleasant Hill BART Station (\$15 million)
- Central Contra Costa BART Crossover (\$25 million)
- **12** Richmond Parkway Park-and-Ride (\$16 million)
- **13** U.S. 101 Greenbrae Interchange Improvement (\$65 million)
- Sonoma-Marin Area Rail Transit District (SMART) Extension to Larkspur (\$35 million)

# 3. North Bay — Antioch, Carquinez, Richmond-San Rafael and Benicia-Martinez Bridge Corridors

# A. New Mass Transit Options

# Commuter Rail Extension to East Contra Costa (e-BART): \$96 million

- Extend BART rail service from the Pittsburg/Bay Point BART station eastward to the cities of Antioch, Oakley, Brentwood and the community of Byron. The service will utilize diesel light-rail vehicles instead of conventional BART trains and operate on existing freight rail tracks rather than in the median of Route 4.
- Allows BART to develop the project in half the time and at less than half the cost it would normally require to build a freeway median BART extension to Hillcrest Avenue. Timed transfers will allow e-BART vehicles to meet waiting BART trains immediately east of the Pittsburg/Bay Point station.

# Capitol Corridor Improvements in Interstate 80/Interstate 680 Corridor: \$25 million

 Track and station improvements, including the Suisun City third main track and a new Fairfield station

# Sonoma-Marin Area Rail Transit District (SMART) Extension to Ferry Service at Larkspur Landing or San Quentin: \$35 million

- SMART North Bay commuter rail service will operate along the publicly owned Northwestern Pacific corridor from Cloverdale in Sonoma County to a ferry terminal in Marin County. Funds would help finance extending the rail line from a downtown San Rafael rail station to a ferry terminal at Larkspur Landing or San Quentin.
- Up to \$5 million of the total may be used to study the potential use of San Quentin property as an intermodal water transit terminal.

## **Regional Express Bus North:** \$20 million capital, plus \$5.9 million annually to operate the service

- Develop and improve the express bus network in the I-680 corridor between the Benicia-Martinez
  Bridge and BART stations in Concord, Walnut Creek, Pleasant Hill and Dublin/Pleasanton. Funds
  may be used for park-and-ride lots, infrastructure improvements and bus purchases.
- New bus lines will connect commuters in eastern and western Contra Costa County to major transit hubs in Martinez and Concord. Express service will operate every half hour during commute peaks, and every hour throughout the rest of the day.
- At least \$1.6 million of the \$20 million total would go for Golden Gate Transit capital improvements and \$2.1 million of the total annual operating funds to provide bus service over the Richmond-San Rafael Bridge, connecting the San Rafael Transit Center to BART destinations in the East Bay. At least \$2.4 million of the \$20 million total would be dedicated to capital improvements for Napa VINE bus service, while \$390,000 of the total annual funds would be dedicated to VINE's operating costs.

RM 2 funds new park-and-ride lots and carpool lanes to ensure a fast, congestion-free commute for express bus riders

# B. Traffic Bottleneck Relief

# Interstate 80/Interstate 680 Interchange Improvements: \$100 million

- Improvements will be made to the corridor based on the recommendations of a study to be conducted jointly by Caltrans and the Solano Transportation Authority.
- Cost-effective transit infrastructure investment or service identified in the study shall be considered a high priority.

# Interstate 80 Eastbound Carpool-lane Extension: \$50 million

• Extension of the existing bus/carpool lane on eastbound I-80 to the approach of the Carquinez Bridge. Completion of this carpool lane extension will result in over 18 miles of continuous bus/carpool lane on eastbound I-80 from the Bay Bridge to the Carquinez Bridge in Crockett.

# Interstate 680 High-Occupancy-Vehicle (Carpool) Lane Improvement: \$15 million

- Provide better express bus service along the I-680 corridor. Study to be conducted by County Connection will select the better option between (1) a direct carpool-lane connection to the Pleasant Hill or Walnut Creek BART station or (2) extension of the southbound carpool lane on southbound I-680 from North Main to Livorna Road.
- The Contra Costa Transportation Authority shall adopt a preferred alternative following the study.

# Benicia-Martinez Bridge: \$50 million

• Completion of new five-lane span between Benicia and Martinez to significantly increase capacity in the I-680 corridor

# U.S. 101 Greenbrae Interchange/Larkspur Ferry Access Improvements: \$65 million

- Funds improvements around the Greenbrae interchange to reduce traffic congestion and provide multimodal access to the Richmond-San Rafael Bridge and Larkspur ferry terminal. Specific improvements include:
  - (1) constructing a new full service diamond interchange at Wornum Drive
  - (2) extending a multi-use pathway from the new interchange at Wornum Drive to East Sir Francis Drake Boulevard and the Cal Park Hill rail right of way
  - (3) adding a new lane to East Sir Francis Drake Boulevard
  - (4) rehabilitating the Cal Park Hill rail tunnel and right-of-way approaches for bicycle and pedestrian access to connect the San Rafael Transit Center with the Larkspur ferry terminal.

RM 2 funds improvements to Highway 101 in Marin County and closes a key gap in the carpool lane network on I-80

# C. Seamless and Safe Transit Connections

## Central Contra Costa BART Crossover: \$25 million

• Build a "crossover" BART track connection in central Contra Costa County, allowing BART trains the flexibility to turn around and return to San Francisco in the morning commute. Crossover tracks would permit BART to provide more frequent service to congested stations on the Pittsburg/Bay Point line, and give passengers a better chance to get a seat.

# Solano County Express Bus Intermodal Facilities: \$20 million

- A competitive grant program for new transit intermodal facilities, such as park-and-ride lots or train stations in Solano County. Priority projects eligible for funding include: Curtola park-and-ride, Benicia intermodal facility, Fairfield transportation center, and Vacaville intermodal station.
- Priority will be given to projects that have a full funding plan, are ready for construction and will serve transit routes operating primarily on carpool lanes.

# Richmond Parkway: \$16 million

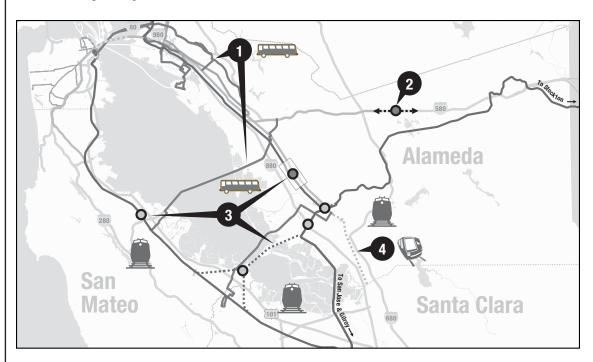
• Design and construction of park-and-ride facility at Interstate 80 and Richmond Parkway, serving Richmond, El Sobrante and Pinole. The facility would have between 750 and 1,000 parking spaces in a secure structure to provide parking for express bus service to downtown San Francisco. Buses currently operate every 10 minutes in the peak period.

## Vallejo Intermodal Terminal: \$28 million

- Construction of an intermodal bus and ferry transportation hub, including a 1,200-space parking structure at the current Vallejo ferry terminal
- Reunites Vallejo's waterfront and downtown, incorporating residential, commercial, office and retail development, while protecting open space

RM 2 funds new bus improvements in Solano County, including the Vallejo intermodal terminal

# **South Bay Projects**



- Regional Express Bus for San Mateo, Dumbarton and Bay Bridge Corridors (\$22 million)
- 2 I-580 (Tri Valley) Rapid Transit Corridor Improvements (\$65 million)
- **3** East to West Bay Commuter Rail Service Over Dumbarton Rail Bridge (\$135 million)
- 4 BART Warm Springs Extension (\$95 million)

# 4. South Bay — San Mateo-Hayward and Dumbarton Bridge Corridors

# A. New Mass Transit Options

# BART Extension to Warm Springs: \$95 million

Provide the final portion of funds needed to construct a 5.4-mile extension south from the existing
Fremont station to Warm Springs in southern Alameda County. The project would accommodate
future growth in employment and population in the region, and is the first leg of the future BART
extension to Silicon Valley.

**Dumbarton Rail:** \$135 million, plus \$5.5 million annually to operate the new service

- New trains and track and station improvements for Caltrain to operate commuter rail service linking the East Bay with jobs on the Peninsula. Extends service from Union City, Fremont and Newark to the Peninsula and Silicon Valley across a renovated Dumbarton rail bridge. Funds also eligible to construct a new station at Sun Microsystems in Menlo Park/East Palo Alto
- Connects BART, ACE, Amtrak and Caltrain

# Interstate 580 Rapid Transit Corridor Improvements: \$65 million

 Corridor improvements on I-580 in Alameda County. Funds available for new rail service or express bus improvements, such as a carpool-lane direct connector to Dublin BART

**Regional Express Bus South:** \$22 million capital, plus \$6.5 million annually to operate the service

- Funds carpool-lane and freeway ramp improvements for express buses and park-and-ride lot expansion to serve East Bay commuters using the Bay Bridge, San Mateo-Hayward and Dumbarton bridges.
- The \$6.5 million annual operating funds would provide for new bus service on the San Mateo-Hayward Bridge to San Mateo/Foster City, Millbrae/SFO, and Redwood Shores/Belmont, making connections to Caltrain via the San Mateo-Hayward Bridge, and additional Dumbarton Bridge bus service to Palo Alto and Caltrain

## B. Traffic Bottleneck Relief

# Interstate 580 Rapid Transit Corridor Improvements

• As noted in the "Mass Transit Options" above, these improvements may include a new carpool lane along I-580, providing direct traffic relief to the corridor.

## C. Seamless and Safe Transit Connections

# New Transbay Terminal/Downtown Caltrain Extension in San Francisco: \$150 million

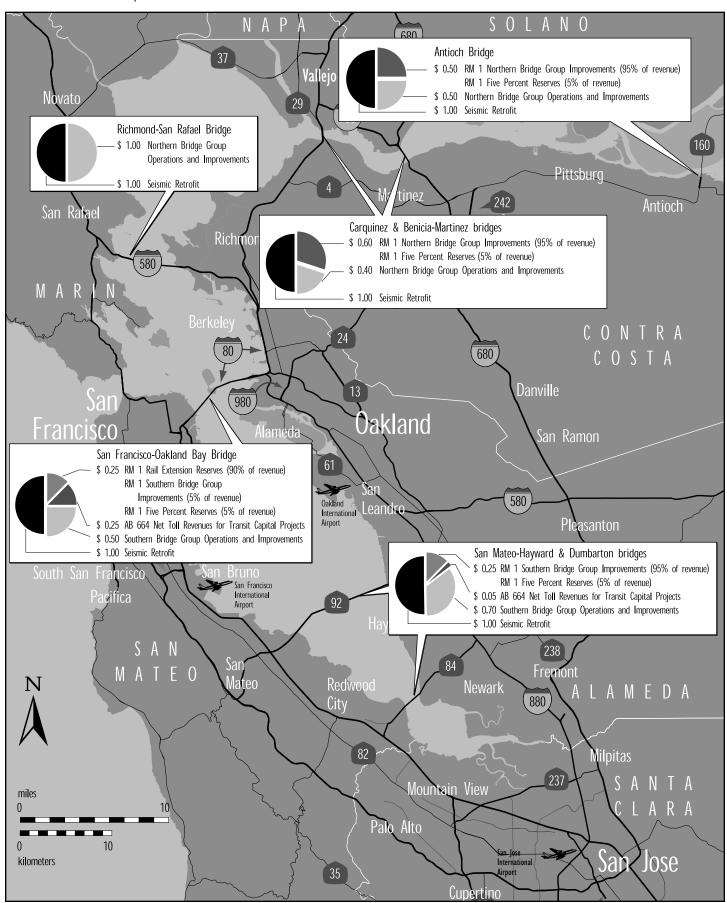
• A new Transbay Terminal in San Francisco, connecting AC Transit transbay buses and a Caltrain downtown San Francisco extension with BART, Muni, SamTrans, Greyhound, paratransit and Golden Gate Transit buses, as well as future high-speed rail

RM 2 makes the largest local investment in rail that the region has seen in over 10 years

RM 2 funds new transit in the I-580 corridor

# **APPENDIX:**

# **Use of Current \$2 Toll**



# Metropolitan Transportation Commission

375 Beale Street, Suite 800 San Francisco, CA 94105

# Legislation Details (With Text)

File #: 18-0023 Version: 1 Name:

Type: Report Status: Informational

File created: 1/3/2018 In control: Legislation Committee

On agenda: 2/9/2018 Final action:

Title: Fiscal Year 2018-19 State Budget Update: Transportation, Housing, Fire Recovery & Resiliency

Overview of the transportation elements of the Governor's budget proposal.

Sponsors:

Indexes:

Code sections:

Attachments: 4a State Budget.pdf

Date Ver. Action By Action Result

# Subject:

Fiscal Year 2018-19 State Budget Update: Transportation, Housing, Fire Recovery & Resiliency

Overview of the transportation elements of the Governor's budget proposal.

## Presenter:

Rebecca Long

# **Recommended Action:**

Information

#### Attachments:



# METROPOLITAN TRANSPORTATION COMMISSION

Agenda Item 4a
Bay Area Metro Center
375 Beale Street
San Francisco, CA 94105
TEL 415.778.6700
WEB www.mtc.ca.gov

# Memorandum

TO: Legislation Committee DATE: February 2, 2018

FR: Executive Director

RE: FY 2018-19 State Budget Update: Transportation, Housing, Fire Recovery & Resiliency

#### **Overview**

The Governor's FY 2018-19 State Budget (Budget) proposes \$135 billion in expenditures. While this is the largest state budget on record, reflecting continued economic growth, the budget takes a cautious approach toward new spending. By the end of FY 2018-19, the current economic expansion will have matched the longest in modern history, according to the budget summary. Accordingly, the Governor recommends fully funding the Rainy Day Fund up to \$13.5 billion. In addition, the budget does not yet reflect changes to the federal tax code, which will be incorporated in the May Revise.

# SB 1 Funding Provides Huge Boost in Transportation Investment in FY 2018-19

The Budget estimates an additional \$4.6 billion in state transportation funding in FY 2018-19, thanks to enactment of Senate Bill 1 (Beall, 2017). This includes the following major spending categories, among others:

- \$1.2 billion for local road repair funds for cities and counties
- \$1.2 billion for state highway maintenance and repair
- \$400 million for bridge and culvert improvements
- \$355 million for State Transit Assistance (STA)
- \$330 million for Transit and Intercity Rail Capital Program

The Budget notes delivery of SB 1 has been moving quickly. Guidelines for the competitive programs are complete and applications have either already been submitted or are due shortly. Project selection for most programs will be completed by spring 2018.

SB 1 required Caltrans to identify \$100 million in annual savings that could be redirected to capital projects and maintenance. The budget summary notes that Caltrans has been implementing a number of strategies that would save "considerably more than this," including reducing overhead costs, innovative contracting, and streamlining environmental reviews. The department is expected to provide an update to the California Transportation Commission at its January board meeting on these items. Nonetheless, given new workload from SB 1, the budget does propose 400 new maintenance staff positions at Caltrans at a cost of \$53 million.

Legislation Committee February 2, 2018 Page 2

# **State Transit Assistance Funding Keeps Climbing**

The Budget estimates State Transit Assistance (STA) funding of \$659 million next year, an increase of \$71 million from the estimated amount in FY 2017-18 and an increase of \$390 million as compared to \$269 million in FY 2016-17. Of the total, \$355 million is attributable to increased STA funding provided by Senate Bill 1, including revenue from the new Transportation Investment Fund and an increase in the diesel sales tax rate of 1.75 percent. Since STA funding is highly dependent on diesel sales tax revenue generated during the fiscal year, this amount is an early estimate. The Department of Finance typically adjusts its forecast for the subsequent year's STA funds as part of the May Revision.

Based on the State Controller's Office (SCO) most recent reports on operator shares, we estimate the Bay Area would receive approximately \$198 million in STA funds, of which \$54 million would be for the population-based program and \$144 million would be distributed directly to operators from the revenue-based program. However, by early February, the SCO is expected to release an updated report that will affect the revenue-based amount. The Programming & Allocations Committee will receive an update on STA funding levels at its February meeting.

# **DMV Registration Database Upgrade**

The Budget requests \$15 million for the first installment of what is estimated to be a \$89 million upgrade to the Department of Motor Vehicle's vehicle registration system software. This is a welcome development given the implementation of the state's new temporary license plate system in 2019, which will need to interface with the permanent registration system. An effective DMV registration system is critical to our ability to process bridge toll or express lane toll violations.

## **Housing and Homelessness**

As expected, the Budget includes funding increases authorized by the 15-bill housing package approved last year, including the document recording fee authorized by SB 2 (Atkins) and the \$4 billion housing bond placed on the ballot in November 2018 by SB 3 (Beall). Additionally, the budget reflects growing Cap and Trade revenue in FY 2018-19, providing for a higher level of funding for the Affordable Housing and Sustainable Communities program, which is continuously appropriated 20 percent of the Cap and Trade revenues. Proposed funding levels in FY 2018-19 from these sources are as follows:

- \$245 million Building Homes Jobs Fund Programs (SB 2)
- \$277 million Veterans and Affordable Housing Bond Act (SB 3)
- \$455 million Affordable Housing and Sustainable Communities Program

These programs account for most of the Governor's proposed increase in housing and homelessness funding. Another bit of good news is that federal Low Income Housing Tax Credit (LIHTC) funding – the largest affordable housing financing tool in the state – is expected to grow this year to \$259 million from the \$241 million projected in the FY 2017-18 January Budget. This could help offset some of the reduced market value of the federal tax credit as a result of the lower corporate tax rate enacted by Congress in December 2017.

# Wildfire Response and Recovery

The Budget includes a stand-alone section for response and recovery to the devastating October and December 2017 wildfires. The Budget estimates total statewide costs in the billions of dollars, with many of the costs yet to be determined. The Budget includes an initial \$469 million 2017-18 augmentation for CAL FIRE and notes that the total General Fund impact will be further refined as part of the May Revision.

In response to the Northern California wildfires, the Budget includes \$23.7 million in General Fund revenues to backfill the property tax revenue losses that cities, counties and special districts will incur in 2017-18 and 2018-19 due to the October 2017 wildfires. Additionally, the Budget estimates that Northern California K-12 schools will incur \$24.5 million in property tax revenue losses in 2017-18 and 2018-19, which will be backfilled under the Proposition 98 school funding mechanism. The May Revision is expected to update this property tax backfill to cover losses from the Southern California wildfires in December 2017.

The Budget also includes \$11.5 million to invest in a more resilient emergency telecommunications system. This proposal to modernize the state's 9-1-1 system would in part addresses the issues that arose during the Northern California wildfires when the loss of telecommunications infrastructure hampered firefighting efforts, communications with impacted residents, and 9-1-1 capabilities.

# **Climate Resiliency and Adaptation**

The Budget summary notes the extreme natural events of 2017, which underscored the need to prepare for and mitigate the effects of climate change. The Administration intends to undertake a number of actions in 2018 to provide a comprehensive response to help make California more resilient, including updates to California's Climate Adaptation Strategy and the Ocean Protection Council's Sea-Level Rise Guidance. Additional funding for this purpose is expected to be proposed as part of the Administration's 2018-19 Cap and Trade expenditure plan, to be released concurrent with the State of the State Address.

# SB 1 Funds Support Upgrades to State Parks

Notably, the Budget includes an additional \$54 million for state parks from increased SB 1 gas tax revenue associated with off-highway vehicles and boats. These resources will be focused on facilities and maintenance, including clean water supplies, clean restrooms, trails, historic structures and roads.

Staff will track the Budget's progress as it moves through the subcommittees and keep you updated on any important developments.

Steve Heminger

#### SH:rl

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# Metropolitan Transportation Commission

375 Beale Street, Suite 800 San Francisco, CA 94105

# Legislation Details (With Text)

File #: 18-0085 Version: 1 Name:

Type: Assembly Bill Status: Commission Approval
File created: 1/24/2018 In control: Legislation Committee

On agenda: 2/9/2018 Final action:

Title: Proposition 69: Constitutional Amendment Protecting SB 1 Revenue

Proposition 69, formally known as ACA 5, would provide long-term revenue with funds directed

towards reinvesting in California's aging local roads and state highways.

Sponsors:

Indexes:

**Code sections:** 

Attachments: 4b Proposition 69.pdf

Date Ver. Action By Action Result

# Subject:

Proposition 69: Constitutional Amendment Protecting SB 1 Revenue

Proposition 69, formally known as ACA 5, would provide long-term revenue with funds directed towards reinvesting in California's aging local roads and state highways.

## Presenter:

Rebecca Long

# **Recommended Action:**

Support / Commission Approval

#### **Attachments:**



# METROPOLITAN TRANSPORTATION COMMISSION

Agenda Item 4b
Bay Area Metro Center
375 Beale Street
San Francisco, CA 94105
TEL 415.778.6700
WEB www.mtc.ca.gov

# Memorandum

TO: Legislation Committee DATE: February 2, 2018

FR: Executive Director

RE: <u>Proposition 69: Constitutional Amendment Protecting SB 1 Revenue</u>

# Background

California's State Constitution dedicates fuel tax revenue, most of the sales tax on diesel fuel, and registration fees to transportation purposes. While fuel tax and certain diesel sales tax revenues are restricted to roadway and public transit improvements, registration fees may also be spent on state administration and enforcement of laws regulating the use, operation, or registration of vehicles. As part of last year's negotiations over SB 1, the Legislature enacted ACA 5 (Frazier) to expand constitutional protection to revenue generated by the new Transportation Improvement Fee assessed on vehicles and *all* of the diesel sales tax so that 100 percent of SB 1 revenue will be protected against loans or diversions for non-transportation purposes. As a constitutional amendment, the measure is subject to a statewide, majority vote and was designated Proposition 69 by the Secretary of State. It will appear on the June 2018 ballot.

**Recommendation**: Support Proposition 69

## **Discussion**

ACA 5 was an important companion bill to SB 1, providing long-term certainty that the new revenue from that bill will be spent reinvesting in California's aging local roads and state highways, restoring the state's transit system to a state of good repair, providing high quality public transit service, improving congested corridors, and enhancing active transportation infrastructure. California voters have shown overwhelming support for constitutionally protecting transportation funding sources. Voter approval of Proposition 69 will also provide an important defense against the SB 1 repeal effort, should it qualify for the November 2018 ballot. For these reasons, staff recommends endorsement of Proposition 69.

#### **Known Positions**

## Support

See attached

# **Oppose**

None

Steve Heminger



# We Support Safer Roads and Protecting Local Transportation Improvements

We Support ACA 5 and Oppose the SB 1 Repeal

California Alliance for Jobs

California State Association of Counties (CSAC)

League of California Cities

Alameda Corridor – East Construction Authority (ACE)

American Council of Engineering Companies – California

Associated General Contractors – California

Associated General Contractors – San Diego

California Asphalt Pavement Association (CalAPA)

California Association of Councils of Governments (CALCOG)

California State Council of Laborers

California Transit Association

Los Angeles Area Chamber of Commerce

**Orange County Business Council** 

San Gabriel Valley Economic Partnership

Silicon Valley Leadership Group

Southern California Partnership for Jobs

Transportation California

**United Contractors** 

Paid for by the Coalition to Protect Local Transportation Improvements, sponsored by business, labor, local governments, transportation advocates and taxpayers

Committee Major Funding from

California Alliance for Jobs

Funding details at <a href="https://www.fppc.ca.gov">www.fppc.ca.gov</a>

# Metropolitan Transportation Commission

375 Beale Street, Suite 800 San Francisco, CA 94105

# Legislation Details (With Text)

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Report from MTC's advocate in Washington D.C.

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Tom Bulger's Report

Report from MTC's advocate in Washington D.C.

## Presenter:

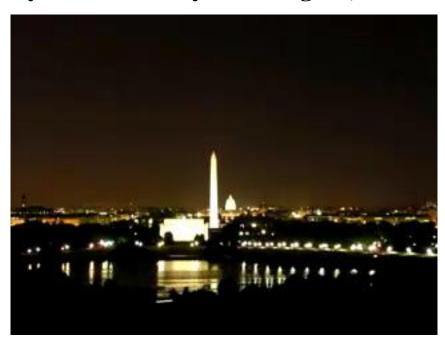
Randy Rentschler

# **Recommended Action:**

Information

#### Attachments:

# January 2018 Monthly Washington, D.C. Report



**To:** Steve Heminger, Executive Director

From: Tom Bulger, President GRI

**Date: January 30, 2018** 

**RE:** Monthly Report for January 2018

- Fiscal Year 2018 Appropriations and Government Shutdown
- Trump Infrastructure Plan Leaked
- US Chamber of Commerce Proposes Fuel Tax Increase
- Senator Kamala Harris (D-Calif.) Leaves Senate Environment and Public Works (EPW) Committee
- MTC Washington March Trip Planning
- Meetings
- Coming and Going

# Fiscal Year 2018 Appropriations and Government Shutdown

After Congress failed to pass a spending bill to continue funding government operations, the government shutdown on Friday, January 19, 2018. By January 22, the government reopened after the Senate passed a new Continuing Resolution (CR) (H.R. 195) by an 81 to 18 vote. Later the House passed the bill on a 266 to 150 vote. The CR allows similar spending levels to February 8<sup>th</sup>. Congress still needs to pass a fiscal year 2018 funding bill.

# **Trump Infrastructure Plan Leaked**

Last week a leaked draft of the White House infrastructure plan began circulating. Though the draft document does not include a specific funding request, it has been widely reported that the final plan will request \$200 billion in new spending to leverage another \$800 billion from state, local and non-government sources. The draft plan proposes half of the funds be directed to a new "incentive" grant program for transportation, water infrastructure and Brownfield/Superfund projects. Funds would be awarded primarily based on the non-federal share of new revenue, with maximum grant awards no more than 20 percent of the project's costs. Of note, the draft plan references a lookback period for "new" revenues, but how it would actually work is unclear.

A quarter of the money would go to new rural infrastructure program distributed in block grants to the states, based on the state's proportion of rural highway miles and population. Another 10 percent would go to transformative projects. On the transit side, the plan assumes a continuation of New Starts (Capital Investment Grant program) and would require all New Starts projects to include value capture financing in their funding plans. Also of note, the plan would remove the cap on Private Activity Bonds (which could be good for affordable housing financing in CA).

Though the draft document does not include a proposal for how to offset the \$200 billion, one White House official has stated that the plan would be paid for in part by cutting federal funding for transit and Amtrak.

The plan could be discussed in the "State of the Union" speech on January 30<sup>th</sup> and released in a couple of weeks. The Hill has been muted since the plan was leaked.

# **US Chamber of Commerce Proposes Fuel Tax Increase**

Earlier this month, the U.S. Chamber of Commerce released their infrastructure package priorities, which include support for a 25 cent-per-gallon increase in the federal gas and diesel fee, phased in over five years and indexed to inflation. The Highway Trust Fund is estimated to have a \$138 billion deficit by 2027. The Chamber's proposal would raise \$394 billion over the next decade and restore the trust fund to solvency with a little left over.

# Senator Kamala Harris (D-Calif.) Leaves Senate Environment and Public Works (EPW) Committee

Senator Kamala Harris (D-Calif.) has left the Senate EPW Committee to join the Senate Judiciary Committee. She is also on the Senate select Committee on Intelligence. Interestingly, Senator Dianne Feinstein (D-Calif.) is also on both of these Committees.

# **MTC Washington March Trip Planning**

Planning is well underway for the MTC's Washington, D.C. trip in March. Meetings are being scheduled for March 12<sup>th</sup> to March 14<sup>th</sup>. The annual California Transportation Congressional Reception will be on March 13<sup>th</sup> starting at 5:30 PM in the House Transportation and Infrastructure Committee room.

# Meetings

- We helped set up an audio-visual conference with ABAG Board Member David Rabbitt for the CASA event on March 24<sup>th</sup>.
- Attended the US Conference of Mayors mid -winter meeting in Washington DC. The Trump Administration announced that their infrastructure plan will not contain specific "pay -for" to offset the cost of their infrastructure plan.

# **Coming and Going**

In January there has been an unprecedented number of Congressional retirements. Specially, two stand out. Senator Orin Hatch (R-UT), Chair of the Senate Finance Committee – the committee responsible for identifying "pay-fors" (i.e., sources of revenue) for any infrastructure investment package – and Representative Bill Shuster (R-Pa.), the sitting Chair of the House Transportation and Infrastructure Committee.

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