

Bay Area Metro Center 375 Beale Street San Francisco, CA 94105

Meeting Agenda

Programming and Allocations Committee

Committee Members:

Scott Wiener, Chair Federal D. Glover, Vice Chair

Jason Baker, Tom Bates, David Campos, Mark Luce, Libby Schaaf, Adrienne J. Tissier, Amy R. Worth Non-Voting Member: Bijan Sartipi

Wednesday, September 14, 2016

9:40 AM

Board Room - 1st Floor

This meeting is scheduled to be webcast live on the Metropolitan Transportation Commission's Website: http://mtc.ca.gov/whats-happening/meetings and will take place at 9:40 a.m. or immediately following the 9:35 a.m. Administration Committee meeting.

1. Roll Call / Confirm Quorum

Quorum: A quorum of this committee shall be a majority of its regular non-ex-officio voting members (5).

2. Consent Calendar

2a. <u>15-1840</u> Minutes of the July 13, 2016 meeting

Action: Committee Approval

Attachments: 2a PAC Draft Minutes of 07-13-2016 Meeting Ver4.pdf

2b. <u>15-1868</u> MTC Resolution Nos. 3714, Revised, 3738, Revised, 3854, Revised,

3916, Revised, 4084, Revised, and 4162, Revised. Revisions to FY2006-07 through FY2014-15 Transit Capital Priorities programs and BART Car Replacement Funding Exchange and Reserve Account to

transfer programming for BART between projects.

Action: Commission Approval

Presenter: Rob Jaques

Attachments: 2b Resos 3714-3738-3854-3916-4084 TCP Program Revisions.pdf

2c. <u>15-1870</u> MTC Resolution 4041, Revised. Revisions to the New Freedom Cycle 4

Program of Projects.

Action: Commission Approval
Presenter: Christine Maley-Grubl

Attachments: 2c Reso 4041 New Freedom Cycle4 Revisions.pdf

Page 1 Printed on 9/13/2016

2d. <u>15-1633</u> MTC Resolution No. 3649, Revised. RM2 Allocation to TAM for Design

of the North-South Greenway.

Action: Commission Approval

<u>Presenter:</u> Kenneth Kao

Attachments: 2d Reso 3649 RM2 TAM NS-Greenway Allocation.pdf

3. Regional

3a. 15-1841 MTC Resolution Nos. 4229, Revised, 4230, Revised, and 4231,

Revised.

Allocation of \$145 million in FY 2016-17 Transportation Development Act (TDA) funds, State Transit Assistance (STA) funds, and Regional Measure 2 (RM2) operating funds to several transit operators support

transit operations projects in the region.

Action: Commission Approval

<u>Presenter:</u> Cheryl Chi

Attachments: 3a Resos 4229-4230-4231 Transit Operator Allocations.pdf

3b. <u>15-1867</u> Caltrain Modernization Project Status Update

Caltrain staff will provide an update to the Committee on the status of the Caltrain Modernization project, which will electrify the rail line in the

Peninsula corridor and implement positive train control.

Action: Information
Presenter: Glen Tepke

<u>Attachments:</u> 3b Caltrain Modernization Project Status Update CORRECTED.pdf

3b HANDOUT Roland Lebrun.pdf

3c. <u>15-1915</u> MTC Resolution Nos. 3833, Revised, and 3914, Revised.

Allocation of \$1.6 million in AB 1171 bridge toll funds to BART for BART to Livermore environmental work, and \$0.7 million in Regional Measure

1 90% Rail Reserve East bridge toll funds to LAVTA for the Rail

Planning for Tri-Valley Project.

Action: Commission Approval

Presenter: Anne Richman

<u>Attachments:</u> 3c Reso-3833-3914 AB1171-BART-Livermore RM1-LAVTA.pdf

4. Federal

4a. <u>15-1869</u> MTC Resolution Nos. 4274 and 4275. Adoption of the 2017

Transportation Improvement Program (TIP) and Transportation Air Quality Conformity Analysis for the Amended Plan Bay Area (Plan) and

the 2017 TIP.

The federally required TIP is a comprehensive listing of all Bay Area surface transportation projects that receive federal funds, are subject to a federally required action or are regionally significant for air quality conformity purposes. MTC is required to make a positive air quality conformity determination for the TIP in accordance with EPA's

transportation conformity regulations and MTC's Bay Area Air Quality

Conformity Procedures.

Action: Commission Approval

<u>Presenter:</u> Adam Crenshaw

Attachments: 4a Resos 4274-4275 2017-TIP and AQCAnalysis .pdf

5. California Transportation Commission Update

5a. 15-1842 CTC Update

<u>Action:</u> Information
<u>Presenter:</u> Kenneth Kao

Attachments: 5a CTC Update.pdf

6. Public Comment / Other Business

7. Adjournment / Next Meeting

The next meeting of the Programming and Allocations Committee will be held on October 12, 2016 at 9:40 a.m. at the Bay Area Metro Center, 375 Beale Street, San Francisco, CA.

Public Comment: The public is encouraged to comment on agenda items at Committee meetings by completing a request-to-speak card (available from staff) and passing it to the Committee secretary. Public comment may be limited by any of the procedures set forth in Section 3.09 of MTC's Procedures Manual (Resolution No. 1058, Revised) if, in the chair's judgment, it is necessary to maintain the orderly flow of business.

Meeting Conduct: If this meeting is willfully interrupted or disrupted by one or more persons rendering orderly conduct of the meeting unfeasible, the Chair may order the removal of individuals who are willfully disrupting the meeting. Such individuals may be arrested. If order cannot be restored by such removal, the members of the Committee may direct that the meeting room be cleared (except for representatives of the press or other news media not participating in the disturbance), and the session may continue.

Record of Meeting: Committee meetings are recorded. Copies of recordings are available at a nominal charge, or recordings may be listened to at MTC offices by appointment. Audiocasts are maintained on MTC's Web site (mtc.ca.gov) for public review for at least one year.

Accessibility and Title VI: MTC provides services/accommodations upon request to persons with disabilities and individuals who are limited-English proficient who wish to address Commission matters. For accommodations or translations assistance, please call 415.778.6757 or 415.778.6769 for TDD/TTY. We require three working days' notice to accommodate your request.

可及性和法令第六章: MTC 根據要求向希望來委員會討論有關事宜的殘疾人士及英語有限者提供服務/方便。需要便利設施或翻譯協助者,請致電 415.778.6757 或 415.778.6769 TDD / TTY。我們要求您在三個工作日前告知,以滿足您的要求。

Acceso y el Titulo VI: La MTC puede proveer asistencia/facilitar la comunicación a las personas discapacitadas y los individuos con conocimiento limitado del inglés quienes quieran dirigirse a la Comisión. Para solicitar asistencia, por favor llame al número 415.778.6757 o al 415.778.6769 para TDD/TTY. Requerimos que solicite asistencia con tres días hábiles de anticipación para poderle proveer asistencia.

Attachments are sent to Committee members, key staff and others as appropriate. Copies will be available at the meeting.

All items on the agenda are subject to action and/or change by the Committee. Actions recommended by staff are subject to change by the Committee.

MTC's Chair and Vice-Chair are ex-officio voting members of all standing Committees.



Legislation Details (With Text)

File #: 15-1840 Version: 1 Name:

Type: Minutes Status: Consent

File created: 8/5/2016 In control: Programming and Allocations Committee

On agenda: 9/14/2016 Final action:

Title: Minutes of the July 13, 2016 meeting

Sponsors:

Indexes:

Code sections:

Attachments: 2a PAC Draft Minutes of 07-13-2016 Meeting Ver4.pdf

 Date
 Ver.
 Action By
 Action
 Result

 9/14/2016
 1
 Programming and Allocations

Committee

Subject:

Minutes of the July 13, 2016 meeting

Recommended Action:

Committee Approval



Bay Area Metro Center 375 Beale Street San Francisco, CA 94105

Meeting Minutes

Programming and Allocations Committee

Committee Members:

Scott Wiener, Chair Federal D. Glover, Vice Chair

Jason Baker, Tom Bates, David Campos, Mark Luce, Libby Schaaf, Adrienne J. Tissier, Amy R. Worth Non-Voting Member: Bijan Sartipi

Wednesday, July 13, 2016

9:40 AM

Board Room - 1st Floor

Call Meeting to Order

1. Roll Call / Confirm Quorum

Present: 8 - Commissioner Baker, Commissioner Bates, Commissioner Campos, Vice Chair

Glover, Commissioner Luce, Commissioner Tissier, Chairperson Wiener, and

Commissioner Rein Worth

Absent: 1 - Commissioner Schaaf

Non-Voting Member Present: Commissioner Sartipi

Ex Officio Voting Member Present: Commission Vice Chair Mackenzie

Ad Hoc Non-Voting Members Present: Commissioner Aguirre, Commissioner Giacopini, and

Commissioner Haggerty

2. Consent Calendar

Roland Lebrun was called to speak on Consent agenda items 2d and 2f.

Approval of the Consent Calendar

Upon the motion by Commissioner Tissier and the second by Commissioner Rein Worth, the Consent Calendar was unanimously approved by the following vote:

Aye: 8 - Commissioner Baker, Commissioner Bates, Commissioner Campos, Vice Chair

Glover, Commissioner Luce, Commissioner Tissier, Chairperson Wiener and

Commissioner Rein Worth

Absent: 1 - Commissioner Schaaf

2a. <u>15-1708</u> Minutes of the June 8, 2016 meeting.

Action: Committee Approval

Page 1 Printed on 9/1/2016

2b. <u>15-1709</u> Quarterly report of the Executive Director's Delegation of Authority actions. <u>Action:</u> Information

Presenter: Cheryl Chi

2c. <u>15-1710</u> 2016 State Transportation Improvement Program (STIP) Amendment

Concurrence for San Mateo County SR-92/SR-82 Interchange

Improvement project.

Action: Committee Approval

Presenter: Kenneth Kao

2d. 15-1711 MTC Resolution No. 4175, Revised. 2015 Transportation Improvement

Program (TIP) Amendment 2015-33.

Action: Commission Approval

Presenter: Adam Crenshaw

2e. <u>15-1761</u> MTC Resolution Nos. 3925, Revised and 4035, Revised. Revisions to the

Surface Transportation Program/Congestion Mitigation and Air Quality Improvement (STP/CMAQ) Cycle 1 and One Bay Area Grant (OBAG1)

programs.

Action: Commission Approval

Presenter: Mallory Atkinson

2f. Transit Performance Initiative (TPI) Investment Program Semi-annual

Report.

Action: Information

Presenter: Craig Bosman

July 13, 2016

3. Public Hearing

3a. 15-1712

Draft 2017 Transportation Improvement Program (TIP) and Draft Air Quality Conformity Analysis for Plan Bay Area and the Draft 2017 TIP.

The federally required TIP is the region's transportation funding document containing surface transportation projects based on anticipated funding over the next four years that will receive federal funds or are subject to a federally required action or are regionally significant. Federal air quality regulations require an air quality conformity determination on the TIP. The public hearing provides additional opportunity for the public to comment on these documents. The written comment period ends at 5:00 p.m. Thursday, July 28, 2016. The draft 2017 TIP and draft Air Quality Conformity Analysis are available at the Bay Area Metro Center and on the internet at:

http://mtc.ca.gov/our-work/fund-invest/transportation-improvement-program>.

<u>Action:</u> Public Hearing
Presenter: Adam Crenshaw

4. Regional

4a. 15-1713

MTC Resolution Nos. 4220, Revised, 4229, Revised, 4230, Revised, 4231, Revised, and 4232. Revises the FY 2016-17 Fund Estimate and allocates \$292 million in FY 2016-17 Transportation Development Act (TDA) funds, State Transit Assistance (STA) funds, Assembly Bill 1107 (AB1107) funds, and Regional Measure 2 (RM2) operating and capital funds to several transit operators support transit operations and capital projects in the region.

Action: Commission Approval

Presenter: William Bacon

Upon the motion by Commissioner Tissier and the second by Commissioner Baker, the Committee unanimously approved the referral of MTC Resolution No. 4220, Revised, 4229, Revised, 4230, Revised, 4231, Revised, and 4232 to the Commission for approval. The motion carried by the following vote:

Aye: 8 - Commissioner Baker, Commissioner Bates, Commissioner Campos, Vice Chair Glover, Commissioner Luce, Commissioner Tissier, Chairperson Wiener and Commissioner Rein Worth

Absent: 1 - Commissioner Schaaf

5. State

5a. 15-1720 Regional Priorities for the FY 2015-16 Affordable Housing and Sustainable Communities (AHSC) Program for Cap and Trade.

Based on the Commission's adopted principles, staff will present recommended priorities for the FY 2015-16 Affordable Housing and Sustainable Communities program, which is a statewide competitive program under the State Cap and Trade program.

Action: Commission Approval

Presenter: Craig Bosman

Cherene Sanndidge, Community Housing Development Corporation of North Richmond was called to speak.

Maureen Toms of Contra Costa County was called to speak.

Richard Koenig, San Mateo Building Trades Council, was called to speak.

Alex Greenwood, City of South San Francisco, was called to speak.

Nicole Montojo, Silicon Valley at Home, was called to speak.

Olma O'Neill, South San Francisco Bicycle and Pedestrian Advisory Committee, was called to speak.

Upon the motion by Commissioner Tissier and the second by Commissioner Campos, the Committee unanimously approved the referral of the Regional Priorities for the FY2015-16 Affordable Housing and Sustainable Communities (AHSC) Program for Cap and Trade to the Commission for approval. The motion carried by the following vote:

Aye: 8 - Commissioner Baker, Commissioner Bates, Commissioner Campos, Vice Chair Glover, Commissioner Luce, Commissioner Tissier, Chairperson Wiener and Commissioner Rein Worth

Page 4

Absent: 1 - Commissioner Schaaf

July 13, 2016

6. Federal

6a. <u>15-1636</u> MTC Resolution No. 4242. Transit Capital Priorities Policy for FY2016-17 to FY2019-20.

This item proposes to establish the Transit Capital Priorities (TCP) Process and Criteria for FY2016-17 to FY2019-20. The TCP policy governs the programming of approximately \$1.8 billion in Federal Transit Administration formula funds, \$550 million in bridge tolls and other regional revenues designated for Core Capacity Challenge Grant Program projects (MTC Resolution 4123), and \$189 million in STP/CMAQ funds designated for Transit Priorities by OBAG 2 (MTC Resolution 4202) for transit capital replacement and rehabilitation, maintenance and operations over the four-year period.

Action: Commission Approval

Presenter: Glen Tepke

Upon the motion by Vice Chair Glover and the second by Commissioner Worth, the Committee unanimously approved the referral of MTC Resolution No. 4242, including the request from Commissioner Baker to add the BART-VTA agreement to the list of agreements referenced in the policy, to the Commission for approval. The motion carried by the following vote:

Aye: 8 - Commissioner Baker, Commissioner Bates, Commissioner Campos, Vice Chair Glover, Commissioner Luce, Commissioner Tissier, Chairperson Wiener and Commissioner Rein Worth

Absent: 1 - Commissioner Schaaf

6b. 15-1659

MTC Resolution No. 4202, Revised, and 4035, Revised. One Bay Area Grant Program (OBAG 2) Update.

Proposed revisions to the project selection criteria and programming policy for the second round of the One Bay Area Grant Program (OBAG 2), including a recommendation for the distribution of additional revenues and approach for affordable housing.

Action: Commission Approval

Presenter: Anne Richman

Matt Nichols, Oakland Mayor's Office, was called to speak.

Pedro Galvao, Nonprofit Housing Association of Northern California, was called to speak.

Michelle Beauliev, SFCTA, was called to speak.

David Zisser, Public Advocates, was called to speak.

Emily Loper, Bay Area Council, was called to speak.

Rachel Trigueros, Bay Area Council, was called to speak.

Bob Allen, Urban Habitat, was called to speak.

Nicole Montojo, Silicon Valley at Home, was called to speak.

Steve Heminger proposed to amend the motion to include additional housing-related policies in several areas as discussed for the Commission to consider at its July 27 meeting.

Upon the motion by Commissioner Campos and the second by Commissioner Glover, the Committee unanimously approved the referral of MTC Resolution No. 4202 to the Commission for approval with an amendment to address the issues of deed restrictions, Surplus Land Act, and Anti-displacement guidance to the CMA's. The motion carried by the following vote:

Aye: 7 - Commissioner Bates, Commissioner Campos, Vice Chair Glover, Commissioner Luce, Commissioner Tissier, Chairperson Wiener and Commissioner Rein Worth

Absent: 2 - Commissioner Baker and Commissioner Schaaf

July 13, 2016

6c. <u>15-1719</u> Federal Earmark Repurposing

Recommended list of projects to receive Federal Highway Administration (FHWA) repurposed earmark funds under the earmark repurposing provision of the Consolidated Appropriations Act, 2016.

Action: Commission Approval

Presenter: Anne Richman

Emily Loper, Bay Area Council, was called to speak.

Melvin Gains, City of East Palo Alto, was called to speak.

Upon the motion by Commissioner Tissier and the second by Commissioner Luce, the Committee unanimously approved the referral of the recommended list of projects to receive repurposed earmark funds to the Commission for approval. The motion carried by the following vote:

Aye: 6 - Commissioner Bates, Vice Chair Glover, Commissioner Luce, Commissioner Tissier, Chairperson Wiener and Commissioner Rein Worth

Absent: 3 - Commissioner Baker, Commissioner Campos and Commissioner Schaaf

7. CTC Update

7a. <u>15-1716</u> California Transportation Commission (CTC) Update

Update on the June CTC Meeting

<u>Action:</u> Information

<u>Presenter:</u> Kenneth Kao

- 8. Public Comment / Other Business
- 9. Adjournment / Next Meeting

The next meeting of the Programming & Allocations Committee will be held on September 14, 2016 at 9:40 a.m. at the Bay Area Metro Center, 375 Beale Street, San Francisco, CA.



Legislation Details (With Text)

File #: 15-1868 **Version:** 1 **Name:**

Type: Resolution Status: Consent

File created: 8/11/2016 In control: Programming and Allocations Committee

On agenda: 9/14/2016 Final action:

Title: MTC Resolution Nos. 3714, Revised, 3738, Revised, 3854, Revised, 3916, Revised, 4084, Revised,

and 4162, Revised. Revisions to FY2006-07 through FY2014-15 Transit Capital Priorities programs and BART Car Replacement Funding Exchange and Reserve Account to transfer programming for

BART between projects.

Sponsors:

Indexes:

Code sections:

Attachments: _2b Resos 3714-3738-3854-3916-4084 TCP Program Revisions.pdf

Date	Ver.	Action By	Action	Result
9/14/2016	1	Programming and Allocations Committee		

Subject:

MTC Resolution Nos. 3714, Revised, 3738, Revised, 3854, Revised, 3916, Revised, 4084, Revised, and 4162, Revised. Revisions to FY2006-07 through FY2014-15 Transit Capital Priorities programs and BART Car Replacement Funding Exchange and Reserve Account to transfer programming for BART between projects.

Presenter:

Rob Jaques

Recommended Action:

This record is currently unavailable.



Legislation Details (With Text)

File #: 15-1870 Version: 1 Name:

Type: Resolution Status: Consent

File created: 8/11/2016 In control: Programming and Allocations Committee

On agenda: 9/14/2016 Final action:

Title: MTC Resolution 4041, Revised. Revisions to the New Freedom Cycle 4 Program of Projects.

Sponsors:

Indexes:

Code sections:

Attachments: 2c Reso 4041 New Freedom Cycle4 Revisions.pdf

Date	Ver.	Action By	Action	Result
9/14/2016	1	Programming and Allocations		

Committee

Subject:

MTC Resolution 4041, Revised. Revisions to the New Freedom Cycle 4 Program of Projects.

Presenter:

Christine Maley-Grubl

Recommended Action:

This record is currently unavailable.	



Legislation Details (With Text)

File #: 15-1633 Version: 1 Name:

Type: Resolution Status: Consent

File created: 5/8/2016 In control: Programming and Allocations Committee

On agenda: 9/14/2016 Final action:

Title: MTC Resolution No. 3649, Revised. RM2 Allocation to TAM for Design of the North-South Greenway.

Sponsors:

Indexes:

Code sections:

Attachments: 2d Reso 3649 RM2 TAM NS-Greenway Allocation.pdf

Date	Ver.	Action By	Action	Result
9/14/2016	1	Programming and Allocations		

Committee

Subject:

MTC Resolution No. 3649, Revised. RM2 Allocation to TAM for Design of the North-South Greenway.

Presenter:

Kenneth Kao

Recommended Action:

This record is currently unavailable.		



Legislation Details (With Text)

File #: 15-1841 Version: 1 Name:

Type: Resolution Status: Regional

File created: 8/5/2016 In control: Programming and Allocations Committee

On agenda: 9/14/2016 Final action:

Title: MTC Resolution Nos. 4229, Revised, 4230, Revised, and 4231, Revised.

Allocation of \$145 million in FY 2016-17 Transportation Development Act (TDA) funds, State Transit Assistance (STA) funds, and Regional Measure 2 (RM2) operating funds to several transit operators

support transit operations projects in the region.

Sponsors:

Indexes:

Code sections:

Attachments: 3a Resos 4229-4230-4231 Transit Operator Allocations.pdf

Date	Ver.	Action By	Action	Result
9/14/2016	1	Programming and Allocations Committee		

Subject:

MTC Resolution Nos. 4229, Revised, 4230, Revised, and 4231, Revised.

Allocation of \$145 million in FY 2016-17 Transportation Development Act (TDA) funds, State Transit Assistance (STA) funds, and Regional Measure 2 (RM2) operating funds to several transit operators support transit operations projects in the region.

Presenter:

Cheryl Chi

Recommended Action:

This record is currently unavailable.	

375 Beale Street, Suite 800 San Francisco, CA 94105

Legislation Details (With Text)

File #: 15-1867 Version: 1 Name:

Type: Report Status: Regional

File created: 8/11/2016 In control: Programming and Allocations Committee

On agenda: 9/14/2016 Final action:

Title: Caltrain Modernization Project Status Update

Caltrain staff will provide an update to the Committee on the status of the Caltrain Modernization project, which will electrify the rail line in the Peninsula corridor and implement positive train control.

Sponsors:

Indexes:

Code sections:

Attachments: 3b Caltrain Modernization Project Status Update CORRECTED.pdf

3b HANDOUT Roland Lebrun.pdf

Date Ver. Action By Action Result

Subject:

Caltrain Modernization Project Status Update

Caltrain staff will provide an update to the Committee on the status of the Caltrain Modernization project, which will electrify the rail line in the Peninsula corridor and implement positive train control.

Presenter:

Glen Tepke

Recommended Action:

Information

This record is currently unavailable.		

Roland Lebrun
ccss@msn.com
September 11 2016

Metropolitan Commission Programming & Allocations Committee 9/14 Meeting Item 3.B Caltrain Modernization Project Status Update

Dear Chair Wiener and members of the Programming & Allocation Committee,

Thank you for agendizing an update on the Caltrain Modernization Project.

The intent of this letter is to highlight emerging issues not covered by the staff presentation.

Capacity

I would like to thank MTC for providing relief for the so-called "Caltrain capacity crisis". Six of the eleven Metrolink cars parked behind the CEMOF maintenance facility have been put into service and half of the Caltrain fleet now consists of 6-car (762 seats) trains. This reconfiguration has resulted in a significant reduction in standing-room-only trains during peak.

Unresolved issues:

How could Caltrain's proposed \$551M train order possibly handle the current passenger seat demand let alone a doubling when the Downtown Extension (DTX) to the Transbay terminal opens? Specifically, how could six 450-seat trains/ hour possibly carry 6,300 passengers/direction let alone 60,000 passengers/direction in a 24-hour period? http://mtc.legistar.com/gateway.aspx?M=F&ID=785a8a9b-28bf-41d3-9f74-3413cd5128a9.pdf (slide 9)

Rolling stock Costs

The award to Stadler Rail is approximately \$225M (70%) above similar procurements in Europe

Client	Manufacturer/model	Year	Contract (\$M)	#units	Unit cost	Reference
SNCF Lux	Stadler KISS	2010	\$84	24	3.49	http://www.railway-technology.com/ne
Deutsche Bahn	Bombardier Twindexx	2011	\$483	137	3.53	http://www.railway-technology.com/pr
Deutsche Bahn	Bombardier Twindexx	2012	\$210	64	3.28	http://www.railway-technology.com/pr
STIF & SNCF	Bombardier Omneo	2015	\$442	168	2.63	http://www.railway-technology.com/ne
AeroExpress	Stadler KISS	2016	\$205	62	3.31	http://www.railway-technology.com/ne
SNCF	Bombardier Omneo	2016	\$38	16	2.38	http://www.railway-technology.com/ne
Caltrain	Stadler KISS	2016	\$551	96	5.74	http://www.caltrain.com/Assets/Ag

Obsolete EMU specification

One of the apparent reasons for the staggering railcar costs (and resulting loss of seating capacity) is a requirement for two sets of doors to accommodate different platform heights for High Speed Rail. It has now become apparent that the FRA will not allow the deployment of Very High Speed EMUs in the United States and will mandate loco-hauled trains (similar to the French TGV) for safety reasons. This train configuration eliminates the requirement for high floors and enables level-boarding platform compatibility @ +/- 22 inches.

Irregularities with the EMU procurement process

The Caltrain EMU RFP was not issued through the SamTrans procurement website: http://procurement.samtrans.com/openbids.aspx (page 2). There is no reasonable explanation for not releasing the RFP through normal procurement channels and this may have resulted in non-competitive bidding (both cost and capacity) culminating with a single proposer.

Impact of CBOSS on electrification costs

The staff presentation does not mention Caltrain's new signaling system which is over one year late and <u>at least</u> \$17M over budget. There are strong indications that this system will never work and that there is budget for a complete resignaling imbedded in the actual electrification costs. <u>This is the only plausible explanation for the staggering cost of "electrification"</u> of 51 route miles @ \$1,253M (\$24.5M/route mile)

"Cost to design and install high speed rail electrification system from Boston, MA to New Haven, CT (primarily two track mainline railroad) was approximately **\$2 million per mile** (contract cost) but nearly \$4 million per mile (according to the federal auditor's review)."

http://www.reconnectingamerica.org/assets/Uploads/bestpractice101.pdf (page 4: average costs).

Timing of the electrification project

Similar projects around the World wait for the completion of all capital improvements prior to electrification while Caltrain will make it very difficult to implement large capital projects such as grade separations and reconstruction of stations @ Diridon, South San Francisco and Transbay let alone track improvements required for high speed rail.

Please refer to the appended November 30 $^{ ext{tn}}$	2014 letter to	the Caltrain	Board for	additional
details.				

Sincerely,

Roland Lebrun.

Roland Lebrun ccss@msn.com 30 November 2014

Dear Chair Nolan and Honorable members of the Caltrain Board of Directors.

The intent of this letter is to substantiate and elaborate on the comment I made at the November Board meeting that the time has come to revisit the entire approach to the Caltrain modernization program.

Background:

In April 2012, the 9 funding partners co-signed the High Speed Rail Early Investment Strategy MOU that should have resulted in Caltrain electrification at a cost of \$785M and new rolling stock (EMUs) for \$440M (total cost \$1.225B) by 2019.

 $\frac{http://www.caltrain.com/Assets/Caltrain+Modernization+Program/Documents/Executed+9+Part}{y+MOU.pdf}$

In April 2014, the Caltrain Board approved a \$122.4M set of consultant contracts:

- Project Delivery Director:
- Systems Safety Specialist:
- Project Management:
- EMU Vehicle Consultant:
- Electrification consultant:
\$4.3M
\$4.0M
\$23.5M
\$42.4M
\$42.4M
\$48.2M

http://www.caltrain.com/Assets/Caltrain+Modernization+Program/Documents/CalMod+Procure. Fact+Sheet+3.11.14.pdf.

On November 6th 2014, SamTrans staff and consultants presented the Caltrain Board with the following update:

- New cost estimate of \$958M for 150 track miles (\$6.4M/mile vs. \$1.6M in the UK)
- 90-minute off-peak headway during construction (vs. 30-minute headway requirement)
- 6 years of construction (1 year longer than 2,000 miles of electrification in the UK)
- No revenue service until 2021 (new rolling stock was due in 2015-2018 timeframe)
- No increase in capacity until after electrification (projected 21% increase in ridership will occur 5 years <u>before</u> electrification)
- No improvement in San Jose to San Francisco travel times (exposure to litigation)
- No electrification of Main Track 1 (MT-1) between Santa Clara and Tamien, making it impossible to run service to Tamien during peak or emergencies (signal/switch failures)
- Additional "Management Reserve": \$28M
- "Vehicle Management Oversight": \$65M (50+% over April consultant contract)
- "<u>Defer purchase of one 6-car EMU train set</u> offset by need to purchase 3 used electric locomotives": \$20M
- "~75% diesel vehicle conversion to EMUs", making it impossible to operate a high-capacity electrified blended system

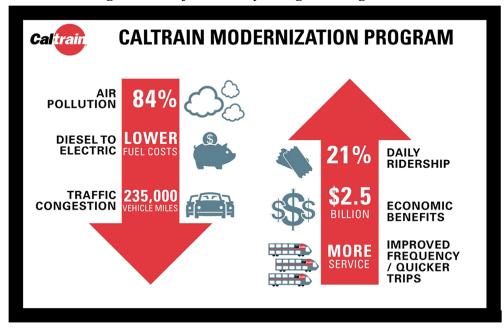
 $\underline{\text{http://www.caltrain.com/Assets/}} \underline{\text{Agendas+and+Minutes/JPB/Board+of+Directors/Presentation}} \underline{\text{s/2014/11-6-14+JPB+BOD+CalMod+Cost+and+Schedule+Update.pdf}}$

Analysis:

In October 2008, a similar set of issues were raised during a UK Railway Engineers forum entitled "Making Electrification Happen"

Forum proceedings are appended to this letter. Here are sample extracts in *italic*:

- "Just declaring the electrified railway as a good thing to have is not in itself sufficient."

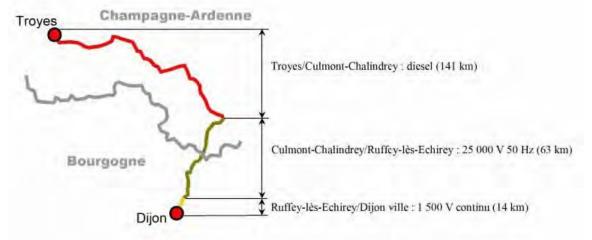


- "The reduction in carbon emissions is useful but not a deciding factor."
- "Electricity and diesel fuel prices are not that much different."
- "The business case is heavily dependent on traffic density."
- "The rollout of electrification can be done more quickly and at reduced cost."
- "The current RSSB figure for electrification of \$1.4-1.6M per track mile needs to reduce to \$1.1-1.25M"
- "A 1-mile section needs to be achievable in an 8 hour week night possession."
- "Ways of reducing costs, particularly for possession management, must be found."
- "Project management must be sized to scope."
- "Track must be in its final design position so as to avoid later adjustment."
- "To be successful, a set of competence standards must be built up."
- "The Bi-mode IEP (Hybrid InterCity Express) may be a key factor in maintaining through services."

Discussion:

- Caltrain is experiencing a significant capacity crunch that needs to be addressed <u>urgently</u> through an improved signaling system and enhanced infrastructure (one or more passing stations at Palo Alto, Redwood City and/or Hillsdale).
- 75% of the existing rolling stock is due for replacement in the next couple of years.
- The current approach to Caltrain modernization will not be able to cope with the expected increase in ridership.

- France (AGC BiBi hybrid trains), the UK (InterCity Express bi-modes) and Spain (Alvia S-730) all faced similar challenges which were addressed through the introduction of hybrid trains capable of operating on the existing infrastructure <u>regardless of the type of electrification (if any)</u>. Example: Troyes to Dijon:



Recommendations:

- <u>Immediate moratorium on electrification and vehicle consultant activities</u> (\$110M saving)
- Postponement of electrification RFP until cost and schedule issues have been resolved
- Engage ACE and Capitol Corridor on joint EMU procurement (economies of scale)
- Issue RFP for bi-level bi-mode (hybrid) EMUs with a maximum speed of 125 MPH
- Issue RFP for an entity with <u>demonstrable</u> railway modernization expertise, specifically:
 - Substantial network capacity improvements (minimum 100% over 20 years)
 - Increased operating speeds (minimum100 MPH)
 - Experience installing 1 mile of electrification in an 8-hour weekday night possession
 - Successful implementation of high-speed blended systems including freight

I hope that you will find this information useful.

Sincerely,

Roland Lebrun

Cc:

California High Speed Rail Authority
Metropolitan Transportation Commission
San Francisco County Transportation Authority
Santa Clara Valley Transportation Authority
City of San Jose
City and County of San Francisco
Transbay Joint Powers Authority

Making Electrification Happen

Electrification has become fashionable, so said one of the speakers at the recent Railway Engineers Forum seminar on Making Electrification Happen. With virtually no electrification schemes being undertaken in the UK over recent years (CTRL excepted), the change in attitude has come about because of concerns on climate change and the realisation that oil prices will continue to increase as supplies dwindle. Even the DfT has done a U turn in the past 12 months. The proponents of electrification all point to the benefits but much needs to be done before electric trains begin running over new routes. The seminar looked at what needs to happen in terms of finance, engineering and resources. The downsides of electrification must not be overlooked and ways of minimising the impact of these are important.

The Mobile Factory

An inspired key note speech by Steve Yianni, the Network Rail Director of M&E Engineering set the scene and demonstrated that much thought has gone into how **the roll out of electrification can be done more quickly and at reduced cost**. Two factors have to be in place before work can start:

- The Business Case, which will be developed as a partnership between funders, customers and suppliers, and which becomes part of the NR Route Utilisation Strategy (RUS).
- The Operational Plan, to achieve a roll out with sufficient capacity to deliver at the right cost and timescale.

Key to both of these will be the Mobile Factory – a means of installing electrification infrastructure within existing possession patterns and without significant disruption to train services. In effect, a 1.5km tension length section based on masts at 50-60 metre spacing, needs to be achievable in an 8 hour week night possession, inclusive of take up and give back time. To do this the 'factory' will consist of:

- 3 x Piling and Mast Trains
- 1 x Feeder and Return Wire Train
- 1 x Cantilever and Registration Assembly Train
- 1 x Catenary and Contact Wire Train
- 1 x Inspection and Measurement Train including Earthing assurance

Normally the 'factory' will operate on a single track with other tracks kept open for traffic. The use of bidirectional signalling will be key to this. The 'factory' will be capable of reaching both lines of a 2 track railway if a complete possession is obtained. Designed primarily for plain line sections, adaptation for junctions, bridges, tunnels, etc needs to happen when work will be done during weekend possessions.

Later speakers confirmed the concept of a mobile factory as workable. Keith Warburton, the Head of Electrification Design in Balfour Beatty Rail gave an insight on the costs for both a blockade and possession type approach

	Blockade	Blockade	Possession	Possession
Description	Proportion	Typical Cost per	Proportion	Typical Cost per
		Single Track km		Single Track km
Survey & Design	3%	£11k	3%	£14k
Materials	44%	£157k	38%	£189k
Construction	45%	£158k	40%	£200k
Project Mgmt	8%	£29k	19%	£94k
Total	100%	£355k	100%	£497k

Unsurprisingly, the blockade approach is cheaper as the engineer has unrestricted access to the railway. However, criticism of blockades is increasingly vehement because of the disruptive impact. Ways of reducing costs, particularly for possession management, must be found. Planning, design and engineering principles are too often forgotten.

- Do a survey well ahead of design, in a single pass and collect data electronically including 3D modelling linked to material supply and signal siting
- Design work to promote a single installation activity with minimal or no stage work
- Use standard spans and tension lengths, and employ new technology / methodology but only when proven

- Maximise use of like parts by a 'one size fits all' design with a standardised geometry and easy calculation of balance weights and droppers
- Ensure track is in its final design position so as to avoid later adjustment
- Construction activities to have no unknowns as to access availability, plant utilisation and resource deployment
- Project management to be sized to scope

Mark Simmons from Plasser demonstrated by video sequence a 'mobile factory' in use on Austrian Railways (OBB). Particularly impressive was the installation of masts by a rotating 'central gripper' mounted on a wagon and inserted into the ground by piling. Machine and trains have a jolt free control to enable catenary and wire to be installed at final tension and stagger. **All this is achieved in 5 hour work blocks in 2 possessions**. A reminder was given that mechanised piling and erection had been trialled on the ECML in the 1980s, when 6 piles per hour had been achieved.

Likely Routes for the Passenger Railway and the Business Case

Studies on various routes have looked at fuel/energy costs, train reliability and passenger capacity in analysing whether electrification would be beneficial. Jim Morgan, the Director of Passenger Development in First Group, suggested the criteria necessary for electrification to show advantages over diesel were:

- Capital costs rolling stock provision linked in with energy costs and carbon emission, also bridge and clearance works
- Variable track access costs these must allow for OLE maintenance including performance and reliability expectations
- Staff costs any train crew implications
- Revenue impact is the 'sparks' effect on passenger growth still valid

There will be pluses and minuses here. Electric trains should be cheaper and lighter, thus causing less track wear. The current RSSB figure for electrification of £550-650k per track km needs to reduce to £450-500k. On board energy costs need to be accurately metered and regenerative braking must help. System losses have to be addressed with better driving techniques and lower train idle time costs. The availability of rolling stock and where to cascade displaced stock to, will be a major factor. Taking all these considerations into account, the likely routes for electrification are:

- GWML from Airport Junction to Bristol, Cardiff and Oxford
- MML from Bedford to Sheffield via Derby plus Nottingham
- Cross Country to link up existing and proposed electrified routes
- North Trans Pennine from Liverpool and Manchester to York

There will be an impact on through services that exist today and it is acknowledged that this is a difficult problem. The hybrid version of the new IEP may be one answer but diesel haulage off the wires and slick cross connections may have to suffice.

Richard Davies, the Head of Strategic Planning in ATOC added that **the business case was heavily dependent on traffic density**, where rail has typically doubled its usage in 20 years. <u>Electricity and diesel fuel prices are not that much different</u> but the delta may be the deciding factor. <u>The reduction in carbon emissions is useful by not a deciding factor</u>. In addition to the main line routes, there was a good case for suburban routes around Manchester, Liverpool, Leeds and Cardiff. **Inclusion of diversionary routes is unlikely as the business case is weak**.

The Freight Situation and the case for In-Fill

A totally different view comes across from the Freight Sector. Graham Smith, the EWS Planning Director, whilst supporting electrification, stated that gauge enhancement was the top priority. At present, the gaps between electrified lines were too numerous and **having to do frequent locomotive changes made operation expensive and time consuming**. Hence, the freight companies have invested heavily in diesel traction, with electric locomotives being only a small percentage of the fleet. Increasing electric freight usage would need the gaps to be filled and 31 schemes were tabled, many of them being very short distances. Doing some of these in the CP4 period

would be advantageous as it would allow the engineering and implementation skills to be built up in non sensitive areas. It would also be necessary to acquire a fleet of electric locomotives, which need to be less complicated (and expensive) than the Cl 92, with all the different voltage and signalling systems that these embrace. The 'last mile' problem on how to access sidings and loading facilities without having a resident diesel shunter on site is another challenge.

Maintenance and Reliability

If electrification is to be expanded, then some of the present maintenance problems have to be overcome, so says Kevin Lydford, NR's Head of Electrification. Electrified infrastructure should have a 90 year life, with contact wire renewal between 40-50 years and piece part renewal every 30 and 60 years. New designs should minimise routine maintenance and not need regular adjustment. Booster transformers should be eliminated in favour of 50kV auto transformer systems, and Sub Stations and Track Sectioning Cabins must be made simpler and cheaper. Inspection trains to check height and stagger, dynamic force measurement and wire wear are vital with MENTOR and the NMT fulfilling this role currently. Combating theft and vandalism is another challenge, with designs needing to be more capable of withstanding the interests of less desirable elements within society. Pantographs have to be compatible with the electrification infrastructure and be regularly and reliably maintained

Establishing whole life costs is important and buying cheap equipment initially will lead to significant problems. The balance between Capex and Opex must be right for equipment with such a long life. Too many entanglements and de-wirements happen and the ensuing poor reliability undermines the business case. If the wires are down, the chances are you will not get home that night!

Resources, Expertise and Contracts

Jeremy Candfield, the Director General of RIA, set out the resource challenge to make all this happen. With no electrification having been undertaken in England and Wales in recent years, the skill base has dispersed and a recruitment and training initiative is essential. Competent people will be in great demand and NR will have to compete for engineers having heavy current expertise needed for the LUL renewal programme, the National Grid refurbishment and overseas rail projects. To be successful, a set of competence standards must be built up and supplier confidence must be gained by having continuity of work in a programme visible for all to see. In addition to the electrical engineering aspects which the RIA ELECTIG group are studying, expertise will be needed in:

- Possessions and uninterrupted working
- Single line working
- Depot provision and management
- Planning paths to site
- Materials and engineering train management
- Testing

The proposal for a Rail Skills Academy is being driven forward by RIA members but ultimately the companies involved must be the dominant driver in getting trained people in place.

Getting the right contract conditions in place can make a difference according to Ross Hayes an engineer working in the legal sector, and obeying EU rules is another complication. Two options exist:

- Framework contracts, whereby contractors enter into an agreement based on work requirements and price.

 Broad order quantities are defined and work packages can be awarded under the framework. These are normally time limited to 4 years but utilities (including railways) can get this waived providing competition rules are not misused
- Term contracts, where work is committed in relatively simple repetitive work packages

Contractors generally prefer the latter as these are less open ended. Choosing the right terms and conditions is equally important – ICE, IMechE, NEC, etc – and using a standard that is recognised by industry is always the best bet.

The CTRL and Scottish Experience

Recent electrification projects have only been the CTRL and the Airdrie – Bathgate link. Both have yielded or are yielding valuable lessons. Dominic Kelsey and Mark Howard from Bechtel emphasised the importance of getting power supply points right. These cost around £200k for every km of route energised and are thus an expensive item. The CTRL has three – Barking, Sellindge and Singlewell – and all 3 have compensation devices to eliminate variations to the catenary voltage under different current conditions. Much design and planning effort went into these but cost-saving opportunities are there to be had. The CTRL had also to contend with the interface between 50kV and 3rd rail 750v and this continues to be a maintenance challenge. Difficulties with Notified Body acceptance were an unwanted inconvenience and the required paperwork was massive, out of all proportion to the desired end result.

Bill Reeve, the Director Rail Delivery in Transport Scotland, gave a positive message in that an additional 350 single track kms of electrification has been approved by the Scottish Parliament beyond Airdrie – Bathgate. This will include the main E&G line plus extending to Dunblane. However, present costs are in the order of £1M per single track km, about double the desired amount. Some of this is due to having to rebuild the resource and manufacturing capability but interestingly, construction and wiring is less than all the other activities. There is an urgent need to revise standards and this must be done in partnership with Network Rail before any further schemes are authorised.

The DfT View and the Day in Retrospect

David Clarke, the DfT's Deputy Director of Rail Services endorsed most of what had gone before but showed a simplified matrix on how electrification might proceed.

High	Suburban Route Extensions plus short In Fills	Main Line Electrification √?
	Single Line Branches √?	Long Secondary & Diversionary Routes X
	Low	High

Cost of Construction

Clearly the big question mark is on the future viability of main line projects but single line feeder routes like those existing at St Albans Abbey, Braintree, Southminster, North Berwick are not ruled out. The optimum timing is to electrify when rolling stock replacement is due and getting rid of diesel traction from under the wires is also important. New ideas for energy storage to cover gaps in the wires will be welcome. The Bi-mode IEP may be a key factor in maintaining through services. The implementation of ERTMS and associated signal siting issues needs to be better understood. The ultimate challenge is to reduce the cost of running the railway.

Altogether a fascinating day and those in attendance should be better informed on the challenges that an ongoing electrification programme will present. **Just declaring the electrified railway as a good thing to have is not in itself sufficient.** The promoters must understand the downsides and come up with solutions to overcome these.



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Legislation Details (With Text)

File #: 15-1915 Version: 1 Name:

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On agenda: 9/14/2016 Final action:

Title: MTC Resolution Nos. 3833, Revised, and 3914, Revised.

Allocation of \$1.6 million in AB 1171 bridge toll funds to BART for BART to Livermore environmental work, and \$0.7 million in Regional Measure 1 90% Rail Reserve East bridge toll funds to LAVTA for

the Rail Planning for Tri-Valley Project.

Sponsors:

Indexes:

Code sections:

Attachments: 3c Reso-3833-3914 AB1171-BART-Livermore RM1-LAVTA.pdf

3c Bridge Toll Allocation PRESENTATION.pdf

Date	Ver.	Action By	Action	Result
9/14/2016	1	Programming and Allocations		

Committee

Subject:

MTC Resolution Nos. 3833, Revised, and 3914, Revised.

Allocation of \$1.6 million in AB 1171 bridge toll funds to BART for BART to Livermore environmental work, and \$0.7 million in Regional Measure 1 90% Rail Reserve East bridge toll funds to LAVTA for the Rail Planning for Tri-Valley Project.

Presenter:

Anne Richman

Recommended Action:

This record is currently unavailable.		



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Type: Resolution Status: Federal

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Title: MTC Resolution Nos. 4274 and 4275. Adoption of the 2017 Transportation Improvement Program

(TIP) and Transportation Air Quality Conformity Analysis for the Amended Plan Bay Area (Plan) and

the 2017 TIP.

The federally required TIP is a comprehensive listing of all Bay Area surface transportation projects that receive federal funds, are subject to a federally required action or are regionally significant for air quality conformity purposes. MTC is required to make a positive air quality conformity determination for the TIP in accordance with EPA's transportation conformity regulations and MTC's Bay Area Air

Quality Conformity Procedures.

Sponsors:

Indexes:

Code sections:

Attachments: 4a Resos 4274-4275 2017-TIP and AQCAnalysis .pdf

Date	Ver.	Action By	Action	Result
9/14/2016	1	Programming and Allocations Committee		

Subject:

MTC Resolution Nos. 4274 and 4275. Adoption of the 2017 Transportation Improvement Program (TIP) and Transportation Air Quality Conformity Analysis for the Amended Plan Bay Area (Plan) and the 2017 TIP.

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Presenter:

Adam Crenshaw

Recommended Action:

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Legislation Details (With Text)

File #: 15-1842 Version: 1 Name:

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On agenda: 9/14/2016 Final action:

Title: CTC Update

Sponsors:

Indexes:

Code sections:

Attachments: <u>5a CTC Update.pdf</u>

Date Ver. Action By Action Result

9/14/2016 1 Programming and Allocations

Committee

Subject:

CTC Update

Presenter:

Kenneth Kao

Recommended Action:

Information

This record is currently unavailable.