



# **Meeting Agenda**

# Joint MTC Planning Committee with the ABAG Administrative Committee - Merger Study

MTC Committee Members:

James P. Spering, Chair Anne W. Halsted, Vice Chair

Alicia C. Aguirre, Scott Haggerty, Steve Kinsey Sam Liccardo, Julie Pierce Non-Voting Members: Tom Azumbrado, Dorene M. Giacopini

Friday, May 27, 2016 9:00 AM The Board Room - 1st Floor

This meeting is scheduled to be webcast live on the Metropolitan Transportation Commission's Website: http://mtc.ca.gov/whats-happening/meetings and will take place at 9:00 a.m.

#### 1. Roll Call / Confirm Quorum

Quorum: A quorum of the Committee shall be a majority of its regular voting members (4).

- 2. Pledge of Allegiance
- 3. MTC Compensation Announcement Committee Secretary
- 4. ABAG Compensation Announcement Clerk of the Board
- 5. Consent Calendar

**5a.** <u>15-1568</u> MTC - Minutes of the April 22, 2016 Meeting

Action: MTC Planning Committee Approval

<u>Attachments:</u> <u>5a\_MTC SJM Minutes\_Apr 22 2016</u>

# 6. ABAG Administrative Committee Approval of Summary Minutes

**6a.** <u>15-1569</u> ABAG - Minutes of the April 22, 2016 and April 29, 2016 Meetings

Action: ABAG Administrative Committee Approval

<u>Attachments:</u> 6a ABAG AC 20160422 and 20160429 Draft minutes

# 7. MTC / ABAG Merger Study - Management Partners

**7a.** <u>15-1570</u> Implementation Action Plan (IAP)

Action: Review and Approval / Commission Approval

Attachments: 7a MTC-ABAG 160517

7a Handout-Itr.City of Novato-ABAG-MTC Itr 5-18-16

7a\_Handout-ltr. MTC CSR 5.25.2016

7a Handout-Implementation Action Plan PPT

## 8. Public Comment / Other Business

# 9. Adjournment / Next Meeting

The next meeting of the Joint MTC Planning Committee with the ABAG Administrative Committee - Merger Study will be held on June 24, 2016 at 9:00 a.m. at the Board Room on the first floor of the Bay Area Metro Center, 375 Beale Street, San Francisco, CA.

**Public Comment:** The public is encouraged to comment on agenda items at Committee meetings by completing a request-to-speak card (available from staff) and passing it to the Committee secretary. Public comment may be limited by any of the procedures set forth in Section 3.09 of MTC's Procedures Manual (Resolution No. 1058, Revised) if, in the chair's judgment, it is necessary to maintain the orderly flow of business.

**Meeting Conduct:** If this meeting is willfully interrupted or disrupted by one or more persons rendering orderly conduct of the meeting unfeasible, the Chair may order the removal of individuals who are willfully disrupting the meeting. Such individuals may be arrested. If order cannot be restored by such removal, the members of the Committee may direct that the meeting room be cleared (except for representatives of the press or other news media not participating in the disturbance), and the session may continue.

**Record of Meeting:** Committee meetings are recorded. Copies of recordings are available at a nominal charge, or recordings may be listened to at MTC offices by appointment. Audiocasts are maintained on MTC's Web site (mtc.ca.gov) for public review for at least one year.

**Accessibility and Title VI:** MTC provides services/accommodations upon request to persons with disabilities and individuals who are limited-English proficient who wish to address Commission matters. For accommodations or translations assistance, please call 510.817.5757 or 510.810.5769 for TDD/TTY. We require three working days' notice to accommodate your request.

可及性和法令第六章: MTC 根據要求向希望來委員會討論有關事宜的殘疾人士及英語有限者提供服務/方便。需要便利設施或翻譯協助者,請致電 510.817.5757 或 510.817.5769 TDD / TTY。我們要求您在三個工作日前告知,以滿足您的要求。

**Acceso y el Titulo VI:** La MTC puede proveer asistencia/facilitar la comunicación a las personas discapacitadas y los individuos con conocimiento limitado del inglés quienes quieran dirigirse a la Comisión. Para solicitar asistencia, por favor llame al número 510.817.5757 o al 510.817.5769 para TDD/TTY. Requerimos que solicite asistencia con tres días hábiles de anticipación para poderle proveer asistencia.

Attachments are sent to Committee members, key staff and others as appropriate. Copies will be available at the meeting.

All items on the agenda are subject to action and/or change by the Committee. Actions recommended by staff are subject to change by the Committee.



# Metropolitan Transportation Commission

101 Eighth Street, Joseph P. Bort MetroCenter Oakland, CA



# Legislation Details (With Text)

File #: 15-1568 Version: 1 Name:

Type: Minutes Status: Consent

File created: 4/18/2016 In control: Joint MTC Planning Committee with the ABAG

Administrative Committee - Merger Study

On agenda: 5/27/2016 Final action:

Title: MTC - Minutes of the April 22, 2016 Meeting

Sponsors: Indexes:

Code sections:

Attachments: 5a MTC SJM Minutes Apr 22 2016

Date Ver. Action By Action Result

# Subject:

MTC - Minutes of the April 22, 2016 Meeting

## **Recommended Action:**

MTC Planning Committee Approval

# **Attachments**





# **Meeting Minutes - Draft**

101 Eighth Street, Joseph P. Bort MetroCenter Oakland, CA

# Joint MTC Planning Committee with the ABAG Administrative Committee - Merger Study

MTC Committee Members:

James P. Spering, Chair Anne W. Halsted, Vice Chair

Alicia C. Aguirre, Scott Haggerty, Steve Kinsey
Sam Liccardo, Julie Pierce
Non-Voting Members: Tom Azumbrado, Dorene M. Giacopini

Friday, April 22, 2016

9:00 AM

Lawrence D. Dahms Auditorium

### 1. Roll Call / Confirm Quorum

Present: 6 - Chairperson Spering, Vice Chair Halsted, Commissioner Aguirre, Commissioner

Haggerty, Commissioner Kinsey and Commissioner Pierce

Absent: 1 - Commissioner Liccardo

Non-Voting Member Present: Commissioner Giacopini Non-Voting Member Absent: Commissioner Azumbrado

Ex Officio Voting Members Present: Commission Chair Cortese and

Commission Vice Chair Mackenzie

Ad Hoc Non-Voting Members Present: Commissioner Bates, Commissioner Campos,

Commissioner Luce, and Commissioner Rein Worth

ABAG Administrative Committee Members Present: Cortese, Eklund, Gupta, Haggerty, Harrison, Luce, Pierce, and Scharff.

- 2. Pledge of Allegiance
- 3. MTC Compensation Announcement Committee Secretary
- 4. ABAG Compensation Announcement Clerk of the Board

# 5. Consent Calendar

Approval of the Consent Calendar

Upon the motion by Commissioner Kinsey and second by Vice Chair Halsted, the Consent Calendar was unanimously approved by the following vote:

**Aye:** 5 - Chairperson Spering, Vice Chair Halsted, Commissioner Aguirre, Commissioner Kinsey and Commissioner Pierce

Absent: 2 - Commissioner Haggerty and Commissioner Liccardo

**5a.** <u>15-1435</u> MTC - Minutes of the March 25, 2016 Meeting

Action: MTC Planning Committee Approval

Commissioner Haggerty arrived after the approval of the Consent Calendar.

# 6. ABAG Administrative Committee Approval of Summary Minutes

**6a.** <u>15-1436</u> ABAG - Minutes of the March 25, 2016 Meeting

Action: ABAG Administrative Committee Approval

# 7. MTC / ABAG Merger Study - Management Partners

**7a.** <u>15-1437</u> Options Analysis and Recommendation Report

Action: Direction / Committee Approval

The following individuals spoke on this item:

Assemblymember Tony Thurmond;

Rebecca Kaplan of the Oakland City Council;

Egon Terplan of SPUR;

Leah Zippert ABAG staff;

Cynthia Kroll ABAG staff;

Jennifer Krebs ABAG staff and SEIU;

Ken Bukowski;

James Muller ABAG staff and SEIU 1021;

Matt Vander Sluis of Greenbelt Alliance;

Linda Craig President of the League of Women Voters of the Bay Area;

Matt Regan of the Bay Area Council; and

David Schonbrunn of TRANSDEF.

Upon the motion by Commissioner Kinsey and second by Vice Chair Halsted, Option 7 – Enter into a Contract between ABAG and MTC to Consolidate Staff Functions under One Executive Director and Enter into an MOU to Pursue New Governance Options (Full Functional Consolidation) was unanimously approved. Committee members requested the option be amended to include a financial analysis of ABAG and MTC respectively. The motion carried by the following vote:

**Aye:** 6 - Chairperson Spering, Vice Chair Halsted, Commissioner Aguirre, Commissioner Haggerty, Commissioner Kinsey and Commissioner Pierce

Absent: 1 - Commissioner Liccardo

- 8. Public Comment / Other Business
- 9. Adjournment / Next Meeting

The next meeting of the Joint MTC Planning Committee with the ABAG Administrative Committee - Merger Study will be held on May 27, 2016 at 9:00 a.m. at a location to be duly noticed.



# Metropolitan Transportation Commission

101 Eighth Street, Joseph P. Bort MetroCenter Oakland, CA



# Legislation Details (With Text)

File #: 15-1569 Version: 1 Name:

Type: Report Status: Informational

File created: 4/18/2016 In control: Joint MTC Planning Committee with the ABAG

Administrative Committee - Merger Study

On agenda: 5/27/2016 Final action:

Title: ABAG - Minutes of the April 22, 2016 and April 29, 2016 Meetings

Sponsors: Indexes:

Code sections:

Attachments: 6a ABAG AC 20160422 and 20160429 Draft minutes

Date Ver. Action By Action Result

# Subject:

ABAG - Minutes of the April 22, 2016 and April 29, 2016 Meetings

## **Recommended Action:**

**ABAG Administrative Committee Approval** 

## **Attachments**

# **SUMMARY MINUTES (DRAFT)**

ABAG Administrative Committee Special Meeting Friday, April 22, 2016 Joseph P. Bort MetroCenter 101 8<sup>th</sup> Street, Oakland, California

### 1. CALL TO ORDER / ROLL CALL / CONFIRM QUORUM

ABAG President and Committee Chair Julie Pierce, Councilmember, City of Clayton, called the special meeting of the Administrative Committee of the Association of Bay Area Governments to order at about 9:05 a.m.

The Committee met jointly with the Planning Committee of the Metropolitan Transportation Commission.

A guorum of the Committee was present at about 9:15 a.m.

### **Members Present**

Councilmember Julie Pierce, City of Clayton Supervisor Dave Cortese, County of Santa Clara Mayor Pat Eklund, City of Novato Vice Mayor Pradeep Gupta, City of South San Francisco Supervisor Scott Haggerty, County of Alameda Mayor Bill Harrison, City of Fremont Supervisor Mark Luce, County of Napa Vice Mayor Greg Scharff, City of Palo Alto

## **Members Absent**

Supervisor Eric Mar, City and County of San Francisco Councilmember Raul Peralez, City of San Jose Supervisor Dave Pine, County of San Mateo (Alternate) Supervisor David Rabbitt, County of Sonoma

#### Staff Present

Ezra Rapport, ABAG Executive Director Brad Paul, ABAG Deputy Executive Director

## 2. PLEDGE OF ALLEGIANCE

- 3. MTC COMPENSATION ANNOUNCEMENT
- 4. ABAG COMPENSATION ANNOUNCEMENT

Fred Castro, Clerk of the Board, made the compensation announcement.

# 5. MTC PLANNING COMMITTEE CONSENT CALENDAR

## A. MTC Planning Committee Minutes of the March 25, 2016 Meeting

MTC Planning Committee approved its minutes of the March 25, 2016 meeting.

The Committee next took up Item 7.

# 6. APPROVAL OF ABAG ADMINISTRATIVE COMMITTEE SUMMARY MINUTES OF MEETING ON MARCH 25, 2016

President Pierce recognized a motion by Pat Eklund, Mayor, City of Novato, which was seconded by Mark Luce, Supervisor, County of Napa, to approve the Administrative Committee summary minutes of March 25, 2016.

The ayes were: Pierce, Cortese, Eklund, Gupta, Haggerty, Harrison, Luce, Scharff.

The navs were: None.

The abstentions were: None.

The absences were: Mar, Peralez, Pine, Rabbitt.

The motion passed unanimously.

## 7. ABAG/MTC MERGER STUDY—MANAGEMENT PARTNERS

Andy Belknap, Regional Vice President; Lynn Dantzker, Partner; Dan Marks, Special Advisor; and Bob Leland, Special Advisor, Management Partners, assisted by Brittany Gabel, Senior Management Advisor, Management Partners, reported on the ABAG/MTC merger study options analysis and recommendation.

Members discussed the proposed merger study options analysis and recommendation; consolidation of staff functions; pursuing a new governance structure; conducting a financial analysis of ABAG and MTC.

The following individuals gave public comment: Assemblymember Tony Thurmond; Rebecca Kaplan, Oakland City Council; Egon Terplan, SPUR; Leah Zippert, ABAG staff; Cynthia Kroll, ABAG staff; Jennifer Krebs, ABAG staff and SEIU; Ken Bukowski; James Muller, ABAG staff and SEIU 1021; Matt Vander Sluis, Greenbelt Alliance; Linda Craig, President of the League of Women Voters of the Bay Area; Matt Regan, Bay Area Council; and David Schonbrunn, TRANSDEF.

President Pierce recognized a motion by Mark Luce, Supervisor, County of Napa, which was seconded by Greg Scharff, Councilmember, City of Palo Alto, to recommend Option 7 for adoption by the ABAG Executive Board.

The ayes were: Pierce, Cortese, Gupta, Haggerty, Harrison, Luce, Scharff.

The nays were: Eklund.

The abstentions were: None.

The absences were: Mar, Peralez, Pine, Rabbitt.

The motion passed.

## 8. PUBLIC COMMENT / OTHER BUSINESS

There was no public comment.

# 9. ADJOURNMENT / NEXT MEETING

The meeting adjourned at about 12:32 p.m.

The next joint meeting of the ABAG Administrative Committee and MTC Planning Committee on the ABAG/MTC Merger Study will be held on May 27, 2016, 9:00 a.m., Joseph P. Bort MetroCenter, 101 8<sup>th</sup> Street, Lawrence D. Dahms Auditorium, Oakland.

# **Summary Minutes (Draft)**

ABAG Administrative Committee Special Meeting Friday, April 22, 2016

3

Submitted:

/s/ Ezra Rapport, Secretary-Treasurer

Date Submitted: May 17, 2016

Date Approved:

For information, contact Fred Castro, Clerk of the Board, at (510) 464 7913 or FredC@abag.ca.gov.

# **SUMMARY MINUTES (DRAFT)**

ABAG Administrative Committee Special Meeting Friday, April 29, 2016 Association of Bay Area Governments 101 8<sup>th</sup> Street, Oakland, California

### 1. CALL TO ORDER / ROLL CALL / CONFIRM QUORUM

ABAG President and Committee Chair Julie Pierce, Councilmember, City of Clayton, called the special meeting of the Administrative Committee of the Association of Bay Area Governments to order at about 3:00 p.m.

A quorum of the Committee was present at about 3:00 p.m.

#### **Members Present**

Councilmember Julie Pierce, City of Clayton Supervisor Scott Haggerty, County of Alameda

# **Members Present by Teleconference**

Supervisor Dave Cortese, County of Santa Clara Mayor Pat Eklund, City of Novato Vice Mayor Pradeep Gupta, City of South San Francisco Supervisor Mark Luce, County of Napa Supervisor Eric Mar, City and County of San Francisco Vice Mayor Greg Scharff, City of Palo Alto

### **Members Absent**

Mayor Bill Harrison, City of Fremont Councilmember Raul Peralez, City of San Jose Supervisor Dave Pine, County of San Mateo (Alternate) Supervisor David Rabbitt, County of Sonoma

### Staff Present

Ezra Rapport, ABAG Executive Director Brad Paul, ABAG Deputy Executive Director Kenneth Moy, ABAG Legal Counsel Miriam Chion, ABAG Planning and Research Director

## 2. PUBLIC COMMENT

The following individuals gave public comment: Zelda Bronstein; Ken Bukowski.

## 3. REPORT ON ABAG/MTC MERGER STUDY

There was no report.

## 4. PETITION FOR SPECIAL MEETING OF THE GENERAL ASSEMBLY

Pat Eklund, Mayor, City of Novato, presented petitions calling for a special meeting of the General Assembly calling for a discussion of the options analysis and recommendation by Management Partners and other alternatives presented by any General Assembly delegate, a vote on the proposed options or alternatives; and a vote on ABAG Resolution 12-15.

Ezra Rapport, Executive Director, and Kenneth Moy, Legal Counsel, both reported on petitions requesting a special meeting of the General Assembly on May 12 and consideration of calling, and setting the agenda for, a special meeting of the General Assembly.

Members discussed calling a special meeting of the General Assembly; options analysis and recommendation by Management Partners; ABAG Resolution No. 12-15 and MTC Resolution 4210; the merger study process; actions taken by the MTC Planning Committee and ABAG Administrative Committee on April 22.

The following individuals gave public comment: Revan Tranter.

President Pierce recognized a motion by Dave Cortese, Supervisor, County of Santa Clara, which was seconded by Greg Scharff, Councilmember, City of Palo Alto, to delegate to the ABAG President the preparation of the agenda for the special meeting of the General Assembly.

The ayes were: Pierce, Cortese, Gupta, Haggerty, Luce, Mar, Scharff.

The nays were: Eklund.

The abstentions were: None.

The absences were: Harrison, Peralez, Pine, Rabbitt.

The motion passed.

President Pierce recognized a motion by Scott Haggerty, Supervisor, County of Alameda, which was seconded by Greg Scharff, Councilmember, City of Palo Alto, to call a special meeting of the General Assembly for May 19, 2016, 12:00 p.m., at a location to be determined.

The ayes were: Pierce, Cortese, Eklund, Gupta, Haggerty, Luce, Mar, Scharff.

The nays were: None.

The abstentions were: None.

The absences were: Harrison, Peralez, Pine, Rabbitt.

The motion passed.

## 5. ADJOURNMENT

There was no public comment.

## 6. ADJOURNMENT / NEXT MEETING

The meeting adjourned at about 3:58 p.m.

Submitted:

/s/ Ezra Rapport, Secretary-Treasurer

# **Summary Minutes (Draft)**

ABAG Administrative Committee Special Meeting Friday, April 29, 2016

3

Date Submitted: May 17, 2016

Date Approved:

For information, contact Fred Castro, Clerk of the Board, at (510) 464 7913 or FredC@abag.ca.gov.



# Metropolitan Transportation Commission

101 Eighth Street, Joseph P. Bort MetroCenter Oakland, CA



# Legislation Details (With Text)

File #: 15-1570 Version: 1 Name:

Type: Report Status: Commission Approval

File created: 4/18/2016 In control: Joint MTC Planning Committee with the ABAG

Administrative Committee - Merger Study

On agenda: 5/27/2016 Final action:

**Title:** Implementation Action Plan (IAP)

Sponsors:

Indexes:

**Code sections:** 

Attachments: 7a MTC-ABAG 160517

7a Handout-Itr.City of Novato-ABAG-MTC Itr 5-18-16

7a Handout-Itr. MTC CSR 5.25.2016

7a\_Handout-Implementation Action Plan PPT

Date Ver. Action By Action Result

# Subject:

Implementation Action Plan (IAP)

### **Recommended Action:**

Review and Approval / Commission Approval

## **Attachments**



To: MTC Planning Committee

ABAG Administrative Committee

From: Lynn Dantzker, Partner

Dan Marks, Special Advisor

Subject: MTC-ABAG Merger Study

Implementation Action Plan (IAP)

Date: May 17, 2016

Management Partners has developed the attached proposed Option 7 Implementation Action Plan (IAP) (Attachment A) to assist the Metropolitan Transportation Commission (MTC) and the Association of Bay Area Governments (ABAG) with the implementation of Option 7 (full functional consolidation of staff and the pursuit of a new governance options). Also attached is an Overview Schdule of the proposed IAP (Attachment B). On April 22, 2016, Option 7 was recommended to the governing boards of each agency by the Joint Committee comprised of members of the MTC Planning Committee and ABAG Administrative Committee. The purpose of the IAP is to set forth a process to *guide* the respective agencies as they move forward. It is intended as a tool that the agencies may use to help plan the process; as a tool, the content, actions and dates listed may be modified as the process moves forward.

The approach to the IAP is organized around the following general objectives:

- 1. Gaining policy support for Option 7
- Conducting a due-diligence analysis leading to a possible Contract for Service and Memorandum of Understanding (MOU)
- 3. Establishing a process by which employees will be engaged early and in-depth.
- 4. If contract for service is executed, transitioning ABAG employees.
- Implementing general administrative activities to support the contract for service.
- 6. Integrating the ABAG work program into the MTC organization.

We will present this IAP at the May 27 Joint Committee meeting.

### Attachments

- A- Proposed Implementation Action Plan Option 7
- B- Overview of Proposed Implementation Plan

# **Attachment A**

Metropolitan Transportation Commission and Association of Bay Area Governments

Consolidation of all Staff Functions and Pursuit of New Governance Options (Option 7) – Proposed Implementation Action Plan

May 17, 2016







# **Introduction to the Implementation Action Plan**

Management Partners has developed this proposed Option 7 Implementation Action Plan (IAP) to assist the Metropolitan Transportation Commission (MTC) and the Association of Bay Area Governments (ABAG) with the implementation of Option 7 (full functional consolidation of staff and the pursuit of a new governance options). On April 22, 2016, Option 7 was recommended by the Joint Committee comprised of members of the MTC Planning Committee and ABAG Administrative Committee. The purpose of the IAP is to set forth a process to *guide* the respective agencies as they move forward. It is intended as a tool that the agencies may use to help plan the process; as a tool the dates and actions listed may be modified as the process moves forward.

The general approach to the IAP is predicated on the following:

- 1. Gaining policy support for Option 7
- 2. Conducting a due-diligence analysis leading to a possible Contract for Service and Memorandum of Understanding (MOU)
- 3. Establishing a process by which employees will be engaged early and in-depth.
- 4. If a contract for service is executed, transitioning ABAG employees.
- 5. Implementing general administrative activities to support the contract for service.
- 6. Integrating the ABAG work program into the MTC organization.

The Implementation Action Plan is organized around the following major objectives with specific Action Areas and general implementation steps set forth in each category:

- A. *General Agreements/Option 7 Policy Support:* Achieving policy support for Option 7 and a consensus regarding the general framework, schedule and plan for its implementation.
- B. *Contract for Service:* Conducting a financial analysis of the impact on both MTC and ABAG of consolidating all staff functions within MTC and developing a contract for service if determined to be feasible.
- C. Memorandum of Understanding: Establishing a time frame for future consideration of governance options.
- D. *Human Resources:* Establishing the compensation and benefit structure for ABAG employees to be transitioned to a consolidated agency.
- E. *General Administration:* Establishing a work program for general administrative activities following execution of a contract for service.

F. *Planning Programs and Services:* Developing an integrated work program for Plan Bay Area and establishing a unified planning team positioned to address the region's planning priorities.

The work involved to implement the steps described in each Action Area must be integrated into the other work of the agency's divisions, with appropriate assignments of lead responsibility for implementation and with the identification of more specific planned completion dates. To convert this draft to a final Action Plan, each agency will need to identify more specific target dates for completion of implementation. In doing so, modification of the described activities for implementing an individual action area based on knowledge of what will be required for completion, or to adjust the assignment of responsibility based on workload or other considerations may be required. Prudent implementation of most steps requires "circling back" after implementation and fine-tuning the implementation steps as determined to be necessary. The steps to do that are not spelled out for each item in this document on the assumption that it would be part of each agency's management system for any newly implemented action.

# A. General Agreements

Objective: To achieve consensus regarding the general framework, schedule and plan for implementation of Option 7.

No.	Action Area	General Implementation Steps	Completion Goal  Date	Lead Implementation Responsibility	Comments
	nework and Schedule				
A1.	Option 7 Policy Support	<ul> <li>Adopt resolutions expressing support of Option 7 and direct staff to:         <ul> <li>(a) Enter into a letter agreement to support ABAG planning services pending development and execution of a Contract for Service.</li> </ul> </li> </ul>	June 30, 2016 July 2016	Agency Executive Directors	Policy action will be required by the Metropolitan Transportation Commission and the ABAG Executive Board.
		(b) Conduct financial and legal analyses to determine the impact on both ABAG and MTC of a staff consolidation (see Item B5 below for implementation details).	October 2016		
		<ul> <li>(c) Enter into negotiations and establish a deadline for:         <ol> <li>A multi-year contract for service that consolidates staff under one executive director and provides staffing for all ABAG statutory duties and responsibilities as the region's COG</li> <li>A memorandum of understanding(MOU) to pursue new governance options within a specified time period</li> </ol> </li> </ul>	September to October 2016		
A2.	Implementation schedule	<ul> <li>Develop a schedule for the development and execution of Contract for Service and MOU (to be simultaneous)</li> <li>Develop detailed action plan for assessment of and implementation of Contract for Service</li> </ul>	July 2016 July 2016	Agency Executive Directors	
АЗ.	Joint Agency Commission/Board Chairs	<ul> <li>Request Commission/Board Chairs or designees to work with respective agency staff, legal counsel and a project manager/facilitator on the Contract for Service and MOU</li> </ul>	July 2016	MTC Chair and ABAG President	
A4.	<b>Employee Relations</b>	Establish a joint employee/management committee with	July - September	Agency Executive	HR Directors, employee group

No.	Action Area	General Implementation Steps	Completion Goal Date	Lead Implementation Responsibility	Comments
	Committee (See also Section D, Human Resources regarding Employee Transitions)	<ul> <li>representatives from both MTC and ABAG to assist with the transition process</li> <li>Meet with MTC bargaining group to discuss impacts of consolidating staff</li> <li>Meet with ABAG bargaining group representatives to discuss current compensation and benefit information and MTC's benefit programs and compensation policies</li> <li>Meet with all ABAG employees to present and discuss the same information</li> </ul>	2016	Directors	and collective bargaining representatives will also be involved.
A5.	Communications Plan	<ul> <li>Document each agency's existing policy structure, roles, and responsibilities, and clarify intent to maintain them until and unless there is a successor governance structure; include as part of a communications plan to Bay Area cities and counties</li> <li>Develop a communications plan regarding proposed consolidated staff agency and MOU to communicate with:         <ul> <li>Agency employees and retirees</li> <li>Bay Area cities and counties</li> <li>Grantor and grantee agencies</li> <li>Enterprise and other associated JPAs</li> <li>Non-governmental organizations</li> <li>Other partner agencies who may be impacted by the staff consolidation</li> </ul> </li> </ul>	July 2016	MTC and ABAG Executive Board Deputy Executive Directors	Respective agency public information staff will need to work together to generate a unified communication plan that is agreed upon by both agencies.

# **B.** Contract for Service

Objective: To conduct a financial analysis of the impact on both MTC and ABAG of consolidating all staff functions within MTC and develop a contract for service if determined to be feasible.

No.	Action Area	General Implementation Steps	Completion Date	Lead Implementation Responsibility	Comments
Fina	ncial Analysis (Due Diligeno	ce)			
B1.	Financial analysis	<ul> <li>Conduct financial analysis to determine ABAG annual:         <ul> <li>Revenues</li> <li>Expenditures</li> <li>Unfunded pension liabilities</li> <li>Existing and future retiree costs</li> <li>Enterprise costs</li> <li>Assets and liabilities</li> <li>Debt obligations</li> </ul> </li> <li>Draft five-year revenue forecast showing projections available to meet ABAG obligations, contract services and program costs under a consolidated staff agency</li> <li>Complete an actuarial study of ABAG pension obligations; meet with CalPERS to understand impact and implications of transitioning all ABAG employees to MTC</li> <li>Document ongoing employee costs that will remain the obligation of ABAG JPA (e.g., pension liability, and those to be assumed by MTC)</li> </ul>	October 2016	Agency Finance Directors	
B2.	Programs and services	<ul> <li>Analyze program, service, grant administration or enterprise costs unrelated to direct personnel expenditures</li> <li>Determine ongoing costs for a consolidated agency</li> </ul>	October 2016	Deputy Directors/Agency Finance Directors	Some programs may not stay with ABAG under a consolidated agency; however, there may be transition costs.

No.	Action Area	General Implementation Steps	Completion Date	Lead Implementation Responsibility	Comments
В3.	Cost allocation and budget	<ul> <li>Develop financial assumptions, including a cost allocation plan, and projections of revenues and expenditures</li> <li>Draft estimated five-year ABAG budget to meet agreed upon service contract costs</li> <li>Evaluate impact of proposed cost structure on MTC's budget</li> <li>Review proposed budget and contract costs with Commission/Board Chairs and respective agency policy bodies</li> </ul>	October 2016	Agency Finance Directors  Agency Executive Directors	
Cont	ract Development				
B4.	Contract development team	<ul> <li>Assign principal staff member from each agency to lead contract development</li> <li>Hire a third-party facilitator or project manager to work with both agencies to implement the work program</li> <li>Establish a joint agency staff committee responsible for working with Commission/Board Chairs, legal counsel on the draft contract</li> <li>Agree on timeframe for contract development and execution, e.g., three months</li> </ul>	July 2016	Agency Executive Directors	The core staff committee may be supplemented as necessary with various subject matter and program area experts. Legal counsel will also be involved in contract discussions.
B5.	Contract scope of services	<ul> <li>Inventory ABAG administrative, planning and program services and enterprise functions for inclusion in the contract</li> <li>Identify legal requirements related to ABAG's programs and services, timelines for performance, and existing work programs and activities in support of those requirements</li> <li>Meet with grantor agencies to determine interests, legal constraints and parameters for continuing grant programs in a consolidated staff agency</li> <li>Meet with ABAG JPAs to understand financial status, determine interests, legal constraints and parameters for continuing enterprise functions in a consolidated</li> </ul>	September 2016	Deputy Executive Directors; Joint staff committee	

No.	Action Area	General Implementation Steps	Completion Date	Lead Implementation Responsibility	Comments
		<ul> <li>staff agency or in an alternative institutional arrangement</li> <li>Develop outline of scope of services proposed to be included under the contract</li> </ul>			
B6.	Executive Level Organization Structure	<ul> <li>Assess administrative and management staff support needs for a consolidated staff agency to support the ABAG JPA policy and committee structure and member agencies</li> <li>Draft roles and responsibilities and establish reporting relationships of executive director, any new executive level or other positions to meet the needs of ABAG as an ongoing COG and policy body</li> <li>Draft proposed executive level organization structure to support ABAG Executive Board and Committee needs; review with ABAG Executive Board</li> <li>Include proposed executive level organization structure, and general description of roles and responsibilities in services contract</li> </ul>	September 2016	Board Leadership Team	
В7.	ABAG Work Program	<ul> <li>Develop a work program expected to be carried out annually under the Contract for Services</li> <li>Develop policies and procedures for changes to the work program</li> <li>Review with ABAG Executive Board and Committees</li> </ul>	October 2016	Deputy Directors	
B8.	Legal Assessment	<ul> <li>Identify legal issues that must be addressed in a consolidated staff agency</li> <li>Identify legal services that may be provided by MTC legal counsel regarding the ABAG work program, and those that may needed to be provided by outside legal counsel; estimate the cost for doing so</li> </ul>	October 2016	Respective agency legal counsel	
В9.	Services contract	Draft and execute services contract	October 2016 to January 2017	Respective agency legal counsel; Joint staff committee	The Executive Directors will also be integrally involved. This should occur following the financial analysis and

No	Action Area	General Implementation Steps	Completion Date	Lead Implementation Responsibility	Comments
					establishment of a budget to support the services and staff transitions outlined in the sections below. Execution of the contract will require policy action by the respective agencies.

# C. Memorandum of Understanding

Objective: To establish a time frame for future consideration of governance options.

	Action Area	Implementation Steps	Completion Date	Lead Implementation Responsibility	Comments
Goal	s and Objective				
C1.	MOU	<ul> <li>Establish timeframe for future consideration of governance options</li> <li>Draft MOU and review with respective policy bodies</li> <li>Adopt MOU</li> </ul>	January 2017	Respective Agency Chairs	A policy determination will need to be made with respect to timing of the evaluation; multiple evaluation milestones are possible.  Respective Agency Legal Counsel and Executive Directors will also be involved.
C2.	Evaluation	<ul> <li>Establish criteria for evaluation of the two-agency model</li> <li>Draft goals and objectives for the evaluation of governance options, if determined to do so</li> <li>Develop a work program for conducting the evaluation of governance options</li> </ul>	To be determined during agreed upon timeframe for evaluation.	Respective Agency Chairs	Respective agency staff, legal counsel and policy bodies will also be integrally involved.

No.	Action Area	Implementation Steps	Completion Date	Lead Implementation Responsibility	Comments
		<ul> <li>Hire a consultant to work with both agencies on the evaluation</li> <li>Establish a joint sub-committee of policy makers to work with both agencies on the evaluation</li> <li>Conduct an evaluation to include legal and statutory issues</li> </ul>			

# D. Human Resources

Objective: To establish the compensation and benefit structure for ABAG employees to be transitioned to a consolidated agency.

				Lead Implementation	
No.	Action Area	Implementation Steps	<b>Completion Date</b>	Responsibility	Comments
Com	pensation and benefits				
D1.	Compensation	<ul> <li>Document current ABAG compensation policies         (management and non-management), including vacation         and sick leave accrual rates, medical plans and compare         to MTC policies</li> <li>Develop list of full and part-time ABAG employees and         their respective total compensation</li> </ul>	August 2016	Human Resource Directors or Managers	
D2.	Benefits	Document current ABAG benefit structure by employee group and employee	August 2016	Human Resource Directors or Managers	
Emp	loyee transitions				
D3.	Transition plan and policies	<ul> <li>Sustain ABAG and relevant MTC vacancies and establish a process to review filling those determined to be essential until a contract for service is agreed upon</li> <li>Develop complete list of ABAG employees affected by staff consolidation</li> <li>Develop proposed transition plan and policies for the</li> </ul>	July 2016	Agency Executive Directors	

No.	Action Area	Implementation Steps  migration of ABAG employees to MTC; review with Employee Relations Committee  • Meet and discuss proposed transition policies with ABAG and MTC employees and employee bargaining groups and their representatives  • Prepare final transition plan and policies	Completion Date  July – November 2016  November 2016	Lead Implementation Responsibility	Comments
D4.	Staff transitions	<ul> <li>Identify and address overlapping MTC and ABAG executive and managerial positions</li> <li>Develop list of existing MTC classifications that may be appropriate for ABAG employees</li> <li>Develop new classification and compensation for those ABAG positions that do not fit within the current MTC classifications</li> <li>Draft list of positions and proposed compensation</li> <li>Meet with ABAG employees and discuss staff transitions</li> <li>Make offers of employment</li> <li>Transition employees</li> </ul>	November - December 2016 February 2017	Deputy Directors/Human Resources Managers	
Exist	ting ABAG Retirees				
D5.	Existing policies and procedures	<ul> <li>Confirm ABAG obligations to existing retirees; assess ongoing financial cost</li> <li>Determine whether financial obligation will remain with ABAG JPA or become part of contract for service</li> </ul>	October 2016	Agency Finance Directors	
D6.	Existing retiree briefing	Brief existing retirees	November 2016	Agency Executive Directors	

# E. General Administration

Objective: To establish a work program for general administrative activities following execution of a contract for service.

				Lead Implementation	
	Action Area	General Implementation Steps	Completion Date	Responsibility	Comments
Adm	inistrative Services				
E1.	General financial services	<ul> <li>Continue independent accounting of ABAG JPA for the term of the Contract for Service</li> <li>Identify ABAG financial structure and services required following execution of contract for service in FY 2016-17.</li> <li>Review ABAG financial systems and account structure to determine any proposed changes that may be needed for fiscal management, consolidation of staff functions and reporting requirements</li> <li>Establish fiscal oversight policies and procedures of ABAG financial systems, and reporting relationships of transitioned ABAG employees within the Finance Department</li> <li>Meet with enterprise services to understand their interests and financial services' needs; develop plan to meet the needs and/or transition the services</li> <li>Schedule briefing(s) with ABAG employees about MTC financial policies and procedures, e.g., purchasing and contract management</li> <li>Assess opportunities for consolidation and efficiency; develop a plan for doing so</li> </ul>	January-March 2017	Agency Finance Directors	These steps would occur following execution of a Contract for Service. Provide regular reports to the ABAG Executive Board.
E2.	Financial reporting	<ul> <li>Review current ABAG financial reporting policies and practices</li> <li>Identify changes in financial reporting requirements if needed</li> <li>Review potential changes with ABAG staff to ensure compliance with third party contractors, enterprise functions or granting agencies and management information needs</li> <li>Review reporting requirements with ABAG Executive Board</li> <li>Develop implementation schedule</li> </ul>	January-March 2017	Agency Finance Directors	Provide reports to the ABAG Executive Board.
E3.	Treasury management	Assess ABAG investment policies and identify amendments as necessary	January-March 2017	MTC Finance Director	

No.	Action Area	General Implementation Steps	Completion Date	Lead Implementation Responsibility	Comments
		<ul> <li>Recommend to ABAG Executive Board for approval</li> <li>Assess services of ABAG existing financial managers; recommend changes and process to do so if determined to be necessary</li> </ul>			
E4.	Budget	<ul> <li>Draft cost allocation program proposed to be implemented following Contract for Service; review with impacted grantees and grantors and enterprise services</li> <li>Develop and submit amended FY 2016-17 budget to ABAG policy bodies, if determined to be necessary</li> <li>Identify and recommend changes to annual budget process to ABAG policy bodies, if necessary</li> </ul>	January-March 2017	MTC Finance Director	
E5.	Human Resources	<ul> <li>Identify MTC human resources policies and procedures that need to be conveyed to ABAG employees</li> <li>Schedule briefing sessions with ABAG employees to ensure understanding of MTC human resources policies and practices.</li> </ul>	January-March 2017	MTC Human Resources Director/Manager	
E6.	Information technology	<ul> <li>Review current ABAG information technology systems and contracts</li> <li>Assess opportunities for consolidation and efficiency; develop a plan to do so</li> </ul>	January-March 2017	IT Directors/Manager s for ABAG and MTC	
E7.	General support	<ul> <li>Identify and evaluate responsibilities of existing ABAG and MTC support staff</li> <li>Develop transition plan for most effective use of support staff</li> <li>Redistribute responsibilities as needed</li> </ul>	January-March 2017	Deputy Directors	
E8.	Legal services	<ul> <li>Identify legal services that may be provided by MTC legal counsel to the ABAG JPA and those that should be provided on a contract basis directly to the JPA Board</li> <li>Draft and issue an RFP for outside legal services; enter into a contract</li> </ul>	January 2017 January-March 2017	MTC Legal Counsel	ABAG legal counsel will also need to provide input.

No.	Action Area	General Implementation Steps	Completion Date	Lead Implementation Responsibility	Comments
E9.	Organization structure	<ul> <li>Review and assess existing MTC and ABAG organization structure, staffing levels and expertise</li> <li>Meet with respective agency policy bodies to review organization structure interests</li> <li>Meet with ABAG senior staff to understand support and services currently provided to the JPA policy makers, committees and member agencies</li> <li>Gain consensus on an organization structure that meets identified needs as well as the placement of transitioned ABAG staff</li> <li>Review as necessary with appropriate MTC and ABAG Committees</li> <li>Implement new organization structure</li> </ul>	January-March 2017	MTC Executive Director/Deputy Directors	
E10.	Unified, integrated planning department	<ul> <li>Meet with each staff member individually to understand their interests and concerns regarding an integrated department and to assess the professional contributions each brings to the department</li> <li>Develop an integrated planning work program that sets forth how all work and the ABAG work program will be accomplished, eliminates duplication of effort, and assesses the staffing levels needed to carry it out</li> <li>Develop an organization structure that supports the integrated work program</li> <li>Communicate the structure and how work will be accomplished to the staff and policy bodies</li> <li>Conduct teambuilding session(s) with staff to establish vision, values and expectations of how staff will work together as an integrated planning function</li> <li>Engage staff periodically to gauge and evaluate team effectiveness</li> </ul>	January-March 2017	MTC Planning Director	
E11.	Unified Agency mission, vision and values	<ul> <li>Conduct teambuilding session(s) with staff to establish vision, values and expectations of working together</li> <li>Share results with MTC and ABAG policy bodies</li> <li>Engage staff periodically to gauge and evaluate team</li> </ul>	January-March 2017	Agency Executive Director/outside consultant	

	Action Area	General Implementation Steps effectiveness	Completion Date	Lead Implementation Responsibility	Comments
Com	mission, Board and Commi	ttee Support			
E12.	Reporting relationships	<ul> <li>Determine the reporting relationship of the MTC         Executive Director to the ABAG Executive Board and         General Assembly</li> <li>Determine reporting relationships and board support for         other ABAG Committees and JPAs</li> </ul>	December 2016	MTC Executive Director	
E13.	ABAG Executive Board, Committee and associated JPA administrative support	<ul> <li>Identify and assess ABAG Board, committee and associated JPA Board administrative support needs</li> <li>Assign staff</li> </ul>	January-March 2017	Deputy Directors	
E14.	Policy committee structure	<ul> <li>Develop process maps for selected MTC and ABAG committee processes to assess efficiency opportunities while respecting each agency's statutory duties and responsibilities as the region's MPO and COG</li> <li>Propose revisions to reduce staff and elected officials' time commitments and improve transparency to the public</li> </ul>	March 2017	MTC Executive Director/Other executive level staff	

# F. Planning Programs and Services

Objective: To develop an integrated work program for Plan Bay Area and establish a unified planning team positioned to address the region's planning priorities.

No.	Action Area	General Implementation Steps	Completion Date	Lead Implementation Responsibility	Comments
Plan	Bay Area				
F1.	Statutory and policy roles and responsibilities	Document, and if necessary, propose revised policy roles and responsibilities consistent with statute regarding the	January-March 2017	MTC and ABAG Executive Board	

No.	Action Area	General Implementation Steps	Completion Date	Lead Implementation Responsibility	Comments
		preparation of the Sustainable Communities Strategy (SCS)  Prepare a policy decision making process map showing steps to review and adopt the SCS  Review with respective MTC and ABAG committees			
F2.	Integrated work program and schedule	<ul> <li>Prepare a revised and fully integrated work program and schedule leading to adoption of a new Plan Bay Area in 2017</li> <li>Revise the community outreach and stakeholder engagement plan as necessary</li> <li>Review both with appropriate MTC and ABAG committees</li> </ul>	January-March 2017	MTC Planning Director	
Integ	grated Planning Programs a	and Services			
F3.	Regional planning	<ul> <li>Identify existing and emerging regional issues that are not currently addressed by existing agency programs, and identify opportunities to address those issues, including funding opportunities</li> <li>Forge closer relationships with BAAQMD and BCDC through BARC on cross-cutting regional issues</li> <li>Discuss with local governments the opportunities and activities the unified department can undertake in support of local governments' efforts to implement local programs and policies addressing region-wide issues</li> </ul>	June 2017	MTC Planning Director	ABAG and MTC committees will likely have an interest in this as well as stakeholder groups and partner agencies.
F4.	Planning programs and services	<ul> <li>Inventory all planning programs and services</li> <li>Assess duplication and opportunities for consolidation, integration or reassignment to other partners or agencies</li> <li>Review possible changes with stakeholders, grantors or other partners' agencies as appropriate</li> <li>Develop work program, schedule and assign staff to implement proposed changes</li> </ul>	April-June 2017	MTC Planning Director	ABAG and MTC committees may also be involved in this effort.

# Attachment B. Overview of Proposed Implementation Plan for Option 7

**Consolidation of All Staff Functions and Pursuit of New Governance Options** 

MTC-ABAG Merger Study

Partners May 17, 2016

Management

2016 2017 Sept Nov Dec Jan Feb Mar Apr May July Aug Oct Jun June A. Framework and Schedule Objective: To achieve consensus regarding the general framework, schedule and plan for implementation of Option 7. A1a. Adopt resolution expressing support for Option 7 A1b. Enter into agreement to support ABAG planning services A2. Develop implementation schedule A3. Request Commission/Board Chairs to work on contract and MOU A4a. Establish a joint employee/management committee A4b. Meet with employee bargaining groups A5. Develop Communications Plan **B.** Contract for Service Objective: To conduct a financial analysis of the impact on both MTC and ABAG of consolidating all staff functions within MTC and develop a contract for service if determined to be feasible. Financial Analysis (Due Diligence) B1. Conduct financial analysis, forecast and actuarial study B2. Analyze programs and services and determine ongoing costs B3. Evaluate cost structure to provide contract services **Contract Development** B4. Assign contract development team B5. Develop outline for scope of services to be included B6. Prepare proposed executive level organization structure B7. Develop work program to be carried out by MTC B8. Conduct legal assessment B9. Draft and execute services contract C. Memorandum of Understanding Objective: To establish a time frame for future consideration of governance options. C1a. Establish timeframe for future consideration of governance options C1b. Draft MOU and review with respective policy bodies C1c. Adopt MOU C2. Conduct evaluation

# Attachment B. Overview of Proposed Implementation Plan for Option 7

**Consolidation of All Staff Functions and Pursuit of New Governance Options** 

MTC-ABAG Merger Study



May 17, 2016

		2016								2017						
	June	July	Aug	Sept	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun			
D. Human Resources																
Objective: To establish the compensation and benefit structure for ABAG em	ployees to be	transitio	ned to a	consolida	ted agen	ісу.	_	_	_	_	_	_	_			
D1. Document ABAG staff and compensation policies																
D2. Document ABAG benefit structure																
D3a. Sustain ABAG and relevant MTC vacancies																
D3b. Develop transition plan																
D4a. Implement transition plan and make employment offers							1									
D4b. Transition employees							]									
D5. Determine how to address ABAG obligations to retirees																
D6. Brief existing retirees							]									
E. General Administration																
Objective: To establish a work program for general administrative activities	following exe	cution of	a contra	ct for serv	vice.					,			, ,			
Administrative Services																
E1. Establish policies and procedures for financial management																
E2. Develop financial reporting policies																
E3. Assess ABAG investment policies and make changes as needed																
E4. Amend budget documents following contract implementation																
E5. Brief ABAG employees on new HR policies and procedures																
E6. Assess opportunities to consolidate IT systems																
E7. Redistribute support staff responsibilities, as needed																
E8. Contract outside legal services for ABAG																
Organizational Development																
E9a. Review existing MTC and ABAG organization structure																
E9b. Meet with designated stakeholders on organization structure																
E9c. Gain consensus around new structure and implement																
E10a. Meet with planning staff to understand interests																
E10b. Develop integrated planning work program																
E11a. Conduct teambuilding sessions																
E11b. Establish vision, values and expectations for planning dept.																
Commission, Board and Committee Support								1								
E12. Determine reporting relationships																
E13. Assess policy body staff support needs and assign staff																
E14a. Study policy committee structure (using process maps)																
E14b. Propose revisions to policy committee structure																

# Attachment B. Overview of Proposed Implementation Plan for Option 7

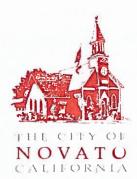
**Consolidation of All Staff Functions and Pursuit of New Governance Options** 

MTC-ABAG Merger Study



May 17, 2016

	2016							2017						
	June	July	Aug	Sept	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	
F. Policy Programs and Services														
Objective: To develop an integrated work program for Plan Bay Area and establi	sh a unifi	ed planni	ing team	positione	d to add	ress the r	region's p	lanning p	oriorities.					
F1a. Prepare PBA policy decision making process map														
F1b. Propose revised policy roles and responsibilities, if necessary														
F2. Prepare revised and fully integrated PBA work program														
F3a. Identify existing and regional issues to include														
F3b. Forge closer relationship with BAAQMD and BCDC														
F4. Inventory services and develop planning work program														



922 Machin Avenue Novato, CA 94945 415/899-8900 FAX 415/899-8213 www.novato.org

Mayor
Pat Eklund
Mayor Pro Tem
Denise Athas
Councilmembers
Pam Drew
Josh Fryday
Eric Lucan

Interim City Manager Cathy Capriola May 18, 2016

ABAG Administrative Committee MTC Planning Committee 101 Eighth Street Oakland, CA 94607

Dear ABAG Administrative Committee and MTC Planning Committee Members:

At the Novato City Council meeting of Tuesday, May 17, 2016, the Council authorized a letter to be sent, signed by the Mayor, requesting that action be taken to suspend MTC Resolution 42-10 and to support the actions proposed by SEIU 1021 related to ensuring a reasonable and smooth transition for the dedicated and professional ABAG employees whose livelihoods may be impacted by the contemplated merger.

The Council is aligned in its view that more time must be devoted to examining the ramifications of the merger plan, and strongly recommends that Resolution 4210 be suspended until such examination is thoroughly completed and that SEIU's recommended actions, as outlined in their letter of May 3, 2016 (attached), are incorporated into the merger implementation plan. We also feel that more time is needed to fully vet the various options presented in the Management Partners Report.

In short, we request that the ABAG Executive Board, MTC and the Joint Committee take the following actions in order to provide more time to consider the merger options:

- 1. Suspend MTC Resolution 4210.
- 2. Incorporate into the merger plan SEIU's recommended actions with respect to ABAG employee impacts to their employment, benefits and union status.

Thank you for your time and attention in considering our request.

Sincerely,

Par Eklund

Mayor, City of Novato

Attachment:

1. SEIU Letter

cc:

Novato City Council

Interim City Manager Cathy Capriola Marin County Supervisor Steve Kinsey



#### ouroniger roge

Roxanne Sanchez President

**Crawford Johnson** Region A

**Tom Popenuck** Region B

**Gary Jimenez** Region C

**Larry Bradshaw** Region D

**Marcus Williams** Region E

Pamela Holmes-Morton Secretary

Paul Camarillo Treasurer

Karen Joubert Vice President of Representation

**Alysabeth Alexander** Vice President of Politics

Ramses Teon-Nichols Vice President of Organizing

#### **Executive Board**

Priscilla Agbunag Pete Albert Nancy Atwell Akbar Bibb Derrick Boutté Gina Castillano Gayle Chadwick Gregory Correa Evelyn Curiel Rhea Davis Karla Faucett David Fleming Nancy Ghanim Cynthia Landry Andrea Longoria Renato Pena Patricia Reynolds Mercedes Riggleman Valoria Russell-Benson Eric Stern Renita Terry Denis Villanueva Erika Watkins Jim Wise

May 3, 2016

ABAG Administrative Committee MTC Planning Committee 101 Eighth Street Oakland, CA 94607

Dear ABAG Administrative Committee and MTC Planning Committee Members:

On behalf of the Service Employees International Union Local 1021 (SEIU 1021), I'm writing to express SEIU 1021's deep concern that the ABAG-MTC Merger Study thus far has not provided any detailed analysis or evaluation of the many potentially significant impacts to ABAG employees. Although we are generally supportive of the concept of developing a new unified regional planning agency, any plan to merge ABAG and MTC must address and resolve the impacts and issues related to ABAG's employees, retirees, benefits, and Union status.

For SEIU 1021 to support any merger plan, the ten following actions must be adopted as part of the merger implementation plan. We believe that these actions are reasonable and necessary to ensure a smooth and successful transition for the dedicated and professional employees responsible for implementing ABAG's many programs, and we would be vehemently opposed to any merger plan that does not incorporate these actions.

- 1. All current ABAG employees and programs will be preserved under the new agency (alternative: until a fully-merged new agency with a new governing structure is created).
- 2. All ABAG staff will maintain their title and seniority and be integrated into the new agency according to their title and seniority.
- 3. Maintain ABAG employee Union status until the new agency and new governing structure is formalized.
- 4. Until a new agency and new governing structure is formalized, any changes to the terms of employment contractually agreed upon between SEIU 1021 and ABAG must be approved and/or negotiated by SEIU 1021.
- 5. Guarantee card check neutrality and the opportunity for employees to explore unionization within the new agency.

**Executive Board Budget & Finance Committee** 

l'heresa Breakfield Kathryn Cavness Tina Diep Richard Greenwood Doug Marr Julie Meyers Peggy La Rossa Paul Little Nadeen Roach

100 Oak Street • Oakland, CA 94607 • 510-350-4527 • 877-510-1021 • Fax 510-451-6928 Service Employees International Union CtW, CLC • www.seiu1021.org



- 6. Ensure that all organizational and employee related decisions including hiring and firing must be approved by both the ABAG Executive Board and MTC Commission until the final governing structure and authority is formalized.
- 7. The new agency will honor all retirement benefits promised to current, former, and retired ABAG employees and assume all financial and other obligations, commitments, and liabilities for ABAG pensions, medical retirement benefits, and other retirement benefits.
- 8. Create a labor integration committee that includes SEIU 1021 representatives and that has the authority to negotiate the terms of employee, salary, and benefits integration in the new agency.
- 9. Create an independent integration oversight committee that includes labor representatives with authority to decide and implement integration policies and plans.
- 10. Hire a consultant to develop a plan for and facilitate integration of ABAG and MTC staff cultures and functions.

We look forward to working with the Joint Committee and Management Partners to develop a successful Merger Study that creates a stronger regional planning agency while protecting the people who make those programs successful. Please do not hesitate to contact Dana MacPherson, East Bay Director @ 510-207-3773 if you have any questions or would like to discuss this further.

Sincerely.

Dana MacPherson

Field Director-East Bay

SEIU Local 1021

Lee Huo

ABAG Chapter President

SEIU Local 1021

# Committee for Staff Representation (CSR) Memorandum

TO: Chair Cortese DATE: May 25, 2016

FR: CSR

RE: MTC Commission Meeting - ABAG/MTC Merger Study - Option #7 Public Comment from CSR

Good morning Chair and Commissioners,

My name is Michael Brinton, I am the Chair of the MTC Committee for Staff Representation or CSR. CSR is the current Exclusively Recognized Employee Organization representing approximately 150 staff members at MTC. Since 1972, CSR has successfully maintained a healthy and mutually beneficial relationship with MTC management in matters such as wages, hours, and other terms and conditions of employment relating to employer-employee relations.

In regards to the ABAG/MTC staff consolidation, we ask that the following considerations be taken into account in the decision making process.

- 1. CSR and MTC staff are concerned with the potential negative impact on MTC's financial health and future MOU negotiations for existing MTC staff. Any attempt to offset added burdens resulting from the staff consolidation against MTC staff pay and benefits is not equitable as it simply redistributes existing ABAG financial difficulties to existing MTC employees.
- 2. CSR and MTC staff are opposed to any deviation to the terms outlined in MTC Resolution 743 regarding any petitions or votes on representation. Additionally, we are not open to any renegotiation of our current MOU, currently set to expire in June 2018.
- 3. CSR and MTC Staff assume that proper assignment of work duties, position and grade will be completed prior to any staff consolidation. Additionally, work assignments for both ABAG and MTC staff should be evaluated to ensure that work duties correspond with title and grade in accordance with MTC's recognized salary and classification schedule. This will ensure equitable pay and work duties between MTC and ABAG staff.
- 4. Agencies must address and prepare for integration hardships including morale, work ethic concerns, job security, and the need to support additional support services.

Whichever Option you select today, our interest is that impacts to MTC staff are minimized. As the Exclusively Recognized Employee Organization at MTC, we would like to participate in the study, and execution of the staff consolidation. Although our primary goal is to represent the best interests of MTC staff, we would like to collaborate with the commissioners, board members, management at both agencies and ABAG staff to make this transition as successful and beneficial to both MTC and ABAG staff as possible.

Sincenely!

Michael Brinton, Chair: MTC - Committee for Staff Representation

# Joint Meeting of MTC Planning Committee and ABAG Administrative Committee Merger Study Implementation Action Plan

May 27, 2016

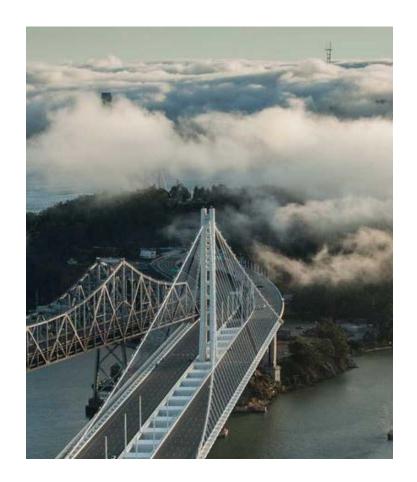






## Overview

- Project Update
- Overview of Option 7
- Implementation Action Plan
- Next Steps







## **Project Update**

### Task 1

Work Plan and Schedule
Joint Committee
Workshop

### Task 2

Regional
Transportation and
Planning Organization
Model / Options

Stakeholder Engagement

**Feb to March** 

## Task 3

Alternative
Options Analysis

**April to May** 

### Task 4

Merger Implementation Plan

May to June

#### Meetings with:

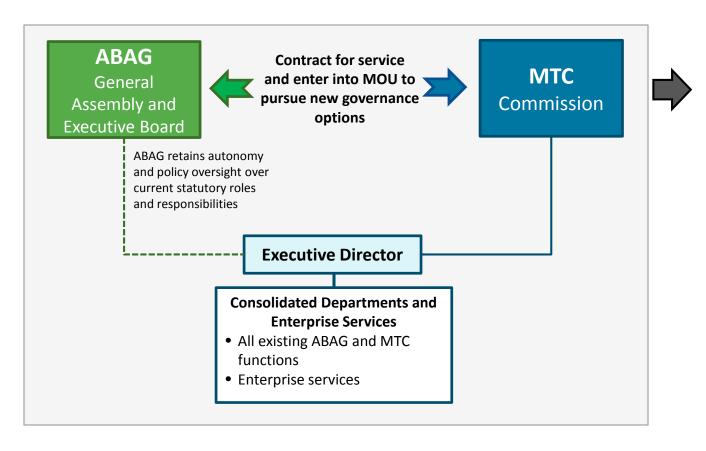
- ABAG General Assembly and Executive Board (May 19)
- MTC Commission (May 25)
- Joint Committee (May 27)







# Option 7. Consolidate all Staff Functions and Pursue New Governance Options



Evaluate the existing governance structure for efficiency, effectiveness and transparency



Decide whether to create a new regional governance model

Alternatives for organization governance, structure and staffing to be analyzed



# What is an Implementation Action Plan (IAP)?

#### **Implementation Action Plan**

- A tool to help guide the process should MTC and ABAG move forward with Option 7
- The IAP may be modified or amended as the process moves forward





## General Approach to the IAP

#### 1. Policy Support

Gain policy support for Option 7

#### 2. Due-diligence Analysis and Contract for Service/MOU

Conduct a due-diligence analysis leading to a possible Contract for Service and MOU

#### 3. Employee Engagement

Establish a process by which employees will be engaged early and in-depth.

#### 4. Employee Transition

Transition ABAG staff (if a contract for service is executed)

## General Approach to the IAP

#### **5. Administrative Activities**

Implement general administrative activities to support contract

#### 6. Work Program Integration

Integrate ABAG work program into MTC



## A. Framework and Schedule

**Objective:** To achieve consensus regarding the general framework, schedule and plan for implementation of Option 7.

	June	July	Aug	Sept	Oct	Nov
A1a. Adopt resolution expressing support for Option 7						
A1b. Enter into agreement to support ABAG planning services						
A2. Develop implementation schedule						
A3. Request Commission/Board Chairs to work on contract and MOU						
A4a. Establish a joint employee/management committee						
A4b. Meet with employee bargaining groups						
A5. Develop Communications Plan						







## B. Contract for Service

**Objective:** To conduct a financial analysis of the impact on both MTC and ABAG of consolidating all staff functions within MTC and develop a contract for service if determined to be feasible.

	June	July	Aug	Sept	Oct	Nov	Dec	Jan
Financial Analysis (Due Diligence)								
<b>B1.</b> Conduct financial analysis, forecast and actuarial study								
<b>B2.</b> Analyze programs and services and determine ongoing costs								
<b>B3</b> . Evaluate cost structure to provide contract services								
Contract Development								
<b>B4.</b> Assign contract development team								
<b>B5.</b> Develop outline for scope of services to be included								
<b>B6.</b> Prepare proposed executive level organization structure								
<b>B7.</b> Develop work program to be carried out by MTC								
B8. Conduct legal assessment								
<b>B9.</b> Draft and execute services contract								





## C. Memorandum of Understanding

**Objective:** To establish a time frame for future consideration of governance options.

	June	July	Aug	Sept	Oct	Nov	Dec	Jan
C1a. Establish timeframe for future consideration of governance options								
C1b. Draft MOU and review with respective policy bodies								
C1c. Adopt MOU								
C2. Conduct evaluation								TBD



## D. Human Resources

**Objective:** To establish the compensation and benefit structure for ABAG employees to be transitioned to a consolidated agency.

	June	July	Aug	Sept	Oct	Nov	Dec	Jan	Feb
<b>D1</b> . Document ABAG staff and compensation policies									
D2. Document ABAG benefit structure									
D3a. Sustain ABAG and relevant MTC vacancies									
D3b. Develop transition plan									
<b>D4a.</b> Implement transition plan and make employment offers									
<b>D4b.</b> Transition employees									
<b>D5.</b> Determine how to address ABAG obligations to retirees									
<b>D6.</b> Brief existing retirees									





## E. General Administration

**Objective:** To establish a work program for general administrative activities following execution of a contract for service.

	Nov	Dec	Jan	Feb	Mar
Administrative Services					
E1. Establish policies and procedures for financial management					
<b>E2.</b> Develop financial reporting policies					
E3. Assess ABAG investment policies and make changes as needed					
<b>E4</b> . Amend budget documents following contract implementation					
E5. Brief ABAG employees on new HR policies and procedures					
<b>E6</b> . Assess opportunities to consolidate IT systems					
<b>E7</b> . Redistribute support staff responsibilities, as needed					
E8. Contract outside legal services for ABAG					

## E. General Administration

**Objective:** To establish a work program for general administrative activities following execution of a contract for service.

	Nov	Dec	Jan	Feb	Mar
Organizational Development					
E9a. Review existing MTC and ABAG organization structure					
<b>E9b</b> . Meet with designated stakeholders on organization structure					
E9c. Gain consensus around new structure and implement					
<b>E10a</b> . Meet with planning staff to understand interests					
<b>E10b</b> . Develop integrated planning work program					
E11a. Conduct teambuilding sessions					
<b>E11b</b> . Establish vision, values and expectations for planning dept.					
Commission, Board and Committee Support					
<b>E12</b> . Determine reporting relationships					
E13. Assess policy body staff support needs and assign staff					
<b>E14a</b> . Study policy committee structure (using process maps)					
<b>E14b</b> . Propose revisions to policy committee structure					







# F. Policy Programs and Services

**Objective:** To develop an integrated work program for Plan Bay Area and establish a unified planning team positioned to address the region's planning priorities.

	Nov	Dec	Jan	Feb	Mar	Apr	May	June
<b>F1a</b> . Prepare PBA policy decision making process map								
<b>F1b</b> . Propose revised policy roles and responsibilities, if necessary								
F2. Prepare revised and fully integrated PBA work program								
F3a. Identify existing and regional issues to include								
<b>F3b</b> . Forge closer relationship with BAAQMD and BCDC								
F4. Inventory services and develop planning work program								



## **Action Requested**

- Review and approval of the proposed or an amended IAP
- Refer to respective policy boards for consideration in June

Metropolitan Transportation Commission and Association of Bay Area
Governments

Consolidation of all Staff Functions and Pursuit of New Governance
Options – Proposed Implementation Action Plan

Association
of Bay Area
Governments

METROPOLITAN
TRANSPORTATION
COMMISSION

Management
Partners







## Proposed Next Steps

- Conduct financial and legal analyses to determine impact on both MTC and ABAG (due diligence)
- Develop implementation schedule
- Request Commission/Board Chairs or designees to work on contract and MOU
- Establish a joint employee/management committee







# Thank you

