

#### **Meeting Agenda - Final**

375 Beale Street Suite 700 San Francisco, California 94105

#### **ABAG Finance Committee**

Chair, Karen Mitchoff, Supervisor, County of Contra Costa

Thursday, November 17, 2022

5:00 PM

HYBRID (In person option available)

## Association of Bay Area Governments Finance Committee

In light of Governor Newsom's State of Emergency declaration regarding COVID-19 and in accordance with Assembly Bill 361's (Rivas) provisions allowing remote meetings, this meeting will be accessible via webcast, teleconference, and Zoom for all participants.

A Zoom panelist link for meeting participants will be sent separately to committee, commission, or board members.

The meeting webcast will be available at: https://abag.ca.gov/meetings-events/live-webcasts

Meeting attendees may opt to attend in person for public comment and observation at 375

Beale Street, Board Room (1st Floor).

In-person attendees must adhere to posted public health protocols while in the building.

Members of the public are encouraged to participate remotely via Zoom at the following link or phone number:

Please click the link below to join the webinar: https://bayareametro.zoom.us/j/81698491095

Or One tap mobile :

US: +13462487799,,81698491095# or +12532158782,,81698491095#

Or Telephone:

Dial(for higher quality, dial a number based on your current location):

US: +1 346 248 7799 or +1 253 215 8782 or +1 408 638 0968 or +1 669 444 9171 or +1 669 900 6833 or +1 719 359 4580 or +1 507 473 4847 or +1 564 217 2000 or +1 646 876 9923 or +1 646 931 3860 or +1 689 278 1000 or +1 301 715 8592 or +1 309 205 3325 or +1 312 626 6799 or +1 360 209 5623 or +1 386 347 5053 or 833 548 0282 (Toll Free) or 877 853 5247 (Toll Free) or 888 788 0099 (Toll Free) or 833 548 0276 (Toll Free)

Webinar ID: 816 9849 1095

Detailed instructions on participating via Zoom are available at:

https://abag.ca.gov/zoom-information

Committee members and members of the public participating by Zoom wishing to speak should use the "raise hand" feature or dial "\*9" and dial "\*6" to unmute and speak.

In order to get the full Zoom experience, please make sure your application is up to date.

Members of the public may participate by phone or Zoom or may submit comments by email at info@bayareametro.gov by 5:00 p.m. the day before the scheduled meeting date. Please include the committee or board meeting name in the subject line. Due to the current circumstances, there may be limited opportunity to address comments during the meeting. All comments received will be submitted into the record.

ABAG Finance Committee November 17, 2022

The ABAG Finance Committee may act on any item on the agenda.

The meeting is scheduled to begin at 5:00 p.m.

Agenda, roster, and webcast available at https://abag.ca.gov
For information, contact Clerk of the Board at (415) 820-7913.

#### Roster

Jesse Arreguin, Karen Mitchoff, David Rabbitt, Belia Ramos, James Spering

#### 1. Call to Order / Roll Call / Confirm Quorum

Quorum is a majority of ABAG Finance Committee members present.

#### 2. Public Comment

Information

#### 3. Committee Member Announcements

Information

#### 4. Chair's Report

**4.a.** 22-1642 ABAG Finance Committee Chair's Report for November 17, 2022

<u>Action:</u> Information
<u>Presenter:</u> Karen Mitchoff

#### 5. Consent Calendar

**5.a.** 22-1643 Approval of ABAG Finance Committee Minutes of September 15, 2022

Action: Approval

Presenter: Clerk of the Board

<u>Attachments:</u> 05a Finance Minutes 20220915 Draft.pdf

#### 6. Investments

**6.a.** 22-1646 Report on ABAG Investments for period ended August 2022 (Unaudited)

<u>Action:</u> Approval

Presenter: Catherine Cam

Attachments: 06a 1 Summary Sheet Report Investments August.pdf

06a 2 Attachment Investment Report.pdf

#### 7. Financial Audit

ABAG Finance Committee November 17, 2022

7.a. 22-1724 Report on the Association of Bay Area Governments (ABAG) Financial

Statements and Accompanying Reports for Fiscal Year 2021-2022

Action: Approval

<u>Presenter:</u> Derek Hansel, MTC, and Kathy Lai, Lead Engagement Partner with Crowe

LLP

Attachments: 07a 1 Summary Sheet ABAG Audit 2022 v1.pdf

07a 2 Attachment A ABAG Audit Results and Required Communications v2.pdf
07a 3 Attachment B ABAG Reports on Federal Awards in Accordance with OME
07a 4 Attachment C FY 2021-22 ABAG Financial Reports and Year End Audit F

<u>07a 5 Attachment D FY 2021-22 ABAG Financial Statements v1.pdf</u>

#### 8. Adjournment / Next Meeting

The next regular meeting of the ABAG Finance Committee will be announced.

ABAG Finance Committee November 17, 2022

**Public Comment:** The public is encouraged to comment on agenda items at Committee meetings by completing a request-to-speak card (available from staff) and passing it to the Committee secretary. Public comment may be limited by any of the procedures set forth in Section 3.09 of MTC's Procedures Manual (Resolution No. 1058, Revised) if, in the chair's judgment, it is necessary to maintain the orderly flow of business.

**Meeting Conduct:** If this meeting is willfully interrupted or disrupted by one or more persons rendering orderly conduct of the meeting unfeasible, the Chair may order the removal of individuals who are willfully disrupting the meeting. Such individuals may be arrested. If order cannot be restored by such removal, the members of the Committee may direct that the meeting room be cleared (except for representatives of the press or other news media not participating in the disturbance), and the session may continue.

**Record of Meeting:** Committee meetings are recorded. Copies of recordings are available at a nominal charge, or recordings may be listened to at MTC offices by appointment. Audiocasts are maintained on MTC's Web site (mtc.ca.gov) for public review for at least one year.

**Accessibility and Title VI:** MTC provides services/accommodations upon request to persons with disabilities and individuals who are limited-English proficient who wish to address Commission matters. For accommodations or translations assistance, please call 415.778.6757 or 415.778.6769 for TDD/TTY. We require three working days' notice to accommodate your request.

**可及性和法令第六章**: MTC 根據要求向希望來委員會討論有關事宜的殘疾人士及英語有限者提供服務/方便。需要便利設施或翻譯協助者,請致電 415.778.6757 或 415.778.6769 TDD / TTY。我們要求您在三個工作日前告知,以滿足您的要求。

**Acceso y el Titulo VI:** La MTC puede proveer asistencia/facilitar la comunicación a las personas discapacitadas y los individuos con conocimiento limitado del inglés quienes quieran dirigirse a la Comisión. Para solicitar asistencia, por favor llame al número 415.778.6757 o al 415.778.6769 para TDD/TTY. Requerimos que solicite asistencia con tres días hábiles de anticipación para poderle proveer asistencia.

Attachments are sent to Committee members, key staff and others as appropriate. Copies will be available at the meeting.

All items on the agenda are subject to action and/or change by the Committee. Actions recommended by staff are subject to change by the Committee.

## Metropolitan Transportation Commission

375 Beale Street, Suite 800 San Francisco, CA 94105

#### Legislation Details (With Text)

File #: 22-1642 Version: 1 Name:

Type: Report Status: Informational

File created: 10/13/2022 In control: ABAG Finance Committee

On agenda: 11/17/2022 Final action:

Title: ABAG Finance Committee Chair's Report for November 17, 2022

Sponsors:

Indexes:

Code sections:

Attachments:

Date Ver. Action By Action Result

ABAG Finance Committee Chair's Report for November 17, 2022

Karen Mitchoff

Information

## Metropolitan Transportation Commission

375 Beale Street, Suite 800 San Francisco, CA 94105

Legislation Details (With Text)

File #: 22-1643 Version: 1 Name:

Type: Report Status: Consent

File created: 10/13/2022 In control: ABAG Finance Committee

On agenda: 11/17/2022 Final action:

Title: Approval of ABAG Finance Committee Minutes of September 15, 2022

Sponsors:

Indexes:

Code sections:

Attachments: 05a Finance Minutes 20220915 Draft.pdf

Date Ver. Action By Action Result

Approval of ABAG Finance Committee Minutes of September 15, 2022

Clerk of the Board

Approval



**Meeting Minutes - Draft** 

375 Beale Street Suite 700 San Francisco, California 94105

#### **ABAG Finance Committee**

Chair, Karen Mitchoff, Supervisor, County of Contra Costa

Thursday, September 15, 2022

5:00 PM

**HYBRID** (In person option available)

### Association of Bay Area Governments Finance Committee

The ABAG Finance Committee may act on any item on the agenda.

The meeting is scheduled to begin at 5:00 p.m.

Agenda, roster, and webcast available at https://abag.ca.gov

For information, contact Clerk of the Board at (415) 820-7913.

#### Roster

Jesse Arreguin, Karen Mitchoff, David Rabbitt, Belia Ramos, James Spering

1. Call to Order / Roll Call / Confirm Quorum

Chair Mitchoff called the meeting to order at about 5:00 p.m. Quorum was present.

Present: 5 - Arreguin, Mitchoff, Rabbitt, Ramos, and Spering

- 2. Public Comment
- 3. Committee Member Announcements
- 4. Chair's Report
- 4.a. 22-1296 ABAG Finance Committee Chair's Report for September 15, 2022
- 5. Consent Calendar

Upon the motion by Spering and second by Rabbitt, the ABAG Finance Committee approved the Consent Calendar. The motion passed unanimously by the following vote:

Aye: 5 - Arreguin, Mitchoff, Rabbitt, Ramos, and Spering

- **5.a.** 22-1124 Approval of ABAG Finance Committee Minutes of June 16, 2022
- 6. Contracts and Purchase Orders

ABAG Finance Committee September 15, 2022

#### **6.a.** <u>22-1297</u>

Report on ABAG Contracts and Purchase Orders between \$20,000 and \$200,000 from January 2022 to June 2022

Derek Hansel gave the report.

Upon the motion by Arreguin and second by Ramos, the ABAG Finance Committee approved the report on ABAG Contracts and Purchase Orders between \$20,000 and \$200,000 from January 2022 to June 2022. The motion passed unanimously by the following vote:

Aye: 5 - Arreguin, Mitchoff, Rabbitt, Ramos, and Spering

#### 7. Investments

7.a. 22-1299 Report on ABAG Investments for period ended April 2022 (Unaudited)

Kyung Hee Howard gave the report.

Upon the motion by Rabbitt and second by Arreguin, the ABAG Finance Committee approved the report on ABAG Investments for period ended April 2022 (Unaudited). The motion passed unanimously by the following vote:

Aye: 5 - Arreguin, Mitchoff, Rabbitt, Ramos, and Spering

**7.b.** 22-1449 Report on ABAG Investments for period ended June 2022 (Unaudited)

Upon the motion by Ramos and second by Spering, the ABAG Finance Committee approved the report on ABAG Investments for period ended June 2022 (Unaudited). The motion passed unanimously by the following vote:

Aye: 5 - Arreguin, Mitchoff, Rabbitt, Ramos, and Spering

#### 8. Adjournment / Next Meeting

Chair Mitchoff adjourned the meeting at about 5:07 p.m.

Page 2 Printed on 11/3/2022

## Metropolitan Transportation Commission

375 Beale Street, Suite 800 San Francisco, CA 94105

Legislation Details (With Text)

File #: 22-1646 Version: 1 Name:

Type: Report Status: Committee Approval

File created: 10/13/2022 In control: ABAG Finance Committee

On agenda: 11/17/2022 Final action:

Title: Report on ABAG Investments for period ended August 2022 (Unaudited)

Sponsors:

Indexes:

Code sections:

Attachments: 06a 1 Summary Sheet Report Investments August.pdf

06a 2 Attachment Investment Report.pdf

Date Ver. Action By Action Result

Report on ABAG Investments for period ended August 2022 (Unaudited)

Catherine Cam

Approval

#### **Finance Committee**

November 17, 2022 Agenda Item 6.a.

Investments

#### Subject:

Report on ABAG Investments for period ended August 2022 (Unaudited)

#### Background

In accordance with the adopted investment policy, this report is on the ABAG investment holdings as of August 31, 2022. Total funds under ABAG management are approximately \$111.5 million.

A breakdown by fund is as follows:

Fund	Market Value (\$ million)	% of Total
ABAG Admin (Note 1)	\$11.8	10.5%
ABAG San Francisco Estuary Partnership	0.1	0.1%
ABAG BayRen	8.6	7.7%
Other (Note 2)	0.4	0.4%
Subtotal ABAG	20.9	18.7%
ABAG Fin Auth Non-Profit (FAN)	3.2	2.9%
ABAG FAN CFD 690 & 942 Market St	1.6	1.4%
ABAG FAN CFD SF Mint	0.5	0.4%
ABAG FAN CFD 2014 & 2017 Windemere	8.3	7.5%
ABAG FAN CFD SF Rincon	1.4	1.3%
Subtotal ABAG FAN	15.0	13.5%
San Francisco Bay Restoration Authority	73.0	65.4%
ABAG Power	2.6	2.4%
Portfolio Total	\$111.5	100.0%

#### Notes:

- 1. The ABAG Admin Fund includes a \$10 million grant from the State of California for the Regional Early Action Planning (REAP) program.
- 2. Other includes Balance Foundation, San Francisco Bay Trail, and Finance Corp.

#### **Finance Committee**

November 17, 2022 Agenda Item 6.a.

#### Investments

The portfolio breakdown is as follows:

Security Holding	Portfolio Composite	Policy Limits
Cash	28.4%	No limit
Gov't Pools	8.9%	No limit
Gov't Securities	52.2%	No limit
Mutual Funds (Trustee)	10.5%	No limit
Mutual Funds (Non-Trustee)	0.0%	20% Portfolio/10% One Fund
Portfolio Total	100.0%	

#### Liquidity Summary of ABAG Portfolio:

Maturity	Market Value (\$ million)	% of Total Portfolio	Cumulative Minimum Level per ABAG Investment Policy
30 days or less	\$63.5	57%	10%
90 days or less	\$108.3 cumulative	97% cumulative	15%
1 year or less	\$111.5 cumulative	100% cumulative	30%

#### Issues

#### None

#### **Recommended Action**

The ABAG Finance Committee is requested to accept the Report on ABAG Investments for Period Ended August 2022 (Unaudited).

#### Attachment

A. Investment Report, August 2022

Therew Which I

Reviewed

Therese W. McMillan

ABAG Summary by Issuer August 31, 2022

Issuer	Number of Investments	Par Value	Market Value	% of Portfolio	Average YTM 365	Average Days to Maturity
BLK ROCK T-FUND TRUSTEE	16	11,756,175.12	11,756,175.12	10.54	2.040	1
FEDERAL HOME LOAN BANK	3	33,500,000.00	33,345,847.08	29.89	2.369	58
LOCAL AGENCY INVESTMENT FUND	5	9,878,567.13	9,878,567.13	8.86	1.276	1
MORGAN STANLEY GOV'T INST CUST	1	45,065.48	45,065.48	0.04	2.120	1
UNION BANK CHECKING	8	23,641,641.94	23,641,641.94	21.19	0.000	1
UNION BANK SFBRA	1	7,948,221.86	7,948,221.86	7.13	0.000	1
US TREASURY	1	25,000,000.00	24,932,475.00	22.35	1.189	42
Total and Ave	rage 35	111,769,671.53	111,547,993.61	100.00	1.303	27

#### ABAG Summary by Type August 31, 2022 Grouped by Fund

Security Type	Numl Investr		Par Value	Market Value	% of Portfolio	Average YTM 365	Average Days to Maturity
Fund: ABAG ADMIN							
Local Agency Investment Funds		1	50,558.73	50,558.73	0.05	1.276	1
Passbook/Checking Accounts		2	11,686,721.67	11,686,721.67	10.48	0.000	1
	Subtotal	3	11,737,280.40	11,737,280.40	10.53	0.005	1
Fund: ABAG SF ESTUARY PARTNE	RSHIP						
Local Agency Investment Funds		1	107,854.29	107,854.29	0.10	1.276	1
	Subtotal	1	107,854.29	107,854.29	0.10	1.276	1
Fund: ABAG BAYREN							
Passbook/Checking Accounts		1	8,624,588.05	8,624,588.05	7.73	0.000	1
	Subtotal	1	8,624,588.05	8,624,588.05	7.73	0.000	1
Fund: ABAG BALANCE FOUNDATION	ON						
Passbook/Checking Accounts		1	23,432.92	23,432.92	0.02	0.000	1
	Subtotal	1	23,432.92	23,432.92	0.02	0.000	1
Fund: SAN FRANCISCO BAY TRAIL							
Passbook/Checking Accounts		1	363,281.06	363,281.06	0.33	0.000	1
	Subtotal	<u> </u>	363,281.06	363,281.06	0.33	0.000	1
Fund: ABAG FINANCE CORP							
Passbook/Checking Accounts		1	15,526.77	15,526.77	0.01	0.000	1
s	Subtotal	1	15,526.77	15,526.77	0.01	0.000	1
Fund: SF BAY RESTORATION AUTH	HORITY						
Federal Agency DiscAmortizing		3	33,500,000.00	33,345,847.08	29.89	2.369	58
Local Agency Investment Funds		1	6,726,603.14	6,726,603.14	6.03	1.276	1
Mutual Funds - Custodial		1	45,065.48	45,065.48	0.04	2.120	1
Passbook/Checking Accounts		1	7,948,221.86	7,948,221.86	7.13	0.000	1
Treasury Discounts -Amortizing		1	25,000,000.00	24,932,475.00	22.35	1.189	42

#### ABAG Summary by Type August 31, 2022 Grouped by Fund

Security Type	Num Investi	ber of ments	Par Value	Market Value	% of Portfolio	Average YTM 365	Average Days
	Subtotal —	7 -	73,219,890.48	72,998,212.56	65.44	1.607	41
Fund: ABAG POWER							
Local Agency Investment Funds		1	14,212.35	14,212.35	0.01	1.276	1
Passbook/Checking Accounts		1	2,639,658.67	2,639,658.67	2.37	0.000	1
	Subtotal	2	2,653,871.02	2,653,871.02	2.38	0.007	1
Fund: ABAG FIN AUTH NONPROFIT							
Local Agency Investment Funds		1	2,979,338.62	2,979,338.62	2.67	1.276	1
Passbook/Checking Accounts		1	288,432.80	288,432.80	0.26	0.000	1
	Subtotal		3,267,771.42	3,267,771.42	2.93	1.163	1
Fund: ABAG FAN CFD 2007 WINDEMERE							
Mutual Funds - Trustee		3	4,666,183.71	4,666,183.71	4.18	2.040	1
	Subtotal -		4,666,183.71	4,666,183.71	4.18	2.040	
Fund: ABAG FAN CFD 690&942 MRKT ST	ī						
Mutual Funds - Trustee		2	1,570,840.59	1,570,840.59	1.41	2.040	1
	Subtotal -			1,570,840.59	1.41	2.040	1
Fund: ABAG FAN CFD 2006-2 SF MINT							
Mutual Funds - Trustee		3	466,111.49	466,111.49	0.42	2.040	1
	Subtotal		466,111.49	466,111.49	0.42	2.040	1
Fund: ABAG FAN CFD 2014&17 WINDEME	ERE						
Mutual Funds - Trustee		3	3,646,423.64	3,646,423.64	3.27	2.040	1
Su	Subtotal		3,646,423.64	3,646,423.64	3.27	2.040	
Fund: ABAG FAN CFD 2006-1 SF RINCON							
Mutual Funds - Trustee		5	1,406,615.69	1,406,615.69	1.26	2.040	1
	Subtotal		1,406,615.69	1,406,615.69	1.26	2.040	
Total and	_	35	111,769,671.53	111,547,993.61	100.00	1.303	27

## Metropolitan Transportation Commission

375 Beale Street, Suite 800 San Francisco, CA 94105

#### Legislation Details (With Text)

File #: 22-1724 Version: 1 Name:

Type: Report Status: Committee Approval

File created: 10/28/2022 In control: ABAG Finance Committee

On agenda: 11/17/2022 Final action:

Title: Report on the Association of Bay Area Governments (ABAG) Financial Statements and

Accompanying Reports for Fiscal Year 2021-2022

Sponsors:

Indexes:

Code sections:

Attachments: 07a 1 Summary Sheet ABAG Audit 2022 v1.pdf

07a 2 Attachment A ABAG Audit Results and Required Communications v2.pdf

<u>07a 3 Attachment B ABAG Reports on Federal Awards in Accordance with OMB Uniform Guidance for</u> 07a 4 Attachment C FY 2021-22 ABAG Financial Reports and Year End Audit Results Presentation.pd

07a 5 Attachment D FY 2021-22 ABAG Financial Statements v1.pdf

Date Ver. Action By Action Result

Report on the Association of Bay Area Governments (ABAG) Financial Statements and Accompanying Reports for Fiscal Year 2021-2022

Presenter:

Derek Hansel, MTC, and Kathy Lai, Lead Engagement Partner with Crowe LLP

Approval

#### **Finance Committee**

November 17, 2022 Agenda Item 7.a.

#### Financial Statements and Accompanying Reports

#### Subject:

Report on the Association of Bay Area Governments (ABAG) Financial Statements and Accompanying Reports for Fiscal Year 2021-2022

#### Background:

Staff requests that the ABAG Finance Committee recommend that the ABAG Executive Board accept and approve the attached Financial Statements and Accompanying Reports for the Fiscal Year ended June 30, 2022 and accept the staff recommendation to reappoint Crowe LLP for the FY 2023 audit. The Financial Statements are audited by Crowe LLP.

The exit interview represents an opportunity for the Finance Committee to have direct communication with Crowe LLP, your independent auditor. As part of the exit interview, Crowe LLP will make a presentation relating to the audit results, required communications and the Report on Federal Awards. Staff will make a presentation on the ABAG Financial Statements.

There are several documents that make up the year-end Financial Statements and Accompanying Reports. These reports are presented by Crowe LLP.

#### FY 2021-22 ABAG Audit Results and RequiredCommunications

The audit opinion is "unmodified" with no "material" or "significant deficiency" in internal controls.

Reports on Federal Awards in Accordance with Office of Management and Budget (OMB) Uniform Guidance for the Year Ended June 30, 2022

Crowe LLP prepares this report on expenses and financial controls as they relate to federal grants. No federal findings were noted or instances of non-compliance or material weakness.

#### FY 2021-22 ABAG Financial Statements

The ABAG financial statements for FY 2021-22 are comprised of five sections:

- Independent Auditors Report (p. 1)—This is the opinion expressed on internal controls and the financial statements.
- Management's Discussion and Analysis (MD&A) (p. 4)—The MD&A provides a management overview of the information contained in the financial statements as of June 30, 2022.

#### **Finance Committee**

November 17, 2022 Agenda Item 7.a.

#### Financial Statements and Accompanying Reports

- Basic Financial Statements (p. 9)—Including:
  - Statement of Net Position or assets over liabilities
  - Statement of Revenue, Expenses and Changes in Net Position
  - Statement of Cash Flows
  - Notes to the Financial Statements (p. 13)—Including descriptions of the ABAG as a reporting entity and certain information considered important to understanding the reporting entity and accounting practices related to ABAG.
- Required Supplementary Information (p. 36)—Mainly pension and OPEB liabilities
- Other Supplementary Information (p. 41)—Additional accounting information and details of the ABAG Conduit Financing Pool

If you have any questions about this report, please contact Derek Hansel at (415) 778-6730.

Issues:

None

#### **Finance Committee**

November 17, 2022 Agenda Item 7.a.

Financial Statements and Accompanying Reports

#### **Recommended Action:**

The ABAG Finance Committee is requested to accept the staff report and recommend ABAG Executive Board approval of the Financial Statements and Accompanying Reports for Fiscal Year 2021-22 and the reappointment of the firm Crowe LLP for the Fiscal Year 2022-23 annual external audit.

#### Attachments:

- A. FY 2021-22 ABAG Audit Results and Required Communication
- B. Reports on Federal Awards in Accordance with Office of Management and Budget (OMB) Uniform Guidance for the Year Ended June 30, 2022
- C. Presentation
- D. FY 2021-22 ABAG Financial Statements

#### Reviewed:

Therese W. McMillan

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Dear Members of the Finance Committee of Association of Bay Area Governments,

We are pleased to present our report on the audit of Association of Bay Area Governments. Our report includes a summary of the audit results and also required auditor communications under professional standards.

Our audit is substantially completed. The remaining open items typical of this stage are the receipt of the management representation letter and standard subsequent event procedures through the date of audit report issuance.

We welcome any questions you or others may have on our audit. Thank you for the opportunity to discuss the audit results.

Sincerely,

Ratherine V. Kai

Katherine V. Lai Engagement Partner

2022 Crowe LLP

## **Client Service Team**



Rich Perilloux IT Audit Partner



John Weber Concurring Review Partner



Kathy Lai Lead Engagement Partner



**Brad Schelle** Audit Partner



Scott Nickerson Audit Partner

3



Rachel Snyder Senior Manager



Cassandra Taylor IT Audit Senior Manager



**Joseph Widjaja** Senior Manager



**Erika Alvarez** Senior Manager



Cory Lee Manager

**Tony Boras**GASB Technical Reviewer

Brian Archambeault Uniform Guidance Technical Reviewer Bert Nuehring Consulting Partner

Erik Nylund
Consulting
Managing Director

**Chris Moore**Derivatives Partner

Matt Geerdes Accounting Advisory

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# Agenda

Audit Objectives

Audit Results

Required Communications

# **Audit Objectives**



# **Engagement Objectives**

- The objective of an audit of financial statements is to express an opinion that the financial statements are in accordance with accounting principles generally accepted in the United States.
- The audit of financial statements will be performed in accordance with auditing standards generally accepted in the United States (GAAS) and generally accepted Government Auditing Standards (GAGAS).
- Those standards require that we plan and perform the audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement whether caused by error or fraud.
- Our audit includes consideration of internal controls over financial reporting, but we do not express an opinion on the effectiveness of such internal controls. Our audit includes consideration of internal controls over financial reporting, but we do not express an opinion on the effectiveness of such internal controls. Management is responsible for the design and the effectiveness of internal controls.

# **Audit Results**

## **Financial Statement Audit Reports**



 Independent Auditor's Report on the financial statements as of and for the year ending June 30, 2022.

Entity	Opinion
ABAG	Unmodified

 We did not identify any significant deficiencies or material weaknesses during our audit.

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## Other Reporting-Compliance

#### **Uniform Guidance Report**

- National Estuary Program.
- Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance.
  - No federal findings noted.
- Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards.
  - No instances of non-compliance or other matters noted.
  - No material weakness noted.

- Significant Accounting Policies: Those Charged with Governance should be informed of the initial selection of and changes in significant accounting policies or their application. Management has disclosed the summary of significant accounting policies in footnote 1 of each report.
- Management Judgments and Accounting
   Estimates: Further, accounting estimates are
   an integral part of the financial statements
   prepared by management and are based upon
   management's current judgments.



- Adoption of New Accounting Standards:
  - Leases (GASB 87)
  - Accounting for Interest Cost Incurred Before the End of a Construction Period (GASB 89)
  - Omnibus 2020 (GASB 92, certain paragraphs)
  - Replacement of Interbank Offered Rates (GASB 93, paragraphs 13-14)
  - CCUC and Section 457 Plans (GASB 97, except paragraphs 4-5)
  - The Annual Comprehensive Financial Report (GASB 98)
  - Omnibus 2022 (GASB 99, paragraphs 26-32)
  - Implementation Guide 2019-3 (Leases)
  - Implementation Guide 2020-1 (Update 2020, Certain Questions)
  - Implementation Guide 2021-1 (Update 2021, Question 4.22)



- Corrected Misstatements: We did not note any material corrected misstatements that were brought to the attention of management as a result of our audit procedures.
- <u>Uncorrected Misstatements</u>: We did not note any uncorrected misstatements that were brought to the attention of management as a result of our audit procedures.



#### We did not note:

- Significant Accounting Policies in Controversial or Emerging Areas
- Significant Unusual Transactions
- Significant Difficulties Encountered during the Audit
- Disagreements with Management
- Consultations with Other Accountants
- Significant Related Party Findings and Issues
- Independence matters



# Questions?



## **Thank You**

Katherine V. Lai, CPA, CGMA

Partner

Kathy.Lai@crowe.com

https://www.linkedin.com/in/kathylaicpa/

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Reports on Federal Awards in Accordance with OMB Uniform Guidance For the Year Ended June 30, 2022

Auditee EIN
Association of Bay Area Governments 94-2832478

# Association of Bay Area Governments Reports on Federal Awards in Accordance with OMB Uniform Guidance For the Year Ended June 30, 2022

#### CONTENTS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	1
INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE	3
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	6
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	8
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	9



### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Executive Board Association of Bay Area Governments

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities, the major fund, and the aggregate remaining fund information of the Association of Bay Area Governments ("ABAG") as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise ABAG's basic financial statements, and have issued our report thereon dated November XX, 2022.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered ABAG's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of ABAG's internal control. Accordingly, we do not express an opinion on the effectiveness of ABAG's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether ABAG's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.





INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Executive Board Association of Bay Area Governments

#### Report on Compliance for Each Major Federal Program

#### Opinion on Major Federal Program

We have audited the Association of Bay Area Governments' ("ABAG") compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on ABAG's major federal program for the year ended June 30, 2022. ABAG's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, ABAG complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

#### Basis for Opinion on Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of ABAG and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of ABAG's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to ABAG's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on ABAG's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about ABAGs compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding ABAG's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of ABAG's internal control over compliance relevant to the audit in order
  to design audit procedures that are appropriate in the circumstances and to test and report on
  internal control over compliance in accordance with the Uniform Guidance, but not for the purpose
  of expressing an opinion on the effectiveness of ABAG's internal control over compliance.
  Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the business-type activities, the major fund, and the aggregate remaining fund information of ABAG as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise ABAG's basic financial statements. We issued our report thereon dated November XX, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

San Francisco, California November XX, 2022

#### Association of Bay Area Governments Schedule of Expenditures of Federal Awards For the year ended June 30, 2022

Federal Grantor/Pass Through Grantor Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Passed- Through to Sub-Recipients	Total Federal Expenditures
United States Environmental Protection Agency	110		00.0 1.00.0.0	
The San Francisco Bay Water Quality Improvement Fund				
Direct Awards				
Urban Greening Bay Area				
W999T26201	66.126		\$ 32.128	\$ 59.909
W999T53101	66.126		17,680	61,331
Transforming Shorelines			,	, , , , ,
W99T87701	66.126		211.554	354,733
Water Quality Improvement			)	, , , , ,
W998T20401	66.126		989	90,442
Subtotal: ALN 66.126			262,351	566,415
				,
National Estuary Program				
Direct Awards				
Implementation of the Comprehensive Conservation and Management Plan				
CE99T59901	66.456		71,962	687,034
Subtotal: ALN 66.456			71,962	687,034
Capitalization Grants for Clean Water Revolving Funds Pass through from CA State Water Resources Control Board Oro Loma Horizontal Levee Advancing New Designs for Resilience and Water Quality Improveme D2101051 Subtotal: ALN 66.458	nt 66.458	D2101051		8,157 <b>8,157</b>
Regional Wetland Program Development Grants				
Direct Awards				
Wetlands Protection Development	00.404		50.444	440.070
CD99T93501	66.461		53,411	118,072
CD98T29701	66.461		3,937	36,141
Subtotal: ALN 66.461			57,348	154,213
Brownfields Multipurpose, Assessment, Revolving Loan Fund, and Cleanup Cooperative Agre Direct Awards	ements			
Brownfields Multipurpose, Assessment, Revolving Loan Fund, and Cleanup Cooperative Agreeme BF99T61501	ents 66.818		76,898	76,898
Subtotal: ALN 66.818	00.010		76,898	76,898
			,	. 3,000
Total United States Environmental Protection Agency			468,559	1,492,717

(Continued)

#### Association of Bay Area Governments Schedule of Expenditures of Federal Awards For the year ended June 30, 2022

Federal Grantor/Pass Through Grantor	Federal Assistance Listing	Pass-Through Entity Identifying	Passed- Through to	Total Federal
Program or Cluster Title	Number	Number	Sub-Recipients	Expenditures
Department of the Interior				
Clean Vessel Act				
Pass through from California State Department of Parks & Recreation				
Clean Vessel Education & Outreach Grant				
	15.616	C8963452	\$ -	\$ 3,160
	15.616	C8964463	-	187,718
	15.616	C8964462		3,400
Subtotal: ALN 15.616				194,278
Total Department of the Interior			<u> </u>	194,278
Department of Energy				
Conservation Research and Development				
Direct Award				
San Francisco BayREN (BRICR)				
DE-EE00075580001	81.086	DE-EE00075580001	177,249	186,596
Subtotal: ALN 81.086			177,249	186,596
Total US Department of Energy			177,249	186,596
Total OS Department of Energy			177,249	100,030
Total Fyrnanditures for Fodoral Asserda			¢ 645.000	£ 4.072.504
Total Expenditures for Federal Awards			\$ 645,808	\$ 1,873,591

#### **NOTE 1 – Basis of Accounting**

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") presents the activity of all expenditures of federal awards of the Association of Bay Area Governments ("ABAG"). ABAG's reporting entity is defined in Note 1 of ABAG's Basic Financial Statements.

The Schedule is presented using the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (the "Uniform Guidance"). Therefore, some amounts presented in the Schedule may differ from amounts presented in, or used in preparation of, the financial statements. Expenditures reported on the Schedule are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### **NOTE 2 – Indirect Cost Rate**

ABAG applies its predetermined approved indirect cost rate when charging indirect costs to federal awards rather than the 10% de minimis indirect cost rate described in Section 200.414 of the Uniform Guidance.



#### ASSOCIATION OF BAY AREA GOVERNMENTS SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the year ended June 30, 2022

#### **SUMMARY OF AUDITORS' RESULTS**

#### Financial Statements:

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:	Unmodified	
Internal control over financial reporting: Material weakness(es) identified?	Yes	XNo
Significant deficiency(ies) identified?	Yes	X None reported
Noncompliance material to financial statements noted?	Yes	XNo
Federal Awards:		
Internal control over major federal programs:		
Material weakness(es) identified?	Yes	XNo
Significant deficiency(ies) identified?	Yes	X None reported
Type of auditor's report issued on compliance for major federal programs:	Unmodified	
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	Yes	XNo
Identification of major federal programs:		
Assistance Listing Number 66.456	National Estuar	y Program
Dollar threshold used to distinguish type A and B programs:	\$ 750,000	
Auditee qualified as low-risk auditee?	XYes	No

## FY 2021- 2022 FINANCIAL REPORTS AND YEAR END AUDIT RESULTS

November 17, 2022

**Derek Hansel,**Chief Financial Officer



# Association of Bay Area Governments (ABAG)

ABAG was created by local governments to meet their planning and research needs related to land use, environmental and water resource protection, disaster resilience, energy efficiency and hazardous waste mitigation. In addition to the planning function, ABAG runs two major grant funded programs: San Francisco Estuary Partnership (SFEP) and Bay Area Regional Energy Network (BayREN).



## Statement of Net Position

#### Assets

 Total assets increased \$6.8 million, mainly due to higher receivable balance as of June 30, 2022, from the state grants and net OPEB asset.

#### Liabilities

 Total liabilities decreased by \$2.1 million, primarily due to decrease in net pension liabilities which offset by an increase in unearned revenue from the state grant advance and timing in outstanding vendor invoice.

#### Net Position

The negative net position

Adjusted net position

Pension liability

Capital assets

(\$9.8 million)

\$4.9 million

\$10.3 million

\$ 4.4 million

#### Statement of Net Position

The following table is a summary of ABAG's Statement of Net Position as of June 30 for the last two fiscal years:

	2022	2021
Assets		
Current and other assets	\$ 32,692,105	\$ 25,574,434
Capital assets	4,438,677	4,771,050
Total assets	37,130,782	30,345,484
Deferred outflows of resources	2,808,888	3,128,066
Liabilities		
Other liabilities	23,977,193	21,169,683
Long term liabilities	14,160,837	19,042,901
Total liabilities	38,138,030	40,212,584
Deferred inflows of resources	11,579,685	950,609
Net position:		
Net investment in capital assets	4,438,677	4,771,050
Unrestricted (deficit)	(14,216,722)	(12,460,693)
Total net position	\$ (9,778,045)	\$ (7,689,643)

## Statement of Revenues, Expenses and Changes in Fund Balance

Statement of Revenues, Expenses, and Changes in Net Position

The following table is a summary of ABAG's Statement of Revenues, Expenses, and Changes in Net Position for the last two fiscal year ended June 30:

	2022	2021
Operating revenues		
Membership dues	\$ 2,447,663	\$ 2,410,210
Conference registration	S = 1	22,000
Other operating revenues	36,814	158,326
Total operating revenues	2,484,477	2,590,536
Operating expenses		
Contracted salaries and benefits	4,265,420	2,339,501
Professional fees	713,264	634,070
Other operating expenses	1,019,274	1,037,865
Total operating expenses	5,997,958	4,011,436
Operating loss	(3,513,481)	(1,420,900
Nonoperating revenues/(expenses)		
Grants	38,797,304	29,248,167
Contracted salaries and benefits	(2,583,612)	(2,292,276
Professional fees	(35,212,731)	(25,971,309
Other nonoperating revenues	1,335,459	105,759
Other nonoperating expenses	(911,341)	(1,503,160
Total nonoperating revenues (expenses)	1,425,079	(412,819
Change in net position	(2,088,402)	(1,833,719
Net position - beginning	(7,689,643)	(5,855,924
Net position - ending	\$ (9,778,045)	\$ (7,689,643

- ABAG ended FY 2022 with a net operating loss of \$3.5 million, mainly due to pension cost related to GASB Statement No. 68.
- Operating revenue of \$2.5 million, down \$106 thousand, primarily due to no conference registration collected in FY2022 and decrease in other operating revenue which includes donation.
- Operating expense of \$6 million, up \$1.9 million, mainly from higher operating expenses in contracted salaries and benefits that includes recognition of pension and OPEB expenses.
- Nonoperating revenue and expenses increased by \$1.8 million, from FY 2021.
  - Total nonoperating revenue consists of grant revenue and other nonoperating revenues. In FY 2022 ABAG's grant revenue increased by \$9.5 million, mainly due to the increase in grant revenue from California Public Utilities Commission, Department of Water Resource and REAP.
  - ABAG's total non-operating expenses increased by \$9.4
    million, from FY 2021. The increase in total nonoperating
    expenses was mainly due to the increase in contracted
    professional fees related to grant funded project expenses.
- The primary contributor to the decrease in net position was the ongoing unfunded pension cost related to GASB Statement No. 68.

## Other Post Employment Benefits (OPEB)

- The OPEB has gone from an unfunded liability to fully funded asset.
- At the end of FY 2022 ABAG had a positive account balance of \$2.9 million, an increase of \$2.1 million.

Last Ten Years *					S	chedule II
Measurement Period		2016-17	2017-18	2018-19	2019-20	2020-21
Changes in Total OPEB liability						
Service cost	\$	6,314 \$	- \$	- \$	- \$	
Interest on the total OPEB liability		499,585	500,228	499,860	474,766	472,07
Difference between actual and expected experience		152	-	(162,855)		(458,74
Changes of assumptions		-	-	(183, 250)	10.5	120,98
Benefit payments	S4	(485,483)	(494,650)	(516,714)	(534,301)	(495,07
Net change in total OPEB liability	\#==	20,416	5,578	(362,959)	(59,535)	(360,76
Total OPEB liability - beginning		7,637,694	7,658,110	7,663,688	7,300,729	7,241,19
Total OPEB liability - ending (a)	\$	7,658,110 \$	7,663,688 \$	7,300,729 \$	7,241,194 \$	6,880,42
Changes in OPEB fiduciary net position						
Benefit payments	\$	(485,483) \$	(494,650) \$	(516,714) \$	(534,301) \$	(495,07
Contribution from employer		774,994	766,499	773,664	987,853	
Net investment income		562,294	469,061	438,625	288,260	2,266,68
Administrative expenses	-	(2,814)	(12,593)	(2,556)	(5,225)	(4,11
Net change in plan fiduciary net position		848,991	728,317	693,019	736,587	1,767,49
Plan fiduciary net position - beginning	39	5,098,527	5,947,518	6,675,835	7,368,854	8,105,44
Plan fiduciary net position - ending (b)	\$	5,947,518 \$	6,675,835 \$	7,368,854 \$	8,105,441 \$	9,872,93
Plan net OPEB liability/(asset) - ending (a) - (b)	\$	1,710,592 \$	987,853 \$	(68,125)\$	(864,247) \$	(2,992,50
Plan fiduciary net position as a percentage of the total OPEB liability	- 19	77.66%	87.11%	100.93%	111.94%	143.5
Covered-employee payroll **	S	6.655.535 \$	126.057 \$	- \$	- S	
Plan net OPEB liability/(asset) of as a percentage of covered-employee payroll		25.70%	783.66%	N/A	N/A	N

## Net Pension Liability

- Net pension liability is \$10.3 million, down \$6.1 million.
- The last covered payroll was FY 2017.
- Changes in PERS actuarial values could impact future liability.

Association of Bay Area Governments. Cost-Sharing Defined Benefit Pension Plan Schedule of Changes in the Net Pension Liability and Related Ratios (unaudited) As of fiscal year ending June 30, 2022 Last Ten Years\* Schedule I Miscellaneous Miscellaneous Miscellaneous Miscellaneous Miscellaneous Miscellaneous Miscellaneous Miscellaneous Plan Tier I & II Tier I & II Tier I & II Tier I & II 2014 Measurement Date Employer's proportion of the collective net pension 0 4744 % 0 4246 % 0.4132 % Employer's proportionate share of the collective net \$ 11,357,673 \$ 12,998,297 \$ 14,749,850 \$ 16,288,587 \$ 15,604,366 \$ 16,083,129 \$ 16,441,481 \$ 10,325,576 pension liability Employer's covered payroll \*\* \$ 6,847,411 \$ 6,198,473 \$ 6,036,594 \$ 5,832,772 \$ 74,655 \$ Employer's proportionate share of the collective net pension liability as a percentage of the employer's covered payroll The pension plan's fiduciary net Position as a 90.49 % percentage of the total pension liability



## **Association of Bay Area Governments**

Financial Statements For the Year Ended June 30, 2022

### **Association of Bay Area Governments** Financial Statements

#### For the Year Ended June 30, 2022

#### **Table of Contents**

	PAGE	
Independent Auditor's Report	1 - 3	
Management's Discussion and Analysis (unaudited)	4 - 8	
Basic Financial Statements		
Statement of Net Position	9	
Statement of Revenues, Expenses and Changes in Net Position	10	
Statement of Cash Flows	11	
Notes to the Financial Statements	13	
Required Supplementary Information (unaudited)		
Schedule of Changes in the Net Pension		
Liability and Related Ratios	37	
Schedule of Employer Contributions - Pension	38	
Schedule of Changes in Net OPEB Liability/Asset and Related Ratios	39	
Schedule of Employer Contributions - OPEB	40	
Other Supplementary Information		
Schedule of Net Position - ABAG	42	
Schedule of Revenues, Expenses and Changes in Net Position - ABAG	43	
Combining Statement of Net Position - Non-Major Enterprise Funds	44	
Combining Statement of Revenues, Expenses and Changes in Net Position		
- Non-Major Enterprise Funds	45	
Schedule of ABAG Conduit Financing Pool	46	

#### INDEPENDENT AUDITOR'S REPORT

Members of the Executive Board of the Association of Bay Area Governments San Francisco, California

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the business-type activities, the major fund, and the aggregate remaining fund information of the Association of Bay Area Governments ("ABAG"), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the ABAG's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, the major fund, and the aggregate remaining fund information of the Association of Bay Área Governments, as of June 30, 2022, and the respective changes in financial position and its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of ABAG, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about ABAG's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of ABAG's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about ABAG's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the ABAG's basic financial statements. The other supplementary information as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated <>, 2022 on our consideration of ABAG's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of ABAG's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering ABAG's internal control over financial reporting and compliance.



#### **Management's Discussion and Analysis**

This section presents an overview of the financial activities of the Association of Bay Area Governments (ABAG) and its blended component units for the year ended June 30, 2022. This discussion has been prepared by management and should be read in conjunction with the financial statements and the notes which follow.

ABAG was created by local governments to meet their planning and research needs related to land use, environmental and water resource protection, disaster resilience, energy efficiency and hazardous waste mitigation. In addition to the planning function, ABAG runs two major grant funded programs: San Francisco Estuary Partnership (SFEP) and Bay Area Regional Energy Network (BayREN).

SFEP was established in 1988 by the State of California and the U.S. Environmental Protection Agency under the Clean Water Act's National Estuary Program, after the San Francisco Estuary was designated as an *estuary of national significance*. SFEP manages multiple projects designed to improve the health of the Estuary through the *Estuary Blueprint*, a comprehensive, collective vision for the Estuary's future. SFEP receives funding from federal, state and local agencies for regional-scale restoration, water quality improvement, and resilience-building projects.

BayREN is a collaboration of the nine counties that make up the San Francisco Bay Area. Led by ABAG, BayREN's energy efficiency programs help Bay Area residents and communities become more energy efficient. BayREN is primarily funded through a Public Purpose Program (PPP) Surcharge included on the utility bills of gas and electric ratepayers. The California Public Utilities Commission (CPUC) allocates PPP funding for state-mandated assistance programs for low income customers, energy efficiency programs, and public-interest research and development.

#### A. Financial Highlights

ABAG's federal, state, and local grants, which are the principal revenue sources of ABAG make up over 91 percent of ABAG revenue. So far, these project grants have shown no sign of slowing down, which is good for the overall success of ABAG.

While the post-pandemic still certainly had its share of operational and financial challenges, ABAG continues to conduct important local programs and enhance financial performance. Highlights in FY 2022 are as follows:

- The BayREN Energy Program received funding bringing total grant revenue to \$22.6 million in FY 2022.
- The SFEP program received funding bringing total grant revenue to \$10.7 million in FY 2022.
- ABAG received advance funding from Regional Early Action Planning Grant (REAP) in the amount of \$10.3 million in FY 2022.

#### **B.** Overview of the Financial Statements

The ABAG's Financial Statements include the *Statement of Net Position*, *Statement of Revenues*, *Expenses and Changes in Net Position*, and *Statement of Cash Flows*. The financial statements are prepared in accordance with accounting principles generally accepted in the United States of America.

The Statement of Net Position reports assets plus deferred outflows of resources, liabilities plus deferred inflows of resources and the difference as net position. The Statement of Revenues, Expenses and Changes in Net Position consists of operating revenues and expenses and non-operating revenues and expenses. The Statement of Cash Flows are presented using the direct method.

The Financial Statements provide information about the financial activities of ABAG's funds. The ABAG fund is presented as a major fund; ABAG Finance Corporation and BALANCE Foundation are presented as non-major funds in an aggregate amount in a separate column.

#### C. Financial Analysis

ABAG deficit net position of approximately \$9.8 million for FY 2022, increased by \$2.1 million compared to FY 2021. The primary contributor to the decrease in net position was the ongoing unfunded pension cost related to GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*.

#### <u>Statement of Net Position</u>

The following table is a summary of ABAG's Statement of Net Position as of June 30 for the last two fiscal years:

	2022	2021
Assets		
Current and other assets	\$ 32,692,105	\$ 25,574,434
Capital assets	4,438,677	4,771,050
Total assets	37,130,782	30,345,484
Deferred outflows of resources	2,808,888	3,128,066
Liabilities		
Other liabilities	23,977,193	21,169,683
Long term liabilities	14,160,837_	19,042,901
Total liabilities	38,138,030	40,212,584
Deferred inflows of resources	11,579,685	950,609
Net position:		
Net investment in capital assets	4,438,677	4,771,050
Unrestricted (deficit)	(14,216,722)	(12,460,693)
Total net position	\$ (9,778,045)	\$ (7,689,643)

Total assets increased by \$6.8 million in FY 2022. The increase in total assets was primarily due to higher receivable balance at June 30, 2022 from the state grant and net OPEB asset.

Total liabilities decreased by \$2.1 million in FY 2022. The decrease was primarily due to a decrease in net pension liabilities which was offset by an increase in unearned revenue at year end from the state grant advance and timing in outstanding vendor invoices.

#### Statement of Revenues, Expenses, and Changes in Net Position

The following table is a summary of ABAG's Statement of Revenues, Expenses, and Changes in Net Position for the last two fiscal year ended June 30:

	2022	2021
Operating revenues		
Membership dues	\$ 2,447,663	\$ 2,410,210
Conference registration	-	22,000
Other operating revenues	36,814	158,326
Total operating revenues	2,484,477	2,590,536
Operating expenses		
Contracted salaries and benefits	4,265,420	2,339,501
Professional fees	713,264	634,070
Other operating expenses	1,019,274	1,037,865
Total operating expenses	5,997,958	4,011,436
Operating loss	(3,513,481)	(1,420,900)
Nonoperating revenues/(expenses)		
Grants	38,797,304	29,248,167
Contracted salaries and benefits	(2,583,612)	(2,292,276)
Professional fees	(35,212,731)	(25,971,309)
Other nonoperating revenues	1,335,459	105,759
Other nonoperating expenses	(911,341)	(1,503,160)
Total nonoperating revenues (expenses)	1,425,079	(412,819)
Change in net position	(2,088,402)	(1,833,719)
Net position - beginning	(7,689,643)	(5,855,924)
Net position - ending	\$ (9,778,045)	\$ (7,689,643)

Total operating revenue decreased by \$0.1 million in FY 2022. The decrease in total operating revenue was primarily due to no conference registration collected in FY 2022.

Total operating expenses increased by \$2.0 million. The increase in operating expense primarily due to \$2.7 million increase in pension expense from GASB 68.

Total nonoperating revenue consists of grant revenue and other nonoperating revenues. In FY 2022 ABAG's grant revenue increased by \$9.5 million, mainly due to the increase in grant revenue from California Public Utilities Commission (CPUC), Department of Water Resource (DWR) and REAP.

ABAG's total non-operating expenses increased by \$9.4 million from FY 2021. The increase in total non-operating expenses was mainly due to the increase in contracted professional fees related to grant funded project expenses.

Overall total nonoperating revenue/expenses increased by \$1.8 million from FY 2021.

#### D. Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in this management discussion and analysis and the financial statements.

#### E. Capital Asset Administration

ABAG's capital assets include building facilities, furniture and equipment, and capitalized software. ABAG reports its capital assets on an accrual basis. ABAG's investment in capital assets decreased from \$4,771,050 in FY 2021 to \$4,438,677 in FY 2022 due to asset depreciation of \$332,373. For additional information on ABAG's capital assets, refer to Note 4.

#### F. Economic Factors

While the general economic picture nationally and regionally has stabilized over the past eighteen months from the challenges posed by the COVID-19 pandemic and ensuing "flash" recession, there are new challenges that ABAG must face over FY 2022-23 and beyond.

Inflation has been running very high since early 2021. Inflationary pressures have included supply chain challenges, extremely low unemployment (driven in part by low labor force participation), and the war in Ukraine. For the first several months of this inflationary trend, the Federal Reserve believed these inflationary pressures to be "transitory" (that is, short-term in nature). As it has become clear that these increases are not, in fact, transitory, the Federal Reserve has initiated an assertive campaign of unwinding its monetary stimulus by increasing short-term interest rates and reducing its balance sheet. In pursuing this campaign, the Federal Reserve is attempting to navigate to an economic "soft landing," in which inflation is reduced, unemployment levels remain acceptable (if somewhat higher than current), and the national economy avoids recession.

Unfortunately, steering the economy to a soft landing is an uncertain enterprise, and it is possible that the Federal Reserve may overshoot, increasing interest rates to a point that the economy goes into recession, or that today's inflationary pressures are such that increases in interest rates are insufficient to address them. Either of these could significantly increase financial risk to ABAG.

In the San Francisco Bay Area, the overall economy continues to be strong, with robust growth in sales tax revenue, unemployment rates notably lower than national and statewide rates, and inflation which, while high, is lower than national averages as well as other major metropolitan areas in California.

Pandemic related effects in the Bay Area continue, primarily with respect to the issue of "return-to-office". Office occupancy is down sharply, and vacancy rates are up relative to pre-pandemic levels. These trends are likely to have uneven effects across the area, with San Francisco facing significant headwinds on this issue.

The change in economic condition had no appreciable effect on the operation and business results of ABAG.

#### **Requests for information**

This financial report is intended to provide citizens, taxpayers, creditors, and stakeholders with a general overview of the ABAG's finances. Questions about this report may be directed to the MTC Finance Department, at 375 Beale Street, Suite 800, San Francisco, California 94105.

#### Association of Bay Area Governments Statement of Net Position June 30, 2022

	Association of Bay Area Governments	Non-Major Enterprise Funds	Total
ASSETS			
Current Assets: Cash and cash equivalents	\$ 4,181,988	\$ 38,960	
Cash restricted Account receivable Accrued interest	14,393,365 537,041 296	-	14,393,365 537,041 296
Loan receivable Receivable from federal	67,297 659,582	-	67,297 659,582
Receivable from state Receivable from local	6,242,423 355,996	-	6,242,423 355,996
Due from other government Prepaid items	103,797 1,608,564		103,797 1,608,564
Total current assets	28,150,349	38,960	28,189,309
Non-current Assets  Loan receivable  Capital assets, net of accumulated depreciation/amortization  Net OPEB asset	1,510,288 4,438,677 2,992,508	-	1,510,288 4,438,677 2,992,508
Total non-current assets	8,941,473	-	8,941,473
TOTAL ASSETS	37,091,822	38,960	37,130,782
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows from pension	2,808,888		2,808,888
TOTAL DEFERRED OUTFLOWS OF RESOURCES	2,808,888		2,808,888
LIABILITIES			
Current Liabilities: Accounts payable	4,566,684	-	4,566,684
Accrued liabilities	3,648,379	-	3,648,379
Retention payable Unearned revenue	657,760 10,808,104	-	657,760 10,808,104
Advance from PG&E	2,410,000	-	2,410,000
Due to other government	1,886,266		1,886,266
Total current liabilities Non-current Liabilities:	23,977,193		23,977,193
Unearned Revenue Due to other governments	3,585,261 250,000	-	3,585,261 250,000
Net pension liability	10,325,576		10,325,576
Total non-current liabilities	14,160,837		14,160,837
TOTAL LIABILITIES	38,138,030		38,138,030
DEFERRED INFLOWS OF RESOURCES			
Deferred Inflows from pension	10,365,241	-	10,365,241
Deferred Inflows from OPEB	1,214,444		1,214,444
TOTAL DEFERRED INFLOWS OF RESOURCES	11,579,685		11,579,685
NET POSITION			
Net of investment in capital assets Unrestricted	4,438,677 (14,255,682)	38,960	4,438,677 (14,216,722)
TOTAL NET POSITION	\$ (9,817,005)	\$ 38,960	\$ (9,778,045)

#### Association of Bay Area Governments Statement of Revenues, Expenses and Changes in Net Position For the Year Ended June 30, 2022

OPED ATHNO DEVENHES	Association of Bay Area Governments	Non-Major Enterprise Funds	Total
OPERATING REVENUES:	¢ 2.447.662.6	n o	2 447 662
Membership dues Other operating revenues	\$ 2,447,663 \$ 36,814	S - \$ -	2,447,663 36,814
		1 (	
TOTAL OPERATING REVENUES	2,484,477	<u> </u>	2,484,477
OPERATING EXPENSES			
Contracted salaries and benefits	4,265,420	_	4,265,420
Professional fees	708,114	5,150	713,264
Conference and meeting costs	6,331	· -	6,331
Building assessments	366,800	-	366,800
Committee members' stipend	123,250	-	123,250
Insurance	155,331	-	155,331
Depreciation expense	332,373	-	332,373
Overhead	15,000	-	15,000
Other operating expenses	20,189		20,189
TOTAL OPERATING EXPENSES	5,992,808	5,150	5,997,958
OPERATING LOSS	(3,508,331)	(5,150)	(3,513,481)
NONOPERATING REVENUES AND (EXPENSES)			
Federal grants	1,870,992	_	1,870,992
State grants	35,558,385	-	35,558,385
Local grants	1,367,927	-	1,367,927
Contracted salaries and benefits	(2,583,612)	-	(2,583,612)
Professional fees	(35,212,731)	-	(35,212,731)
Interest income	2,255	-	2,255
Contribution from BATA	108,577	-	108,577
Contribution from MTC	924,627	-	924,627
Contribution from ABAG FAN	300,000	-	300,000
Other nonoperating expenses	(911,341)	<u> </u>	(911,341)
TOTAL NONOPERATING REVENUES (EXPENSES)	1,425,079		1,425,079
CHANGE IN NET POSITION	(2,083,252)	(5,150)	(2,088,402)
Net Position, beginning of year	(7,733,753)	44,110	(7,689,643)
Net Position, end of year	\$ (9,817,005)	38,960 \$	(9,778,045)
···· ··· ··· ··· ··· ·· ·· ·· · · · ·	<del>* (2,017,003)</del>	Σ0,700 φ	(2,7,70,012)

#### Association of Bay Area Governments Statement of Cash Flows For the Year Ended June 30, 2022

	Association of Bay Area Governments	Non-Major Enterprise Funds	Total
Cash flows from operating activities			
Cash receipts from customers Other operating cash receipts Cash payments to suppliers and contractors	\$ 2,449,399 \$ 103,145	-	103,145
for goods and services Other operating cash payments	(1,900,546) (455,564)	(5,150)	(1,905,696) (455,564)
Cash payments for retirees benefits	(1,538,022)	-	(433,304) (1,538,022)
• •		(5.150)	
Net cash provided by operating activities	(1,341,588)	(5,150)	(1,346,738)
Cash flows from non-capital financing activities			
Federal grants	1,808,973	_	1,808,973
State grants	33,548,702	-	33,548,702
Local grants	1,167,260	=	1,167,260
Contracted salaries and benefits	(2,554,369)	-	(2,554,369)
Professional fees	(32,033,331)	-	(32,033,331)
Contribution from ABAG FAN	300,000	-	300,000
Contribution from BATA	108,577	-	108,577
Contribution from MTC	820,830	-	820,830 (878,703)
Other nonoperating expenses	(878,703)		(878,703)
Net cash provided by non-capital financing activities	2,287,939		2,287,939
Cash flows from investing activities			
Interest and dividends received	3,265	<u> </u>	3,265
Net cash provided by investing activities	3,265		3,265
Net increase/(decrease) in cash	949,616	(5,150)	944,466
Balances - beginning of year	17,625,737	44,110	17,669,847
Balances - end of year	\$ 18,575,353	\$ 38,960	\$ 18,614,313

#### Association of Bay Area Governments Statement of Cash Flows - Proprietary Funds For the Year Ended June 30, 2022

	Association of Bay Area Governments		Non-Major Enterprise Funds	Total
Reconciliation of operating loss to net cash provided by operating activities	_			
Operating loss	\$	(3,508,331) \$	(5,150) \$	(3,513,481)
Adjustments to reconcile operating net cash used in operating activities:  Depreciation and amortization		332,373	_	332,373
•		332,373		332,373
Net effect of changes in: Due to other government		(824,612)		(824,612)
Accounts receivable		(28,851)	_	(28,851)
Loan receivable		67,297	_	67,297
Prepaid items		1,538	_	1,538
Net OPEB assets		(2,128,261)	_	(2,128,261)
Deferred outflows from pension		152,188	_	152,188
Deferred outflows from OPEB		166,990	-	166,990
Net pension liability		(6,115,905)	-	(6,115,905)
Deferred inflows from pension		9,414,632	-	9,414,632
Deferred inflows from OPEB		1,214,444	-	1,214,444
Accounts payable		(15,897)	-	(15,897)
Accrued liabilities		(872)	-	(872)
Retention payable	_	(68,321)		(68,321)
Net cash provided by operating activities	\$	(1,341,588) \$	(5,150) \$	(1,346,738)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The Association of Bay Area Governments (ABAG) was established in 1961 pursuant to the Joint Exercise of Powers Act, California Government Code Section 6500, et seq by agreement among its member counties and cities of the San Francisco Bay Area. ABAG's purpose is to serve as a permanent forum to study and discuss matters of mutual interest and concern to member jurisdictions, develop policies and action plans, and provide services and undertake actions addressing such matters.

ABAG is governed by a General Assembly comprised of elected officials from member cities and counties. The General Assembly appoints an Executive Board to carry out policy decisions, and approve the annual budget.

On April 20, 2017, ABAG Executive Board approved a Contract for Services between ABAG and the Metropolitan Transportation Commission (MTC). As of July 1, 2017, MTC's Executive Director and the staff of MTC perform all of the duties and programmatic work for ABAG and its Local Collaboration Programs (LCP). ABAG remains a separate legal entity, governed by its Executive Board, and retains its mission along with all of its statutory roles and responsibilities as the region's Council of Governments.

ABAG is a membership organization that provides a variety of planning and other service programs for its members. ABAG's principal sources of revenue include membership dues, contributions and grants. The accompanying financial statements present the ABAG operation which is the primary activity, along with the financial activities of its component units, which are entities for which ABAG is financially accountable. Although they are separate legal entities, they are presented in the financial statements as blended component units.

#### **Blended Component Units**

Blended component units are in substance part of ABAG's operations and are reported as an integral part of the financial statements. The following blended component units are described below:

#### i) ABAG Finance Corporation (Corporation)

ABAG Finance Corporation is a non-profit public benefit corporation created on June 24, 1985, to aid members in obtaining financing by acting as a credit pooling conduit. Participating members issue debt, leases or certificates of participation (COPs) that are pooled as a single issue by the Corporation. Members' payments are pooled to repay the debt and the leased assets become the property of the member when the obligation is retired. The Corporation did not take on any new debt issuances after the staff consolidation on July 1, 2017.

The Corporation is governed by a sub-committee of the ABAG Executive Board, which establishes financing policies and approves each credit pooling arrangement.

13

#### ii) Balance Foundation (BALANCE)

Bay Area Leaders Addressing the Challenge of the Economy and Environment Foundation (BALANCE) is a non-profit, tax-exempt corporation created on September 22, 1987, to assist Bay Area governments in obtaining funds to study, analyze and resolve regional issues. BALANCE is governed by a Board of Directors whose appointment is controlled by ABAG.

#### **B.** Basis of Presentation

ABAG's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the U.S.A.

ABAG presents its financial statements as enterprise funds and reports the following funds:

#### Major funds

Association of Bay Area Governments Fund - this fund accounts for revenues and expenses of the Association of Bay Area Governments.

#### Non-major funds

ABAG Finance Corporation Fund - this fund accounts for revenues and expenses of the ABAG Finance Corporation.

BALANCE Foundation Fund - this fund accounts for revenues and expenses of BALANCE described above.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

ABAG's enterprise fund financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

#### **New Accounting Pronouncements**

GASB Statement No. 87, *Leases*, has an objective to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. It requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this statement are effective for reporting periods beginning after June 15, 2021. ABAG adopted this statement for fiscal year ended June 30, 2022. The adoption of this standard has no impact on ABAG's financial statements.

GASB Statement No.89, Accounting for Interest Cost Incurred before the End of a Construction Period, establishes accounting requirements for interest cost incurred before the end of a construction period. This statement enhances the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period. The requirements of this statement are effective for reporting periods beginning after December 15, 2020. ABAG adopted this statement for fiscal year ended June 30, 2022. The adoption of the standard has no impact on ABAG's financial statements.

GASB Statement No. 91, *Conduit Debt Obligations*, provides single method of reporting conduit debt obligations. This statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of this statement are effective for reporting periods beginning after December 15, 2021. Management is currently evaluating the effect of this statement on ABAG's financial statements.

GASB Statement No. 92, *Omnibus 2020*, establishes accounting and financial reporting requirements for specific issues related to leases, intra-entity transfers of assets, postemployment benefits, government acquisitions, risk financing and insurance related activities of public entity risk pools, fair value measurements, and derivative instruments. The initial requirements of this Statement are effective as follows: (a) The requirements in paragraphs 4, 5, 11, and 13 were effective upon issuance. (b) The requirements in paragraphs 6 and 7 are effective for fiscal years beginning after June 15, 2021. (c) The requirements in paragraphs 8, 9, and 12 are effective for reporting periods beginning after June 15, 2021. (d) The requirements in paragraph 10 are effective for government acquisitions occurring in reporting periods beginning after June 15, 2021. The adoption of the standard has no impact on ABAG's financial statements.

GASB Statement No. 93, Replacement of Interbank Offered Rates (IBOR), establishes accounting and financial reporting requirements related to the replacement of IBORs in hedging derivative instruments and leases. It also identifies appropriate benchmark interest rates for hedging derivative instruments. The requirements of this Statement, except for paragraphs 11b, 13, and 14 were effective for reporting periods beginning after June 15, 2020. The requirement in paragraph 11b is effective for reporting periods ending after December 31, 2021. The requirements in paragraphs 13 and 14 are effective for fiscal years beginning after June 15, 2021, and all reporting periods thereafter. The adoption of this statement has no impact on ABAG's financial statements.

GASB Statement No. 94, *Public-Private and Public-Public Partnerships (PPPs) and Availability Payment Arrangements (APAs)*, establishes standards of accounting and financial reporting for PPPs and APAs for governments. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. Management is currently evaluating the effect of this statement on ABAG's financial statements.

GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITAs), establishes standards of accounting and financial reporting for SBITAs by a government end user (a government). The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. Management is currently evaluating the effect of this statement in ABAG's financial statements.

GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans, (a) clarifies how the absence of a governing board should be considered in determining whether a primary government is financially accountable for purposes of evaluating potential component units and (b) modifies the applicability of certain component unit criteria as they relate to defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans (for example, certain Section 457 plans). The requirements of this statement are effective as follows; (a) The requirement in (1) paragraph 4 of this Statement as it applies to defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans (for example, certain Section 457 plans). The requirements of this statement are effective as follows: (a) The requirement in (1) paragraph 4 of this Statement as it applies to defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans and (2) paragraph 5 of this Statement are effective immediately. (b) The requirements in paragraphs 6–9 of this Statement are effective for fiscal years beginning after June 15, 2021. (c) All other requirements of this Statement are effective for reporting periods beginning after June 15, 2021. ABAG adopted paragraphs 4 and 5 of this statement in fiscal year 2020, and the remaining paragraphs of this statement in fiscal year 2022. The adoption of the standard has no impact on ABAG's financial statements.

GASB Statement No. 98, *The Annual Comprehensive Financial Report*, establishes the new term annual comprehensive financial report and its acronym ACFR and replaces instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. The requirements of this statement are effective for reporting periods ending after December 15, 2021. ABAG adopted this statement for fiscal year ended June 30, 2022. The adoption of the standard has no impact on ABAG's financial statements.

GASB Statement No. 99, *Omnibus 2022*, enhances comparability in accounting and financial reporting and to improve consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB statements and (2) accounting and financial reporting for financial guarantees. The requirements of this statement are effective as follows: (a) The requirements in paragraph 26-32 related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by the pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance. (b) The requirements in paragraphs 11-25 related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. (c) The requirements in paragraphs 4-10 related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter. ABAG adopted paragraphs 26-32 requirements in fiscal year 2022. The adoption of paragraphs 26-32 requirements has no impact on ABAG's financial statements. Management is currently evaluating the effect of the remaining paragraphs of this statement on ABAG's financial statements.

GASB Statement No. 100, Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62, enhances accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this statement are effective for accounting changes and errors corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Management is currently evaluating the effect of this statement on ABAG's financial statements.

GASB Statement No. 101, *Compensated Absences*, updates the recognition and measurement guidance for compensated absences and associated salary-related payments by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this statements are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Management is currently evaluating the effect of this statement on ABAG's financial statements.

#### **D. Net Position**

Net position, presented in the financial statements, represents the residual interest in assets plus deferred outflows of resources after liabilities and deferred inflows of resources are deducted. ABAG's net position consists of three sections:

- Net Investment in Capital Assets groups all capital assets into one component of net position. Accumulated depreciation and any outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category. There is net investment in capital assets of \$4,438,677, refer to Note 4.
- Restricted Net Position reflects net position that is subject to constraints either (1) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. There is no restricted net position at year end.
- Unrestricted Net Position represents net position of ABAG that is not included in the determination of net investment in capital assets or the restricted component of net position.

#### E. Cash and Investments

Under the Contract for Services, MTC invests ABAG's available cash in accordance with the adoption of MTC's investment policy and with under the prudent investor rule. The prudent investor rule states, in essence, that "in investing ... property for the benefit of another, a trustee shall exercise the judgment and care, under the circumstance then prevailing, which people of prudence, discretion, and intelligence exercise in the management of their own affairs." This policy affords ABAG a broad spectrum of investment opportunities as long as the investment is deemed prudent and is authorized under the California Government Code Sections 53600, et seq. ABAG's Administrative Committee adopted MTC's investment policy on June 9, 2017. Investments allowed under MTC's investment policy include the following:

- Securities of the U.S. Government or its agencies
- Securities of the State of California or its agencies
- Certificates of deposit issued by a nationally or state chartered bank
- Authorized pooled investment programs

- Commercial paper Rated "A1" or "P1"
- Corporate notes Rated "A" or better
- Municipal bonds
- Mutual funds Rated "AAA"
- Other investment types authorized by state law and not prohibited in MTC's investment policy.

ABAG applies the provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and External Investment Pools, as amended (including by GASB Statement No. 72, Fair Value Measurement and Application), which generally requires investments to be recorded at fair value with the difference between cost and fair value recorded as an unrealized gain or loss. ABAG reports its money market securities and short-term investments at cost. Net increases or decreases in the fair value of investments are shown in the Statement of Revenues, Expenses and Changes in Net Position as interest income.

ABAG considers all balances in demand deposit accounts and the Local Agency Investment Fund (LAIF) to be cash, and classifies all other highly liquid short-term investments as cash equivalents. Highly liquid short-term investments are cash equivalents that meet the following definitions:

- Readily convertible to known amounts of cash.
- So near their maturity that they present insignificant risk of changes in value because of changes in interest rates.

#### F. Loan Receivable

Loan receivable consists of receivable from multifamily building owners who borrow funds through the BayREN Multifamily Capital Advance Financing Program. Each loan terms vary from 10 years to 20 years. Loan payments are collected monthly.

#### G. Prepaid Items

Certain payments to vendors applicable to future accounting periods are recorded as prepaid items based on the consumption method.

#### H. Capital Assets

Capital assets, which include buildings and improvements, furniture and equipment, and software, are reported in the Statement of Net Position. Capital asset acquisitions are recorded at historical cost. ABAG's intangible assets consist of purchased and licensed commercially available computer software and internally developed software.

Capital assets are defined by ABAG as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of three years. However, capital assets that do not meet the threshold on an individual basis but are material collectively are capitalized. ABAG follows the guidance in GASB Statement No. 34, *Basic Financial Statements - and Management's Discussion & Analysis - for State and Local Governments* and GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets* for recording capital assets.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset service lives are not capitalized. Depreciation and amortization are computed using the straight-line method that is based upon the estimated useful lives of individual capital assets.

The estimated useful lives of capital assets are as follows:

	<u>Years</u>
Facilities and improvements	5 – 30
Furniture and equipment	3 - 10
Capitalized software	3 - 6

When assets have been evaluated for impairment, in which the use of capital assets is discontinued or a decision has been made to sell assets and the assets are not continuing to be used, the depreciation and amortization ceases.

## I. <u>Due to/from Other Government</u>

The due to/from other government consists of payables to and receivables from MTC.

For additional information on the due to/from MTC activities in FY 2022, refer to Note 11.

#### J. Retirement Plans

ABAG provides a defined benefit pension plan, which provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to Plan members and beneficiaries. The ABAG Miscellaneous Rate Plan is part of the public agency cost-sharing multiple-employer Defined Benefit Pension Plan (Plan) in the California Public Employees' Retirement System (CalPERS).

GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, requires that reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used.

Valuation Date (VD)	June 30, 2020
Measurement Date (MD)	June 30, 2021
Measurement Period (MP)	July 1, 2020 to June 30, 2021

GASB 68 allows use of a measurement date up to 12 months before the employer's fiscal year end. Accordingly, for financial reporting purposes, the ABAG total pension liability was determined by CalPERS using a valuation date of June 30, 2020. CalPERS then rolled forward the total pension liability to June 30, 2021, and this is the basis for measuring ABAG's net pension liability reported at June 30, 2022.

Following the staff consolidation on July 1, 2017 and the retirement of the last ABAG employee in January 2018, there are no more employees added to the Plan. Future pension liabilities for employees transferred to MTC will be covered by MTC. ABAG remains responsible for its unfunded pension liabilities.

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan and additions to / deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

For additional information on the Plan, refer to Note 7.

## K. Other Post Employment Healthcare Benefits (OPEB)

ABAG provides post employments' medical coverage for eligible retired employees and their eligible dependents through the Public Employees' Medical & Hospital Care Act (PEMHCA) governed by CalPERS. Eligible employees are the employees who were hired prior to July 1, 2009. ABAG established a Section 115 benefit trust fund with the California Employers' Retiree Benefit Trust (CERBT), an irrevocable agent multiple-employer post retirement healthcare trust fund administered by CalPERS. The benefit trust fund is not recorded as a fiduciary fund by ABAG as the underlying assets are not managed by ABAG.

For purposes of measuring the net OPEB asset, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about fiduciary net position of ABAG's OPEB Plan and additions to/deletions from the OPEB Plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

GASB Statement No. 75 requires that reported results must pertain to liability and assets information within certain defined timeframes. For this report, the following timeframes are used.

Valuation Date (VD) June 30, 2021

Measurement Date (MD) June 30, 2021

Measurement Period (MP) July 1, 2020 to June 30, 2021

20

GASB Statement No. 75 allows the use of a measurement date up to twelve months before the employer's fiscal year end. Accordingly, for financial reporting purposes, ABAG's net OPEB asset at June 30, 2022 was determined using the actuarial valuation of June 30, 2021 and measurement date of June 30, 2021.

Following the ABAG/MTC staff consolidation at July 1, 2017 and subsequent retirement of the last ABAG employee in January 2018, there are no more employees added to the ABAG OPEB Plan. Liabilities for consolidated employees now rests with MTC as of July 1, 2017. ABAG remains responsible for its unfunded OPEB liabilities related to ABAG retirees.

For additional information about the Plan, refer to Note 8.

## L. Unearned Revenue

The unearned revenue consists of the funds advanced by California Department of Transportation (Caltrans) for the San Pablo Spine Project; California Department of Housing and Community Development (HCD) for REAP Program; CPUC grant (passing through PG&E) for the BayREN Programs; Santa Clara Valley Water District for professional staff support; Bay Area Quality Management District for the Palo Alto Horizontal Levee Project; and State Coastal Conservancy for the Bay Trail projects.

#### M. Advance from PG&E

PG&E advanced funds from a CPUC grant (passing through PG&E) for the BayRen Multifamily Loan Program. The scope of work will end as of December 31, 2022.

# N. <u>Deferred Outflows/Inflows of Resources on Pensions and Other Post-Employment Benefits</u> (OPEB)

Deferred outflows of resources and deferred inflows of resources are recognized for:

- Changes in the total pension and OPEB liability arising from differences between expected and actual experience with regard to economic or demographic factors. \*
- The effects of changes of assumptions about future economic or demographic factors or of other inputs. \*
- Difference between projected and actual investment earnings on defined benefit pension and OPEB plan investments. \*\*
- Net differences between the ABAG actual contributions and ABAG's proportionate share of the total contributions from employers included in the collective net pension liability. \*
- Change in ABAG's proportion of collective net pension liability. \*

- \* The balance on these accounts are recognized in pension and OPEB expenses using a systematic and rational method over a closed period equal to the average of the expected remaining service lives of employees determined as of the beginning of the measurement period.
- \*\* The difference between projected and actual earnings amount is recognized in pension and OPEB expenses using a systematic and rational method over a closed five-year period.

Deferred outflows of resources are also used to report ABAG's contribution to CalPERS subsequent to the measurement date of the net pension and OPEB liability and before the end of the reporting period.

Refer to Note 7 and 8 for additional information.

#### O. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## P. Operating and Nonoperating Revenues and Expenses

Operating revenues are those necessary for principal operations of the entity. Operating expenses are those related to user service activities. Nonoperating revenues and expenses are all other revenues and expenses not related to user service activities. All grant related activities including both revenues and expenses are considered nonoperating.

#### 2. NET POSITION

ABAG has a negative net position of \$9,778,045 for fiscal year 2022. The change in negative position is mainly the result of recognition of the GASB 68 pension expense of \$5,064,421. Since staff have transitioned from ABAG to MTC employment, ABAG will no longer have any member growth in its pension or OPEB liabilities. The unfunded OPEB liability was fully funded in the fiscal year 2020 allowing ABAG to draw annual retiree medical costs from the existing trust, the California Employers' Retiree Benefit Trust (CERBT). In addition, with no additional employees, the pension liability should be reduced annually based on the current CalPERS amortization schedule.

## 3. CASH AND CASH EQUIVALENTS

## A. The composition of cash and cash equivalents at June 30, 2022 is as follows:

Cash at banks	\$ 18,456,196
Government Pools	
Local Agency Investment Fund	 158,117
Total cash and cash equivalents	\$ 18,614,313

The California State Local Agency Investment Fund (LAIF) is a program created by state statute as an investment alternative for California's local governments and special districts. Deposits in LAIF are presented as cash as they are available for immediate withdrawal or deposit at any time without prior notice or penalty and there is minimal risk of principal. LAIF is unrated.

## **B. Deposit Risk Factors**

Custodial credit risk can affect the value of deposits. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, ABAG may not be able to recover its deposits that are in the possession of an outside party. All checking accounts are insured by the Federal Depository Insurance Corporation (FDIC) up to a limit of \$250,000.

Under California Government Code Sections 53651 and 53652, depending on specific types of eligible securities, a bank must deposit eligible securities to be posted as collateral with its agent and having a fair value of 110% to 150% of ABAG's cash on deposit.

#### 4. CAPITAL ASSETS

A summary of changes in capital assets for the year ended June 30, 2022 is as follows:

	July 1, 2021	Increase	Decrease		ling Balance une 30, 2022
Capital assets being depreciated:	Φ. <b>7.</b> 400 0 6 <b>2</b>	Φ.	Ф	ф	<b>5</b> 400 0 60
Facilities and improvements	\$ 5,488,962	\$ -	\$ -	\$	5,488,962
Furniture and equipment	373,204	-	-		373,204
Capitalized software	190,030				190,030
Total capital assets being depreciated	6,052,196				6,052,196
Less accumulated depreciation for:					
Facilities and improvements	878,233	219,558	-		1,097,791
Furniture and equipment	307,897	65,307	-		373,204
Capitalized software	95,016	47,508			142,524
Total accumulated depreciation	1,281,146	332,373		_	1,613,519
Total capital assets, being depreciated, net	\$4,771,050	\$ (332,373)	\$ -	\$	4,438,677

#### 5. UNEARNED REVENUE

The unearned revenue consists of grant received in advance of the performance of services. A summary of the outstanding balance of ABAG's unearned revenue as of June 30, 2022 is as follows:

	Beginning			Ending	
	Balance as of			Balance as of	Due within
	July 1, 2021	Addition	Reduction	June 30, 2022	one year
Unearned Revenue	\$ 13,371,416	\$ 29,219,041	\$ (28,197,092)	\$ 14,393,365	\$ 10,808,104

#### 6. CONDUIT FINANCING PROGRAMS FOR MEMBERS

ABAG assisted members and other borrowers in obtaining financing through the issuance of revenue bonds, special assessment debt, certificates of participation in lease revenues and in straight leasing arrangements.

The underlying liability for the repayment of each of these issues rests with the borrower participating in that issue, and not with ABAG which acts only as a conduit in pooling each issue. For that reason, ABAG has not recorded a liability for these issues.

A summary of the outstanding balances of the ABAG's Conduit Financing Programs as of June 30, 2022 is as follows:

		ding Balance ne 30, 2022
California Redevelopment Bonds California Capital Projects Bonds	\$ \$	4,155,000 3,110,000
Total	\$	7,265,000

#### 7. PENSION PLAN

## A. General Information about the Pension Plan

## Plan Description

The ABAG Miscellaneous Rate Plan is part of the public agency cost-sharing multiple-employer Defined Benefit Pension Plan (Plan) administered by the CalPERS, which acts as a common investment and administrative agent for participating public employers within the state of California. The Plan consists of individual rate plans (benefit tiers) within a miscellaneous risk pools. Plan assets may be used to pay benefits for any employer rate plan of the miscellaneous risk pools. Benefit provisions under the Plan are established by State statute and Agency resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website: www.calpers.ca.gov

## Benefits Provided

The ABAG's defined benefit pension plan, the Miscellaneous Plan of Association of Bay Area Governments ("the Plan"), provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Classic members (hired before January 1, 2013) with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. New members (hired after January 1, 2013) with five years of total service are eligible to retire at age 52 with statutorily reduced benefits.

The Plan's provisions and benefits in effect at June 30, 2022, are summarized as follows:

	Miscellaneous Plan	
	Tier I	Tier II
	Prior to	On or after
Hire date	January 1, 2013	January 1, 2013
Benefit formula	2.5%@55	2%@62
Benefit vesting schedule	5 Years service	5 Years service
Benefit payments	monthly for life	monthly for life
Retirement age	50- 55	52-62
Monthly benefits, as a percentage of eligible compensation	2.0%-2.5%	1.0%-2%

On July 1, 2017 all ABAG employees except for one, transferred to MTC. The last employee retired in January 2018. There will be no more employees added to the ABAG retirement Plan. ABAG remains responsible for its unfunded pension liabilities related to the legacy employees.

#### **Contributions**

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Beginning in fiscal year 2016, CalPERS collects employer contributions for the Plan as a percentage of payroll for the normal cost portion and as a dollar amount for contributions toward the unfunded liability and side fund. The ABAG required contribution for the unfunded liability and side fund was \$1,613,506 in fiscal year 2022. ABAG did not make contributions for the normal cost portion in fiscal year 2022 because ABAG did not have active employees during fiscal year 2022.

# **B.** Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2022, ABAG reported a net pension liability for its proportionate share of the net pension liability as \$10,325,576.

ABAG's net pension liability for the Plan is measured as the proportionate share of the total net pension liability of the Plan. The net pension liability of the Plan is measured as of June 30, 2021, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2020 rolled forward to June 30, 2021 using standard update procedures. ABAG's proportion of the net pension liability was based on a projection of the long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. ABAG's proportionate share of the net pension liability for the Plan as of June 30, 2021 and 2022 as follows:

	Miscellaneous Plan
Proportion - June 30, 2021	0.3898 %
Proportion - June 30, 2022	0.5438 %
Change - Increase (Decrease)	0.1540 %

For the year ended June 30, 2022, ABAG recognized pension expense of \$5,064,421. At June 30, 2022, ABAG reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Miscellaneous Plan			
	Deferred Outflows of Resources		Deferred Inflows of Resources	
Contribution made after the measurement date	\$	1,613,506	\$ -	
Difference between actual				
and expected experience		1,157,902	-	
Net difference in actual and				
proportionate contribution		37,480	(141,823)	
Net difference between projected and				
actual earnings on investments		=	(9,013,681)	
Adjustments due to differences in proportion			(1,209,737)	
Total	\$	2,808,888	\$ (10,365,241)	

The \$1,613,506 in the preceding table is reported as deferred outflows of resources related to employer contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as a pension expense as follows:

Year Ended June 30		Annual Amortization
	2023	\$ (2,213,772)
	2024	(2,207,013)
	2025	(2,258,157)
	2026	(2,490,917)

## **Actuarial Assumptions**

For the measurement period ended June 30, 2021, the total pension liability was determined using the annual actuarial valuation as of June 30, 2020 rolled forward to June 30, 2021. The June 30, 2022 total pension liability was based on the following actuarial methods and assumptions:

Valuation Date June 30, 2020 Measurement Date June 30, 2021

Actuarial Cost Method Entry-Age Normal Cost Method

Actuarial Assumptions:

Investment rate of return 7.15% Inflation 2.50%

Salary Increases Varies by Entry Age and Service

Mortality Rate Table \* Derived using CalPERS's membership data for all funds
Post Retirement Benefit Increase The lesser of contract COLA or 2.5% until Purchasing
Power Protection Allowance floor on purchasing power

applies, 2.5% thereafter

## Change of Assumptions

There were no changes of assumptions from the previous measurement date.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.15 percent for the Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

<sup>\*</sup> The mortality table used was developed based on CalPERS-specific data. The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015. Pre-retirement and Post-retirement mortality rates include 15 years of projected mortality improvements using 90% of Scale MP-2016 published by the Society of Actuaries. For more details on this table, please refer to the CalPERS Experience Study and Review of Actuarial Assumptions report from December 2017 that can be found on the CalPERS website: www.calpers.ca.gov.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all of the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The expected real rates of return by asset class are as followed:

Asset Class (a)	Assumed Asset Allocation	Real Return Years 1 - 10 (b)	Real Return Years 11+ (c)
Public Equity	50 %	4.80 %	5.98 %
Fixed Income	28 %	1.00 %	2.62 %
Inflation Assets	- %	0.77 %	1.81 %
Private Equity	8 %	6.30 %	7.23 %
Real Assets	13 %	3.75 %	4.93 %
Liquidity	1 %	- %	(0.92)%
Total	100 %		

- (a) In the System's ACFR, Fixed Income is included in Global Debt Securities; Liquidity is included in Short-term Investments; Inflation Assets are included in both Global Equity Securities and Global Debt Securities.
- (b) An expected inflation of 2.00% is used for this period.
- (c) An expected inflation of 2.92% is used for this period.

## Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents ABAG's proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what ABAG's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	Discount Rate -1%	Current Discount Rate	Discount Rate +1%
	(6.15%)	(7.15%)	(8.15%)
Net Pension Liability	\$17,489,543	\$10,325,576	\$4,403,227

#### Subsequent Events

On July 12, 2021, CalPERS reported a preliminary 21.3% net return on investments for fiscal year 2020-21. Based on the thresholds specified in CalPERS Funding Risk Mitigation policy, the excess return of 14.3% prescribes a reduction in investment volatility that corresponds to a reduction in the discount rate used for funding purposes of 0.20%, from 7.00% to 6.80%. Since CalPERS was in the final stages of the four-year Asset Liability Management (ALM) cycle, the board elected to defer any changes to the asset allocation until the ALM process concluded, and the board could make its final decision on the asset allocation in November 2021.

On November 17, 2021, the board adopted a new strategic asset allocation. The new asset allocation along with the new capital market assumptions, economic assumptions and administrative expense assumption support a discount rate of 6.90% (net of investment expense but without a reduction for administrative expense) for financial reporting purposes. This includes a reduction in the price inflation assumption from 2.50% to 2.30% as recommended in the November 2021 CalPERS Experience Study and Review of Actuarial Assumptions. This study also recommended modifications to retirement rates, termination rates, mortality rates and rates of salary increases that were adopted by the board. These new assumptions will be reflected in the GASB 68 accounting valuation reports for the June 30, 2022, measurement date.

## C. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports that can be found on the CalPERS website: www.calpers.ca.gov.

## 8. OTHER POST EMPLOYMENT BENEFITS (OPEB)

## A. Plan Description

ABAG has contracted with CalPERS for the purpose of providing medical insurance benefits for eligible retired employees and eligible survivors of retired employees. The Public Employees' Medical & Hospital Care Act (PEMHCA) governs the CalPERS Health Program. ABAG pays PEMHCA an administration fee. Once a retiree becomes eligible for Medicare, he or she must join a Medicare HMO or a Medicare Supplement plan, with Medicare becoming the primary payer.

ABAG participates in the California Employers' Retiree Benefit Trust (CERBT), an irrevocable agent multiple-employer post-retirement healthcare trust established to fund its other post-employment benefits (OPEB). CERBT Fund is a Section 115 trust fund administered by CalPERS, and is managed by an appointed board not under the control of the ABAG Board. This Trust is not considered a component unit by ABAG and has been excluded from these financial statements.

## Benefits provided:

Tier 1 (Hired before July 1, 2009)

- Eligible retirees retired before September 1, 1994: ABAG pays 100% of Kaiser single basic premium for the retirees; and ABAG reimburses retirees for the Medicare Part B deductible upon submission of receipt or proof of payment.
- Eligible retirees retired after September 1, 1994: ABAG pays 100% of Kaiser 2-party basic premium for eligible retired employees; reimbursement for the Medicare Part B deductible will be made to the retirees and spouses upon submission of receipt or proof of payment.
- Same benefit continues to surviving spouse if retiree elects CalPERS survivor annuity.

## Financial Statements for the Year Ended June 30, 2022

#### **Notes to Financial Statements**

If retirees enroll in more expensive health plans than the Kaiser basic plan, retirees are responsible to pay for the portion exceeding the premium amount that ABAG pays.

Tier 2 (Hired on or after July 1, 2009)

ABAG contributes \$200/mo for management and \$100/mo for non-management to an individual medical after retirement account (MARA) during employment, and ABAG pays any PEMHCA minimum required by PEMHCA law. ABAG has no further obligation toward retiree health benefits or premiums.

#### **Eligibility**

Employees become eligible to retire directly from ABAG under CalPERS and receive healthcare benefits upon reaching the age of 50 with 5 years of service. Benefits are paid for the lifetime of the retiree or eligible survivor.

Employees covered by benefit terms:

The number of participants eligible to receive benefits at June 30, 2021, the measurement date, are:

Active employees	-
Inactive employees or beneficiaries currently receiving benefit payments	47
Inactive employees entitled to but not yet receiving benefit payments	12
Total	59

#### Contribution

ABAG annually contributes to the Trust fund based on an actuarially determined contribution (ADC) amount for the reporting period determined based on the funding policy and the most recent measurement available. ABAG fulfilled its contribution and has no further obligation for the fiscal year ended June 30, 2022. There was no covered-employee payroll in fiscal year 2022 because of no active employees in fiscal year 2022.

#### **B. Net OPEB Asset**

ABAG's net OPEB asset was measured as of June 30, 2021 and the total OPEB liability used to calculate the net OPEB asset was determined by an actuarial valuation as of June 30, 2021.

*Actuarial Assumptions* - The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Valuation Date June 30, 2021 Contribution Policy Contributes full ADC

Discount Rate 6.50% General Inflation 2.75%

Expected Long-Term Rate of Return on Same as discount rate. Expected Association contributions

Investment projected to keep sufficient plan assets to pay all benefits from

trust.

## Financial Statements for the Year Ended June 30, 2022

#### **Notes to Financial Statements**

Medical Trend Rate	Non-Medicare 7% for 2022	, decreasing to an ultimate rate of 4% in
--------------------	--------------------------	---

2076;

Medicare (Non Kaiser) 6.1% for 2022, decreasing to an ultimate

rate of 4% in 2076;

Medicare (Kaiser) 5% for 2022, decreasing to an ultimate rate of

4% in 2076.

Mortality, Retirement, Disability,

Termination

Mortality Improvement Mortality projected fully generational with Scale MP-2020

4% annually

PEMHCA Minimum Increase Changes of Assumptions Discount rate was updated based on newer capital market

assumptions.

Decreased medical trend rate for Kaiser Senior Advantage.

Mortality improvement scale was updated to Scale

CalPERS 1997-2015 Experience Study.

MP-2020.

None

Changes of Benefit Terms

Events subsequent to June 30, 2021 measurement date and

before June 30, 2022

CalPERS approved new CERBT asset allocations in March 2022. This is not expected to impact the expected long-term rate of return assumption for

CERBT Strategy 1.

## Expected Long-Term Rate of Return:

	Target Allocation*	Expected Real
Asset Class Component	CERBT-Strategy 1	Rate of Return
Global Equity	59%	4.56%
Fixed Income	25%	0.78%
TIPS	5%	(0.08%)
Commodities	3%	1.22%
REITs	8%	4.06%
Assumed Long-Term Rate of Inflation		2.75%
Expected Long-Term Net Rate of Return, Rounded		6.50%

The expected long term real rates of returns are presented as geometric means.

**Discount Rate** - The discount rate used to measure the total OPEB liability was 6.50 percent. The projection of cash flows used to determine the discount rate assumed that ABAG's contribution will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

<sup>\*</sup>CalPERS approved new CERBT asset allocations in March 2022. This is not expected to impact the expected long-term rate of return assumptions for CERBT Strategy 1.

Financial Statements for the Year Ended June 30, 2022

**Notes to Financial Statements** 

## C. OPEB Plan Fiduciary Net Position

Detailed information about the OPEB plan's fiduciary net position is available in a separately issued CERBT financial report that can be found on the CalPERS website: www.calpers.ca.gov.

## D. Changes in Net OPEB Liability/(Asset)

	Total OPEB	Fiduciary	Net OPEB
	Liability	Net Position	Liability/(Asset)
Balance as of June 30, 2021 (6/30/20 measurement date)	\$ 7,241,194	\$ 8,105,441	\$ (864,247)
Changes for the year			
Service cost	-	-	-
Interest on the total OPEB liability	472,072	-	472,072
Changes in benefit terms	-	=	-
Actual vs. expected experience	(458,748)	=	(458,748)
Assumption changes	120,982	=	120,982
Contributions - employer	-	-	-
Net investment income	-	2,266,684	(2,266,684)
Benefit payments	(495,074)	(495,074)	-
Administrative expenses		(4,117)	4,117
Net changes	(360,768)	1,767,493	(2,128,261)
Balance at June 30, 2022 (6/30/21 measurement date)	\$ 6,880,426	\$ 9,872,934	\$ (2,992,508)

#### Sensitivity of the Net OPEB Liability/(Asset) to the Changes in the Discount Rate

The following presents what ABAG's net OPEB liability/(asset) would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current discount rate:

		Discount Rate	
	1% Decrease	Current Rate	1% Increase
	(5.50%)	(6.50%)	(7.50%)
Net OPEB Liability/(Asset)	\$ (2,234,797)	\$ (2,992,508)	\$ (3,624,841)

#### Sensitivity of the Net OPEB Liability/(Asset) to the Changes in the Healthcare Cost Trend Rate

The following presents what ABAG's net OPEB liability/(asset) would be if it were calculated using a healthcare cost trend rate that is 1-percentage point lower or 1-percentage point higher than the current healthcare cost trend rate:

	Healthcare Trend Rate					
	1% Decrease Current Trend 1% Increase					
Net OPEB Liability/(Asset)	\$ (3,609,161)	\$ (2,992,508)	\$ (2,266,154)			

## E. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2022, ABAG recognized negative OPEB expense of \$746,827. At June 30, 2022, ABAG reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferre	ed	Deferred
	Outflows	s of	Inflows of
	Resourc	es	 Resources
Net difference between projected and			_
actual earnings on plan investments	\$		\$ 1,214,444
Total	\$	-	\$ 1,214,444

Amounts reported as deferred outflows of resources related to OPEB will be recognized as OPEB expense as follows:

	Deferred	
Fiscal Year	Outflows/(Inflow	s)
Ending June 30	of Resources	
2023	\$ (296,54	1)
2024	(284,77	(17
2025	(289,19	7)
2026	(343,93	35)

#### 9. CONTINGENCIES

ABAG's grant funded projects are subject to audit by the respective grantors. The final determination of allowable project costs can be made only after the grantors' audits are completed and final rulings by the grantors' administrative departments are obtained. Disallowed expenditures, if any, must be absorbed by ABAG.

ABAG is involved in various claims and litigation that are considered normal to ABAG's activities. In the opinion of ABAG's management, the ultimate resolution of these matters will not have a material adverse effect on ABAG's financial statements.

#### 10. RISK MANAGEMENT

ABAG is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. ABAG purchases commercial insurance through an insurance agent, who obtains the appropriate insurance coverage needed by ABAG from insurance companies. Insurance coverages are subject to market volatility, and no settlement amounts have exceeded commercial insurance coverage for the past three years.

## 11. RELATED PARTY TRANSACTIONS

## **The 375 Beale Condominium Corporation**

The 375 Beale Condominium Corporation (the "375 Beale Condo") was incorporated in June 2017 in the state of California under the Non-profit Mutual Benefit Corporation Law. The 375 Beale Condo was formed to provide for the management of the association for the three condominium owners: Bay Area Headquarters Authority (BAHA), Bay Area Air Quality Management District (BAAQMD), and the Association of Bay Area Governments (ABAG), in the property known as 375 Beale Street, San Francisco, California.

375 Beale Condo exercises a custodial responsibility on behalf of the owner occupants and assesses sufficient amounts to meet all required expenditures of the common area and joint used space. The 375 Beale Condo collects two types of assessment fees: common area and shared services. Assessment fees are predetermined yearly by the budget approved by the board. The assessment fees billed to ABAG for common area assessments and shared services assessment fees were \$159,207 and \$207,593 respectively for FY 2022.

#### **Metropolitan Transportation Commission (MTC)**

On April 20, 2017, the ABAG Executive Board approved a Contract for Services between ABAG and MTC which states that the MTC Executive Director and MTC staff will perform all of the duties and programmatic work for ABAG. On July 1, 2017 all members of ABAG staff, excluding ABAG's Legal Counsel, who retired on January 5, 2018, were merged into the staff of MTC as new employees of MTC. ABAG paid MTC \$3,439,946 for administrative support services during FY 2022.

On December 2021, MTC Board approved Resolution No.4459, in which it authorized MTC to refund ABAG's FY 2021 contribution in the amount of \$530,000, and \$394,627 for the FY 2021 and FY 2022 shared services cost paid to 375 Beale Condo. ABAG received the refund of \$530,000 contributions in December 2021 and \$290,830 refund of assessments fees in January 2022. The remaining \$103,797 refund of assessments fees will be received in July 2022, which is recorded in the due from other governments at June 30, 2022.

On June 25, 2021, ABAG's General Assembly approved the proposed Budget and Work Program for Fiscal Year 2022, which included a contribution amount of \$108,577 from MTC's component unit Bay Area Toll Authority (BATA) to support overhead costs for grant projects in ABAG's SFEP program.

On November 14, 2018, MTC Board approved an operational advance to ABAG in the amount not to exceed \$10 million to assist ABAG in its cash flows needs. The advance will be drawn by ABAG as needed. ABAG will be charged 1% fee annually on any drawn amounts. On October 23, 2019, MTC's board approved an extension of the ABAG Operational Advance for Liquidity and Cash Flow through December 2023, unless reauthorized in advance by MTC and ABAG. MTC authorized up to \$2 million of the operational advance for longer term project loans which included \$1 million for the ABAG Bay Area Regional Energy Network (BayREN) Water Bill Savings Program. During fiscal year 2022 ABAG utilized \$250,000 from the \$1 million authorized loan for the BayREN Water Bill Savings program, which is recorded in noncurrent due to other governments at June 30, 2022.

34

### **Advancing California Finance Authority (ACFA)**

The Advancing California Finance Authority ("ACFA") was created on January 1, 2018, as a joint exercise of powers agency established by ABAG and ACFA's blended component unit ABAG Finance Authority for Nonprofit Corporation ("ABAG FAN") pursuant to the Chapter 5, Division 7 and Title I of the Government Code Section 6500 of the State of California. ABAG and ABAG FAN are also joint exercise of powers agencies created and existing under the California Joint Exercise of Powers Act, Sections 6500 through 6599.3 ("Joint Powers Act").

ABAG FAN assists non-profit corporations and local governments in obtaining financing. Prior to July 1, 2017, ABAG contracted with ABAG FAN to provide administrative support. As of July 1, 2017, the support services are provided by MTC staff through a Contract for Services agreement between ABAG and MTC.

On June 25, 2021, ABAG's General Assembly approved the proposed Budget and Work Program for Fiscal Year 2022 which includes a contribution amount of \$300,000 from ABAG FAN. The contribution was received in April 2022.

#### **ABAG Publicly Owned Energy Resources (POWER)**

ABAG Publicly Owned Energy Resources (POWER) provides gas energy aggregation services to participating members. Prior to July 1, 2017, ABAG contracted with POWER to provide administrative support. As of July 1, 2017, the support services are provided by MTC staff through a Contract for Services agreement.

#### San Francisco Bay Restoration Authority (SFBRA)

The San Francisco Bay Restoration Authority (SFBRA) is a regional entity established by the San Francisco Bay Restoration Authority Act, Government Code section 66700 et seq. that is charged with raising and allocating local resources for the protection and enhancement of tidal wetlands and other wildlife habitat in and surrounding the San Francisco Bay. SFBRA successfully placed the San Francisco Bay Clean Water, Pollution Prevention and Habitat Restoration Measure ("Measure AA"), a regional special tax measure, on the June 2016 ballot to raise such funds.

On October 24, 2016, the State Coastal Conservancy (SCC), ABAG and SFBRA entered into a joint powers agreement that provides for SCC and ABAG to perform staff functions for SFBRA ("JPA"). Subsequent to the execution of the JPA, on May 30, 2017 ABAG and MTC entered into the Contract for Services under which MTC assumed staff functions for ABAG, commencing July 1, 2017.

#### **Bay Area Housing Finance Authority (BAHFA)**

The Bay Area Housing Finance Authority (BAHFA) was established in January 2020 pursuant to the California Government Code Section 64510 (a) (1) to provide a regional financing mechanism for affordable housing production, preservation, and tenant protections in the San Francisco Bay area, including charter cities. BAHFA is governed by the same board that governs MTC. Section 6411 (a)(1) states that Association of Bay Area Government Executive Board is to review and approve the BAHFA regional expenditures plan.

# **Required Supplementary Information**

## Association of Bay Area Governments, Cost-Sharing Defined Benefit Pension Plan Schedule of Changes in the Net Pension Liability and Related Ratios (unaudited) As of fiscal year ending June 30, 2022

Last Ten Years\* Schedule I

	N	Iiscellaneous Plan	Miscellaneous Plan						
Measurement Date		Tier I & II 2014	Tier I & II 2015	Tier I & II 2016	Tier I & II 2017	Tier I & II 2018	Tier I & II 2019	Tier I & II 2020	Tier I & II 2021
Employer's proportion of the collective net pension liability Employer's proportionate share of the collective net		0.4744 %	0.4738 %	0.4246 %	0.4132 %	0.4141 %	0.4016 %	0.3898 %	0.5438 %
pension liability Employer's covered payroll **	\$ \$	11,357,673 6,847,411	. ,	* ) )				\$ 16,441,481 \$ -	Φ.
Employer's proportionate share of the collective net pension liability as a percentage of the employer's covered payroll		165.87 %	209.70 %	244.34 %	279.26 %	20,901.97 %	N/A	N/A	N/A
The pension plan's fiduciary net Position as a percentage of the total pension liability		81.15 %	79.89 %	75.87 %	75.39 %	77.69 %	77.73 %	77.71 %	90.49 %

#### Notes to Schedule:

Changes of Assumptions: None in 2021, 2020 and 2019. In 2018, demographic assumptions and inflation rate were changed in accordance to the CalPERS Experience Study and Review of Assumptions December 2017. There were no changes in the discount rate. In 2017, the discount rate was reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expenses) to 7.65 percent (without a reduction for pension plan administrative expenses). In 2014, amounts reported were based on the 7.5 percent discount rate.

<sup>\*</sup> Fiscal year 2015 was the 1st year of implementation, therefore only eight years are shown.

<sup>\*\*</sup> The last employee retired in January 2018. There was no active employees thereafter.

## **Association of Bay Area Governments Cost-Sharing Defined Benefit Pension Plan Schedule of Employer Contributions - Pension (unaudited)** As of fiscal year ending June 30, 2022

Last Ten Years \* **Schedule II** 

	M	iscellaneous Plan	Mise	cellaneous Plan	Misc	cellaneous Plan M	liscellaneous Plan	Mi	iscellaneous Plan N	Miscellaneous Plan	Miscellaneous Pla	<u>n M</u>	iscellaneous Plan
Fiscal Year Date	]	Tier I & II Fiscal Year 2014-2015		Tier I & II Fiscal Year 2015-2017	1	Tier I & II Fiscal Year 2016-2018	Tier I & II Fiscal Year 2017-2019		Tier I & II Fiscal Year 2018-2020	Tier I & II Fiscal Year 2019-2021	Tier I & II Fiscal Year 2020-2022		Tier I & II Fiscal Year 2021-2022
Actuarially determined contribution  Contributions in relation to the actuarially determined	\$	1,305,738	\$	491,374	\$	2,744,108 \$	1,293,682	\$	1,391,147 \$	1,754,472	\$ 1,567,077	<i>,</i> \$	1,613,506
contributions	\$	(1,305,738)	\$	(491,374)	\$	(2,744,108) \$	(1,293,682)	\$	(1,391,147) \$	(1,754,472)	\$ (1,567,077	/) \$	(1,613,506)
Contribution deficiency (excess)	\$		\$		\$	<u> </u>	<u>-</u>	\$	<u> </u>	<del>-</del>	\$	<u>     \$                               </u>	
Covered payroll ** Contributions as a percentage of covered payroll	\$	6,198,473 21.07 %		6,036,594 8.14%		5,832,772 \$ 47.05%	74,655 1,732.88%		- \$ N/A	N/A	\$ N/	- \$ A	- N/A

#### Notes to Schedule:

The actuarial methods and assumptions used to set the actuarially determined contributions for Fiscal Year 2020-21 were derived from the June 30, 2018 funding valuation report and listed in the following table.

Actuarial cost method Entry age normal cost

Amortization method/period For details, see June 30, 2018 Funding Valuation Report.

Fair value of assets. For details, see June 30, 2018 Funding Valuation Report. Asset valuation method

Inflation 2.5%

Varies by entry age and service Salary increase

Payroll growth 2.75%

Investment rate of return 7% net of pension plan investment and administrative expenses; includes inflation.

The probabilities of retirement are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015. Retirement age

Mortality The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015. Pre-retirement

and Post-retirement mortality rates include 15 years of projected mortality improvement using 90% of Scale MP-2016 published

by the Society of Actuaries.

<sup>\*</sup> Fiscal year 2015 was the 1st year of implementation, therefore only eight years are shown.

<sup>\*\*</sup> The last employee retired in January 2018. There was no active employees thereafter.

Association of Bay Area Governments Schedule of Changes in Net OPEB Liability/(Asset) and Related Ratios (unaudited) For the Year Ended June 30, 2022

Last Ten Years \* Schedule III

Measurement Period	 2016-17	2017-18	2018-19	2019-20	2020-21
Changes in Total OPEB liability					
Service cost	\$ 6,314 \$	- \$	- \$	- \$	-
Interest on the total OPEB liability	499,585	500,228	499,860	474,766	472,072
Difference between actual and expected experience	-	-	(162,855)	-	(458,748)
Changes of assumptions	-	-	(183,250)	-	120,982
Benefit payments	 (485,483)	(494,650)	(516,714)	(534,301)	(495,074)
Net change in total OPEB liability	20,416	5,578	(362,959)	(59,535)	(360,768)
Total OPEB liability - beginning	 7,637,694	7,658,110	7,663,688	7,300,729	7,241,194
Total OPEB liability - ending (a)	\$ 7,658,110 \$	7,663,688 \$	7,300,729 \$	7,241,194 \$	6,880,426
Changes in OPEB fiduciary net position					
Benefit payments	\$ (485,483) \$	(494,650) \$	(516,714) \$	(534,301) \$	(495,074)
Contribution from employer	774,994	766,499	773,664	987,853	-
Net investment income	562,294	469,061	438,625	288,260	2,266,684
Administrative expenses	 (2,814)	(12,593)	(2,556)	(5,225)	(4,117)
Net change in plan fiduciary net position	848,991	728,317	693,019	736,587	1,767,493
Plan fiduciary net position - beginning	 5,098,527	5,947,518	6,675,835	7,368,854	8,105,441
Plan fiduciary net position - ending (b)	\$ 5,947,518 \$	6,675,835 \$	7,368,854 \$	8,105,441 \$	9,872,934
Plan net OPEB liability/(asset) - ending (a) - (b)	\$ 1,710,592 \$	987,853 \$	(68,125) \$	(864,247) \$	(2,992,508)
Plan fiduciary net position as a percentage of the total OPEB liability	77.66%	87.11%	100.93%	111.94%	143.5%
Covered-employee payroll **	\$ 6,655,535 \$	126,057 \$	- \$	- \$	_
Plan net OPEB liability/(asset) of as a percentage of covered-employee payroll	25.70%	783.66%	N/A	N/A	N/A

#### Notes to Schedule

In 2020-21, the discount rate and long-term expected rate of return on Assets was updated based on newer capital market assumptions of 6.50%.

Mortality projected fully generational with Scale MP-2019 in both June 30, 2020 and June 30, 2019 measurement date. Mortality projected fully generational with Scale MP-2017 in June 30, 2018 measurement date. Decreased medical trend rate for Kaiser Senior Advantage. Mortality improvement scale was updated to Scale MP-2020. Medical trend rate for non-medicare decreased to 7.25% from 7.5% for 2021; and medical trend rate for medicare decreased to 6.3% from 6.5% for 2021.

<sup>\*</sup> Fiscal year 2018 was the first year of implementation of GASB 75, therefore only five years are shown.

<sup>\*\*</sup> The last employee retired in January 2018. There were no active employees thereafter.

## Association of Bay Area Governments Schedule of Employer Contributions - OPEB (unaudited) For the Year Ended June 30, 2022

Last 10 Years \* Schedule IV

	Fiscal Year	Fiscal Year	Fiscal Year	Fiscal Year	Fiscal Year
	 2017-2018	2018-2019	2019-2020	2020-21	2021-22
Actuarially determined contribution **	\$ 752,000 \$	93,000 \$	93,000 \$	(164,000) \$	(165,000)
Contributions in relation to the actuarially determined contribution	 (766,499)	(773,664)	(987,853)	<u> </u>	
Contribution deficiency (excess)	\$ (14,499) \$	(680,664) \$	(894,853) \$	(164,000) \$	(165,000)
Covered-employee payroll ***	\$ 126,057 \$	- \$	- \$	- \$	_
Contribution as a percentage of covered-employee payroll	608.06%	N/A	N/A	N/A	N/A

#### Notes to Schedule

Methods and assumptions for 2021-2022 actuarially determined contribution:

Valuation Date June 30, 2019

Actuarial Cost Method Entry Age Normal, Level % of Pay

Amortization Method Level % of pay

Amortization Period 16-year fixed (closed) period for 2021/22

Asset Valuation Method Investment gains and losses spread over 5-year rolling period

Discount Rate 6.75% General Inflation 2.75%

Medical Trend Non-Medicare - 7.25% for 2021, decreasing to an ultimate rate of

4.0% in 2076; Medicare - 6.3% for 2021, decreasing to an ultimate rate

of 4.0% in 2076

Mortality CalPERS 1997-2015 experience study

Mortality Improvement Mortality projected fully generational with Scale MP-2019

<sup>\*</sup> Fiscal year 2018 was the first year of implementation of GASB 75, therefore only five years are shown.

<sup>\*\*</sup> The June 30, 2019 actuarial valuation provided the Actuarially Determined Contributions for fiscal years ending 6/30/21 and 6/30/22.

<sup>\*\*\*</sup> The last employee retired in January 2018. There were no active employees thereafter.

# **Other Supplementary Information**

# Association of Bay Area Governments Schedule of Net Position - ABAG June 30, 2022

ne 30, 2022 Schedule 1

	ABA	G Admin	ABAC	SFEP	ABA	G Energy		ABAG Planning		Total ssociation of Bay Area dovernments
Assets										
Current assets:										
Cash and cash equivalents	\$	845,220	\$ 6	30,612	\$	832,283	\$	1,873,873	\$	4,181,988
Cash restricted		_		49,368	4	,643,496		9,700,501		14,393,365
Account receivable		537,041		_		-		-		537,041
Accrued interest		296		-		-		-		296
Loan receivable		-		-		67,297		-		67,297
Receivable from federal		-	5	18,133		-		141,449		659,582
Receivable from state		-	6,1	73,311		-		69,112		6,242,423
Receivable from local		-	1	68,975		187,021		-		355,996
Due from other government		103,797		-		-		-		103,797
Prepaid items		22,789		1,842		,583,933	_	-	_	1,608,564
Total current assets	1	,509,143	7,5	42,241	7	,314,030		11,784,935		28,150,349
Non-current assets:  Loan receivable		_		_	1	.510.288		_		1,510,288
Capital assets, net of accumulated depreciation/amortization	4	,438,677		-		-		-		4,438,677
Net OPEB asset		,992,508		-		-		-		2,992,508
Total non-current assets	7	,431,185		-	1	,510,288	_	-		8,941,473
Total assets	\$ 8	,940,328	\$ 7,5	42,241	\$ 8	3,824,318	\$	11,784,935	\$	37,091,822
Deferred Outflows of Resources Deferred outflows from pension	2	,808,888		<u> </u>			_	_		2,808,888
Liabilities										
Current liabilities:										
Accounts payable		52,350	1.6	58,018	1	,488,798		1,367,518		4,566,684
Accrued liabilities		21,612		48,710		2,000		276,057		3,648,379
Retention payable		_		57,760		_		_		657,760
Unearned revenue		-		49,368	4	,495,349		6,263,387		10,808,104
Advance from PG&E		-		-	2	2,410,000		_		2,410,000
Due to other government		10,359	1,3	28,393		106,655		440,859		1,886,266
Total current liabilities		84,321	7,0	42,249	- 8	3,502,802		8,347,821		23,977,193
Non-current liabilities:										
Unearned Revenue		-		-		148,147		3,437,114		3,585,261
Due to other governments		-		-		250,000		-		250,000
Net pension liability	10	,325,576		-				=		10,325,576
Total non-current liabilities	10	,325,576		-		398,147	_	3,437,114	_	14,160,837
Total liabilities	10	,409,897	7,0	42,249	8	3,900,949	_	11,784,935	_	38,138,030
Deferred Inflows of Resources										
Deferred Inflows from pension	10	,365,241		_		_		_		10,365,241
Deferred Inflows from OPEB		,214,444		_		_		_		1,214,444
Total deferred inflows of resources		,579,685		-		_		-		11,579,685
N. D. M.										
Net Position		120 (77								4 420 677
Net investment in capital assets		,438,677		- 00.002		(7.6.621)		-		4,438,677
Unrestricted	(14	,679,043)	4	99,992		(76,631)	_	=	_	(14,255,682)
Total net position	\$ (10	,240,366)	\$ 4	99,992	\$	(76,631)	\$	-	\$	(9,817,005)

## Association of Bay Area Governments Schedule of Revenues, Expenses and Changes in Net Position - ABAG For the Year Ended June 30, 2022

	ABAG Admin	ABAG SFEP	ABAG Energy	ABAG Planning	Total Association of Bay Area Governments		
Operating Revenues  Membership dues Other operating revenues	\$ 2,447,663 10,259	\$ - 26,000	\$ - 555	\$ - -	\$ 2,447,663 36,814		
Total operating revenues	2,457,922	26,000	555		2,484,477		
Operating Expenses Contracted salaries and benefits Professional fees Conference and meeting costs Building assessments Committee members' stipend Insurance Depreciation expense Overhead Other operating expenses	4,221,354 * 646,893 2,698 366,800 108,450 155,331 332,373 5,231 7,143	44,066 61,221 3,633 - 14,800 - 9,769 13,046	- - - - - - - -	- - - - - - - -	4,265,420 708,114 6,331 366,800 123,250 155,331 332,373 15,000 20,189		
Total operating expenses	5,846,273	146,535		-	5,992,808		
Operating Loss	(3,388,351)	(120,535)	555		(3,508,331)		
Nonoperating Revenues (Expenses) Federal grants State grants Local grants Contracted salaries and benefits Professional fees Interest income Contribution from BATA Contribution from MTC Contribution from ABAG FAN Other nonoperating expenses	924,627	1,607,499 7,752,999 1,314,901 (1,800,863) (8,334,307) - 108,577 - (450,678)		76,898 5,482,199 - - (5,559,097) - - -	1,870,992 35,558,385 1,367,927 (2,583,612) (35,212,731) 2,255 108,577 924,627 300,000 (911,341)		
Total nonoperating revenues (expenses)	1,224,627	198,128	2,324		1,425,079		
Change in Net Position	(2,163,724)	77,593	2,879	-	(2,083,252)		
Net position, beginning of year Net position, end of year	(8,076,642) \$ (10,240,366)	422,399 \$ 499,992	(79,510) \$ (76,631)	\$ -	(7,733,753) \$ (9,817,005)		

<sup>\*</sup>Includes: recognitions of GASB 68 (pension) and GASB 75 (OPEB) expenses of \$4,301,044, a credit of \$81,000 for OPEB Implicit Subsidy, and other miscellaneous \$1,310.

Association of Bay Area Governments Combining Statement of Net Position Non-Major Enterprise Funds June 30, 2022

	]	ABAG Finance Corporation		Balance Foundation		Total Non- Major Enterprise Funds		
Current Assets								
Cash and cash equivalents	\$	23,433	\$	15,527	\$	38,960		
Total current assets	\$	23,433	\$	15,527	\$	38,960		
Net Position								
Unrestricted		23,433		15,527		38,960		
Total net position	\$	23,433	\$	15,527	\$	38,960		

# Combining Statement of Revenues, Expenses and Changes in Net Position Non-Major Enterprise Funds

For the Year Ended June 30, 2022

	ABAG Finance Corporation	Balance Foundation	Total Non- Major Enterprise Funds		
Operating Expenses: Professional fees	\$ 2,575 \$	§ 2,57 <u>5</u>	\$ 5,150		
Total operating expenses	2,575	2,575	5,150		
Operating Loss	(2,575)	(2,575)	(5,150)		
Change in Net Position	(2,575)	(2,575)	(5,150)		
Net position, beginning of year	26,008	18,102	44,110		
Net position, end of year	\$ 23,433 \$	15,527	\$ 38,960		

# Association of Bay Area Governments Schedule of ABAG Conduit Financing Pool For the Year Ended June 30, 2022

Transactions	Original Issue Date	Final Maturity	Original Issuance Balance		Balance 6/30/2022	
ABAG 1994 Tax Allocation Revenue Bonds, Series A and 1994 Subordinated Tax						
Allocation Revenue Bonds, Series B (California Redevelopment Agency Pool)	06/29/1994	12/15/2024	\$ 4.	3,695,000	\$	695,000
ABAG 2006 Revenue Bonds, Series A (California Tax Allocation Bonds)	04/11/2006	09/01/2026		9,605,000		3,070,000
ABAG Lease Revenue Bonds, 2002-1 (California Capital Projects)	07/18/2002	07/01/2032	1.	3,370,000		3,110,000
ABAG 2004 Tax Allocation Revenue Bonds, Series A (California Redevelopment						
Agency Pool) Series A	12/15/2004	09/01/2035	3.	4,080,000		390,000
				-		
Total 4 transactions				9	\$	7,265,000