

**Bay Area Toll Authority  
Oversight Committee**

**July 9, 2025**

**Agenda Item 5e-25-0939**

**Contract Amendment – Richmond-San Rafael (RSR) Bridge Access Improvement Project  
On-Call Design Services: HNTB Corporation (\$200,000)**

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**Subject:**

Request for approval of a contract amendment with HNTB Corporation (HNTB) in an amount not to exceed \$200,000 for the following scope of work under the Richmond – San Rafael (RSR) Bridge Access Improvement Project (Project):

- (i) Complete the project documentation to amend the previous project approvals for the RSR Pilot Modifications (Pilot) for package A and B1; and
- (ii) Provide Design Services During Construction for package B2.

**Background:**

The 5.5-mile long RSR Bridge has served the North Bay and East Bay travelers for over 65 years. BATA has been collaborating with partner agencies including Caltrans, Transportation Authority of Marin (TAM), and Contra Costa Transportation Authority (CCTA) on a series of projects and programs that work collectively to manage the bridge and improve multi-modal mobility in the corridor. Efforts include this Project, RSR Forward Program, and the recently completed RSR Bridge Westbound Upper Deck Study.

In 2014, BATA took responsibility for funding and implementing the RSR Bridge Access Improvement Project. The Project was undertaken in partnership with Caltrans with the goals to address traffic congestion and provide bicycle and pedestrian access to and across the bridge. The Project consisted of three separate construction packages: Package A, B1 and B2 – which phases the implementation of multiple operational improvements on the RSR corridor. Package A and B1 consisted of the Pilot project that converted the bridge lower deck shoulder to a peak period use lane and converted the upper deck shoulder to a multi-use path. These packages also added permanent multi-use path improvements in Richmond as well as a new bi-directional bicycle path on the shoulder of the I-580 westbound Sir Francis Drake Boulevard off-ramp flyover. Package B2 will add a permanent multi-use path connection in San Rafael.

The Project is consistent with core strategies in Plan Bay Area 2050 including Bay Trail build-out scenario.

**1. RSR Pilot – Package A and B1**

In 2018 and 2019, BATA and the partner agencies implemented a 4-year Pilot that converted the bridge lower deck shoulder to a peak period use lane and converted the upper deck shoulder to a multi-use path. The Pilot goal was to reduce commute time and improve non-motorized access in the corridor. For evaluation purposes, Caltrans employed UC Berkeley Partners for Advanced Transportation Technology (PATH) to conduct a study of the pilot projects and to prepare Pilot After Study reports.

In May 2024, BATA authorized staff to pursue changes to the initial 4-year Pilot on the RSR Bridge. The two changes involve making the lower deck peak-period use travel lane permanent and modifying the upper deck's multi-use path operations part-time to restore the emergency shoulder.

The proposed modified operations of the upper deck would move the barrier weekly to allow a multi-use path on days with less commute traffic and higher path usage (Weekends, Fridays and certain Holidays) and revert to an emergency shoulder on days with more commute traffic and less path usage (Monday morning through Thursday afternoon).

BATA and Caltrans submitted a permit amendment application to the San Francisco Bay Conservation Development Commission (BCDC) in July 2024 seeking approval for the changes. In March 2025, BATA and Caltrans indicated to BCDC our intent to revise the original application, which staff have since determined will be done through a new application. The BCDC hearing and vote on this permit amendment is tentatively scheduled for August 2025. If BCDC approves the amended application, the modified Pilot operations will start in Fall 2025. Prior to starting operations, BATA would need to complete required Caltrans project documentation to amend the previous project approvals such as an amendment to the decision document and project report. The work is nearly completed and is not expected to delay the start of the modified operations.

**2. RSR Bridge Access Improvement Project - Package B2**

Package B2 will complete the gap between the Vista Point and the off-ramp flyover in Marin County by widening the sidewalk along Francisco Boulevard for a bi-directional shared-use facility.

In November 2023, the BATA Oversight Committee approved Ghilotti Bros, Inc. as the contractor to construct the remaining segment of the permanent path. Construction of the Project started in January 2024 with ongoing work through 2025. While the project remained on schedule for the majority of construction work related to the installation of 10-ft bicycle/pedestrian path, utility conflicts encountered in the field delayed the anticipated

construction completion to Fall 2025. Project close-out of Package B2 is anticipated by June 2026.

**Contract Amendment:**

In January 2014, after a competitive procurement, the BATA Oversight Committee approved a pool of eight firms, including HNTB, to provide on-call design services for a two-year period with an option to extend. Following the approval of the bench, staff issued a Request for Qualifications to seek design services for the RSR Bridge Access Improvement Project. On March 5, 2014, this Committee authorized a contract with HNTB based on the recommendation by a review panel comprised of staff members from BATA, Caltrans and the TAM.

The current contract value is \$16,401,000. Staff requests approval of a contract amendment with HNTB to add \$200,000, bringing the contract to a new total not to exceed \$16,601,000. The proposed amendment would allow HNTB to complete the project documentation required for approvals to implement the Pilot Modifications as described above and to continue to provide design services during construction for Package B2 through completion of construction.

HNTB and its team's small business and disadvantaged business enterprise status is included in Attachment A.

**Recommendations:**

Staff recommends that the Committee authorize the Executive Director or designee to negotiate and enter into a contract amendment with HNTB in an amount not to exceed \$200,000 to complete the deliverables required for approval of the Pilot Extension of the Project and to continue design services during construction through the completion of Package B2 construction.

**Attachments:**

- Attachment A – Contractor Disadvantage Business Enterprise and Small Business Enterprise Status
- Request for Committee Approval – Summary of Proposed Contract Amendment



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Andrew B. Fremier

**Attachment A - Disadvantaged Business Enterprise and Small Business Enterprise Status**

	<b>Firm Name</b>	<b>Role on Project</b>	<b>DBE* Yes</b>	<b>If DBE Yes, List #</b>	<b>DBE No</b>	<b>SBE** Yes</b>	<b>If SBE Yes, List #</b>	<b>SBE No</b>
Prime Contractor	HNTB Corporation	Design Services			X			X
Subcontractor	Associated Right of Way Services	Right of Way			X	X	30184	
Subcontractor	Circle Point	Environmental Document			X	X		
Subcontractor	Cogstone Resource Management, Inc.	Paleontology	X	33150		X		
Subcontractor	Eisen Letunic	Coordination	X	35388				X
Subcontractor	Far Western Anthropological Research Group	Archaeology			X			X
Subcontractor	Fehr & Peers	Traffic Analysis			X			X
Subcontractor	Illingworth & Rodkins Inc.	Air Quality, Noise Analysis			X	X		
Subcontractor	JRP Historical Consulting, LLC	Historic Resources			X	X		
Subcontractor	Mark Thomas & Company Inc.	Mapping/Surveying			X			X
Subcontractor	Parikh Consultants, Inc.	Geotechnical	X	20259		X		
Subcontractor	Parsons	Design Services			X			X
Subcontractor	WRECO	Hydraulics-Water Quality	X	30066		X		
Subcontractor	Y&C Transportation Consultants, Inc.	Electrical	X	28989		X		
Subcontractor	Haygood + Associates	Visual Impact Studies	X	3171		X		
Subcontractor	Value Management Strategies, Inc.	Value Analysis			X			X

\*Denotes certification by the California Unified Certification Program (CUCP).

\*\*Denotes certification by the State of California.

**Request for Committee Approval**

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**Summary of Proposed Contract Amendment**

Work Item No.: 8953

Consultant: HNTB Corporation.  
Oakland, CA

Work Project Title: On-Call Design Services: I-580 Richmond San Rafael Bridge Access Improvement Project

Purpose of Project: To manage the throughput and improve multi-modal access to the Richmond San Rafael Bridge

Brief Scope of Work: Provide design services to complete the deliverables for the Pilot Modifications of the I-580 Richmond-San-Rafael (RSR) Bridge Access Improvement Project

Project Cost Not to Exceed: This amendment – \$200,000  
Current contract amount before this amendment – \$16,401,000  
Maximum contract amount after the amendment – \$16,601,000

Funding Source: Toll Bridge Rehabilitation Program Funds

Fiscal Impact: Funds are included in the FY 2025-2026 Toll Bridge Rehabilitation Program Budget

Motion by Committee: That the Executive Director or designee is authorized to negotiate and enter into a contract amendment with HNTB Corporation to provide additional design services as described above and in the BATA Oversight Committee Summary Sheet dated July 9, 2025 and that the Chief Financial Officer is authorized to set aside \$200,000 for such contract amendment.

Bay Area Toll Authority:

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Nate Miley, Vice Chair

Approved: July 09, 2025