

Year 1 Pilot Evaluation Findings July 15, 2020 – July 31, 2021

START.

Presented by:

Judis Santos, MTC Lifeline Program Manager Tracy McMillan, Nelson Nygaard November 19, 2021

Presented to: MTC Policy Advisory Council Equity and Access Subcommittee

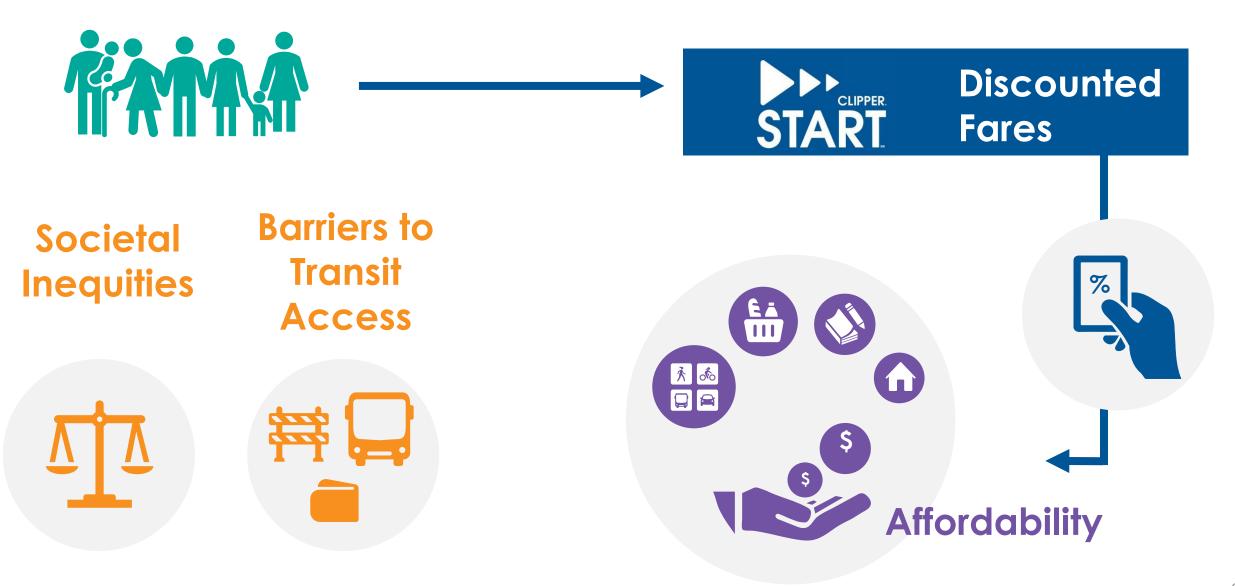








CLIPPER START ADDRESSES THE SYSTEMIC CHALLENGES IN THE REGION



THE CLIPPER START PILOT

- 3-year pilot on regional means-based per-ride transit fare discount
 Eligibility = Age 19-64, < 200% of Federal Poverty Level for household income
- Goals:
 - Make transit more affordable to individuals earning low-income
 - Develop implementation options that are financially viable and administratively feasible
 - Move towards a more **consistent regional standard** for fare discounts





VISION - IMPLEMENTATION - EVALUATION - POLICY REC. Pilot Ideate ends Prototype Means-June 30 End of Test Based Year 1 **Study** 2018 2019 2020 2021 2022 2023 2017 Res. 4320 Funding Res. 4420 (CARES), 4320 Expansion, 4439 End of Frame-Year 2 work/ Lifeline Pilot funding Launch Evaluation Underway

EVALUATION FRAMEWORK

- Evaluation across 6 outcomes
 - Quarterly
 - $_{\circ}$ Yearly
- Research Goals:
 - Better understand and respond to delivering equitable and sustainable solutions
 - Build evidence about what works to reduce poverty and improve mobility
 - Apply data, technology, and design to inform program delivery

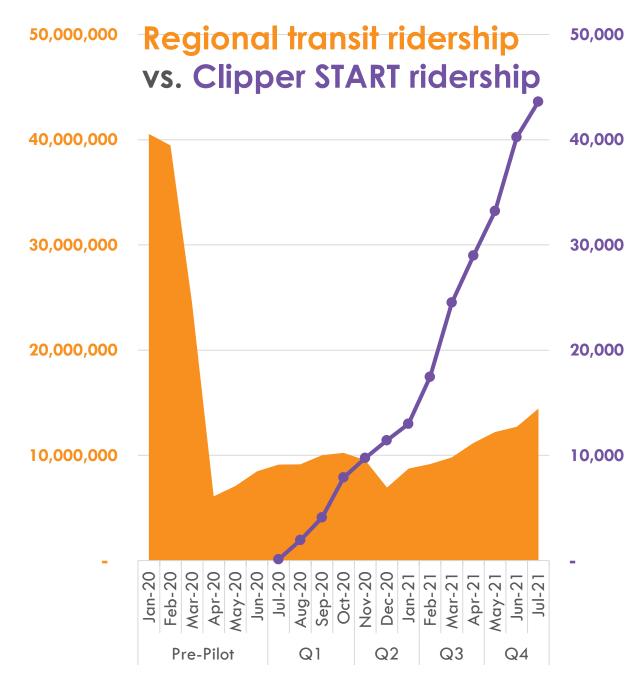
• Data sources:

- Enrollment data
- $_{\circ}$ Trip data
- Focus groups
- Agency data



MEASURING SUCCESS DURING COVID-19 PANDEMIC

- Program launch in July 2020
- Focus on trends in enrollment and ridership:
 - Regional ridership rebounding, but still depressed from 2019
 - Down 65% (July 2021 vs. July 2019)
 - Clipper START ridership has been increasing at a faster rate than ridership recovery in Bay Area
 - Low-income riders taking trips = equity, economic, accessibility, and mobility benefits



Source: MTC transit ridership and Clipper Data Store

OVERALL OUTPUTS

- Applications Submitted: 7,000
- Program Enrollees:
 6,000
- Active Program Users: 4,000
- Program Uptake of Low-Income Riders: 3%-10%
- Number of Trips: **250,000**
- Number of Transfers: **58,000**



START SAVING with Clipper START!

Up to 50% off transit for eligible riders.

START

Learn more at clipperstartcard.com

Outcome: Awareness & Marketing

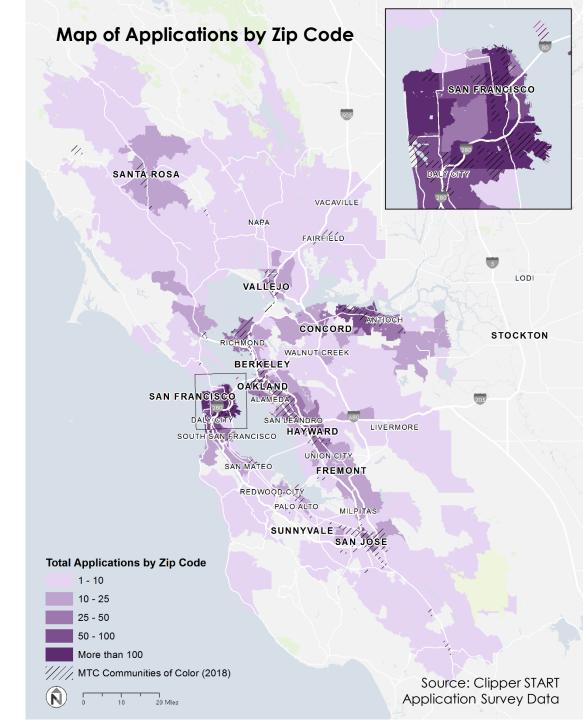
- Marketing has been **effective**
 - Enrollment in "Equity Priority Communities"
 - Applicants hearing about program through various sources

Program reaching critical populations

People with household incomes less than \$20K (75%), women (>50%), and people identifying as Asian or Hispanic (65%) are the majority of enrollees

Outcome: Customer Experience

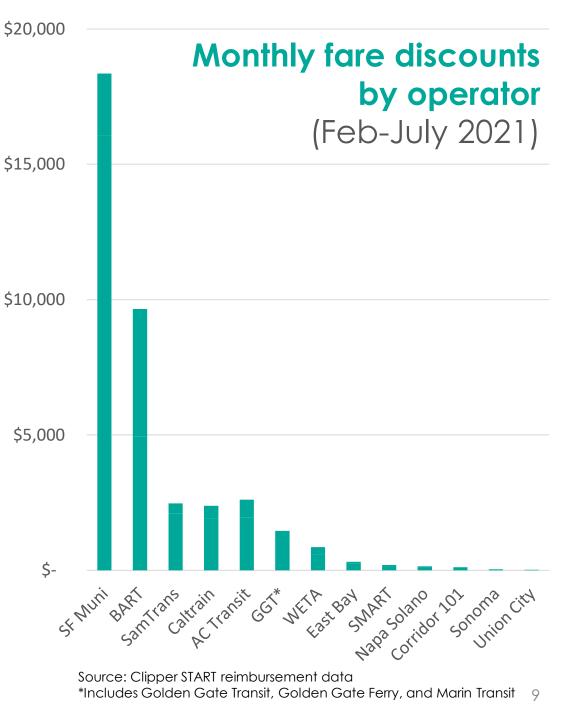
- Perception of **ease of applying is high**
 - Over 75% of applicants felt the process was easy or very easy



Outcome: Financial Viability*

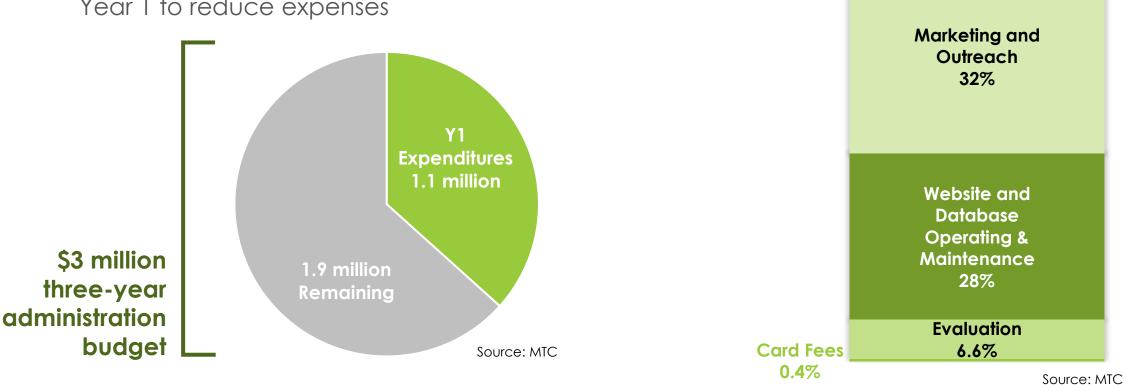
- Revenue impact to agencies was low
 - In last six months, fare discounts cost agencies a total of \$30K/month
 - MTC contributed \$10K/month in operator reimbursements
 - Agency costs varied by trips taken, but made up less than 1% of agency revenue in FY2021
- Too early to tell full financial impact due to COVID
 - Recovery rate has varied across operators

*MTC subsidizes fares up to 10%, reimbursing transit operator revenue loss, up to 10% during the pilot (MTC Reso. 4320, 4321, 4130, and 4420).



Outcome: Administrative Feasibility

- Roll-out of pilot was **smooth**
- MTC total program costs* = \$1.1 million
 - Variable cost elements adjusted during Year 1 to reduce expenses



*MTC funds administrative costs (MTC Reso. 4321, Revised – State Transit Assistance funds).

Year 1 Administrative Expenditures

Eligibility Verification 33%

10

Outcome: Affordability

Riders can take more trips while spending less

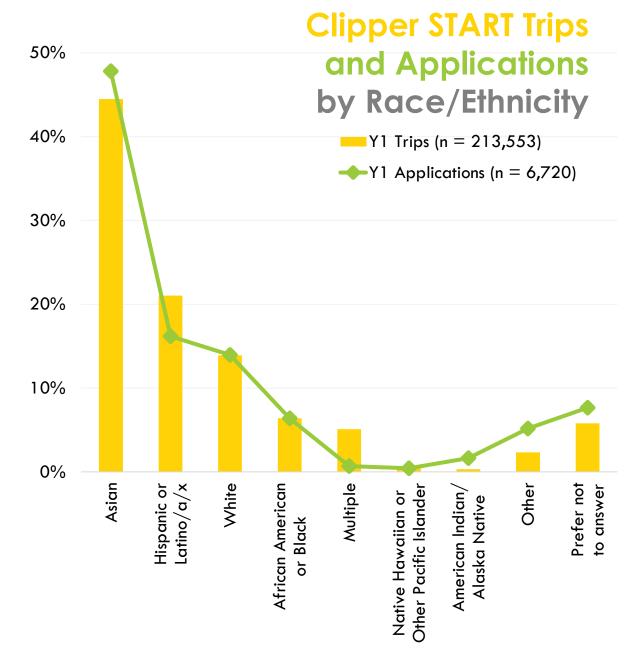
- Average fare discount was \$1.20 per trip
- Trip rate higher than application rate for those with HH Income between \$10,000 -\$40,000

"I'm on the bus every day to go to work. I'm able to run more errands besides just going back and forth to work. I'm seeing more savings and I'm able to do more things."

Clipper START Trips 60% and Applications by Household Income Y1 Trips (n = 212,851) \rightarrow Y1 Applications (n = 6,720) 40% 20% 0% No income \$20,000-\$30,000 \$30,000-\$40,000 \$40,000-\$50,000 Greater than \$50,000 \$1-\$5,000 \$5,000-\$10,000 \$10,000-\$20,000

Outcome: Access & Mobility

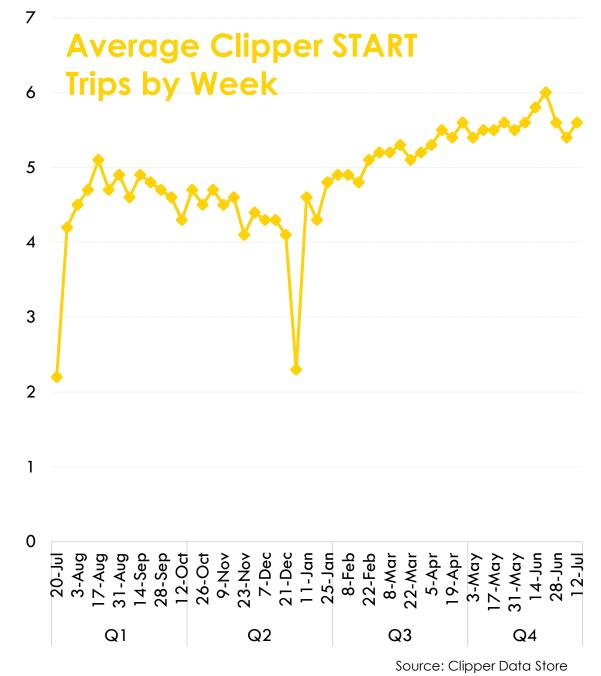
- Program usage is **increasing**
 - $_{\circ}\,$ Up to 10,000 weekly trips in July 2021
 - Most Y1 trips on Muni (38%), BART (37%), AC Transit (8%), and SamTrans (5%)
- Critical populations are utilizing transit and the program
 - Women (60%) and people identifying as Asian or Hispanic (65%) applicants are taking most trips



Outcome: Access & Mobility

- Riders are **benefiting from the program**
 - Average participant trip frequency is up to 5.5 trips per week
 - Most riders are taking more trips than at the beginning of the program

"I'm doing just what I need to do to stay safe, but it has helped my pocketbook. I'm trying to save money and I'm trying to avoid as much as I can being on public transportation. I've got an elderly mother who I take care of, and I take three forms of transportation to get to her, so none of that has changed. At least I have a few more dollars in my pocket, which I really enjoy."



GETTING TO A SUSTAINABLE, REGIONAL, PERMANENT PROGRAM KEY LESSONS AND YEAR 2 ACTIONS

Key Lessons Learned	Critical Questions	Year 2 Action	Relevant Outcomes
Upward trends through Year 1, but there are opportunities for improvement	How do we harness market trends to continue to build a successful program?	 Examine: Demographic data by transit agency Travel behavior of target audience Refine marketing and engagement strategies based on findings	 Awareness & Marketing Customer Experience Financial Viability Administrative Feasibility Affordability Access & Mobility
COVID impacts varied across operators	How are we capturing low-income market share to inform MTC and operator decision- making on sustainability?	Gather better financial data to understand and respond to variability in recovery	 Financial Viability Administrative Feasibility

GETTING TO A SUSTAINABLE, REGIONAL, PERMANENT PROGRAM KEY LESSONS AND YEAR 2 ACTIONS (CONTINUED)

Key Lessons Learned	Critical Questions	Year 2 Action	Relevant Outcomes
Most applicants and users are very low- income, female, and identify as Asian or Hispanic	How can the program continue to address gaps in affordability, access, and mobility? Why are certain groups using the program more than others?	Examine program importance and gaps by demographics Refine marketing and engagement based on findings	 Awareness & Marketing Customer Experience Affordability Access & Mobility
Multi-pronged marketing strategy reached diverse audience	How can MTC further diversify marketing and engagement strategies to reach new riders?	Inform marketing and engagement strategy with data Partner with community- based organizations for broader cultural reach	 Awareness & Marketing Customer Experience Affordability Access & Mobility

TODAY

REQUEST REFLECTIONS ON:

- Year 1 Results

- Focus areas to evaluate for Year 2

